

# Draft of the Federal Ministry of Justice and Consumer Protection

## Draft of a law for the further development of the reorganization and insolvency law

### (Reorganization Law Development Act - SanInsFoG)

#### A. Problem and goal

Directive (EU) 2019/1023 of the European Parliament and of the Council of 20 June 2019 on preventive restructuring frameworks, debt relief and prohibitions on activities and on measures to improve the efficiency of restructuring, insolvency and debt relief proceedings and amending Directive (EU) 2017/1132 (Restructuring and Insolvency Directive) (OJ L 172, 26 June 2019, p. 18) - hereinafter referred to as "Directive" - and the evaluation of the German Act to Further Facilitate the Reorganization of Companies of December 7, 2011 (Bundestag document 18/4880 dated October 11, 2018) provide grounds for the further development and amendment of the Reorganization and Insolvency Law. In addition, the economic consequences of the COVID-19 pandemic demand temporary adjustments of the reorganization and insolvency law to be further developed and supplemented to the special situation characterized by the consequences of the crisis.

Current law lacks the procedural basis required by the directive for the implementation and realisation of reorganisations prior to insolvency proceedings. It is true that reorganizations can often be carried out on the basis of extrajudicial negotiations within the framework of a well-established and well-functioning practice. However, reorganization projects can fail due to the resistance of individual participants if they insist on asserting their rights without restriction and without regard to the reorganization solution pursued. If such obstinate behavior removes the basis for the remediation project or leads other parties to withdraw their willingness to support the project, projects that would have been beneficial to all parties involved can also fail. In such cases, it is also possible to implement the project within the framework of a self-administered insolvency procedure. However, this approach is often accompanied by avoidable disadvantages. These include the insolvency proceedings affecting the entire company and the costs of the proceedings. In addition, there are further indirect costs such as the still negatively connotated publicity of insolvency proceedings and the associated reputational costs. These disadvantages and costs have a disproportionate effect in any case if the core issue is simply to persuade a subset of creditors to make a contribution to restructuring. Therefore, a legal framework is necessary that enables the parties involved in a reorganization project to implement the project against the resistance of individuals. Such a framework should be created in implementation of the requirements of the directive.

The evaluation of the law to further facilitate the restructuring of companies dated December 7, 2011 also gives cause for a further development of the existing restructuring options under insolvency law. Although these have proven to be successful in principle, they need to be readjusted in some areas. This applies in particular to access to self-administration proceedings. This is mainly controlled by the absence of disadvantages for the creditor side, which, due to its abstract nature, favors inconsistent handling and burdens practice with legal uncertainty. A significant proportion of the proceedings initiated under provisional self-administration

proves to be unsuitable for this type of process. Repeated attempts of recourse to self-administration proceedings by badly prepared debtors who are already in a deepened state of insolvency are also likely to sow mistrust in the institution of self-administration and thus devalue the self-administration proceedings and with it the options for restructuring the insolvency proceedings. This burdens the realization of well and solidly prepared reorganization projects. Further readjustments are necessary in the design of the self-administration procedure and in the insolvency plan law.

The system of reasons for filing for insolvency is to be adapted. One reason for this is the extensive overlap between imminent insolvency, which entitles the debtor to file an application to open insolvency proceedings, and over-indebtedness, which obliges the debtor to file such an application. On the other hand, the system of reasons for filing an application has to be harmonized with the framework to be created for insolvency averting reorganizations.

Past measures to promote self-responsible and early management of corporate crises have not been reflected either in a significant increase in the number of well-prepared self-administration proceedings or in higher insolvency rates for unsecured creditors. Managers of legal entities with limited liability cannot make use of the existing possibility of initiating insolvency proceedings against the will of the shareholders in case of imminent insolvency. In most cases, they are not obliged to protect the interests of the creditor community until the insolvency proceedings have been initiated where these conflict with the interests of the shareholders. This results in obstacles for the timely and consistent preparation and initiation of reorganizations with the help of the existing procedural instruments. A need for a contouring of the duties of managers also arises in view of the fact that the restructuring framework provides managers with further options to intervene in the rights of creditors in order to implement reorganizations. A liability-based obligation to protect the interests of creditors must correspond with this power to shape the situation.

As a result of the COVID 19 pandemic, a large number of companies have suffered significant revenue losses. Even though these companies have succeeded in ensuring the continuation of their businesses by drawing on government aid, many of them are suffering from a debt overhang that poses risks for the sustainable continuation of the companies. In this respect, it must be ensured that the affected companies and their creditors are given the effective opportunity to use the restructuring options to be developed and created through a temporary adjustment of the conditions for access and over-indebtedness, taking into account the current crisis conditions.

To achieve this, the insolvency proceedings and the new restructuring framework to be created to avoid insolvency also require the use of electronic means of communication. In particular, it should be possible to vote on insolvency or residual restructuring plans by using remote means of communication.

Since the Insolvency Compensation Ordinance came into force on January 1, 1999, the compensation rates regulated there have remained essentially unchanged, although the general level of prices and income has risen. It can also be noted that the demands on female insolvency administrators have increased in the meantime. This is to be compensated for. In addition, the Insolvency Remuneration Ordinance does not yet contain any regulation on the remuneration of the provisional administrator in the provisional self-administration proceedings. An increase in the remuneration of the members of the provisional creditors' committee is also required.

## B. Solution

A legal framework to enable insolvency averted reorganizations is created, which enables companies to reorganize on the basis of a restructuring plan accepted by a majority of creditors. This legal framework closes the gap left by the current reorganization law between the area of free reorganization, which is dependent on the consensus of all parties involved, on the one hand, and reorganization in the form of insolvency proceedings, with its costs and disadvantages compared to free reorganization, on the other. This restructuring framework should in principle enable the company to conduct the negotiations on the plan itself and to put the plan itself to the vote. The instruments of the framework should be available at the stage of imminent and not yet occurred insolvency. It should be possible to obtain enforcement and liquidation freezes to safeguard the prospects of success of a restructuring project if the restructuring is well prepared and if it is ensured that the company can be continued for the duration of the order and remains solvent. If there are already arrears to employees, social security institutions, the tax office or suppliers, or if the company has not fulfilled its accounting obligations in the last three years, such closures should only be achievable if, despite these circumstances, it is to be expected that the debtor is willing and able to carry out the restructuring while safeguarding the interests of the creditors.

The conditions for the use of self-administration should also be more closely linked to the purposes of self-administration and the interests of the creditors. The waiver of the appointment of an insolvency administrator is justified if and as long as it can be expected that the debtor is willing and able to align her management with the interests of the creditors. The advance of trust inherent in the order of self-administration is particularly justified if the debtor prepares the self-administration proceedings in a timely and conscientious manner before she comes under the pressure to act resulting from an acute inability to pay. In other cases, self-administration should not be excluded, but should only be considered if the prima facie disadvantages for the creditors cannot be excluded. In addition, individual questions on the self-administration procedure which have not been settled so far shall be regulated, e.g. the authorization of the debtor to establish liabilities in the insolvency estate and the liability of the managers of corporate bodies with limited liability.

Over-indebtedness and the threat of insolvency are more clearly distinguished from each other. It is true that imminent insolvency will continue to have to be taken into account in the framework of the continuation forecast to be made for the over-indebtedness audit. However, the competition problem is to be defused by the fact that the over-indebtedness test is to be based on a forecast period of one year, whereas the examination of the imminent insolvency is to be carried out regularly within a two-year forecast period. This ensures that in the second year of the forecast period, competition from imminent insolvency and over-indebtedness is excluded. In addition, the maximum period for the obligation to file an application in the event of over-indebtedness is to be increased to six weeks in order to give the debtor the opportunity to prepare reorganizations in a preventive restructuring framework or on the basis of a self-administration procedure in an orderly and conscientious manner.

Managers of limited liability companies should be obliged to protect the interests of creditors when exercising their entrepreneurial discretion if the company owner is threatened with insolvency. The closer the imminent default of payment approaches, the more the entrepreneurial discretion is to be limited by the necessity of averting the dangers for the creditors. The culpable violation of these obligations should lead to liability towards

the company owner. If, on the other hand, the debtor makes use of the instruments of the preventive framework or enters into self-administration proceedings, the liability should be directly towards the creditors.

The improvements in the remediation options will particularly benefit companies that have suffered a drop in sales as a result of the impact of the measures taken to contain the CO-VID 19 pandemic. Under the conditions of the still unresolved economic crisis, the draft will temporarily relax the stricter access rules to self-managed planning procedures, limited to companies whose financial crisis was caused by the COVID 19 pandemic. In this respect, the forecast period for the going concern assumption in the case of over-indebtedness will be temporarily shortened to take into account the currently increased uncertainty about the further economic development.

To achieve this, the insolvency proceedings and the new restructuring framework to be created to avoid insolvency also require the use of electronic means of communication. In particular, it should be possible to conduct votes on insolvency or restructuring plans in creditors' meetings using remote communication media.

Finally, to compensate for the rise in the general level of prices and income, the remuneration of female insolvency administrators and custodians is to be adjusted. In addition, the remuneration of the members of the provisional creditors' committee is to be increased appropriately.

## C. Alternatives

There is no alternative to implementing the requirements of the directive. The directive grants the implementing legislator a right of choice in many detailed questions. In exercising these options, the implementation concept developed in the draft has been guided by the objective of harmoniously embedding the restructuring framework to be created in the existing German law, which is recognized in its efficiency.

In order to further develop the existing framework for the restructuring of companies, the evaluation study on the Act to Further Facilitate the Restructuring of Enterprises has identified a number of further development options. The regulatory concept developed in the draft was guided in its choice between these options by the goal of combining insolvency law and the restructuring framework to be created into a coherent legal framework for corporate restructuring.

An increase in the remuneration rates of the insolvency administrators could also be achieved solely by increasing the threshold values for the individual stages or solely by increasing the percentages in the individual stages. By combining the two elements, the two motives for the increase, namely the increase in the general level of prices and income on the one hand and the increase in the demands on the administrators' offices on the other, are not mixed up. The remuneration of temporary custodians could also remain without express regulation or be expressly regulated in accordance with the previous case law of the Federal Court of Justice, which as a rule denies an independent claim to remuneration for the temporary custodian activity and only provides for a surcharge in the remuneration for the final custodian activity. However, this case law leads to practical difficulties, e.g. if a provisional cover pool administrator does not act in this capacity throughout the entire opening proceedings.

## **D. Budgetary expenditure excluding compliance expenditure**

The changes in the Insolvency Remuneration Ordinance are not expected to result in any budgetary expenditure for the Federal Government without fulfilment expenses. Additional burdens on the state budgets are therefore expected in the amount of approx. 29.8 million euros per year.

## **E. Fulfilment expenses**

### **E.1 Fulfilment expenses for citizens**

None.

### **E.2 Fulfilment costs for the economy**

The regulations on the remuneration of the temporary administrator increase the annual compliance costs for the economy by around 3,000 euros. This fulfilment expense is irrelevant in the sense of the "one in, one out" regulation of the Federal Government. Compensation will be provided by savings in the Act on the Promotion of Electromobility and Modernization of the Condominium Act and on the Amendment of Cost and Land Register Regulations (Condominium Modernization Act - WEMoG).

[Fulfilment costs for the remaining parts of the design are still to be calculated].

Thereof bureaucratic costs from information duties

[The new information obligations under the Insolvency Statistics Act result in annual bureaucratic costs, which are currently still being calculated].

### **E.3 Administrative expenses**

For the administration, the annual compliance costs will increase by around EUR 2,000 due to the new rules governing the remuneration of the provisional administrator. These are attributable to the federal states (including local authorities).

[Fulfilment costs for the remaining parts of the design are still to be calculated].

## **F. Further costs**

The increase in the remuneration of insolvency administrators and trustees burdens the insolvency assets and is therefore economically to be borne by the creditors, unless it finally burdens the state budgets in cases of deferral. However, there are no statistical data that would allow a viable estimate of these additional burdens.

[The further costs for the remaining parts of the design are still to be calculated].

There are no other costs for commercial enterprises. The implementation of the law is not expected to have any effects on individual prices or the price level, in particular on the consumer price level.

# **Draft Speaker of the Federal Ministry of Justice and Consumer Protection**

## **Draft of a law for the further development of the reorganization and insolvency law**

### **(Reorganization Law Development Act - SanInsFoG)<sup>1)</sup>**

From ...

The Bundestag has passed the following law:

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**Article 1 Gesetz über den Stabilisierungs- und Restrukturierungsrahmen für Unternehmen  
(Unternehmensstabilisierungs- und -restrukturierungsgesetz - StaRUG)**

**Article 2 Amendment of the Judicial System Act**

**Article 3 Amendment of the Code of Civil Procedure**

**Article 4 Amendment of the Act on Forced Sale and Administration**

**Article 5 Amendment of the Insolvency Code**

**Article 6 Amendment of the Insolvency Remuneration Ordinance**

**Article 7 Amendment of the Regulation on public notices in insolvency proceedings on  
the Internet**

**Article 8 Amendment of the Introductory Act to the Insolvency Code**

**Article 9 Amendment of the Act on Insolvency Statistics**

**Article 10 Amendment of the COVID-19 Insolvency Suspension Act**

**Article 11 Amendment of the Court Costs Act**

**Article 12 Amendment of the Attorney Remuneration Act**

**Article 13 Amendment of the Civil Code**

**Article 14 Amendment of the Commercial Code**

**Article 15 Amendment of the German Stock Corporation Act**

**Article 16 Amendment of the Law on Limited Liability Companies**

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1) This Act serves the further implementation of the Directive (EU) 2019/1023 of the European Parliament and of the Council of 20 June 2019 on preventive restructuring frameworks, debt relief and prohibitions on activities and on measures to improve the efficiency of restructuring, insolvency and debt relief proceedings and amending Directive (EU) 2017/1132 (Restructuring and Insolvency Directive) (OJ L 172, 26.6.2019, p. 18).

**Article 17 Amendment of the Cooperatives Act**

**Article 18 Amendment of the Bonds Act****Article 19 Amendment of the Tax Advisory Act**

**Article 20 Amendment of the Law on Provisional Regulation of the Law of Chambers of Commerce and Industry**

**Article 21 Amendment of the Auditors' Code**

**Article 22 Amendment of the Trade Code**

**Article 23 Amendment of the Craft Code**

**Article 24 Amendment of the Pfandbrief Act**

**Article 25 Amendment of the Company Pensions Act**

**Article 26 Amendment of the Third Book of the Social Code**

**Article 27 Entry into force**

## **Article 1**

### **Law on the Stabilization and Restructuring Framework for Enterprises**

#### **(Corporate Stabilization and Restructuring Act - StaRUG)**

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## **Part 1**

### **Early crisis detection and management**

#### **§ 1**

#### **Early crisis detection and crisis management for limited liability companies**

(1) The members of the body of a legal entity appointed to manage the business (managers) continuously monitor developments that could endanger the continued existence of the legal entity. If they recognize such developments, they take appropriate countermeasures and report immediately to the bodies appointed to supervise the management (supervisory bodies). If the measures to be taken affect the responsibilities of other bodies, the managers shall immediately act to ensure that they are taken into account.

(2) If no natural person is liable as a direct or indirect partner for the liabilities of a company without legal personality, paragraph 1 shall apply *mutatis mutandis* to the managing directors of the direct or indirect partners appointed to manage the company.

(3) Further obligations arising from other laws remain unaffected.

§ 2

**Obligations in case of imminent insolvency**

(1) If the legal entity or the company without legal personality is threatened by insolvency (§ 18 of the Insolvency Code), the managers protect the interests of all creditors. The members of the supervisory bodies monitor compliance with these duties. Resolutions and instructions of the supervisory bodies and other bodies shall be irrelevant if they conflict with the protection of creditors' interests as required under sentences 1 and 2.

(2) Subject to the obligations under paragraph 1, the managers shall also take into account the interests of the shareholders and other parties whose interests would be affected by insolvency proceedings relating to the assets of the legal person or company.

(3) A manager who violates her obligations under paragraph 1 sentence 1 shall be liable to the legal person or company without legal personality for the damage incurred, unless she is not responsible for the violation of obligations. Sentence 1 shall also apply to members of the supervisory bodies who violate their duties under paragraph 1 sentence 2.

(4) A waiver by the legal person or the company without legal personality of claims for compensation resulting from the breach of obligations under paragraph 1 or a settlement concerning such claims shall be ineffective to the extent that the compensation is necessary to satisfy the creditors. This shall not apply if the person liable to pay compensation compares himself with his creditors to avert insolvency proceedings on his assets or if the obligation to pay compensation is regulated in an insolvency plan.

§ 3

**Early Warning**

Information on the availability of instruments provided by public authorities for the early identification of crises (early warning) is provided by the Federal Ministry of Justice and Consumer Protection at its Internet address [www.bmju.bund.de](http://www.bmju.bund.de).

## **Stabilization and restructuring framework**

### **Chapter 1**

#### **Restructuring plan**

### **Section 1**

#### **Design of legal relationships**

### **§4**

#### **Structurable legal relationships**

(1) On the basis of a restructuring plan can be designed

1. Receivables due from a person capable of restructuring (debtor) (restructuring receivables), and
2. the rights existing in respect of objects of the debtor's assets which would entitle the debtor to segregation in the event of the opening of insolvency proceedings, unless they are financial collateral within the meaning of Section 1(17) of the German Banking Act or collateral provided to the operator of a system within the meaning of Section 1(16) of the German Banking Act to secure its claims arising from the system or the central bank of a Member State of the European Union or the European Central Bank (segregation entitlements).

(2) Ancillary contractual provisions, to which the restructuring claims or separation rights are subject, can also be formulated. If restructuring claims or rights to separate satisfaction are based on different legal relationships and if the holders of the claims or rights to separate satisfaction have reached agreements among themselves and with the debtor on the enforcement of the claims or rights to separate satisfaction existing against the debtor and the relative priority of the proceeds resulting from the enforcement, the terms of this agreement can also be shaped by the plan.

(3) If the debtor is a legal entity or a company without legal personality, the share or membership rights of the persons involved in the debtor may also be shaped by the restructuring plan, other provisions permissible under company law may be made and share and membership rights may be transferred.

(4) The restructuring plan may also design the rights of holders of restructuring claims to which they are entitled under a guarantee issued by a subsidiary within the meaning of Section 290 of the Commercial Code as guarantor, co-debtor or on the basis of a liability otherwise assumed or to items of the assets of this company (intra-group third-party collateral); the intervention shall be compensated by appropriate compensation.

(5) The legal relationships at the time of the submission of the plan offer shall be decisive; in the case of a vote in court proceedings (§§ 45, 46) the application shall be decisive. If the debtor obtains a stabilization order, the date of the first order shall replace the plan offer or the application.

## § 5

### **Contingent and undue restructuring receivables; receivables from mutual contracts**

(1) Restructuring receivables can also be structured if they are conditional or not yet due.

(2) Restructuring claims from mutual contracts can only be structured to the extent that the service incumbent on the other party has already been rendered.

## § 6

### **Excluded legal relationships**

A restructuring plan is inaccessible:

1. claims of female employees arising from or in connection with the employment relationship, including rights arising from promises of company pension schemes,
2. claims arising from intentionally committed tortious acts and
3. fines and the claims equivalent thereto under section 39(1)(3) of the Insolvency Statute.

If the debtor is a natural person, this also applies to claims and separate satisfaction rights that are not connected with the debtor's business activities.

## **Section 2**

### **Requirements for the restructuring plan**

## § 7

### **Structure of the restructuring plan**

The restructuring plan consists of a descriptive and a formative part. It shall contain at least the information required under the Annex to this Act. It shall be accompanied by the annexes required under Sections 16 and 17.

§ 8

**Presenting part**

(1) The descriptive part describes the basics and the effects of the residual invoicing plan. It contains all information relevant for the decision of those affected by the plan to approve the plan and for its judicial confirmation. If restructuring measures are planned that cannot or should not be implemented via the formative part of the plan, they must be highlighted separately.

(2) The descriptive part contains, in particular, a comparative calculation showing the effects of the plan on the prospects of satisfying those affected by the plan. If the plan provides for the continuation of the enterprise, it is to be assumed for the determination of the prospects of satisfaction without a plan that the enterprise will continue. This does not apply if there is no prospect of selling the enterprise or otherwise continuing.

(3) If the restructuring plan provides for interventions in the rights of creditors under group-internal third-party collateral (§ 4 (4)), the presentation must also include the circumstances of the subsidiary providing the collateral and the effects of the plan on this company.

§ 9

**Designing part**

(1) The formative part of the restructuring plan determines how the legal status of the holders of the restructuring receivables, the separation rights, the rights from group-internal third-party collateral and the share or membership rights (plan participants) is to be changed by the plan.

(2) If restructuring receivables or separation rights are to be structured, it must be determined by which fraction they are to be reduced, for which period they are deferred, how they are to be secured and which other regulations they are to be subject to. Sentence 1 shall apply mutatis mutandis to the structuring of the rights under group-internal third-party collateral (§ 4 paragraph 4).

(3) Insofar as contractual ancillary provisions and agreements are formulated in accordance with § 4 (2), the formative part determines how the ancillary provisions and agreements are to be amended.

(4) Restructuring claims can also be converted into shares or membership rights in the debtor. In particular, the plan may provide for a capital reduction or increase, the making of contributions in kind, the exclusion of subscription rights or the payment of compensation to departing shareholders. For creditors who object to a conversion into share and membership rights, a cash compensation shall be provided for. The plan may provide for the transfer of share or membership rights. In all other respects, any arrangement may be made which is permissible under company law. § Section 225a (4) and (5) of the Insolvency Statute shall apply mutatis mutandis.



§10

**Selection of the plan participants**

The selection of the persons affected by the plan shall be made according to appropriate criteria, which shall be indicated and explained in the descriptive part of the plan. The selection is appropriate if

1. the receivables not included would probably be fully satisfied even in insolvency proceedings,
2. the differentiation made in the selection according to the type of economic difficulties to be overcome and the circumstances appears appropriate, in particular if only financial liabilities and the collateral provided to secure them are structured, or
3. with the exception of the receivables mentioned in § 6, all receivables are included.

§ 11

**Classification of those affected by the plan into groups**

(1) When determining the rights of the plan participants in the restructuring plan, groups shall be formed if plan participants with different legal status are affected. A distinction shall be made between

1. the holders of segregation entitlements,
2. the holders of claims which would be asserted as non-subordinated insolvency claims in the event of the opening of insolvency proceedings, together with the interest and default surcharges on such claims (simple restructuring creditors),
3. the holders of claims which, in the event of the opening of insolvency proceedings, would have to be filed as subordinate insolvency claims pursuant to section 39 subs. 1 No. 4, No. 5 or subs. 2 of the Insolvency Statute (subordinate restructuring creditors), whereby a group is to be formed for each ranking class and
4. the holders of share or membership rights.

If the formative part of the restructuring plan provides for interventions in the rights of creditors under third party collateral within the group, the creditors affected by such interventions form an independent group.

(2) The groups may be divided into further groups according to economic interests. They must be properly delimited from one another. The criteria for the delimitation shall be indicated in the plan. Small creditors shall be grouped together into independent groups within the framework of the groups to be formed in accordance with paragraph 1.

§ 12

**Equal treatment of those affected by the plan**

- (1) Within each group, equal rights shall be offered to all those affected by the plan.

(2) Different treatment of the plan participants in a group is only permissible with the agreement of all plan participants to whose detriment the different treatment is to be applied. In this case, the restructuring plan must be accompanied by a declaration of consent from each of the persons affected by the different treatment.

(3) Any agreement by the debtor or third parties with individual plan participants, which grants them an advantage not provided for in the plan for their conduct in votes or otherwise in connection with the restructuring process, is null and void.

## § 13

### **Liability of the debtor**

Unless otherwise provided in the restructuring plan, the debtor shall be released from its remaining liabilities to creditors from the restructuring requirements and separation rights included in the plan with the satisfaction of the creditors provided for in the constructive part.

## § 14

### **New financing**

The plan may include provisions for the commitment of loans or other credits necessary to finance the restructuring on the basis of the plan (new financing). The prolongation or deferral of receivables and the assumption of sureties, the issue of guarantees or the assumption of joint liability to secure new financing in accordance with sentence 1 is also deemed to be new financing.

## § 15

### **Change in property law conditions**

If rights to objects are to be created, changed, transferred or cancelled, the necessary declarations of intent of the parties involved can be included in the formative part of the restructuring plan. If rights to a real property or to registered rights registered in the land register are affected, these rights shall be precisely designated in compliance with Section 28 of the Land Register Code. Sentence 2 shall apply mutatis mutandis to rights entered in the register of ships, the register of ships under construction or the register of liens on aircraft.

## § 16

### **Declaration of viability; balance sheet; profit and finance plan**

(1) The plan shall be accompanied by a reasoned explanation of the prospects that the plan will remove the debtor's imminent insolvency and that the debtor's viability will be secured or restored.

(2) The restructuring plan shall be accompanied by a balance sheet setting out the assets and liabilities arising from the restructuring plan when it takes effect.

opposite, are listed with their values. In addition, the expenses and income to be expected for the period during which the creditors are to be satisfied and the sequence of income and expenses to ensure the solvency of the company during this period must be listed. In addition to the restructuring claims, the claims remaining unaffected by the plan as well as the claims to be established in the future according to the plan must be taken into account.

## § 17

### **Further plants**

(1) If the debtor is a company without legal personality or a partnership limited by shares, the plan shall be accompanied by a declaration of the persons who are to be general partners of the enterprise according to the plan that they are prepared to continue the enterprise on the basis of the plan.

(2) If creditors are to take over share or membership rights or interests in a legal person, an association without legal capacity or a company without legal personality, the plan shall be accompanied by the declaration of consent of each of these creditors.

(3) If a third party has assumed obligations towards the creditors in the event of confirmation of the plan, the plan shall be accompanied by the declaration of the third party.

(4) If the restructuring plan provides for interference with the rights of creditors under third-party collateral within the group, the plan shall be accompanied by the consent of the subsidiary which provided the collateral.

## § 18

### **Checklist for restructuring plans**

The German Federal Ministry of Justice and Consumer Protection has published a checklist for restructuring plans, which is adapted to the needs of small and medium-sized enterprises. The checklist is published on the website [www.bmjv.bund.de](http://www.bmjv.bund.de).

## **Section 3**

### **Plan reconciliation**

#### Subsection 1

#### Plan offer and plan acceptance

#### § 19

##### **Plan offer**

(1) The debtor's offer to accept the restructuring plan (plan offer) addressed to the persons affected by the plan must contain a clear indication that the plan, if accepted by a majority and confirmed by a court, can also become effective against persons affected by the plan who do not accept the offer. The complete restructuring plan including annexes must be attached to the plan offer.

(2) The plan proposal must show with which claims or rights the respective plan participant is included in the plan, which groups the plan participants assigned to and which voting rights are granted by the claims and rights to which it is entitled.

(3) If the debtor has not given all persons affected by the plan the opportunity to discuss the plan or the restructuring concept implemented by the plan jointly before the plan offer was made, the plan offer shall contain a reference to the fact that a meeting of the persons affected by the plan will be held at the request of one or more persons affected by the plan for the purpose of discussing the plan.

(4) Unless otherwise agreed in relation to individual plan participants, the plan offer is subject to the written form. If the debtor does not specify any other form in the plan offer, the acceptance of the plan is also subject to the written form.

#### § 20

##### **Interpretation of the plan offer**

In case of doubt, it can be assumed that the plan offer is subject to the condition that all plan participants agree or that the plan is confirmed by a court of law.

#### § 21

##### **Acceptance period**

The debtor sets a deadline for the acceptance of the plan. The deadline is at least 14 days. This does not apply if the plan is based on a restructuring concept which has been made available in text form to all persons affected by the plan for at least 14 days.

### **Voting within the framework of a meeting of those affected by the plan**

(1) The debtor may put the plan to the vote in a meeting of those affected by the plan. The meeting shall be convened in writing. The notice period is 14 days. If the debtor grants the possibility of electronic participation, the period of notice is seven days. The complete restructuring plan including annexes shall be attached to the notice of meeting.

(2) The plan offer may provide that those affected by the plan may also participate in the place of assembly without being present and may exercise all or some of their rights in whole or in part by means of electronic communication (electronic participation).

(3) The debtor shall chair the meeting. Upon request, it shall provide any person affected by the plan with information on the restructuring plan and the debtor's circumstances relevant for a proper assessment of the plan. Plan-affected persons have the right to submit proposals for amendments to the plan. The proposals shall be sent to the debtor in text form at least one day before the meeting begins.

(4) The meeting may also vote on the plan if it is amended in individual points based on the discussions in the meeting.

(5) Each group of those affected by the plan votes separately. Otherwise, the debtor shall determine the modalities of the voting. If plan participants exercise their voting right electronically, they must receive electronic confirmation of receipt of the electronically cast vote. Voting is also possible without participating in the meeting until the end of the voting.

### **§ 23**

#### **Discussion of the plan**

(1) If no vote is taken at a meeting of those affected by the plan, a meeting of those affected by the plan shall be held at the request of any of them to discuss the plan under the conditions of § 19 (3).

(2) The meeting is convened in writing. The period of notice is at least 14 days. If the debtor grants the possibility of electronic participation, the period of notice is seven days.

(3) § Section 22 (3) shall apply mutatis mutandis.

(4) If the meeting takes place after the expiry of a period set for the adoption of the plan, this period shall be extended until the end of the day of the meeting or until the date determined by the debtor by the end of the meeting. If a person affected by the plan had already declared himself/herself to accept the plan, the obligation to make this declaration shall cease to apply if he/she declares his/her acceptance again within the extended period.

### **Documentation of the vote**

(1) The debtor shall record the result of the vote immediately after expiry of the Acceptance Period or after the vote has been carried out. If the selection of the plan participants, their division into groups or the allocation of voting rights is disputed, this shall be noted.

(2) The documentation shall be made available to those affected by the plan without delay.

### **§ 25**

### **Judicial plan approval procedure**

The debtor may put the restructuring plan to the vote in a court procedure to be conducted in accordance with sections 45 and 46; sections 19 to 24 shall not apply in this case.

### **Subsection 2**

### **Voting rights and required majorities**

### **§ 26**

### **Voting rights**

(1) The voting right is

1. in the case of interest-bearing restructuring receivables, by the amount,
2. in the case of separation rights and intra-group third-party collateral, according to their value, and
3. in the case of share or membership rights, according to the debtor's share of the subscribed capital or assets. Restrictions on voting rights, special or multiple voting rights are not taken into account.

(2) For the purpose of determining the voting rights granted by restructuring claims, the following are recognized

1. The value of contingent receivables is based on the probability of the occurrence of the conditions;
2. non-interest-bearing receivables with the amount resulting from discounting to the date of submission of the plan in accordance with Section 41 (2) of the German Insolvency Code;
3. Claims directed to monetary amounts of undefined amount or expressed in foreign currency or a unit of account, at the value to be determined in accordance with § 45 of the Insolvency Regulation;

4. claims for recurring services with the value determined in accordance with § 46 of the Insolvency Code.

(3) Receivables secured by segregation rights only confer a voting right in a group of restructuring creditors to the extent that the debtor is personally liable for the secured receivables and the holder of the segregation rights waives them or is likely to default without separate satisfaction. As long as the default has not been determined, the claim is to be considered with the presumed default.

(4) If the voting right attributable to a claim or a right is disputed, the debtor may base the vote on the voting right which it has assigned to the plan participants. In the documentation of the vote, the debtor shall note that the voting right is disputed, to what extent and for what reason.

## § 27

### **Required majorities**

(1) In order for the restructuring plan to be adopted, the members of the group approving the plan must hold at least three quarters of the voting rights in each group.

(2) Plan participants who are jointly entitled to a claim or right are treated as one plan participant in the reconciliation. The same applies if a lien or usufruct exists on a right.

## § 28

### **Majority decision across groups**

(1) If the majority required under § 27 is not achieved in a group, the consent of that group shall be deemed to have been granted if

1. the members of this group are not expected to be worse off by the restructuring plan than they would be without a plan,
2. the members of this group participate appropriately in the economic value that is to accrue to the plan participants on the basis of the plan (plan value), and
3. the majority of the voting groups has approved the plan with the required majorities; if only two groups have been formed, the approval of the other group is sufficient; the approving groups must not be formed exclusively by shareholders or subordinate restructuring creditors.

(2) A group is deemed to have an appropriate share in the plan value if

1. no other creditor receives economic value exceeding the full amount of its claim,
2. neither a creditor affected by a plan which would be satisfied without a plan with subordination to the creditors of the Group, nor the debtor or a person with an interest in the debtor receives an economic value which is not fully offset by payments into the assets of the debtor, and
3. no creditor affected by a plan which, without a plan, would have to be satisfied on an equal footing with the creditors of the group is placed in a better position than these creditors.



(3) Notwithstanding subs. 2 No. 2, the appropriate participation of a group of creditors shall not be precluded if the debtor or a holder of share or membership rights retains economic values,

1. insofar as their cooperation is necessary for the continuation of the company in order to realize the added value of the plan and they have committed themselves to the continuation of the company or
2. the interventions in the rights of creditors are minor, in particular because the rights are not reduced and their due dates are not postponed by more than 12 months.

(4) If the majority required under § 27 is not achieved in a group to be formed under the third sentence of § 11(1), subsections (1) and (2) shall apply to that group only if the envisaged compensation adequately compensates the holders of rights under the group-internal third-party collateral for the loss of rights to be suffered.

(5) For a group of shareholders, an appropriate share of the economic value is deemed to exist if, under the plan

1. no creditor affected by the plan receives economic values that exceed the full amount of her claim, and
2. subject to the second sentence of paragraph 2, no Shareholder who would be treated as a Group Shareholder in the absence of the Plan will receive any economic value.

## **Chapter 2**

### **Restructuring and stabilization instruments**

#### **Section 1**

##### **General terms and conditions**

###### **Subsection 1**

Instruments of the stabilization and restructuring framework; procedures

###### **§ 29**

###### **Instruments**

(1) The procedural assistance of the stabilization and restructuring framework (instruments) can be used to sustainably manage an imminent illiquidity within the meaning of Section 18 (2) of the German Insolvency Code.

(2) are instruments of the stabilization and restructuring framework:

1. the execution of a judicial plan approval procedure (judicial plan approval),

2. the judicial confirmation of a restructuring plan (plan confirmation),
3. the judicial preliminary examination of issues relevant to the confirmation of the restructuring plan (preliminary examination),
4. the judicial termination of mutual contracts that have not yet been completely fulfilled by both parties (termination of contract) and
5. the court order of regulations to restrict measures of individual law enforcement (stabilization).

(3) Unless otherwise provided by the provisions of this Act, the debtor may use the instruments of the stabilization and restructuring framework independently of each other.

## § 30

### **Restructuring ability**

(1) Subject to paragraph 2, the instruments of the stabilization and restructuring framework may be used by any debtor capable of insolvency. For natural persons this applies only to the extent that they are engaged in entrepreneurial activities.

(2) The provisions of this chapter do not apply to companies in the financial sector within the meaning of Section 1 (19) of the German Banking Act.

## § 31

### **Display of the restructuring plan**

(1) A precondition for the use of the instruments of the stabilization and restructuring framework is the notification of the restructuring plan to the competent restructuring court.

(2) The display is to be attached:

1. the draft restructuring plan or, if such a plan could not yet be elaborated and negotiated according to the status of the notified project, a concept for the restructuring, which, based on a description of the nature, extent and causes of the crisis, describes the objective of the restructuring and the measures envisaged to achieve this objective,
2. a description of the status of negotiations with creditors, persons involved in the debtor and third parties regarding the envisaged measures, and
3. a description of the arrangements the debtor has made to ensure its ability to fulfil its obligations under this Act.

When giving notice, the debtor must also indicate whether the rights of female consumers or of medium-sized, small or micro-enterprises are to be affected, in particular because their claims or expectation of segregation are to be shaped by a restructuring plan or the enforcement of these claims is to be temporarily blocked by a stabilization order. It must also be stated whether it is to be expected that the concept can only be enforced against the resistance of a group to be formed in accordance with § 11.

(3) With the notification, the restructuring case becomes legally pending.

(4) The display loses its effect,

1. if the debtor takes them back,
2. the decision on the plan confirmation becomes legally binding,
3. the court sets aside the restructuring case under section 33, or
4. six months have passed since the notification or, if the debtor has previously renewed the notification, nine months have passed.

## § 32

### **Obligations of the debtor**

(1) The debtor shall conduct the restructuring case with the diligence of a prudent and conscientious restructuring manager and shall protect the interests of all creditors. In particular, it shall refrain from measures which are not compatible with the objective of the notified restructuring concept (restructuring target) or which jeopardize the prospects of success of the envisaged restructuring. It is usually not compatible with the restructuring goal to settle or collateralize claims which are to be shaped by the restructuring plan.

(2) The debtor shall notify the court of any material change affecting the subject matter of the notified restructuring plan and the description of the status of negotiations. If the debtor has obtained a stabilization order pursuant to section 54, it shall also promptly notify the court of any material changes affecting the restructuring plan. If a restructuring commissioner has been appointed, the obligations under sentences 1 and 2 shall also apply vis-à-vis the restructuring commissioner.

(3) During the *lis pendens* of the restructuring case the debtor is obliged to notify the restructuring court of the occurrence of an inability to pay within the meaning of § 17 para. 2 of the Insolvency Statute. If the debtor is a legal entity or a company without legal personality for whose obligations no natural person is liable as a direct or indirect partner, over-indebtedness within the meaning of section 19 para. 2 of the Insolvency Statute shall be deemed equivalent to insolvency. If there is sufficient prospect of acceptance and confirmation of the restructuring plan, claims which are to be shaped by the plan shall be taken as a basis for the determination of insolvency or over-indebtedness in the amount and with the due date which they are to receive under the plan. If the debtor has not yet submitted a restructuring plan, sentence 3 shall apply *mutatis mutandis* if the debtor has submitted a sufficiently concrete restructuring concept which has sufficient prospects of implementation and whose effects on the claims to be taken into account in determining insolvency or over-indebtedness have been determined in a sufficiently concrete manner.

(4) The debtor is obliged to notify the court without delay if the restructuring project has no prospect of implementation, in particular if, as a result of the serious and final rejection of the submitted residual restructuring plan by those affected by the plan, it cannot be assumed that the majorities required for an acceptance of the plan can be achieved.

### **Annulment of the restructuring case**

(1) The Restructuring Court shall cancel the restructuring case ex officio if

1. insolvency proceedings have been opened against the debtor's assets,
2. the restructuring court is not competent for the restructuring case and the debtor has not filed a request for referral or withdrawn the notification within a period set by the restructuring court,
3. the debtor fails to submit a draft restructuring plan or a mature and coherent restructuring concept to the court after the expiry of a reasonable period of time granted for this purpose, or
4. the debtor in a serious manner against
  - a) violates the obligations incumbent upon it under § 32, or
  - b) violates its obligations to cooperate and provide information to the court or a restructuring officer.

(2) The court shall further set aside the restructuring case if

1. the debtor has given notice of his insolvency or over-indebtedness pursuant to section 32 subs. 3 or other circumstances are known from which it follows that the debtor is ready for insolvency. If insolvency maturity occurs after the debtor has already made use of instruments of the stabilization and restructuring framework, the court may refrain from setting aside the restructuring case if the opening of insolvency proceedings would obviously not be in the interest of all creditors in view of the status achieved in the restructuring case,
2. it emerges from a notification pursuant to Section 32 (4) or from other circumstances that the notified restructuring plan has no prospect of implementation, or
3. in an earlier restructuring case
  - a) the debtor has obtained a stabilization order or a plan confirmation, or
  - b) a revocation according to paragraph 1 point 3 or point 4 has taken place.

Point 3 is not applicable if the cause of the earlier restructuring case was overcome as a result of a sustainable recovery. In the case of point 3( a), if less than three years have elapsed since the end of the order period or the decision on the application for plan approval in the earlier restructuring case, it shall be presumed, in case of doubt, that a sustainable recovery has not taken place. In this respect, insolvency proceedings administered by the Company itself are equivalent to recourse to instruments of the restructuring framework.

(3) The restructuring case shall not be set aside as long as the court has refrained from setting aside a stabilization order under section 63(3).

(4) The debtor shall be entitled to file an immediate appeal against the cancellation of the restructuring case under subs. 1 to 3.

## § 34

### **Local court as restructuring court**

(1) For decisions in restructuring cases, the local court in whose district a higher regional court has its seat is exclusively competent as restructuring court for the district of the higher regional court. If this Local Court does not have jurisdiction for regular insolvency matters, the Local Court which has jurisdiction for regular insolvency matters at the seat of the Higher Regional Court shall have jurisdiction.

(2) The state governments are empowered, for the purpose of expedient promotion or faster settlement of restructuring cases, by statutory order

1. within a district, to determine the jurisdiction of another local court having jurisdiction in insolvency matters, or
2. to extend the jurisdiction of a restructuring court within a country additionally to the district of one or more other higher regional courts.

The state governments may transfer the authorization to the state justice administrations by statutory order.

## § 35

### **Local jurisdiction**

The restructuring court in whose district the debtor has its general place of jurisdiction shall have exclusive local jurisdiction. If the center of the debtor's economic activity is located at another place, the Restructuring Court in whose district this place is located shall have exclusive jurisdiction.

## § 36

### **Uniform responsibility**

The judge who was responsible for the first decision is responsible for all decisions and measures in the restructuring case.

## § 37

### **Group Court of Justice**

(1) At the request of a debtor belonging to a group of companies within the meaning of section 3e of the Insolvency Statute (debtor belonging to a group), the restructuring court seized shall declare itself competent for restructuring matters of other debtors belonging to the group (group follow-up proceedings) if the debtor has filed an admissible request in the restructuring matter and the debtor is not obviously of minor importance for the entire group of companies.

(2) § Section 3a subs. 1 sentences 2 to 4, subs. 2, section 3b, section 3c subs. 1, section 3d subs. 1 sentence 1, subs. 2 sentence 1 and section 13a of the Insolvency Statute shall apply mutatis mutandis.

(3) At the debtor's request and subject to the conditions of subs. 1 the court competent for subsequent group proceedings in restructuring matters shall declare itself to be competent as insolvency court also for subsequent group proceedings in insolvency matters under section 3a subs. 1 of the Insolvency Statute.

## § 38

### **Applicability of the Code of Civil Procedure**

Unless otherwise provided for by this Act, the provisions of the Code of Civil Procedure shall apply mutatis mutandis to proceedings in restructuring cases. § Section 128a of the Code of Civil Procedure shall apply with the proviso that, in the case of meetings and appointments, the parties involved must be informed in the summons of the obligation to refrain from making sound and image recordings and not to allow third parties to perceive the sound and image transmission.

## § 39

### **Principles of procedure**

(1) The Restructuring Court shall determine ex officio all circumstances which are relevant to the proceedings in the restructuring case, unless otherwise provided for in this Act. For this purpose it may in particular hear witnesses and experts.

(2) The debtor shall provide the restructuring court with the information required to decide on its applications and shall also otherwise support the court in the performance of its duties.

(3) The decisions of the restructuring court can be made without an oral hearing. If an oral hearing takes place, Section 227 (3) sentence 1 of the Code of Civil Procedure shall not apply.

## § 40

### **Appeals**

(1) The decisions of the restructuring court are subject to appeal only in cases where this law provides for immediate appeal. The immediate appeal must be lodged with the restructuring court.

(2) The time limit for appeal begins with the announcement of the decision or, if the decision is not announced, with its notification.

(3) The decision on the appeal will only become effective when it becomes final. However, the court of appeal may order the immediate effectiveness of the decision.

### **Deliveries**

(1) Service shall be effected ex officio, without any certification of the document to be served being required. They may be effected by posting the document at the address of the person to be served; section 184(2) first, second and fourth sentences of the Code of Civil Procedure shall apply mutatis mutandis. If service is to be effected within Germany, the document shall be deemed to have been served three days after it has been posted.

(2) No delivery will be made to persons whose whereabouts are unknown. If they have a representative authorized to accept service, the representative will be served.

(3) The Restructuring Court may instruct the Restructuring Officer to carry out the notifications under paragraph 1. To carry out the service and to record it in the files it may make use of third parties, in particular its own staff. The restructuring commissioner shall immediately submit the notices he has made pursuant to section 184(2) sentence 4 of the Code of Civil Procedure to the court files.

(4) If the court instructs the debtor to effect service, service shall be effected in accordance with sections 191 to 194 of the Code of Civil Procedure.

### **Subsection 2**

#### **Restructuring right**

### **§ 42**

#### **Indication of insolvency and overindebtedness**

(1) During the *lis pendens* of the restructuring case, the obligation to file an application pursuant to Section 15a (1) to (3) of the Insolvency Code and Section 42 (2) of the Civil Code is suspended. However, the parties obliged to file an application shall be obliged to notify the restructuring court without undue delay of the occurrence of an inability to pay within the meaning of § 17 para. 2 of the Insolvency Statute or over-indebtedness within the meaning of § 19 para. 2 of the Insolvency Statute.

(2) The filing of an insolvency petition satisfying the requirements of section 15a of the Insolvency Statute shall be deemed to constitute timely fulfilment of the duty to notify under subs. 1 sentence 2.

(3) Anyone who, contrary to paragraph 1 sentence 2, fails to report the occurrence of insolvency or over-indebtedness or fails to do so in good time shall be punished by imprisonment for up to three years or by a fine. If the offender acts negligently, the penalty is imprisonment for up to one year or a fine. Sentences 1 and 2 are not applicable to associations and foundations to which the obligation under paragraph 1 sentence 1 applies.

(4) If the notification of the restructuring case under Section 31 (4) loses its effect, the obligations to file a petition under Section 15a (1) and (2) of the Insolvency Statute and under Section 42 (2) of the German Civil Code come into force again.

### **Liability of the organs**

Claims under § 2 para. 3 resulting from a breach of duty committed during the *lis pendens* of the restructuring case may also be asserted by the creditors.

### **§ 44**

#### **Prohibition of solution clauses**

(1) The *lis pendens* of the restructuring case or the use of instruments of the stabilization and restructuring framework by the debtor do not automatically constitute grounds for the termination of such contractual relationships in which the debtor is involved, for the due date of payments or for a right of the other party to refuse to perform its obligations or to demand the adjustment or other form of the contract. Nor do they automatically affect the validity of the contract.

(2) Conflicting agreements are invalid.

(3) Subs. 1 and 2 shall not apply to transactions under section 104 subs. 1 of the Insolvency Statute and agreements on liquidation netting under section 104 subs. 3 and 4 of the Insolvency Statute. This applies in particular to transactions which are subject to the offsetting of claims and benefits within the framework of a system pursuant to section 1 (17) of the German Banking Act.

## **Section 2**

### **Judicial plan coordination**

### **§ 45**

#### **Discussion and voting appointment**

(1) At the request of the debtor, the restructuring court will set a date for the discussion of the restructuring plan and the voting rights of those affected by the plan and will then vote on the plan. The summons period is at least 14 days.

(2) The application must be accompanied by the complete restructuring plan and annexes.

(3) The plan participants must be invited to the appointment. The invitation contains a note that the appointment and the coordination can be carried out even if not all those affected by the plan participate. The court may instruct the debtor to serve the summons.

(4) Sections 239 to 242 of the Insolvency Statute and sections 26 to 28 shall apply to the proceedings accordingly. If there is a dispute as to which voting right grants the claim, the expectancy of segregation, the security provided within the group or the share or membership right of a plan participant and no agreement can be reached between the parties involved, the court shall determine the voting right.



§ 46

**Preliminary examination date**

(1) At the debtor's request the court shall fix a separate date for the preliminary examination of the restructuring plan prior to the discussion and vote. The subject of this preliminary examination may be any issue relevant for the confirmation of the restructuring plan, in particular

1. whether the selection of those affected by the plan and the division of those affected by the plan into groups meets the requirements of §§ 10 to 11
2. which voting right grants a restructuring claim, a segregation entitlement or a share or membership right, or
3. whether the debtor is threatened with insolvency.

(2) The court shall summarize the result of the preliminary examination in a note.

(3) The court may also set a preliminary examination date ex officio if this is appropriate.

**Section 3 Preliminary examination**

§ 47

**Request**

At the debtor's request, the restructuring court will also conduct a preliminary review if the plan is not to be put to a vote in court. The subject of such preliminary review may be any issue relevant to the confirmation of the restructuring plan. In addition to the matters referred to in § 46 para. 1 second sentence, these may in particular include the requirements to be met by the plan approval procedure under §§ 19 to 24.

§ 48

**Procedure**

(1) The persons affected by the preliminary examination question shall be heard.

(2) The court summarizes the result of the preliminary examination in a note. The notice should be issued within two weeks of the application being filed or, if a hearing date is scheduled, within two weeks of that date.

## **Section 4**

### **Termination of contract**

#### **§ 49**

##### **Termination of contract**

(1) At the request of the debtor, the restructuring court will terminate a mutual contract which has not been mutually fully performed and in which the debtor is involved, if the other party is not prepared to make the necessary adjustments or terminate the contract in order to implement the restructuring project and the debtor is threatened with insolvency. The application under sentence 1 may only be filed simultaneously with an application for confirmation of a restructuring plan which provides for further restructuring measures.

(2) Subject to the exceptions referred to in subs. 3, termination of a contract under subs. 1 shall be possible under contracts which may be refused performance under section 103(1) of the Insolvency Statute or terminated under section 109 of the Insolvency Statute.

(3) A termination of the contract according to this provision are inaccessible:

1. Transactions which may be the subject of an agreement on liquidation netting pursuant to section 104 subsections 3 and 4 of the Insolvency Statute or which may be the subject of a settlement of payments and services within a system within the meaning of section 1 subsection 17 of the German Banking Act (Kreditwesengesetz), and
2. if the debtor is a natural person, contracts that are not related to the debtor's business activities.

#### **§ 50**

##### **Decision of the court**

(1) A decision on the application for termination of the contract and the application for confirmation of the restructuring plan must be taken simultaneously. The decision will be made by way of a resolution.

(2) Listen to the other part.

(3) Any doubts as to whether the conditions for termination of the contract are fulfilled shall be borne by the debtor.

(4) The order shall be served to the debtor and the other party.

#### **§ 51**

##### **Immediate complaint**

(1) An immediate appeal shall be lodged against the decision of the Restructuring Court.

(2) At the request of the debtor, the court of appeal shall reject the appeal against the decision without delay if

1. the appeal against the confirmation of the restructuring plan is to be rejected pursuant to § 70(4), and
2. the interests of the other party are sufficiently safeguarded, in particular by a plan provision pursuant to Section 68(3).

## § 52

### **Legal consequences of the termination of the contract**

(1) If the contract has been terminated, no further performance can be demanded from it. If the contract is a continuing obligation, the decision has the effect of a termination with a three-month notice period. If a shorter period of notice is applicable, it replaces the three-month period.

(2) The other part is entitled to a claim for non-performance. The non-performance claim can be structured in the formative part of the restructuring plan. Claims for non-performance must be grouped together in a separate group.

## **Section 5 Stabilization**

## § 53

### **Principle**

(1) To the extent that this is necessary to safeguard the prospects of achieving the restructuring target, the Restructuring Court shall, upon application by the debtor, order that

1. measures of enforcement against the debtor are prohibited or temporarily suspended (suspension of enforcement) and
2. rights to objects of movable assets which could be asserted as a right of separation or segregation in the event of the opening of insolvency proceedings may not be enforced by the creditor and that such objects may be used for the continuation of the debtor's business if they are of considerable importance for this purpose (ban on realization).

(2) Claims which are inaccessible under § 6 of a restructuring by a restructuring plan shall remain unaffected by an order under subsection 1. The order may otherwise be directed against individual, several or all creditors.

(3) The order may also block the right of female creditors to enforce rights under third-party collateral within the group (Art. 4 para. 4).

## **§ 54 Application**

(1) The debtor shall specify the contents, the addressees and the duration of the requested stabilization order.

(2) The debtor attaches a restructuring plan to the application, which includes

1. a draft restructuring plan updated to the day of application or a concept for restructuring according to § 31 par. 2 point 1 updated to that day
2. a financial plan covering a period of six months and containing a substantiated description of the sources of financing, which should ensure solvency during this period

Furthermore, the debtor shall declare

1. whether, to what extent and to which creditors it is in default with respect to the fulfillment of obligations arising from employment relationships, pension commitments or tax obligations, social security institutions or suppliers,
2. whether and in which proceedings in their favour within the last three years prior to the request enforcement or liquidation blocks have been ordered under this Act or under section 21 subs. 2 first sentence no. 3 or 5 of the Insolvency Statute and
3. whether it has complied with its obligations under Sections 325 to 328 or Section 339 of the German Commercial Code for the last three completed fiscal years.

## **§ 55**

### **Arrangement**

(1) The order shall be issued if the restructuring plan submitted by the debtor is complete and conclusive and no circumstances are known from which it can be concluded that

1. the restructuring plan or the statements on Section 54 (2) sentence 2 are based on incorrect facts,
2. the restructuring is futile because there is no prospect that a plan implementing the restructuring concept would be accepted by those affected by the plan or confirmed by the court
3. the debtor is not yet threatened by insolvency or
4. the requested order is not necessary to achieve the restructuring objective.

If the restructuring plan shows remediable deficiencies, the court issues the order for a maximum period of 20 days and instructs the debtor to remedy the deficiencies within this period.

(2) Are circumstances known from which it follows that

1. there are substantial arrears of payment to the creditors named in § 54 paragraph 2 sentence 2 number 1 or
2. the debtor has breached the disclosure obligations pursuant to Sections 325 to 328 or Section 339 of the German Commercial Code (HGB) for the last three completed financial years,

the order shall only be issued if, despite these circumstances, it is to be expected that the debtor is willing and able to align its management with the interests of the creditor community. This shall also apply if in the last three years prior to the filing of the petition the debtor has been subject to the suspensions of enforcement or realisation referred to in § 53 (1) or provisional security orders pursuant to § 21 (1) sentence 2 number 3 or 5 of the Insolvency Statute, unless the reason for such orders was not overcome by a sustainable restructuring of the debtor.

(3) The order shall be served on all creditors affected by it.

(4) The Restructuring Court shall decide on the application for the issuance of the stabilization order by way of a resolution. If the court rejects the application and determines that the debtor is insolvent, the debtor is entitled to appeal the order immediately.

## § 56

### **sequential arrangement, new arrangement**

Under the conditions of section 55 subs. 1 and 2, an order may be extended to further creditors, its content may be expanded or its duration extended (subsequent order) or, if the duration of the order has already been exceeded, it may be renewed (new order).

## § 57

### **Arrangement duration**

(1) The stabilization order may be issued for a period of up to three months (maximum order duration).

(2) Subsequent or new orders may only be issued within the maximum order period pursuant to paragraph 1, unless

1. the debtor has submitted a plan offer to the creditors and
2. no circumstances are known which indicate that a plan is not expected to be accepted within one month.

In this case, the maximum duration of the order is extended by one month and the order is directed exclusively against those affected by the plan.

(3) If the debtor has applied for judicial confirmation of the restructuring plan accepted by the persons affected by the plan, follow-up or new orders may be issued until the plan confirmation becomes final and absolute, but not more than eight months after the first order was issued. This does not apply if the restructuring plan is obviously not confirmable.

(4) Paragraph 3 shall not apply if the center of the debtor's main interest has been transferred to another Member State within a period of three months prior to the first use of instruments of the stabilization and restructuring framework and no public announcements are made under sections 88 to 90.

## § 58

### **Disposal ban**

If a ban on utilization has been imposed, the interest owed is to be paid to the creditor and the loss in value resulting from the utilization is to be compensated by ongoing payments to the creditor. This shall not apply if the creditor cannot be expected to be satisfied from the proceeds of the realisation of the object in view of the amount of the claim and the other encumbrance on the object.

## § 59

### **Contractual effects**

(1) If the debtor owes a creditor something under a contract at the time the order is issued, the creditor cannot refuse to make the payments incumbent on him during the period of the order or assert rights to terminate or amend the contract solely on account of the overdue payment. If follow-up or new orders are issued, the date of the first order shall be decisive.

(2) Par. 1 shall not apply if the debtor is not dependent on the creditor's performance for the continuation of the business.

(3) Paragraph 1 does not affect the right of a creditor who is obliged to make advance payments under Section 321 (2) sentence 1 of the German Civil Code and the right of lender to terminate the loan agreement before the loan is paid out due to a deterioration in the debtor's financial situation or the value of the collateral provided for the loan (Section 490 (1) of the German Civil Code).

## § 60

### **Financial collateral, payment and settlement systems, liquidation netting**

(1) The order shall not affect the validity of disposals of financial collateral under section 1(17) of the German Banking Act or the validity of the netting of claims and services under payment orders, orders between payment service providers or intermediaries or orders for the transfer of securities placed in systems under section 1(16) of the German Banking Act. This shall also apply if such a transaction of the debtor is executed and set off or financial collateral is provided on the day of the order and the other party proves that it neither knew nor should have known of the order; if the other party is a system operator or participant in the system, the day of the order shall be determined by the business day within the meaning of section 1(16b) of the German Banking Act.

(2) Agreements on liquidation netting pursuant to section 104 subs. 3 and 4 of the Insolvency Statute shall remain unaffected by the order. The claim resulting from the liquidation netting may be subject to an enforcement block and, within the scope of what is permissible under subsection 1, also to a liquidation block.

## § 61

### **Liability of the debtor and its organs**

(1) If the debtor obtains an order on the basis of intentionally or negligently incorrect information, he is obliged to compensate the creditors affected by it for the damage they suffer as a result of the order.

(2) A manager shall be personally liable to the creditors for the debtor's obligations under subs. 1 unless she is not at fault.

## § 62

### **Insolvency application**

The proceedings on a creditor's request to open insolvency proceedings shall be suspended for the duration of the order.

## § 63

### **Termination**

(1) The restructuring court shall revoke the order if

1. the debtor requests this,
2. the notification pursuant to § 31 para. 4 has lost its effects or if the conditions for cancellation of the matter of restructuring pursuant to § 31 para. 4 no. 3, § 33 are met or
3. circumstances are known from which it follows that
  - a) the restructuring plan is based in material respects on incorrect facts,
  - b) the accounting and bookkeeping are so incomplete or deficient that they do not permit an assessment of the restructuring plan, in particular the finance plan, or
  - c) if it becomes apparent in any other way that the debtor is not willing and able to align its management with the interests of the creditor community.

(2) The order shall also be revoked on the grounds referred to in subs. 1(2) and (3) upon application by a creditor affected by the order if the latter provides prima facie evidence of the existence of the ground for termination.

(3) The restructuring court may refrain from setting aside the order if the continuation of the order appears necessary to ensure an orderly transition to insolvency proceedings in the interest of all creditors. The court shall set the debtor a deadline of no more than 3 weeks within which she must provide the court with evidence of the request for insolvency proceedings. After expiry of this period, the stabilization order must be revoked.

(4) The order ends if the restructuring plan is confirmed or the plan confirmation is refused.

## **Section 6**

### **Plan confirmation**

#### **Subsection 1**

#### **Confirmation procedure**

#### **§ 64**

#### **Request**

At the debtor's request, the court confirms the plan adopted by the plan participants. The application may also be made during the discussion and voting meeting. If the plan vote has not been taken in the court proceedings (section 45), the debtor shall enclose with the application for confirmation of the restructuring plan, in addition to the plan and its annexes submitted for vote, the documentation on the result of the vote as well as all documents and other evidence showing how the vote was carried out and to what result it led.

#### **§ 65**

#### **Consultation**

The court may hear those affected by the plan before deciding on the confirmation. If the plan is not approved in the court proceedings, the court shall hold a hearing of the persons affected by the plan.

#### **§ 66**

#### **Conditional plan**

If the restructuring plan stipulates that certain services are to be rendered or other measures implemented before confirmation, the plan is only confirmed if these conditions are met.



### **Refusal of confirmation**

(1) The confirmation shall be refused ex officio if

1. the debtor is not threatened with insolvency;
2. the provisions on the content and procedural treatment of the restructuring plan and on the acceptance of the plan by those affected by the plan have not been observed in a material respect and the debtor is unable to remedy the deficiency or fails to remedy it within a reasonable period of time set by the restructuring court; or
3. the claims allocated to the plan beneficiaries by the formative part of the plan and the claims of the other creditors not affected by the plan obviously cannot be satisfied.

(2) If the plan provides for new financing, confirmation shall be refused if the restructuring concept on which the plan is based is inconclusive or if circumstances are known which show that the concept is not based on actual circumstances or does not offer a reasonable prospect of success.

(3) If the plan has not been approved in court proceedings, any doubts as to whether the plan has been duly accepted by the parties concerned shall be borne by the debtor. If there is a dispute about the voting right to which a plan beneficiary is entitled, the court shall base its decision on the voting right to be determined in accordance with section 46 para. 1 no. 2.

(4) Confirmation shall also be refused if acceptance of the restructuring plan has been unfairly induced, in particular by favouring a party affected by the plan.

### **§ 68**

### **Protection of minorities**

(1) At the request of a party affected by the plan who voted against the restructuring plan, confirmation of the plan must be refused if the applicant is likely to be worse off by the residual restructuring plan than it would be without the plan. In this context, circumstances which have occurred after the relevant point in time pursuant to § 4 (5) shall not be taken into account.

(2) The application is only admissible if the applicant has already asserted in the voting procedure that she is likely to be worse off by the plan. If the plan was voted on in a court hearing and voting meeting, the applicant must substantiate at the latest in the voting meeting that it is likely to be worse off by the plan.

(3) The application is to be rejected if the formative part of the restructuring plan provides for funds in the event that a person affected by the plan demonstrates a worse position. Whether the applicant receives compensation from these funds must be clarified outside the restructuring matter.

### **Notification of the decision**

(1) If the decision on the request for plan confirmation is not announced at the hearing or at the discussion and voting meeting, it shall be announced at a special date to be determined as soon as possible.

(2) If the plan is confirmed, a copy of the plan or a summary of its essential content shall be sent to the persons affected by the plan, with reference to the confirmation; this does not apply to shareholders or limited shareholders participating in the debtor. Listed companies shall make a summary of the material content of the plan available on their website.

### **§ 70**

#### **Immediate complaint**

(1) Any person affected by the restructuring plan shall have the right to appeal immediately against the decision confirming the restructuring plan. The debtor shall be entitled to an immediate appeal if the confirmation of the restructuring plan has been rejected.

(2) An immediate appeal against the confirmation of the plan shall only be admissible if the appellant

1. has objected to the plan in the voting procedure (§ 68 (2)),
2. voted against the plan and
3. credibly demonstrates that it is significantly worse off as a result of the plan than it would be without the plan, and that this disadvantage cannot be offset by a payment from the funds referred to in Section 68(3).

(3) At the request of the appellant, the court shall order the suspensive effect of the appeal if the execution of the plan entails serious disadvantages for the appellant, in particular irreversible disadvantages which are disproportionate to the advantages of immediate execution of the plan.

(4) At the request of the debtor, the Complaints Court shall immediately reject the complaint against the confirmation of the residual invoicing plan if the imminent legal force of the plan confirmation appears to have priority because the disadvantages of a delayed execution of the plan outweigh the disadvantages for the complainant; a remedial procedure shall not take place. This does not apply if there is a particularly serious breach of law. If the Appeals Court rejects the appeal pursuant to sentence 1, the debtor is obliged to compensate the complainant for the damage she has suffered as a result of the execution of the plan; the reversal of the effects of the restructuring plan cannot be claimed as damages. The Regional Court which rejected the complaint shall have exclusive jurisdiction for actions asserting claims for damages under sentence 3.

## Subsection 2

### Effects of the confirmed plan; monitoring of plan fulfillment

#### § 71

##### **Effects of the plan**

(1) With the confirmation of the restructuring plan, the effects specified in the formative part occur. This also applies in relation to plan participants who voted against the plan or who did not take part in the vote, although they were duly involved in the voting procedure.

(2) If the debtor is a company without legal personality or a partnership limited by shares, an exemption of the debtor from liabilities also works in favour of its general partners.

(3) The rights of the restructuring creditors against co-debtors and guarantors of the debtor as well as the rights of the creditors to objects which are not part of the debtor's assets or from a priority notice relating to such objects shall not be affected by the plan, with the exception of the rights from group-internal third-party collateral created under section 4(4). However, the debtor is released by the plan vis-à-vis the co-debtor, guarantor or other persons entitled to recourse as vis-à-vis the creditor.

(4) If a creditor has been satisfied to a greater extent than she is entitled to under the plan, this shall not give rise to any obligation to return what has been obtained.

(5) If restructuring claims are converted into shares or membership rights in the debtor, the debtor cannot assert any claims against the previous creditors after the court confirmation because of an overvaluation of the claims in the plan.

(6) With the legally binding confirmation of the restructuring plan, deficiencies in the process of plan approval as well as deficiencies in the will of the plan offer and plan acceptance are deemed to be cured.

#### § 72

##### **Other effects of the restructuring plan**

(1) If rights to objects are to be created, changed, transferred or cancelled or shares in a limited liability company are to be assigned, the declarations of intent of the persons affected by the plan and the debtor included in the restructuring plan are deemed to have been made in the prescribed form.

(2) The resolutions and other declarations of intent of the persons affected by the plan and the debtor included in the restructuring plan are deemed to have been made in the prescribed form. Summonses, announcements and other measures required under company law for the preparation of resolutions of the persons affected by the plan are deemed to have been effected in the prescribed form.

(3) The same shall apply mutatis mutandis to the declarations of commitment included in the restructuring plan which form the basis of a measure under paragraph 1 or paragraph 2.

§ 73

**Revival**

(1) If included restructuring claims have been deferred or partially waived on the basis of the formative part of the restructuring plan, the deferral or waiver shall become null and void for the creditor against whom the debtor is significantly in arrears with the performance of the plan. Substantial arrears are only to be assumed if the debtor has not paid a due liability although the creditor has sent a written reminder to the debtor and granted her a grace period of at least two weeks.

(2) If insolvency proceedings are opened on the debtor's assets before the restructuring plan is fully implemented, the deferment or remission is void for all creditors.

(3) The restructuring plan may provide otherwise. However, paragraph 1 may not be derogated from to the detriment of the debtor.

§ 74

**Disputed receivables and default claims**

(1) Disputed restructuring claims are subject to the plan rules applicable to them to the extent they are subsequently determined, but not beyond the amount on which the plan was based.

(2) If a restructuring claim has been disputed in the voting procedure or if the amount of the default claim of the holder of a right to separate satisfaction is not yet determined, a delay in the fulfilment of the restructuring plan within the meaning of section 73(1) cannot be assumed if the debtor takes the claim into account until final determination in the amount corresponding to the decision on the voting right in the vote on the plan. If no decision of the Restructuring Court on the voting right has been taken, the Restructuring Court shall, at the request of the debtor or the creditor, determine retroactively to what extent the debtor shall provisionally take into account the claim.

(3) If the final determination shows that the debtor has paid too little, he shall pay the missing amount. A substantial delay in the performance of the plan can only be assumed if the debtor fails to pay the missing amount although the creditor has reminded the debtor in writing and set a grace period of at least two weeks.

(4) If the final determination shows that the debtor has paid too much, it can only reclaim the excess amount to the extent that it also exceeds the part of the claim not due which the creditor is entitled to under the restructuring plan.

§ 75

**Enforcement from the plan**

(1) From the legally binding confirmed restructuring plan, the restructuring creditors whose claims are not shown as contested in the confirmation resolution may enforce the debt against the debtor as from an enforceable judgment. § Section 202 of the German Insolvency Code applies accordingly.

(2) The same applies to execution against a third party who, by a written declaration submitted to the restructuring court, has assumed obligations for the fulfillment of the plan alongside the debtor without reservation of the objection of advance action.

(3) If a creditor asserts the rights to which she is entitled in the event of the debtor's substantial arrears in the performance of the plan, she shall, in order to obtain the enforcement clause for these rights and to carry out the enforcement, substantiate the reminder and the expiry of the additional period of time, but not provide any further evidence of the debtor's arrears.

(4) If an enforceable title already existed for the claim subject to a plan regulation, the legally confirmed restructuring plan takes its place; further enforcement from the previous title is inadmissible in this respect.

## § 76

### Plan monitoring

(1) In the formative part of the restructuring plan it can be provided that the fulfillment of the claims to which the creditors are entitled according to the formative part is monitored.

(2) The monitoring is to be assigned to a restructuring officer.

(3) If the Restructuring Officer determines that claims whose fulfillment is monitored are not being or cannot be fulfilled, he shall immediately notify the Restructuring Court and the creditors who are entitled to claims against the debtor under the constructive part of the plan.

(4) The restructuring court decides to lift the monitoring if

1. the requirements whose fulfillment is monitored are met or if it is guaranteed that they will be met
2. three years have elapsed since the restructuring plan took legal effect, or
3. insolvency proceedings are opened against the debtor's assets or the opening is rejected for lack of assets.

## **Chapter 3**

### **Restructuring Officer**

#### **Section 1**

#### **Necessary order**

##### **§ 77**

#### **Necessary order**

(1) The restructuring court shall appoint a restructuring officer if

1. the rights of consumers or medium-sized, small or micro-enterprises are to be affected by the restructuring, in particular because their claims or separation rights are to be shaped by the restructuring plan or the enforcement of such claims or separation rights is to be blocked by a stabilisation order,
2. the debtor obtains a stabilization order, which is directed against all or substantially all creditors with the exception of the claims excluded under section 6,
3. a termination of the agreement is applied for or in the course of the restructuring the rights of creditors under group-internal third-party collateral (Art. 4 par. 4) are to be encroached upon or
4. the restructuring plan provides for monitoring of the fulfilment of the claims to which the creditors are entitled (§ 76).

(2) An appointment shall also be made if it is foreseeable that the restructuring target can only be achieved against the will of holders of restructuring claims or expectancies of abandonment, without whose consent to the restructuring plan confirmation of the plan is only possible under the conditions of § 28. This does not apply if only enterprises of the financial sector are involved in the restructuring as parties affected by the plan. The financial sector enterprises are equal to the financial sector enterprises if they are legal successors to the claims established by financial sector enterprises or if they are affected by claims from money or capital market traded instruments. Non-securitized instruments issued on identical terms and conditions are considered equivalent to money and capital market instruments.

(3) If the debtor applies for a stabilization order and has not submitted a certificate of a tax advisor, auditor or attorney experienced in restructuring and insolvency matters or of a person with comparable qualification as evidence of the prerequisites for the order, the court may appoint a restructuring commissioner for the purpose of clarifying doubts as to the existence of the prerequisites for the order. The court may also appoint a restructuring commissioner for the purpose of clarifying doubts as to the continued existence of the requirements for the order.

§ 78

**Order**

(1) A natural person suitable for the respective individual case, in particular a person with business knowledge and independent of the creditors and the debtor, who is to be selected from the group of all persons willing to assume the office, is to be appointed as restructuring officer. The court shall take into account the proposals of the debtor, the creditors and the persons involved in the debtor in its selection.

(2) If the debtor has submitted a certificate issued by a tax advisor, auditor, attorney or a person with comparable qualification experienced in restructuring and insolvency matters, from which it can be seen that he fulfils the requirements of section 55 subs. 1 and subs. 2 and that the envisaged restructuring is not obviously futile, the court may deviate from the debtor's proposal only if the person proposed is obviously unsuitable; this must be justified. If persons affected by the plan who in each of the groups of holders of restructuring claims and severance payments formed or to be formed under section 11 account for or are expected to account for more than 25 percent of the voting rights submit a joint proposal and if the court is not bound by the first sentence, the court may deviate from the joint proposal of the persons affected by the plan only if the proposed person is obviously unsuitable; this must be justified.

(3) If the court follows a proposal of the debtor under subs. 2 first sentence or of the persons affected by the plan under subs. 2 second sentence, it may appoint a further restructuring commissioner and assign to him the tasks under section 80 subs. 2 no. 1 second and third half-sentences, no. 2 and 3, subs. 3 and 5 and the powers under section 80 subs. 6.

§ 79

**Legal status**

(1) The restructuring officer is under the supervision of the restructuring court. The court may at any time request individual information or a report on the state of affairs.

(2) The Restructuring Court may dismiss the Restructuring Officer from office for good cause. The dismissal can be made ex officio or upon application of the restructuring commissioner, the debtor or a creditor. At the request of the debtor or a creditor, the dismissal shall only take place if the restructuring commissioner is not independent; this must be substantiated by the applicant. The restructuring commissioner must be heard before the decision is made.

(3) The representative is entitled to an immediate appeal against the dismissal. The applicant is entitled to an immediate appeal against the rejection of the application.

(4) The Restructuring Officer performs her duties with due care and diligence. She performs her duties impartially in the interests of all parties involved and of all creditors. If it culpably violates the duties incumbent on it, it is obliged to pay damages to the affected parties. The statute of limitations for the claim for compensation for damages resulting from a breach of duty by the restructuring commissioners shall be governed by the provisions on regular statute of limitations under the German Civil Code. For those affected by the plan and addressees of a stabilization order, the claim shall become statute-barred at the latest three years from the date on which the notification of the restructuring project loses its effect.

### **Duties and powers**

(1) If the Restructuring Officer identifies circumstances which justify the cancellation of the matter under Section 33, he shall inform the Restructuring Judge without delay.

(2) If the appointment is made pursuant to § 77 (1) No. 1 or 2 or (2),

1. the restructuring commissioner shall be entitled to decide how the remaining restructuring plan is to be put to the vote; if the vote is not taken in court, the commissioner shall chair the meeting of those affected by the plan and document the vote; the commissioner shall examine the claims and expectancies of those affected by the plan; if the reason or amount of a restructuring claim or expectation of segregation is disputed or doubtful, he shall inform the other parties affected by the plan of this and shall work towards clarifying the voting right by way of a preliminary examination in accordance with sections 47 to 48,

2. the court may delegate the power to the commissioners,

a) to examine the debtor's economic situation and monitor its management,

b) to demand from the debtor that incoming funds can only be accepted by the agent

3. the court may order the debtor to notify the agent of payments and to make payments outside the ordinary course of business only if the agent agrees.

(3) If a stabilization order is issued in favour of the debtor,

1. the Commissioner shall continuously check whether the conditions for the order continue to exist and whether there is a reason for cancellation; for this purpose the Commissioner shall examine the debtor's circumstances;

2. the representative shall be entitled to assert the reasons for the cancellation of the order.

(4) If the debtor submits a restructuring plan for confirmation, the agent shall comment on the statement under section 16 subs. 1. If the agents are appointed prior to the plan approval, the statement shall be attached to the plan concerned as a further annex. The report pursuant to sentence 1 shall also represent the dispute or doubts about the existence or amount of a restructuring claim or a separation expectancy pursuant to subsection (2) no. 2.

(5) If a termination of the contract is applied for or if the plan provides for an intervention in group-internal third-party collateral, the authorised representative shall examine whether the conditions for such an intervention are fulfilled; the result of such examinations shall be included in the report pursuant to paragraph 3, first sentence.

(6) The agent shall be entitled to enter the debtor's business premises and to make inquiries there. The debtor shall be obliged to provide the agent with the necessary information, to allow her to inspect the books and business papers and to support her in the performance of her duties.

(7) The Restructuring Court may instruct the Restructuring Officer to carry out the service of documents incumbent on the Court.



## **Section 3**

### **Optional order**

#### **§ 81**

##### **Request**

(1) At the debtor's request, the court appoints a restructuring officer to facilitate negotiations between the parties involved (optional restructuring officer). Creditors are jointly entitled to this right if they hold or are expected to hold more than 25 percent of the voting rights in a group and if they undertake to bear the costs of the appointment jointly and severally.

(2) The application may be aimed at assigning the Commissioner one or more additional tasks and powers in accordance with § 80; this shall not apply to the power in accordance with § 80 paragraph 6 sentence 1.

#### **§ 82**

##### **Order and legal status**

(1) Section 78(1) shall apply mutatis mutandis to the appointment of the optional restructuring officers.

(2) If creditors who together represent all groups included in the restructuring plan make a proposal regarding the person of the optional restructuring commissioner, the court may only deviate from this proposal if the person is obviously unsuitable or, if the commissioner is to be appointed solely for the purpose of promoting negotiations between the parties involved, the debtor objects to the proposal; reasons must be given for any deviation.

(3) Section 79 shall apply mutatis mutandis to the legal status of the optional restructuring officers.

#### **§ 83**

##### **Tasks**

The optional restructuring officer supports the debtor and the creditors in the preparation and negotiation of the restructuring concept and the plan based on it.

## **Compensation**

### **§ 84**

#### **Entitlement to remuneration**

The Restructuring Officer is entitled to remuneration (fees and expenses) in accordance with the following provisions. Agreements on remuneration are only effective if the following provisions on permissible content and procedure are observed.

### **§ 85**

#### **Regular compensation**

(1) The Restructuring Officer will receive a fee on the basis of reasonable hourly rates, provided that she acts personally.

(2) Insofar as the support of qualified employees is required, the Restructuring Officer will also receive a fee for their work on the basis of reasonable hourly rates.

(3) In assessing the hourly rates, the restructuring court takes into account the size of the company, the nature and extent of the debtor's economic difficulties and the qualifications of the restructuring officers and qualified employees. As a rule, the hourly rate for the personal activities of the restructuring officers is up to 350 Euro and for the activities of qualified employees up to 200 Euro.

(4) When the restructuring officers are appointed, the restructuring court sets the hourly rates. At the same time, it determines a maximum fee on the basis of hourly budgets that adequately take into account the expected expenditure and the qualifications of the commissioners and qualified employees. For this purpose, the Restructuring Court will hear the person to be appointed and those who owe the expenses according to number 9017 of the List of Costs of the Court Costs Act (debtors of expenses).

(5) The appointment of an optional restructuring officer shall only be made after payment of an advance on the expenses according to number 9017 of the cost register of the Court Costs Act.

(6) If the hourly budgets on which the determination of the maximum amount is based are not sufficient for the proper performance of the tasks and powers, the representatives shall immediately present the reason and extent of the need for increase to the restructuring court. In this case, the restructuring court must decide immediately on an adjustment of the budget after hearing the debtors of the expenses.

(7) In all other respects, the provisions of § 5 (2) sentence 1 no. 2 as well as §§ 6 and 7 and § 12 (1) sentence 2 no. 4 of the Judicial Remuneration and Compensation Act (Justizvergütungs- und -entschädigungsgesetz) concerning the Experts shall apply accordingly to their reimbursement of expenses.

§ 86

**Determination of the remuneration**

(1) At the request of the Restructuring Officers, the Restructuring Court shall determine by resolution the remuneration and the expenses to be reimbursed after the termination of the office of the Restructuring Officers.

(2) When determining the remuneration and expenses pursuant to paragraph 1, the Restructuring Court shall also decide who is to bear the expenses pursuant to number 9017 of the List of Costs and to what extent.

(3) The restructuring commissioner and each party liable for expenses shall be entitled to lodge an immediate appeal against the fixing of the hourly rate pursuant to section 85(4), against the determination or adjustment of the maximum amount pursuant to section 85(4) and (6) and against the fixing of the remuneration and the expenses to be reimbursed pursuant to subsection 1.

(4) At the request of the commissioners, an appropriate advance shall be determined if the restructuring commissioner has incurred or is likely to incur substantial expenses or if the expected remuneration for work already performed exceeds EUR1,000.

§ 87

**Remuneration in special cases**

(1) Hourly rates which exceed the maximum amounts specified in § 85 (3) may be fixed in special cases, in particular if

1. all persons liable to pay expenses agree,
2. otherwise no suitable person declares himself willing to take over the office, or
3. the tasks assigned to the restructuring officer in the special circumstances of the restructuring case are similar to the tasks assigned to a custodian in insolvency proceedings conducted in self-administration, in particular because a general stabilisation order is issued or because all or substantially all creditors and shareholders are included in the restructuring plan with the exception of the creditors to be excluded under section 6.

In the case of sentence 1 number 3, remuneration according to other principles, in particular an assessment based on the value of the claims against the debtor or the company assets included in the restructuring plan, is also possible.

(2) If the Restructuring Officer is appointed upon application and proposal of all parties liable for expenses and the Restructuring Officer and all parties liable for expenses submit an agreement on remuneration, the court shall base the assessment of the remuneration on this agreement if the agreement does not lead to an unreasonable remuneration.

## **Public restructuring cases**

### **§ 88**

#### **Application and first decision**

(1) In proceedings concerning restructuring cases, public announcements are only made if the debtor so requests. The request must be made before the first decision in the restructuring case and can only be withdrawn until the first decision is made. Article 102c § 5 of the Introductory Act to the Insolvency Statute shall apply to the request accordingly.

(2) If the debtor has requested that public announcements be made in the proceedings in the restructuring case, the first decision issued in the restructuring case shall state the reasons on which the international jurisdiction of the court is based and whether the jurisdiction is based on Article 3(1) or (2) of Regulation (EU) 2015/848. The information referred to in Article 24(2) of this Regulation shall be made public. Article 102c § 4 of the Introductory Act to the Insolvency Statute shall apply mutatis mutandis.

### **§ 89**

#### **Special provisions**

(1) Public announcements shall be made in addition to the information specified in Section 88 (2) sentence 2:

1. Place and time of judicial appointments,
2. the appointment and dismissal of a restructuring officer
3. all court decisions made in the restructuring case.

(2) If public announcements are made, the delivery of summonses on dates to shareholders, limited liability shareholders and holders of bonds is not required. If the debtor is a listed stock corporation, Section 121 (4a) of the German Stock Corporation Act shall apply accordingly.

### **§ 90**

#### **Public announcement**

(1) The public announcement is made by means of a central and transnational publication on the Internet; this can be done in extracts. The announcements shall be deemed to be effected as soon as two further days have elapsed after the day of publication.

(2) The Federal Ministry of Justice and Consumer Protection is authorized to regulate the details of the central and interstate publication on the Internet by statutory order with the consent of the Bundesrat. In particular

## **Chapter 5**

deadlines for deletion and rules to ensure that the publications are published in a timely manner.

1. remain undamaged, complete, factually correct and up-to-date,
2. can be assigned at any time according to their origin.

(3) The public announcement shall suffice as proof of service to all parties involved, even if this Act requires special service in addition to it.

### **§ 91**

#### **Restructuring Forum**

(1) In the Restructuring Forum of the Federal Gazette, plan participants may request other plan participants to exercise their voting rights in a certain way in a plan vote, to grant a proxy or to support a proposal to amend the submitted restructuring plan.

(2) The request shall contain the following information:

1. the name and address of the persons affected by the plan;
2. the debtor;
3. the restructuring court and the file number of the restructuring case;
4. the proposal for the exercise of voting rights, proxy voting or for the amendment of the plan, and
5. the day of the meeting of the persons affected by the plan or the expiry of the deadline for acceptance of the plan offer.

(3) The invitation may refer to a statement of reasons on the website of the requesting party and its electronic address.

(4) In the Restructuring Forum of the Federal Gazette the debtor may refer to a statement on the invitation on its website.

(5) The Federal Ministry of Justice and Consumer Protection shall be authorized to regulate the external design of the Restructuring Forum and further details, in particular with regard to the invitation, the notice, the fees, the periods of cancellation, the claim for cancellation, cases of abuse and inspection, by means of a statutory instrument which does not require the consent of the Bundesrat.

### **§ 92**

#### **Applicability of Article 102c of the Introductory Act to the Insolvency Code**

In public restructuring cases Article 102c §§ 1, 2, 3(1) and (3), §§ 6, 15, 25 and 26 of the Introductory Act to the Insolvency Statute shall apply *mutatis mutandis*.

### **Law of rescission and liability**

#### **§ 93**

##### **Legal acts performed during the lis pendens of the restructuring case**

(1) The assumption of an immoral contribution to the delay in filing for insolvency or a legal act that was undertaken with the intention of disadvantaging creditors cannot be based on the fact that a party involved in the legal act was aware that the restructuring case was pending or that the debtor used instruments of the stabilization and restructuring framework.

(2) If the court, after having given notice of insolvency or overindebtedness, does not set aside the matter of restructuring under section 33(2)(1), paragraph 1 shall also apply to knowledge of the insolvency or overindebtedness.

(3) If the debtor has given notice of insolvency or overindebtedness pursuant to section 32 para. 3 first sentence, second sentence, any payment in the ordinary course of business, in particular payments required for the continuation of ordinary business activities and the preparation and implementation of the notified restructuring project, shall be deemed to be compatible with the due care of a prudent manager until the matter of restructuring is resolved in accordance with section 33 para. 2 no. 1.

#### **§ 94**

##### **Plan sequences and plan execution**

(1) The provisions of a restructuring plan that has been confirmed by a final court decision and legal acts performed in the execution of such a plan can only be contested if the confirmation was based on incorrect or incomplete information provided by the debtor and the other party was aware of this.

(2) If the formative part of the restructuring plan provides for the transfer of all or a substantial part of the debtor's assets, paragraph 1 shall apply only to the extent that it is ensured that the creditors who are not affected by the plan are able to satisfy themselves with priority over those affected by the plan from the consideration appropriate to the value of the object of the transfer.

## **Renovation moderation**

### **§ 95**

#### **Request**

(1) At the request of a debtor capable of restructuring, the court shall appoint a suitable natural person as restructuring moderator, in particular a person who is familiar with the business and independent of the creditors and the debtor. This shall not apply if the debtor is obviously insolvent, in particular because he has suspended payments. If the debtor is a legal entity or a person without legal personality for whose obligations no natural person is liable as a direct or indirect partner, sentence 2 shall also apply in the event of obvious over-indebtedness.

(2) The application shall specify

1. the object of the company and
2. the nature of the economic or financial difficulties.

The application shall be accompanied by a list of creditors and a list of assets as well as the debtor's declaration that he is not insolvent.

(3) The application shall be submitted to the court competent for restructuring cases.

### **§ 96**

#### **Order**

(1) The order is placed for a period of three months. At the request of the moderator, which requires the consent of the debtor and the creditors involved in the negotiations, the appointment period may be extended by up to three additional months. If within this period the confirmation of a reorganization settlement pursuant to § 98 is requested, the appointment shall be extended until the decision on the confirmation of the settlement is made.

(2) The order will not be made public.

### **§ 97**

#### **Renovation moderation**

(1) The reorganization moderator mediates between the debtor and its creditors in finding a solution to overcome the economic or financial difficulties.

(2) The debtor grants the moderator insight into her books and business records and provides her with the requested appropriate information.

(3) The reorganization moderator shall report to the court in writing on the progress of the reorganization moderation on a monthly basis. The report shall contain at least information on

1. the nature and causes of the economic or financial difficulties
2. the group of creditors and other parties involved in the negotiations;
3. the subject of the negotiations and
4. the goal and the expected progress of the negotiations.

(4) The restructuring moderator shall notify the court of the debtor's insolvency. If the debtor is a legal entity or a company without legal personality, in which no general partner is a natural person, this shall also apply to the debtor's over-indebtedness.

(5) The restructuring moderator is under the supervision of the restructuring committee. The restructuring court can dismiss the reorganization moderator for important reason from office. Before the decision the Sanierungsmoderatorin is to be heard.

## § 98

### **Confirmation of a reorganization settlement**

(1) A reorganization settlement which the debtor concludes with his creditors and in which third parties may also participate may be confirmed by the court at the debtor's request. Confirmation shall be refused if the restructuring plan on which the settlement is based

1. is not conclusive or does not assume the actual circumstances or
2. has no reasonable prospect of success.

(2) The reorganization moderator comments in writing on the requirements of paragraph 1 sentence 2.

(3) A Settlement confirmed pursuant to subsection 1 may be contested only under the conditions set forth in § 94.

## § 99

### **Compensation**

(1) The reorganization moderator is entitled to an appropriate remuneration. This is calculated according to the time and material expenditure of the tasks associated with the reorganization moderation.

- (2) Sections 84 to 87 shall apply accordingly.



### **Dismissal of the reorganization moderator**

(1) The reorganization moderator is recalled:

1. at his own request or at the request of the debtor,
2. ex officio, if the court has been notified by the moderator that the debtor is ready for insolvency.

(2) If the moderator is removed under subs. 1(1), the court shall appoint another moderator at the debtor's request.

### **Transition to the stabilization and restructuring framework**

(1) If the debtor makes use of instruments of the stabilization and restructuring framework, the restructuring moderator shall remain in office until the appointment period expires, until she is recalled in accordance with section 100 or until a restructuring commissioner is appointed.

(2) The restructuring court may appoint the restructuring moderator as restructuring officer.

## **Appendix**

### **Necessary information in the restructuring plan**

In addition to the information resulting from Sections 7 to 17, the restructuring plan must contain at least the following information:

1. Company name or surname and first names, date of birth, court of registration and registration number under which the debtor is entered in the Commercial Register, branch of business or employment, commercial establishment or residence of the debtor;
2. the assets and liabilities of the debtor at the date of submission of the restructuring plan, including an evaluation of the assets, a description of the debtor's economic situation and the position of the employees, and a description of the causes and extent of the debtor's difficulties
3. the persons affected by the plan, whom either be named or described by name with a sufficiently concrete description of the claims or rights;
4. the groups into which the plan participants have been divided for the purpose of adopting the restructuring plan and the voting rights attributable to their claims and rights
5. the creditors, holders of segregation entitlements and holders of share or membership rights who were not included in the restructuring plan, together with an explanation of the reasons for their non-inclusion;
6. Name and address of the restructuring officer, if appointed;

7. the effects of the restructuring project on employment relationships as well as dismissals and short-time working arrangements and the modalities of information and consultation of the employee representation;
- B. if the restructuring plan provides for new financing (§ 14), the reasons for the necessity of this financing

## **Article 2**

### **Amendment of the Judicial System Act**

The Court Constitution Act in the version promulgated on 9 May 1975 (BGBl. I p. 1077), last amended by Article 2 of the Act of 10 July 2020 (BGBl. I p. 1648), shall be amended as follows:

1. § 22 paragraph 6 is worded as follows:

"(6) A probationary judge may not, during the first year following his appointment, carry out business in insolvency and restructuring cases. Judges in insolvency and restructuring cases should have demonstrable knowledge in the fields of insolvency law, restructuring law, commercial and corporate law and basic knowledge of the parts of labour, social and tax law and accounting that are necessary for insolvency and restructuring proceedings. A judge whose knowledge in these areas is not proven may only be assigned the duties of an insolvency or restructuring judge if the acquisition of such knowledge can be expected soon."

2.71 Paragraph 2 is amended as follows:

- a) in number 5 the dot at the end is replaced by a semicolon.
- b) The following point 6 is added:

"6. for claims arising from the Corporate Stabilization and Restructuring Act.

3. in Section 72a, paragraph 1, point 7, the word "as well as" shall be replaced by a comma and the words "as well as disputes and complaints arising from the Corporate Stabilization and Restructuring Act" shall be inserted after the word "Act on Contestation".
4. in Section 74c (1) sentence 1 number 1, a comma and the words "the Insolvency Act" shall be inserted after the words "the Insolvency Act".
5. in Section 119a, paragraph 1, point 7, the word "as well as" shall be replaced by a comma and the words "as well as disputes arising from the Corporate Stabilization and Restructuring Act" shall be inserted after the word "Act on Contestation".

## **Article 3**

### **Amendment of the Civil Procedure Code**

The Code of Civil Procedure in the version promulgated on 5 December 2005 (BGBl. I p. 3202; 2006 I p. 431; 2007 I p. 1781), last amended by Article 2 of the Act of 12 December 2019 (BGBl. I p. 2633), shall be amended as follows:

1. In the table of contents, the following statement is inserted after the statement on § 19a:

"§19b Exclusive place of jurisdiction for restructuring-related actions".

2. After § 19a the following § 19b is inserted:

#### **"§ 19b**

##### **Exclusive place of jurisdiction for restructuring-related claims**

(1) The court in whose district the Restructuring Court responsible for the restructuring case has its seat is exclusively competent for actions relating to restructuring cases under the Corporate Stabilization and Restructuring Act.

(2) The governments of the Länder shall be authorized to assign by statutory order the actions referred to in paragraph 1 to one regional court for the districts of several higher regional courts if this is conducive to the objective promotion or faster settlement of the proceedings. The governments of the Länder may transfer this authorization by statutory order to the judicial administrations of the Länder.

## **Article 4**

### **Amendment of the Act on Forced Auction and Administration**

After § 30f of the Act on Foreclosure Auction and Administration in the adjusted version published in the Federal Law Gazette Part III, outline number 310-14, which was last amended by Article 9 of the Act of 24 May 2016 (BGBl. I p. 1217), the following § 30g shall be inserted:

#### **"§ 30g**

##### **Enforcement of the suspension of execution in the case of stabilization measures**

(1) If the restructuring court has ordered a stay of execution under section 53(1) sentence 1 number 1 of the Unternehmensstabilisierungs- und -restrukturierungsgesetz (Corporate Stabilisation and Restructuring Act), which also covers immovable assets of the debtor, the proceedings shall be suspended upon application by the debtor.

(2) The temporary suspension is to be ordered on the condition that the interest owed is to be paid to the debtor or creditor on an ongoing basis and a loss in value resulting from the use is to be compensated by ongoing payments. This

does not apply if the creditor cannot be expected to be satisfied from the proceeds of the auction according to the amount of the claim and the value and other encumbrance of the property.

(3) The proceedings shall be continued at the request of the creditor if the conditions for temporary suspension have ceased to exist, if the requirements under subs. 2 are not met or if the debtor consents to continuation. The debtor shall be heard prior to the court's decision".

## **Article 5**

### **Amendment of the Insolvency Code**

The Insolvency Code of 5 October 1994 (BGBl. I p. 2866), last amended by Article 24 paragraph 3 of the Act of 23 June 2017 (BGBl. I p. 1693), shall be amended as follows:

1.2 Paragraph 2 of § 2 is amended as follows:

a) In the first sentence, the words "or additional" are deleted.

b) The following sentence is inserted after sentence 1:

"For consumer insolvency proceedings, estate insolvency proceedings, insolvency proceedings concerning the joint property of a continued community of property and insolvency proceedings concerning the jointly administered joint property of a community of property, the state governments shall also be authorized to designate additional local courts as insolvency courts.

c) In the new sentence 3, the word "authorization" is replaced by the word "authorizations".

2. § 3 is amended as follows:

a) The following paragraph 2 is inserted after paragraph 1:

"(2) If the debtor has made use of instruments pursuant to section 30 para. 1 of the Corporate Stabilization and Restructuring Act in the six months preceding the filing of the application, the court which was responsible for the measures as restructuring court shall also have local jurisdiction.

b) The current paragraph 2 becomes paragraph 3.

3) The following paragraph 4 is added to § 3a:

"(4) At the debtor's request and under the conditions of subs. 1, the court competent for follow-up group proceedings, if it is competent for decisions in restructuring matters under section 34 of the Corporate Stabilization and Restructuring Act, shall declare itself competent as restructuring court also for follow-up group proceedings in insolvency matters under subs. 1.

4) The following sentence is added to § 4:

"Section 128a of the Code of Civil Procedure shall apply with the proviso that at creditors' meetings as well as other meetings and dates the parties involved in the summons shall be invited to

the obligation to refrain from making sound and image recordings and to ensure that third parties cannot perceive the sound and image transmission".

5) The following paragraph 5 is added to § 5:

"(5) If the debtor has met at least two of the three criteria set forth in section 22a subs. 1 in the preceding financial year, the insolvency administrator shall maintain an electronic creditor information system by means of which he shall make available to each creditor of the insolvency proceedings who has filed a claim, all decisions of the insolvency court, all reports sent to the insolvency court which do not exclusively concern the claims of other creditors and all documents relating to his own claims in a common file format for immediate electronic retrieval. The administrator shall immediately make available to the persons authorized to inspect the data required for access.

6. after § 10 the following § 10a is inserted:

" „§ 10a

preliminary talk

(1) A debtor who satisfies at least two of the three conditions mentioned in section 22a subs. 1 shall be entitled to a preliminary talk at the insolvency court having jurisdiction over him on the matters relevant to the proceedings, in particular the conditions for self-administration, self-administration planning, the composition of the temporary creditors' committee, the person of the temporary insolvency administrator or custodian, any further security orders and the authorisation to establish liabilities incumbent on the assets involved in the insolvency proceedings.

(2) With the debtor's consent the court may hear creditors, in particular to discuss their willingness to become members of a temporary creditors' committee.

(3) The judge who conducts the preliminary interview is responsible for the insolvency proceedings concerning the debtor's assets".

7) The following sentence is added to § 14 paragraph 3:

"The debtor shall also bear the costs if the application of a creditor is rejected on account of a non-public stabilization order under the Corporate Stabilization and Restructuring Act effective at the time of the application and the creditor could not have been aware of the stabilization order.

B. § 15a is amended as follows: a) Paragraph 1 is amended as follows

aa) In the first sentence, after the word "hesitation", the comma and the words "at the latest three weeks after the occurrence of insolvency or over-indebtedness," shall be deleted.

(bb) the following sentence is inserted after the first sentence:

"The application must be submitted at the latest three weeks after the occurrence of insolvency and six weeks after the occurrence of over-indebtedness.

- b) In paragraph 2, "sentence 2" is replaced by "sentence 3".
- c) In paragraph 4, in the part of the sentence before point 1, "and 2" shall be inserted after "sentence 1" and "sentence 2" shall be replaced by "sentence 3".

9) After § 15a the following § 15b is added:

**„§ 15b**

**Payments in case of over-indebtedness**

In the event of over-indebtedness, payments which are made in the ordinary course of business, in particular those payments which serve to maintain business operations, shall be deemed to have been made with the diligence of a prudent and conscientious manager within the meaning of § 64 sentence 2 of the Law on Limited Liability Companies, of Section 92 (2) sentence 2 of the German Stock Corporation Act, Section 130a (1) sentence 2, also in conjunction with Section 177a sentence 2 of the German Commercial Code and Section 99 sentence 2 of the German Cooperatives Act, as long as the party required to file an application or measures for the sustainable elimination of over-indebtedness are carried out with the diligence of a prudent and conscientious manager."

10. The following sentence is added to § 18 (2):

"As a rule, a forecast period of 24 months is to be taken as a basis.

- 11. In Section 19 (2) sentence 1, the words "in the next twelve months" shall be inserted after the word "company".
- 12. In Section 21(2), first sentence, point (Ia), a comma and the indication "3" shall be inserted after "Section 67(2)".
- 13. § Section 55(4) is worded as follows:

("4. VAT liabilities of the insolvency debtor which have been created by a temporary insolvency administrator or by the debtor with the consent of a temporary insolvency administrator or by the debtor after the appointment of a temporary administrator shall be deemed to be a liability to the assets involved in the insolvency proceedings after the opening of the insolvency proceedings".

14. The following sentence is inserted after § 56 (1) sentence 1:

"Anyone who has acted as restructuring commissioner or restructuring moderator in a debtor's restructuring case can only be appointed as insolvency administrator if the provisional creditors' committee agrees.

15. § Section 56a is amended as follows:

- a) In paragraph 1, first sentence, the words "within two working days" shall be inserted after the word "not".
- b) Paragraph 3 is worded as follows:

"If the court refrains from hearing the debtor in accordance with subs. 1 because of an adverse change in his financial situation, it shall give reasons for its decision in writing. The interim creditors' committee may

at its first meeting, unanimously elect a person other than the person appointed as insolvency administrator".

**16. section 59 is amended as follows:**

- a) The second sentence of paragraph 1 is replaced by the following sentences:

"Dismissal may be effected ex officio or at the request of the administrator, the debtor, the creditors' committee, the creditors' assembly or a creditor of the insolvency proceedings. At the request of the debtor or of a creditor of the insolvency proceedings the discharge shall be effected only if the administrator is not independent; this must be substantiated by the applicant.

- b) The second sentence of paragraph 2 is replaced by the following sentences:

"The applicant is entitled to an immediate appeal against the rejection of the application. If the creditors' assembly has filed the petition, each creditor of the insolvency proceedings is also entitled to an immediate appeal.

**17) Section 64 is amended as follows:**

- a) Paragraph 2 is worded as follows:

"(2) The decision shall be served separately on the administrator, the debtor and, if a creditors' committee has been appointed, on the members of the committee. It shall immediately be made public that the order has been issued and that it may be inspected at the business premises and accessed via the insolvency administrator's creditor information system pursuant to section 5 subs. 5 if such a system is available.

- b) The following sentence is added to paragraph 3:

"Notwithstanding § 569 paragraph 1 of the Code of Civil Procedure, the period for filing an immediate appeal is four weeks. If the administrator is obliged to maintain a creditor information system pursuant to section 5 subs. 5, the period for lodging an appeal shall not commence before the resolution is made available in such system.

**18. section 66 is amended as follows:**

- a) Paragraph 1 sentence 2 is repealed.

- b) The following paragraph 4 is added:

"("4) The insolvency plan may provide for a different regulation.

**19. in the second sentence of Article 169, a semicolon shall be inserted before the dot at the end and the words "if the order was preceded by a prohibition of exploitation directed against the creditor pursuant to Article 52(1)(2) of the Unternehmensstabilisierungs- und -restrukturierungsgesetz (Corporate Stabilisation and Restructuring Act), the three-month period shall be reduced by the duration of the prohibition of exploitation":**

**20) Section 174(4) second sentence shall be replaced by the following sentences:**

"In this case, an electronic invoice within the meaning of § 2 (2) of the E-Invoice Regulation can also be transmitted as a document within the meaning of paragraph 1 sentence 2. At the request of the insolvency administrator or the insolvency court, printouts, copies or originals of documents shall be submitted.

21) § 210a number 2 is worded as follows:

"2. the subordinate creditors of the insolvency proceedings shall be replaced by the non-subordinate creditors of the insolvency proceedings.

22) Section 217 is amended as follows:

- a) The text becomes paragraph 1
- b) The following paragraph 2 is added:

"(2. The insolvency plan may also determine the rights of the holders of insolvency claims to which they are entitled under a guarantee granted by a subsidiary within the meaning of section 290 of the German Commercial Code (HGB) as guarantor, co-debtor or on the basis of a liability otherwise assumed or to objects of the assets of this company (intra-group third-party collateral).

23) Section 220 is amended as follows:

- a) Paragraph 2 is amended as follows:
  - aa) The word "shall" is replaced by the word "must".
  - (bb) The following sentences are added:

"It contains in particular a comparative calculation showing the effects of the plan on the expected satisfaction of the creditors. If the plan provides for the continuation of the enterprise, the determination of the probable satisfaction without a plan shall normally be based on the assumption that the enterprise will continue. This does not apply if there is no prospect of selling the business or continuing it in any other way.

- b) The following paragraph 3 is added:

("3. If the insolvency plan provides for interventions in the rights of creditors of the insolvency proceedings from third-party collateral within the group (section 217 subs. 2), the presentation shall also include the circumstances of the subsidiary providing the collateral and the effects of the plan on this enterprise".

24. the following sentence shall be added to § 221:

"In addition, the plan may provide that the insolvency administrator shall continue to take implementation measures, in particular payments to creditors, even after the proceedings have been terminated".

25) Section 222 (1) sentence 2 is amended as follows:

- a) In number 4 the dot at the end is replaced by a semicolon.
- b) The following point 5 is added:

"5. the holders of rights under third-party collateral within the group."

26) After § 223 the following § 223a is inserted:



**Group-internal third-party collateral**

Unless otherwise provided in the insolvency plan, the right of a creditor of the insolvency proceedings from an intra-group third-party collateral (section 217 subs. 2) shall not be affected by the insolvency plan. If an arrangement is made, the intervention shall be adequately compensated. § Section 223 (1) sentence 2 and (2) shall apply accordingly.

27. in section 230, the following fourth paragraph shall be added after the third paragraph

"Where the insolvency plan provides for interference with the rights of creditors under third-party collateral within the group, the plan shall be accompanied by the consent of the subsidiary which provided the collateral.

28. in the second sentence of the first paragraph of Section 231, the words 'submission of the plan' shall be replaced by 'expiry of the period prescribed by the Court of First Instance in accordance with the third paragraph of Section 232

29) Section 232 is amended as follows:

a) In subs. 1 in the part of the sentence preceding No. 1 the words "If the insolvency plan is not rejected, the insolvency court shall forward it for comment" shall be replaced by the words "After submission of the plan the insolvency court shall forward the insolvency plan for comment, in particular for the purpose of settlement calculation".

b) The following sentence is added to paragraph 2:

"If a statement of opinion contains new facts on which the court intends to base a rejection decision, the court shall forward the statement of opinion to the submitter of the plan and to the other persons entitled to submit comments pursuant to para 1 within a period of not more than one week.

30. the following sentence shall be inserted after § 235 (3) sentence 3: "§ 8 (3) shall apply mutatis mutandis.

31) After § 238a the following § 238b is inserted:

**Voting rights of the entitled persons from group-internal third-party collateral**

If the plan provides for interventions in rights from group-internal third-party collateral, the voting right shall be based on the contribution to satisfaction which can presumably be expected from the assertion of rights from third-party collateral.

32) Section 245 is amended as follows: a) Paragraph 2 is amended as follows

(aa) in point 2, the words "not fully compensated by payment into the debtor's assets" shall be inserted before the word "economic".

(bb) The following sentences are added:

"If the debtor is a natural person whose participation in the continuation of the enterprise is necessary to realize the planned surplus value and if the debtor has committed himself to the continuation of the enterprise, an appropriate participation of the group of creditors may also exist if the debtor receives economic values in deviation from sentence 1 number 2. Sentence 2 shall apply *mutatis mutandis* to holders of share or membership rights participating in the management of the enterprise.

(b) the following paragraph 2a is inserted after paragraph 2

"(2a) If the required majority is not reached in the group to be formed pursuant to section 222(1) sentence 2 number 5, subsections (1) and (2) shall apply to this group only if the compensation provided for the intervention adequately compensates the holders of rights under the group-internal third-party collateral for the loss of rights to be suffered.

33. after § 245 the following § 245a is inserted:

**"§ 245a**

**Worse position for natural persons**

If the debtor is a natural person, it shall be assumed in case of doubt for the purpose of examining whether he is likely to be in a worse position under section 245 subs. 1 No. 1 that the debtor's income, assets and family circumstances at the time of voting on the insolvency plan shall remain relevant for the duration of the proceedings and the period during which the creditors of the insolvency proceedings may assert their remaining claims against the debtor without limitation. If the debtor has filed an admissible petition for discharge of residual debt, it must also be assumed in case of doubt that discharge of residual debt will be granted at the end of the assignment period under section 287 subs. 2.

34. In section 251 subs. 1 No. 2 a semicolon shall be inserted after the words "Plan stünde" and the words "if the debtor is a natural person, section 245a shall apply *mutatis mutandis*".
35. After § 252 (2) sentence 2, the following sentence is inserted: "§ 8 (3) shall apply *mutatis mutandis*."
36. In section 253 subs. 2 No. 3 a semicolon shall be inserted after the words "may become" and the words "if the debtor is a natural person, section 245a shall apply *mutatis mutandis*."
37. In Section 254 (2) sentence 1 the words "with the exception of rights under group-internal third-party collateral (Section 217(2)) structured in accordance with Section 223a" shall be inserted after the word "will".
38. § Section 258 (3) is worded as follows:

"3. The decision shall specify the date of revocation, which shall not be earlier than two days after the decision is taken. The decision and the reason for its revocation shall be made public. The debtor, the insolvency administrator and the members of the creditors' committee shall be informed in advance of the date of termination. § Section 200 subs. 2 second sentence shall apply *mutatis mutandis*. If the time of revocation

is not specified, the cancellation shall take effect as soon as two more days have elapsed after the date of publication.

39. sections 270 to 270c shall be replaced by the following sections 270 to 270f:

**" „§ 270**

**Principle**

(1) The debtor shall be entitled to manage and dispose of the insolvent estate under the supervision of a custodian if the insolvency court orders self-management in the order opening the insolvency proceedings. The general provisions shall apply to the proceedings, unless otherwise provided for in this Part.

(2) The provisions of this Part shall not apply to consumer insolvency proceedings under section 304.

**§ 270a**

**Application; self-management planning**

(1) The debtor shall enclose with the application for a self-management order an egg management plan which shall include

1. a financial plan covering a period of six months and containing a substantiated presentation of the sources of financing intended to ensure the continuation of normal business operations and to cover the costs of the proceedings during that period
2. a concept for managing insolvency, which, based on a description of the nature, extent and causes of the crisis, describes the goal of self-management and the measures envisaged to achieve this goal,
3. a presentation of the status of negotiations with creditors, the persons involved in the debtor and third parties on the measures envisaged
4. a description of the arrangements the debtor has made to ensure his ability to meet his obligations under insolvency law, and
5. a substantiated description of any additional or reduced costs that are likely to be incurred in the course of self-administration in comparison to a regular procedure and in relation to the insolvency assets.

(2) Furthermore, the debtor shall declare

1. whether, to what extent and to which creditors he is in default with regard to the fulfillment of liabilities arising from employment relationships, pension commitments or tax obligations, to social security institutions or suppliers

2. whether and in which proceedings blocking enforcement or liquidation in its favor has been ordered under this Act or under the Corporate Stabilization and Restructuring Act within the last three years prior to the application, and
3. whether it has complied with its disclosure obligations for the last three fiscal years, in particular under Sections 325 to 328 or 339 of the German Commercial Code.

## §270b

### Order of provisional self-management

(1) The court shall appoint a temporary custodian to whom sections 274 and 275 shall apply (temporary personal administration) if

1. the debtor's self-management plan is complete and conclusive, and
2. no circumstances are known from which it can be concluded that the self-management planning is based in material respects on incorrect facts.

If the self-administration plan shows remediable deficiencies, the court may order provisional self-administration; in this case it shall set the debtor a deadline for remedying the deficiencies, which shall not exceed three weeks.

(2) If the costs of self-management and the continuation of normal business operations are not covered according to the financial plan submitted pursuant to § 270a para. 1 no. 1, the expected costs of self-management reported pursuant to § 270a para. 1 no. 5 substantially exceed the expected costs of the regular procedure or if circumstances are known which indicate that

1. there are payment arrears to employees or substantial payment arrears to the other creditors mentioned in Section 270a (2) no. 1,
2. the debtor has been subject to a ban on enforcement or realization under this Act or under the Corporate Stabilization and Restructuring Act within the last three years prior to the filing of the application, or
3. the debtor has violated the disclosure obligations, in particular under Sections 325 to 328 or 339 of the German Commercial Code, in the last three years before filing the application,

the appointment of the provisional administrator shall only be made if, despite these circumstances, it is to be expected that the debtor is willing and able to align his management with the interests of the creditors.

(3) A temporary creditors' committee shall be given the opportunity to express its views before the decision under subs. 2 is taken. A decision may be taken without the creditors' committee's statement only if two working days have elapsed since the request was filed or if adverse changes in the debtor's financial situation are obviously to be expected which cannot be averted otherwise than by the appointment of a temporary insolvency administrator. To one of the temporary insolvency administrators

The court shall be bound by the unanimous decision of the temporary committee of creditors supporting the administration of the creditors. If the temporary creditors' committee unanimously votes against the temporary self-administration, the order shall be omitted.

(4) If the court appoints a temporary insolvency administrator, the reasons for this must be explained in writing. § Section 27 subs. 2 No. 4 shall apply accordingly.

#### § 270c

##### Provisional self-management procedure

(1) The court may instruct the temporary custodian to report on

1. the self-management plan submitted by the debtor, in particular whether it is based on the recognized and recognizable actual circumstances, is conclusive and appears feasible,
2. the completeness and suitability of accounting and bookkeeping as a basis for self-administration planning, especially for financial planning
3. the existence of liability claims by the debtor against current or former members of the governing bodies.

(2) The debtor shall without delay notify the court and the temporary custodian of any material changes affecting the self-administration planning.

(3) The court may order provisional measures under section 21(1) and (2), first sentence, number 1a, 3 to 5. If the court orders provisional self-administration under section 270b subs. 1 second sentence, it may also order that orders of the debtor require the consent of the provisional custodian.

(4) At the debtor's request, the court shall order the debtor to establish obligations incumbent on the insolvency estate. If the authorization is to extend to liabilities which are not included in the financial plan, this requires a special justification. § Section 55 subs. 2 shall apply *mutatis mutandis*.

(5) If the debtor has filed a request for opening of insolvency proceedings in case of imminent insolvency and has applied for self-administration, but the court considers the conditions for self-administration to be not fulfilled, it shall communicate its concerns to the debtor and give him the opportunity to withdraw the request for opening before the decision on opening is taken.

#### § 270d

##### preparation of a renovation; protective screen

(1) If the debtor has submitted with the request a reasoned certificate issued by a tax advisor, auditor or attorney-at-law experienced in insolvency matters or by a person with comparable qualifications stating that there is imminent illiquidity or overindebtedness but no illiquidity and that the envisaged reorganisation is not obviously hopeless, the insolvency court shall, at the request of the debtor, determine a period of time for the submission of an insolvency plan. This period may not exceed three months.

(2) The issuer of the certificate referred to in paragraph 1 may not be appointed as temporary custodian. The debtor may submit to the court proposals concerning the person of the temporary custodian. The court may deviate from a proposal of the debtor only if the person proposed is obviously not suitable to take over the office; the court shall give reasons for this in writing.

(3) The court shall order measures under section 21 subs. 2 first sentence, number 3, if the debtor so requests.

(4) The debtor or the temporary custodian must notify the court of the occurrence of insolvency without delay. After cancellation of the order or after expiry of the deadline, the court shall decide on the opening of the insolvency proceedings.

## § 270e

### Abrogation of provisional self-management

(1) The provisional administration shall be terminated by appointment of a provisional insolvency administrator if

1. the debtor seriously violates obligations under insolvency law or otherwise shows that he is not willing or able to align his management with the interests of the creditors, in particular if it turns out that
  - a) the debtor has based the self-administration planning in essential points on incorrect facts or fails to comply with his obligations under section 270c subs. 2,
  - b) the accounting and bookkeeping are so incomplete or deficient that they do not allow an assessment of the self-management planning, in particular the finance plan
  - c) Liability claims of the debtor against acting or former members of his organs exist, the enforcement of which could be made more difficult in self-administration,
2. deficiencies of the self-administration planning not within the period of time specified in § 270b paragraph 1 sentence 2 set period of time,
3. the achievement of the self-administration goal, in particular a desired reorganization proves to be hopeless,
4. the temporary custodian so requests with the consent of the temporary creditors' committee or the temporary creditors' committee so requests,
5. the debtor so requests.

(2) Provisional self-administration shall also be revoked by appointment of a provisional insolvency administrator if a creditor with a right to separate satisfaction or a creditor of the insolvency proceedings requests such revocation and substantiates that the requirements for ordering provisional self-administration are not met and that he is threatened with considerable disadvantages due to self-administration. The debtor must be heard before the decision on the application is made. Both the creditor and the debtor have the right of immediate appeal against the decision.

(3) The previous provisional administrator may be appointed as the provisional insolvency administrator.

(4) The interim creditors' committee shall be given an opportunity to express its views before the decision under subs. 1 No. 1 or 3 is taken. § Section 270b subs. 3 second sentence shall apply mutatis mutandis. If the court appoints a temporary insolvency administrator the reasons for this shall be set out in writing. § Section 27 subs. 2 No. 4 shall apply mutatis mutandis.

## § 270f

### Arrangement of the self-management

(1) Self-management shall be ordered at the debtor's request unless provisional self-management would not be ordered under section 270b or would be revoked under section 270e.

(2) Instead of an insolvency administrator, a custodian is appointed. The claims of the insolvency creditors must be registered with the administrator. Sections 32 and 33 shall not apply.

(3) § Section 270b (1) sentence 2, paragraphs 2 and 3 shall apply mutatis mutandis.

40. The previous § 270d becomes § 270g.

41. § Section 272 is amended as follows:

a) Paragraph 1 is worded as follows:

"(1) The insolvency court shall repeal the order of self-administration if

1. the debtor seriously violates obligations under insolvency law or otherwise shows that he is not willing or able to align his management with the interests of the creditors; this shall also apply if it turns out that the debtor has based the self-administration planning in essential points on unfounded facts, that the accounting and bookkeeping are so incomplete or deficient that they do not allow an assessment of the self-administration planning, in particular of the financial plan, or if the debtor has liability claims against acting or former members of the organ entitled to representation, the enforcement of which could be made more difficult in self-administration,
2. the achievement of the self-management goal, in particular a targeted restructuring proves to be hopeless,
3. this is requested by the creditors' assembly with the majority specified in section 76 subs. 2 and the majority of the voting creditors,
4. this is applied for by a creditor with a right to separate satisfaction or by a creditor of the insolvent company, the prerequisites for the order of self-management under section 270f (1) in conjunction with section 270b (1) first sentence of section 270b (1) have ceased to apply and the applicant is threatened with considerable disadvantages due to the self-management,
5. this is requested by the debtor."

(b) in paragraph 2, first sentence, the indication "number 2" shall be replaced by the indication "number 4" is replaced.

42) The following sentence shall be inserted after § 274 (2) sentence 1:

"The court may order that the custodian may assist the debtor in the context of pre-financing of insolvency money, accounting under insolvency law and negotiations with customers and suppliers".

43. the following § 274a is inserted after § 274:

#### "§ 274a

##### Special administrator

(1) If in appointing the temporary custodian or the custodian the court follows a vote of the temporary creditors' committee under section 56a subs. 2 first sentence or a proposal by the debtor under section 270d subs. 2 second sentence, it may appoint a special custodian who

1. to carry out audits pursuant to § 270c paragraph 1 number 3 and
2. to examine claims under section 280 and to assert them in the proceedings opened.

(2) Section 56 subs. 1 first sentence, second sentence and subs. 2 as well as sections 58 and 59 shall apply to the appointment of the special administrator, to the supervision of the insolvency court and to the liability of the special administrator, subject to the condition that in the event of a request for dismissal by the creditors' committee or creditors' assembly the existence of good cause must be substantiated by the petitioner, and sections 60 and 62 first and second sentences shall apply mutatis mutandis.

(3) Debtors, custodians and temporary custodians shall be obliged to provide the special custodian with all information necessary for the examination and decision on the assertion of liability claims or the contestation of legal acts. § Section 97 (1) sentences 2 and 3 shall apply mutatis mutandis.

(4) The special administrator shall be entitled to an appropriate remuneration. As basic remuneration the special administrator shall receive a fee based on reasonable hourly rates. If liability assets are realized through the activities of the Special Consultant, the Special Consultant shall also be entitled to the part of the remuneration of the Special Consultant attributable to this part of the liability assets. The part of the remuneration to which the special administrator is entitled shall be deducted from the remuneration of the administrator. Sections 64 and 65 shall apply accordingly to the remuneration of the special administrator.

44) Section 276a is amended as follows:

- a) The text becomes paragraph 1.
- b) The following paragraphs 2 and 3 are added

"(2) If the debtor is constituted as a legal entity, the members of the representative body shall also be liable in accordance with sections 60 to 62. In the case of a company without legal personality, this shall apply to the partners



authorised to represent the company. If none of the partners authorized to represent the company is a natural person, this shall apply to the corporate representatives

the shareholders authorized to represent the company. Sentence 3 shall apply mutatis mutandis if the corporate representatives are companies without legal personality, in which no natural person is authorized to represent the company on a corporate basis, or if the association of companies continues in this way.

(3) Paragraphs 1 and 2 shall apply in the period between the arrangement of the existing or the ordering of interim measures pursuant to Section 270c (3) and the opening of proceedings.

45) Paragraph 284(1) is amended as follows:

a) The following sentence is inserted after sentence 1:

"The temporary creditors' committee may address a request to the temporary custodian or the debtor to draw up an insolvency plan".

b) In the new sentence 3, the words "the provisional custodian or" are inserted after the words "so works".

46. in the second sentence of Paragraph 292(3), after the word 'dismissal', the words 'including for reasons other than lack of independence' shall be inserted

47. in the second sentence of Section 348(1) and the second sentence of Section 354(3), the words 'Section 3(2)' shall be replaced by 'Section 3(3)'

## Article 6

### Amendment of the Insolvency Remuneration Ordinance

The Insolvency Remuneration Ordinance of 19 August 1998 (BGBl. I p. 2205), which was last amended by Article 3 of the Act of 13 April 2017 (BGBl. I p. 866), shall be amended as follows

1. § 2 is amended as follows:

(a) paragraph 1 is amended as follows:

(aa) in point 1, '25 000' is replaced by '35 000

(bb) in point 2, '50 000' is replaced by '70 000' and '25' is replaced by '26

(cc) in point 3, '250 000' is replaced by '350 000' and '7' is replaced by '7,5

(dd) in point 4, '500 000' is replaced by '700 000' and '3' is replaced by '3,3

(ee) in point 5, '25 000 000' is replaced by '35 000 000' and '2' is replaced by '2,2

(ff) in point 6, "50 000 000" is replaced by "70 000 000  
and "1" is replaced by the number "1,1".

gg) Point 7 is replaced by the following points 7 to 9:

"7. 0.5 percent of the additional amount up to 350,000,000 Euro,

B. 0.4 percent of the additional amount of up to EUR700,000,000,

9. 0.2 percent of the amount in excess thereof.

(b) paragraph 2 is amended as follows:

(aa) in the first sentence, '1 000' is replaced by '1 400

bb) In sentence 2, "150" is replaced by "210".

(cc) in the third sentence, "100" is replaced by "140

2. The following sentence is added to § 4 (2):

"For the transfer of service within the meaning of § 8 para. 3 of the Insolvency Statute, No. 9002 of the List of Costs of the Court Costs Act shall apply accordingly.

3. § Article 4 paragraph 3 is worded as follows:

("3") The remuneration shall also cover the costs of liability insurance with an insured sum of up to EUR2,000,000 per insured event and with an annual maximum payment of up to EUR4,000,000. If the administration is associated with a liability risk exceeding this amount, the costs of a correspondingly higher insurance shall be reimbursed as expenses."

4. In the first sentence of Section 8(3), "250" shall be replaced by "350".

5. In section 10 a comma and the words "the provisional administrator" shall be inserted after the word "custodian".

6. In Section 12(3), "250" is replaced by "350" and "125" is replaced by "175".

7. After § 12 the following §§ 12a and 12b are inserted:

#### "§ 12a

##### Remuneration of the temporary administrator

(1) The activities of the temporary custodian shall be remunerated separately. As a rule he shall receive 25 per cent of the remuneration of the Funding Register administrator in relation to the assets to which his activity extends during the opening proceedings. The relevant date for the valuation shall be the date of termination of the provisional self-administration or the date from which the property is no longer subject to the power of disposal of the debtor engaged in self-administration. Assets to which rights of separation or segregation exist at the time of the opening of proceedings shall be added to the assets pursuant to sentence 2 if the temporary custodian deals with them to a considerable extent. They shall not be taken into account if the debtor is only in possession of the assets on the basis of a possession transfer agreement.

(2) If the determination of the remuneration is requested before the objects covered by subs. 1 second sentence have been sold, the insolvency court shall be notified, at the latest upon presentation of the final invoice, of any deviation of the actual value from the value on which the remuneration is based if the difference in value exceeds 20 percent in relation to the total of such objects.

(3) The nature, duration and scope of the temporary administrator's activities shall be taken into account when determining the remuneration.

(4) If the insolvency court has separately commissioned the temporary custodian as an expert to examine whether there is a reason for opening proceedings and what prospects there are for the continuation of the debtor's business, he will receive separate remuneration in accordance with the Judicial Remuneration and Compensation Act.

## **§ 12b**

### **Remuneration of the special administrator**

(1) The basic remuneration of the special administrator is regularly between 150 and 350 euros per hour. When determining the hourly rate, the scope of the activity and the professional qualification of the special administrator shall be taken into account in particular.

(2) In addition to the basic remuneration under subs. 1 the special administrator shall receive the share of the administrator's remuneration which corresponds to the share of the payments made into the insolvency estate on claims asserted by the special administrator within the scope of his competence under section 274 subs. 1 of the Insolvency Statute in relation to the total calculation basis under section 1. The administrator's remuneration shall be reduced by the amount to which the special administrator is entitled under sentence 1.

(3) Expenses shall be listed and documented individually.

(4) Insofar as value added tax is incurred, § 7 shall apply accordingly.

B. In § 13, the figure "800" shall be replaced by "1 120".

9. § 14 is amended as follows:

a) Paragraph 2 is amended as follows:

(aa) in point 1, '25 000' is replaced by '35 000

(bb) in point 2, '50 000' is replaced by '70 000

b) Paragraph 3 is amended as follows:

(aa) in the first sentence, "100" is replaced by "140

bb) In the second sentence, "50" is replaced by "70".

10. in the first sentence of Section 15(1), "35" shall be replaced by "50

11) § 17 is amended as follows:

(a) paragraph 1 is amended as follows:

(aa) in the first sentence, "35 and 95" is replaced by "50 and 300

bb) In the second sentence, the words "and the professional qualifications of the committee member" shall be inserted after the word "activity".

(b) in the first sentence of paragraph 2, "Section 270(3)" shall be replaced by "Section 270b(3)" and "300" shall be replaced by "500"

12. in § 19, the following paragraph 5 shall be inserted after paragraph 4:

"(5) To insolvency proceedings which began before [insert date]: date of entry into force of the Law on the Further Development of Reorganization and Insolvency Law], the insolvency proceedings applied for up to [insert: date of entry into force of the Law on the Further Development of Reorganization and Insolvency Law] shall be subject to the provisions of the Law on the Further Development of Reorganization and Insolvency Law: date of the day before the date of entry into force of the Law on the Development of Reorganisation and Insolvency Law].

## **Article 7**

### **Amendment to the Ordinance on Public Announcements in Insolvency Proceedings on the Internet**

The Ordinance on Public Announcements in Insolvency Proceedings on the Internet of 12 February 2002 (BGBl. I p. 677), last amended by the Ordinance of 14 October 2019 (BGBl. I p. 1466), shall be amended as follows:

1. The heading is worded as follows:

"Ordinance on public announcements in insolvency proceedings and restructuring cases on the Internet

(InsBekV)".

2. The following sentence is added to § 1:

"This Regulation shall apply *mutatis mutandis* to public announcements in restructuring matters on the Internet, unless otherwise provided in the following provisions.

3. The following paragraph 4 is added to § 3:

"(4) The publication of data from a restructuring case in an electronic information and communication system shall be deleted at the latest six months after the order of the respective stabilization or restructuring instrument, in the case of stabilization orders after the end of their period of effect.

## **Article 8**

### **Amendment of the Introductory Act to the Insolvency Code**

The Introductory Act to the Insolvency Code of 5 October 1994 (BGBl. I p. 2911), last amended by Article 3 of the Act of 5 June 2017 (BGBl. I p. 1476), shall be amended as follows:

- 1 )Article 102c is amended as follows: a ) The second sentence of paragraph 4 is worded as follows

"Sections 574 to 577 of the German Code of Civil Procedure shall apply mutatis mutandis, whereby the decision on the appeal pursuant to Section 6 (3) of the German Insolvency Code shall not take effect until it has become final".

- b) § Section 9 sentence 2 is worded as follows:

"Sections 574 to 577 of the German Code of Civil Procedure shall apply mutatis mutandis, whereby the decision on the appeal pursuant to Section 6 (3) of the German Insolvency Code shall not take effect until it has become final".

- c) § Section 20 is worded as follows:

aa) Paragraph 1 sentence 2 is worded as follows:

"Sections 574 to 577 of the German Code of Civil Procedure shall apply mutatis mutandis, whereby the decision on the appeal pursuant to Section 6 (3) of the German Insolvency Code shall not take effect until it has become final".

bb) Paragraph 2 sentence 2 is worded as follows:

"Sections 574 to 577 of the German Code of Civil Procedure shall apply mutatis mutandis, whereby the decision on the appeal pursuant to Section 6 (3) of the German Insolvency Code shall not take effect until it has become final".

- d) § Section 26 sentence 2 is worded as follows:

"Sections 574 to 577 of the German Code of Civil Procedure shall apply mutatis mutandis, whereby the decision on the appeal pursuant to Section 6 (3) of the German Insolvency Code shall not take effect until it has become final".

2. before Article 104, the following Article 103... [insert: at the promulgation of the next free letter addition] is inserted:

**"Article 103... [use: at the announcement of the next free book-addition of bars]**

**Transition regulation to the law for the development of the reorganization and insolvency law**

Insolvency proceedings requested before [insert date of entry into force referred to in Article 27(1)] shall continue to be governed by the provisions in force until that date.

## Article 9

### Amendment of the Insolvency Statistics Act

The Insolvency Statistics Act of December 7, 2011 (BGBl. I p. 2582, 2589), which was amended by Article 2 of the Act of November 22, 2019 (BGBl. I p. 1746), is amended as follows:

1) The heading is worded as follows:

"Law on Insolvency and Restructuring Statistics (**Insolvency Statistics Law - InsStatG**)".

2. § 1 is amended as follows:

a) The heading is worded as follows:

"§ 1

Insolvency and restructuring statistics".

b) After the word "insolvency proceedings" the words "and restructuring matters" are inserted.

3. § 2 is amended as follows:

a) The words "in insolvency proceedings" are added to the heading.

(b) the number 1 is preceded by the following number 1

"1. upon filing of the petition to open insolvency proceedings

a) Date of application,

b) applicant,

c) debtors who have obtained confirmation of a restructuring plan in a restructuring case within the last three years before the request to open insolvency proceedings".

(c) the existing point 1 becomes point 2 and is amended as follows:

(aa) point (b) is deleted.

(bb) point (c) becomes point (b)

(cc) the following point (c) is inserted after the new point (b)

"(c) the date on which the procedure was initiated

c) The previous number 2 becomes number 3.

d) The existing number 3 becomes number 4 and is amended as follows:



(aa) In point (b), the words "and satisfaction rate" are inserted after the word "amount".

(bb) In point (c), the words "and satisfaction rate" are inserted before "the".

(f) the existing point 4 becomes point 5 and is amended as follows:

(aa) In point (b), the words "and the date of the decision" are inserted after "discharge of residual debt".

(bb) In point (c), the words "the date and" are inserted after the word "discharge of residual debt".

(cc) In point (d), the words "and the date of revocation" are inserted after "discharge of residual debt".

(dd) in point (e), the point at the end shall be replaced by the words "and the date of any other termination."

The following point 6 is added: "6. where costs are fixed:

g)

a) the fixed amount of court costs and the remuneration and expenses of the insolvency administrator, custodian, trustee and members of the creditors' committee;

b) the date of fixing."

4.4 The words "in insolvency proceedings" shall be added to the heading of § 3.

5. § 4 is amended as follows:

a) The words "in insolvency proceedings" are added to the heading.

b) Paragraph 1 sentence 3 is amended as follows:

(aa) in point 1, the words "§ 2, points 1 and 2" shall be replaced by "§ 2, points 1 to 3 and 6"

(bb) in point 2, the words "§ 2, points 3 and 4" shall be replaced by "§ 2, points 4 and 5"

c) In paragraph 3, points 3 and 4, the words "§ 2, point 4(b) to (e)" shall be replaced by the words "§ 2, point 5(b) to (e)".

6. after § 4 the following §§ 4a to 4c are inserted:

„§ 4a

Survey characteristics in restructuring cases

The surveys cover the following survey characteristics:

1. when the restructuring plan is announced:

- a) Date of display,
- b) Type of legal entity or assets (debtor); in addition, legal form, business branch, year of foundation, number of employees and registration in the Commercial, Cooperative, Association or Partnership Register,
- ) whether the debtor has obtained confirmation of a restructuring plan in a residual restructuring case in the last three years before the notification of the restructuring plan;

**2. in case of loss of effect of the notification of the restructuring plan:**

- a) Confirmation or refusal of the confirmation of the restructuring plan and date of legal force of the confirmation or refusal,
- b) Amount and satisfaction rate of the entitlements of the holders of pension rights according to the legally binding restructuring plan,
- c) Amount and satisfaction rate of claims of restructuring creditors according to the legally binding restructuring plan,
- d) Withdrawal of the display and date of the withdrawal,
- e) Cancellation of the restructuring case and date of cancellation,
- f) Date when the display has lost its effect due to time lapse.

**3. when the costs are fixed:**

- a) the fixed amount of the legal costs as well as the remuneration and expenses of a restructuring officer and restructuring moderator
- b) the date of fixing.

**§ 4b**

**Assistance in restructuring matters**

**(1) Auxiliary characteristics of the surveys are**

1. Date of the procedural acts according to § 4a,
2. Name or business name and address or center of the debtor's independent economic activity,
3. Value added tax number,
4. Name, number and file number of the district court,
5. Name, telephone numbers and e-mail addresses of the persons available for possible queries,
6. in the case of debtors entered in the Commercial, Cooperative, Association or Partnership Register, the type and place of the register and the registration number

(2) Auxiliary features for the completeness check of the information to be transmitted in accordance with § 4c (1) sentence 3 number 2 are

1. Number and name of the district court,
2. Name or company name, address, telephone number and e-mail address of the debtor,
3. Type of declaration to be submitted by the debtor,
4. original file number,
5. Date of notification of the restructuring plan,
6. Procedure identification number,
7. Calendar year for which the report had to be made,

B. Name, address, telephone number and e-mail address of a contact person at the local court.

#### § 4c

##### Duty to provide information and information in restructuring matters

(1) There is an obligation to provide information for the survey. The information on § 4b paragraph 1 number 5 and paragraph 2 number 8 is voluntary. The following are subject to the duty to provide information

1. in respect of the information referred to in §§ 4a and 4b (1) (1), (2), (4) and (6) and (2) (1) to (7): the competent local courts,
2. with regard to the information under section 4a(1) and (2)(b) to (d) and (f) and section 4b(1)(2), (3) and (6): the debtor

(2) The information referred to in paragraph 1 shall be transmitted to the statistical offices by the parties responsible for providing information from the available documents. The information pursuant to subsection (1) sentence 3 number 1 with the exception of the information pursuant to Section 4a number 2 letter f and Section 4b subsection (2) numbers 1 to 7 shall be recorded by the statistical offices on a monthly basis. The information under subsection (1) sentence 3 number 2 and under section 4b subsection (2) numbers 1 to 7 shall be recorded annually.

##### 3. The information shall be submitted within the following deadlines:

1. the information provided by the local courts, with the exception of the information relating to § 4a number 2 letter f and § 4b paragraph 2 numbers 1 to 7: within two weeks of the end of the calendar month in which the respective court decision was issued or the respective procedural act was performed,
2. the information provided by the local courts in respect of Section 4a(2)(f) and Section 4b(2)(1) to (7): by 31 March for all restructuring cases for which information had to be reported for the previous calendar year in accordance with (1) sentence 3(2),

3. information on debtors: by 31 March for all restructuring cases for which information had to be reported for the previous calendar year in accordance with paragraph 1 sentence 3 number 2

(4) The statistical offices, with the assistance of the competent local courts, shall verify the completeness of the information provided by the debtors.

7) The following paragraphs 3 and 4 are added to § 5:

"(3) The Federal Statistical Office shall transmit to the European Commission each year by 31 December of the calendar year following the year of the survey, using the transmission form pursuant to Article 29(7) Directive (EU) 2019/1023 of the European Parliament and of the Council of 20 December 2019/1023/EEC on the statistics of the European Communities. June 2019 on preventive restructuring frameworks, on debt relief and on activity prohibitions as well as on measures to improve the efficiency of restructuring, insolvency and debt relief proceedings and amending Directive (EU) 2017/1132 (OJ L 172 of June 26, 2019, p. 18) the following data on insolvency and residual debt discharge proceedings as well as restructuring cases, broken down by type of proceedings:

1. the number of opened, pending and terminated insolvency and residual debt discharge proceedings
2. the average duration of insolvency and residual debt discharge proceedings from the opening of the proceedings to the end of the proceedings
3. the average satisfaction rates of the satisfied separation rights and the quota-entitled insolvency creditors in insolvency and residual debt discharge proceedings
4. the average costs in insolvency and residual debt discharge proceedings,
5. the number of notified and pending restructuring cases and the number of restructuring cases in which the notification has lost its effect,
6. the average duration of the restructuring cases from the notification of the restructuring plan until the notification has lost its effect
7. the average satisfaction rates of the holders of separation rights and the restructuring creditors in restructuring cases,
8. the average costs in restructuring cases,
9. the number of restructuring cases in which the notification of the restructuring plan has been withdrawn, the confirmation of the restructuring plan has been legally denied or the restructuring case has been cancelled or the notification of the restructuring plan has lost its effect due to the passage of time,
10. the number of debtors who have been the subject of insolvency proceedings or a restructuring case and have obtained confirmation of a restructuring plan in a restructuring case within the last three years before the opening of insolvency proceedings or before notification of the restructuring plan.

(4) The data to be transmitted in accordance with paragraph 3 points 1 to 8 shall also be broken down:

1. according to the size of debtors who are not natural persons, according to the number of employees,
2. according to whether the debtors in insolvency proceedings or restructuring cases are natural or legal persons,

3. according to whether the residual debt discharge proceedings concern only entrepreneurs or other natural persons.

The transmission referred to in paragraph 3 shall take place for the first time for the year of the survey following the date of first application of the implementing act referred to in Article 29(7) of Directive (EU) 2019/1023.

B. § 5a is amended as follows:

- a) In the first sentence, the word "may" shall be replaced by the words "and the operator of the electronic information and communication system for public announcements in restructuring matters on the Internet pursuant to Section 90 (1) of the German Corporate Stabilization and Restructuring Act may".
- b) In the third sentence the word "insolvency statistics" is replaced by the words "insolvency and restructuring statistics".

9) The following paragraph 3 is added to § 6:

"(3) The local courts and the debtors shall be obliged to provide information pursuant to Section 4c (1) with regard to information relating to restructuring cases in which a notification of the restructuring project was made after December 31, 2021.

## **Article 10**

### **Amendment of the COVID-19 Insolvency Suspension Act**

The COVID-19 Insolvency Suspension Act of 27 March 2020 (BGBl. I p. 569), which was amended by ... the following paragraphs are added to the COVID-19-Insolvenzaussetzungsgesetz of 27 March 2020 (BGBl. I S 569):

#### **"§ 4**

##### **Forecast period for the over-indebtedness audit**

Notwithstanding section 19 subs. 2 first sentence of the Insolvency Statute, a period of four months between [insert: date of entry into force under Article 27 subs. 1] and 31 December 2021 shall be taken as the basis instead of the period of twelve months if

1. the debtor was not insolvent as of 31 December 2019,
2. the debtor has generated a positive result from ordinary activities in the last financial year completed before January 1, 2020, and
3. sales from ordinary activities in calendar year 2020 fell by more than 40 percent year-on-year.

**§5**

**Easier access to the stabilization and restructuring framework and to the equity capital administration**

(1) The insolvency of a debtor shall not prevent the application of section 270d of the Insolvency Statute in the case of an insolvency petition filed between [insert date of entry into force under Article 27 subs. 1] and 31 December 2021 if the certificate under section 270d subs. 1 first sentence confirms that

1. the debtor was not insolvent as of 31 December 2019,
2. the debtor has generated a positive result from ordinary activities in the last financial year completed before January 1, 2020, and
3. sales from ordinary activities in calendar year 2020 fell by more than 40 percent compared to the previous year.

Under the conditions set out in the first sentence, arrears of payment to the creditors referred to in section 270a sentence 2 number 1 of the Insolvency Statute shall also not prevent the order of provisional own administration.

(2) Under the conditions of subs. 1, the debtor's maturity for insolvency shall not prevent the use of instruments of the stabilization and restructuring framework under the German Corporate Stabilization and Restructuring Act if the maturity for insolvency is notified to the restructuring court under section 42 subs. 1 of the German Corporate Stabilization and Restructuring Act.

**Article 11**

**Amendment of the Court Costs Act**

The Court Costs Act in the version of the announcement of 27 February 2014 (BGBl. I p. 154), which was last amended by Article 2 Paragraph 4 of the Act of 25 June 2020 (BGBl. I p. 1474), is amended as follows:

1) The table of contents is amended as follows:

- a) After the information on § 13, the following information is

inserted: "**Section 13a** Procedure under the Corporate Stabilization and Restructuring Act".

- b) After the information on § 25, the following information is inserted:

"Section 25a Procedure under the Corporate Stabilization and Restructuring Act".

- c) After the information on Section 58, the following information is inserted:

"Section 58a Procedure under the Corporate Stabilization and Restructuring Act".

2) In § 1 paragraph 1 sentence 1, the following point 3a is inserted after point 3:

"3a. under the Corporate Stabilization and Restructuring Act.

3) In § 6 paragraph 1 the following point 3a is inserted after point 3



**„3a. In proceedings under the Corporate Stabilization and Restructuring Act“.**

**4.after § 13 the following § 13a is inserted:**

**„§ 13a**

**Proceedings according to the Corporate Stabilization and Restructuring Act**

**(1) A decision on the application for the use of procedural assistance under the Corporate Stabilization and Restructuring Act shall only be made after payment of the fee provided for this purpose and an appropriate advance on the expenses for public announcement, if such an announcement is to be made.**

**(2) If the debtor is also the debtor of the expenses under No. 9017 of the Schedule of Expenses, the Restructuring Court shall also decide on any further application by the debtor only after the payment of an advance on the expenses under No. 9017 of the Schedule of Expenses.**

**5.after § 25 the following § 25a is inserted:**

**„§ 25a**

**Proceedings according to the Corporate Stabilization and Restructuring Act**

**(1) The costs of the proceedings concerning the application for an instrument of the Stabilization and Restructuring Framework or for the appointment of a restructuring moderator or restructuring officer under the Corporate Stabilization and Restructuring Act shall be owed only by the debtor, unless otherwise provided.**

**(2) If a Restructuring Officer is appointed at the request of a creditor, only the applicant shall be liable for expenses pursuant to No. 9017 of the Schedule of Expenses. This shall not apply if the expenses are incurred for activities which the Restructuring Court has assigned to the Restructuring Officer ex officio or at the debtor's request.**

**6.After § 59 the following § 59a is inserted:**

**„§ 59a**

**Proceedings according to the Corporate Stabilization and Restructuring Act**

**(1) The fees are charged according to the value of the claims and rights created by the restructuring plan.**

**(2) In the absence of a restructuring plan, the amount of the receivables and rights that are to be shaped by the restructuring plan according to the debtor's restructuring plan or included in the restructuring settlement is decisive. This also applies to an application for the appointment of a restructuring moderator.**

**(3) Where necessary, the values shall be estimated."**

**7) Appendix 1 (Schedule of costs) is amended as follows:**

**a) In the outline, the information in Part 2 is amended as follows:**

**(aa) the following entries are inserted after the entry relating to Part 2, Section 4, Subsection 4**

"Main Section 5 Proceedings under the Corporate Stabilization and Restructuring Act  
Section 1 Proceedings before the Restructuring Court  
Section 1 Notification of the Restructuring Project  
Section 2 Instruments of the Stabilization and Restructuring Framework  
Section 3 Restructuring Moderation  
Section 2 Complaints  
Section 1 Immediate Complaints  
Section 2 Legal Complaints".

**(bb) The specification for Part 2, Section 5 is worded as follows:**

"Section 6, Notice of infringement of the right to be heard.

**b) Part 2, Section 5 is worded as follows:**

No.	Fee facts	Fee or rate offee according to § 34 GKG
	Main section 5 Procedure according to the Company Stabilization and Restructuring Act	
	Section 1 Proceedings before the restructuring court	
	Subsection 1 Display of the restructuring plan	
2510	Receipt of the notification of the restructuring plan	150,00 €
	Subsection 2 Instruments of the stabilization and restructuring framework	
2511	Use of instruments of the stabilization and restructuring frame (1) If several instruments of the Stabilization and Restructuring Framework are used in the same restructuring case, the fee only arises once. (2) If fees pursuant to Subsection 1 have been incurred in the same restructuring matter, they shall be set off against the fee.	2,0
2512	Termination of the restructuring matter before 1. Execution of the judicial discussion and vote or 2. judicial plan confirmation The fee 2511 is reduced to	1,0
	Subsection 3 Refurbishment Moderation	
2513	Execution of the reorganization moderation ... If the procedure is transferred to a stabilization and restructuring framework, the fee will be credited against the 2511 fee.	0,5

2514	Termination of the entire procedure before appointment of the restructuring moderator	0,25
	Section 3 Complaints	
	Subsection 1 Immediate appeal	
2520	Procedure for immediate appeal	1,0
2521	Termination of the entire procedure by withdrawal of the appeal The fee is reduced to	0,5
	Subsection 2 Appeal	
2522	Procedure for appeal on points of law	2,0
2523	Termination of the entire procedure by withdrawal of the appeal The fee 2522 is reduced to	1,0

- c) The former Part 2 Main Section 5 becomes Part 2 Main Section 6 and is amended as follows:

(aa) in the heading, "Section 5" is replaced by "Section 6

bb) Number 2500 shall become number 2600 and in the fee facts a comma and the indication "§ 38 StaRUG" shall be inserted after the indication "SVertO".

- d) In No. 9017, the words "as well as those addressed to the restructuring officer and the restructuring moderator in accordance with the StaRUG" are inserted in the fee statement after the statement "§ 4a InsO".

## Article 12

### Amendment of the Attorney Remuneration Act

The Lawyers' Fees Act of 5 May 2004 (BGBl. I p. 718, 788), which was last amended by Article 2 paragraph 5 of the Act of 25 June 2020 (BGBl. I p. 1474), is amended as follows

1. In the table of contents, the following statement is inserted after the statement on § 29:

"Section 29a Object Value in the Stabilization and Restructuring Framework under the German Corporate Stabilization and Restructuring Act".

2. In § 1 para. 2 sentence 2, the words "restructuring moderator, restructuring agent" shall be inserted after the words "member of the creditors' committee,".

3. After § 29 the following § 29a is inserted:

**Asset value in restructuring cases according to the Corporate Stabilization and Restructuring Act**

If the order is placed by the debtor, the value of the object is determined by the value of the claims and rights created by the restructuring plan. If the order is given by a creditor or a person involved in the debtor, the value of the object is determined by the sum of the nominal values of his or her claims, the values of his or her security interests and the values of his or her participations which are or are to be affected by an instrument of the stabilization and restructuring framework requested by the debtor".

**4. Appendix 1 (List of Remuneration) is amended as follows:**

- a) In the outline, in the information on Part 3, Section 3, Subsection 5, a comma and the words "Restructuring Cases under the Stabilization and Restructuring Framework" are inserted after the word "Distribution Order".
- b) In the heading to Part 3 Section 3 Subsection 5, a comma and the words "Restructuring Cases under the Stabilization and Restructuring Framework" shall be inserted after the word "Distribution Order".
- c) Preliminary note 3.3.5 is amended as follows:
  - aa) In paragraph 1, the words "restructuring matters under the StaRUG" are inserted after the word "SVertO".
  - (bb) in paragraph 2, the words "creditors having different claims" are replaced by "creditors or persons having an interest in the debtor having different claims or rights"
- d) In the note to point 3317, a comma and the words 'in a restructuring case under the StaRUG, in' are inserted after the word 'SVertO'.
- e) In point 3318, after the word 'insolvency plan', the words 'or residual restructuring plan' are inserted.

## **Article 13**

### **Amendment of the Civil Code**

In § 925 paragraph 1 of the German Civil Code (Bürgerliches Gesetzbuch) in the version of the announcement of 2 January 2002 (BGBl. I p. 42, ber. S. 2909 und 2003 I p. 738), which was last amended by Article 1 of the Act on the Distribution of Broker's Costs in the Mediation of Purchase Agreements for Apartments and Single Family Houses of 12.6.2020 (BGBl. I p. 1245), the words "or restructuring plan" shall be inserted after the word "insolvency plan".

## **Article 14**

### **Amendment of the German Commercial Code**

The German Commercial Code in the amended version published in the Federal Law Gazette Part III, Section No. 4100-1, which was last amended by Article 1 of the Act of August 12, 2020 (BGBl. I p. 1874), is amended as follows:

1. In Section 130a(1), in the second sentence, the word "from" shall be replaced by the word "for" and the following sentence shall be inserted after the second sentence

"After this point in time, payments for the fulfilment of claims arising from the tax debt relationship are not compatible with the diligence of a prudent manager".

2. In Section 177a, first sentence, the words "sentence 4" shall be replaced by "sentence 5".

## **Article 15**

### **Amendment of the German Stock Corporation Act**

The Stock Corporation Act of September 6, 1965 (BGBl. I p. 1089), which was last amended by Article 1 of the Act of December 12, 2019 (BGBl. I p. 2637), is amended as follows:

1. In the second sentence of paragraph 92(2), the word "from" shall be replaced by the word "for" and the following sentence shall be inserted after the second sentence

"After this point in time, payments for the fulfilment of claims arising from the tax debt relationship are not compatible with the diligence of a prudent manager".

2. In section 302 subs. 3 second sentence the words "or residual invoicing plan" shall be inserted after the word "insolvency plan".

## **Article 16**

### **Amendment to the law on limited liability companies**

In Section 64 of the Law on Limited Liability Companies in the amended version published in the Federal Law Gazette Part III, outline number 4123-1, last amended by Article 10 of the Law of 17 July 2017 (BGBl. I p. 2446), the word "from" shall be replaced by the word "for" and the following sentence shall be inserted after sentence 2

"After this point in time, payments for the fulfilment of claims arising from the tax debt relationship are not compatible with the diligence of a prudent businessman".

## **Article 17**

### **Amendment of the Cooperatives Act**

The following sentence shall be added to § 99 of the Cooperatives Act in the version of the announcement of 16 October 2006 (BGBl. I p. 2230), which was last amended by Article 3 of the Act of 12 August 2020 (BGBl. I p. 1874)

"After this date, payments for the fulfilment of claims arising from the tax liability are not compatible with the diligence of an ordinary manager of a cooperative.

## **Article 18**

### **Amendment of the German Bond Act**

§ 19 of the German Bond Act of July 31, 2009 (BGBl. I p. 2512), which was last amended by Article 24 paragraph 21 of the Act of June 23, 2017 (BGBl. I p. 1693), is amended as follows:

1. The words "and restructuring matters" are added to the heading.
2. The following paragraph 6 is added:

"(6. If a debtor includes claims under bonds in an instrument of the stabilization and restructuring framework under the German Corporate Stabilization and Restructuring Act, the preceding paragraphs shall apply mutatis mutandis.

## **Article 19**

### **Change of the tax consulting law**

The following paragraph 5 is added to § 57 of the Tax Consultancy Act in the version of the announcement of 4 November 1975 (BGBl. I p. 2735), which was last amended by Article 3 of the Act of 19 June 2020 (BGBl. I p. 1403):

"(5) When preparing the annual financial statements for a client, tax advisors and tax representatives are obliged to examine whether, on the basis of the documents available to them and the circumstances otherwise known to them, there are factual or legal circumstances which could stand in the way of the continuation of the business activity. They must inform the client of the possible existence of a reason for insolvency in accordance with §§ 17 to 19 of the Insolvency Code and the associated obligations of the managers and members of the supervisory bodies if corresponding indications are obvious and the tax consultant or tax agent must assume that the client is not aware of the possible insolvency maturity.

## **Article 20**

### **Amendment to the Act on Provisional Regulation of the Law of Chambers of Commerce and Industry**

The following sentence shall be added to § 1 paragraph 2 of the Law on Provisional Regulation of the Law of the Chambers of Industry and Commerce in the adjusted version published in the Federal Law Gazette Part III, Section No. 701-1, which was last amended by Article 2 of the Law of 25 May 2020 (Federal Law Gazette I p. 1067):

"They must advise the tradespeople in their district who belong to them on questions of early recognition of corporate crises and how to deal with them.

## **Article 21**

### **Amendment of the Auditing Regulations**

The following paragraph 7 shall be added to § 43 of the Wirtschaftsprüferordnung (Auditing Regulations) in the version of the announcement of 5 November 1975 (BGBl. I p. 2803), which was last amended by Article 4 of the Act of 19 June 2020 (BGBl. I p. 1403):

"(7) When preparing or auditing the annual accounts for a client, professionals shall verify whether, on the basis of the documents available to them and of the circumstances otherwise known to them, there are any factual or legal circumstances which may prevent the firm from continuing its activities. They must inform the client of the existence of a possible reason for insolvency in accordance with §§ 17 to 19 of the Insolvency Code and the associated obligations of the managers and members of the supervisory bodies if corresponding indications are obvious and the professional must assume that the client is not aware of the possible insolvency maturity. Sentences 1 and 2 shall also apply if the mandate is given to an auditing company for which the professional is working".

## **Article 22**

### **Change of the trade regulations**

The Industrial Code in the version of the announcement of 22 February 1999 (BGBl. I p. 202), which was last amended by Article 5 of the Act of 19 June 2020 (BGBl. I p. 1403), is amended as follows

1. In the table of contents, the words "and restructuring matters" shall be added to the information on Section 12.
2. § Section 12 is amended as follows:
  - a) The words "and restructuring matters" are added to the heading.
  - b) The first sentence is worded as follows:

" Provisions allowing the prohibition of a trade or the withdrawal or revocation of an authorisation on the grounds of unreliability of the trader due to disorderly financial circumstances shall be adopted during the period

1. of insolvency proceedings,
2. in which security measures are ordered in accordance with § 21 of the German Insolvency Code,
3. monitoring the fulfilment of an insolvency plan (§ 260 of the Insolvency Statute) or
4. in which a restructuring commissioner has been appointed in a stabilization and restructuring framework, a stabilization order is effective or a restructuring plan has been submitted to the restructuring court for preliminary review, for the purpose of a court hearing and vote or for confirmation,

does not apply in respect of the trade which was being carried on at the time of the application for the opening of insolvency proceedings or the application for the order of the restructuring or stabilization instrument.

## **Article 23**

### **Change of the handicraft order**

§ Section 91 (1) of the Crafts Code in the version of the announcement of September 24, 1998 (BGBl. I p. 3074; 2006 I p. 2095), which was last amended by Article 6 of the Act of June 19, 2020 (BGBl. I p. 1403), is amended as follows:

1. In number 13, the dot at the end is replaced by a comma.
2. The following point 14 is added:

"14. to advise owners of a craft enterprise and a craft-like trade of the Chamber of Crafts District on questions of early recognition of business crises and their management".

## **Article 24**

### **Amendment of the Pfandbrief Act**

§ 30 par. 6a of the Pfandbrief Act of May 22, 2005 (BGBl. I p. 1373), which was last amended by Article 97 of the Act of November 20, 2019 (BGBl. I p. 1626), is amended as follows:

1. In the fifth sentence, "Section 270c" shall be replaced by "Section 270f(2)" and the words "Section 270a(1), second sentence" shall be replaced by "Section 270b(1), first sentence".
2. In the sixth sentence, the words "Section 272(1)" shall be replaced by "Section 272(1), points 3 to 5".



3.in sentence 7 the words "§ 270 paragraph 2, § 270a paragraph 2 and §§ 270b" are replaced by  
the words "Section 270f(1), Section 270c(5) and Section 270d" shall be replaced by  
"Section 270f(1), Section 270c(5) and Section 270d".

## **Article 25**

### **Amendment of the Company Pensions Act**

§ Section 9 (4) sentence 1 of the Company Pensions Act of 19 December 1974 (BGBl. I p. 3610), which was last amended by Article 8a of the Act of 12 June 2020 (BGBl. I p. 1248), is worded as follows:

"In an insolvency plan which provides for the continuation of the enterprise or a business, a special group must be formed for the holder of insolvency protection, unless he waives this right".

## **Article 26**

### **Amendment of the Third Book of the Social Code**

The following sentence shall be added to § 314 (2) of the Third Book of the Social Code - Employment Promotion - (Article 1 of the Act of 24 March 1997, Federal Law Gazette I p. 594, 595), as last amended by Article 6 of the Act of 14 July 2020 (Federal Law Gazette I p. 1683):

"Sentence 1 shall apply mutatis mutandis in those cases in which self-administration has been ordered under section 270 subs. 1 first sentence of the Insolvency Statute.

## **Article 27 Entry into force**

(1) Subject to paragraphs 2 and 3, this Act shall enter into force on 1 January 2021.

(2) Article 9 shall enter into force on 1 January 2022.

(3) Article 7 and Sections 88 to 92 of the German Corporate Stabilization and Restructuring Act (Unternehmensstabilisierungs- und -restrukturierungsgesetz) will come into force on July 17, 2022.

## **Justification**

### **A. General part**

#### **I. Objective and necessity of the regulations**

The Directive (EU) 2019/1023 of the European Parliament and of the Council of 20 June 2019 on preventive restructuring frameworks, debt relief and prohibitions on activities and on measures to improve the efficiency of restructuring, insolvency and debt relief proceedings and amending Directive (EU) 2017/1132 (Restructuring and Insolvency Directive) (OJ L 172, p. 18) - hereinafter referred to as the "Directive": Directive - and the evaluation of the German Act to Further Facilitate the Reorganization of Companies of December 7, 2011 (Bundestag document 18/4880 dated October 11, 2018) provide an opportunity to further develop and supplement the Reorganization and Insolvency Law. In addition, the economic consequences of the COVID 19 pandemic require temporary adjustments of the reorganization and insolvency law to be further developed and supplemented to the special situation characterized by the consequences of the crisis.

Current law lacks the procedural basis required by the directive for the implementation and realisation of reorganisations prior to insolvency proceedings. It is true that reorganizations can often be carried out on the basis of extrajudicial negotiations within the framework of a well-established and well-functioning practice. However, reorganization projects can fail due to the resistance of individual participants if they insist on asserting their rights without restriction and without regard to the reorganization solution pursued. If such obstinate behavior removes the basis for the remediation project or leads other parties to withdraw their willingness to support the project, projects that would have been beneficial to all parties involved can also fail. In such cases, it is also possible to implement the project within the framework of a self-administered insolvency procedure. However, this approach is often accompanied by avoidable disadvantages. These include the insolvency proceedings affecting the entire company and the costs of the proceedings. In addition, there are further indirect disadvantages such as the still negatively connotated publicity of insolvency proceedings and the associated reputational costs. These disadvantages and costs have a disproportionate effect in any case if the core issue is simply to persuade a subset of creditors to make a contribution to restructuring. Therefore, a legal framework is necessary that enables the parties involved in a reorganization project to implement the project against the resistance of individuals. Such a framework is to be created in implementation of the requirements of Directive (EU) 2019/1023.

The ESUG evaluation also provides an opportunity to further develop the existing options for reorganisation under insolvency law. Although these have proven themselves in principle, they require readjustment in some areas. This applies in particular to access to the self-administration procedure. This is mainly controlled by the absence of disadvantages for the creditor side, which, due to its abstract nature, favors inconsistent handling and burdens the practice with legal uncertainty. A significant proportion of the proceedings initiated under provisional self-administration prove to be unsuitable for this type of procedure. Repeated attempts by poorly prepared debtors who are already in a deepened state of insolvency to take advantage of self-administration proceedings are also likely to sow mistrust in the institution of self-administration and thus devalue the self-administration proceedings and with it the options for restructuring the insolvency proceedings. This burdens the realization of well and solidly prepared

Redevelopment projects. Further readjustments are necessary in the design of the self-administration procedure and in the insolvency plan law.

The system of reasons for filing for insolvency is to be adapted. One reason for this is the extensive overlap between the imminent inability to pay, which entitles the debtor to file an application to open insolvency proceedings, and overindebtedness, which obliges the debtor to file such an application. On the other hand, the system of reasons for filing an application has to be harmonized with the framework to be created for insolvency averting reorganizations.

Past measures to promote self-responsible and early management of corporate crises have not been reflected either in a significant increase in the number of well-prepared self-administration proceedings or in higher insolvency rates for unsecured creditors. Managers of legal entities with limited liability cannot make use of the existing possibility of initiating insolvency proceedings against the will of the shareholders in case of imminent insolvency. In the majority of cases, they are not obliged to protect the interests of creditors until the insolvency proceedings have been initiated where these interests are in competition or conflict with those of the shareholders. This results in obstacles for the timely and consistent preparation and initiation of reorganizations with the help of the procedural instruments available for this purpose. A need for a contouring of the duties of managers also arises in view of the fact that the restructuring framework provides managers with further options to intervene in the rights of creditors in order to implement reorganizations. As a corrective measure, this creative power must be counterbalanced by an obligation of the female managers to protect the interests of creditors who are endangered in the stage of imminent insolvency.

As a result of the COVID 19 pandemic, a large number of companies have suffered significant revenue losses. Even though these companies have succeeded in ensuring the continuation of their businesses by drawing on government aid, many of them are suffering from a debt overhang that poses risks for the sustainable continuation of the companies. In this respect, it must be ensured that the affected companies and their creditors are given the effective opportunity to use the restructuring options to be developed and created through a temporary adjustment of the conditions for access and over-indebtedness, taking into account the current crisis conditions.

To achieve this, the insolvency proceedings and the new preventive restructuring framework to be created also require the use of electronic means of communication. In particular, it should be possible to vote on insolvency or restructuring plans using remote communication media.

Since the Insolvency Compensation Ordinance came into force on January 1, 1999, the compensation rates regulated there have remained essentially unchanged, although the general level of prices and income has risen. It can also be noted that the demands on female insolvency administrators have increased in the meantime. This is to be compensated for. On the other hand, remuneration is to be limited in cases with extremely high insolvency assets. In addition, the Insolvency Remuneration Ordinance does not yet contain any regulation on the remuneration of the provisional administrator in provisional self-administration proceedings. It is also necessary to increase the remuneration of the members of the provisional creditors' committee.

## II. Essential content of the draft<sup>1</sup> General and overview

A major goal of the design is to improve the framework conditions for the implementation of early and well prepared remediation measures. The draft sees itself as a further development of the current law, which is partly prompted by European law requirements from the Restructuring and Insolvency Directive, and partly by practical experience with the reorganization and insolvency law that was last reformed in 2011. However, in view of the current crisis phenomena in the wake of the COVID 19 pandemic, there is also cause for temporary adjustments.

The planned improvements and additions are intended to further develop and supplement the existing legal framework, but not to reorient it. In particular, the amendments are not intended to reflect a shift towards a primary or priority orientation of insolvency law towards the preservation of businesses. Nor should it be the task of insolvency law to enforce the interests of the debtor or its shareholders in the continuation or reorganization of the business against the interests of the creditors (BT-Drucksache 12/2443, p. 77). Restructuring remains an instrument for achieving the objectives of insolvency law, which are aimed at satisfying creditors. Whether or not the reorganization path is to be taken should continue to be decided primarily by those who co-finance the reorganization through their contributions, namely the creditors and other parties involved (BT-Drucksache 12/2443, p. 77 et seq.; 17/5712, p. 25). The autonomy of the participants and the market conformity of the results of the proceedings, which is secured by them, thus remain the pillars on which the restructuring options under insolvency law are based. This should also apply to the reorganization options to be created in implementation of the directive's requirements for a preventive restructuring framework. Like the insolvency proceedings, the pre-insolvency and non-insolvency restructuring assistance to be created in the preventive restructuring framework is concerned with reacting to any threat to the complete satisfaction of creditors and thereby safeguarding the interests of creditors. This is based on the idea that an effective alignment of the procedural restructuring options with the interests of creditors ensures that lending and other capital transfers are spared from the uncertainties that inevitably follow from an insolvency management regime that is removed from the effects of market laws (on these, most recently Heese, *Die Funktion des Insolvenzrechts im Wettbewerb der Rechtsordnungen* (2018), p. 42 ff. m.w.N.). It thus not only prevents credit rationing and ensures an efficient allocation of credit and capital, but also ensures that the resources pooled in the company find their way to their most productive use in the economic system (BT-Drucksache 12/2443, p. 77). At the same time, the market-compliant orientation of insolvency and reorganization law avoids distortions in competition, which the continued existence of companies must have if they are to be able to survive against the laws of the market (BT-Drucksache 12/2443, p. 78). Conversely, the withdrawal of non-competitive companies from the business enterprise is a basic prerequisite not only for the success of competitive companies, but also for entrepreneurial innovation, for the successful management of any structural changes and for the sustainability of the entire economy.

The market conformity of insolvency law will be further secured in those areas where creditor autonomy, as a fundamental control principle, reaches its performance limits. This applies to the early phase of insolvency proceedings, in which decisions have to be made under uncertainty and the creditors are not yet fully capable of acting. The concerns expressed in the evaluation of the ESUG regarding the independence of (provisional) custodians proposed by the debtor on the basis of a unanimous vote of the provisional creditors' committee or in the context of the protective umbrella procedure are to be met by the possibility of appointing

be met by a special administrator. In addition, the conditions for access to self-administration procedures are specified in order to better align the procedure with the interests of creditors. In future, a debtor seeking self-administration will be required to submit a self-administration plan to the application for self-administration. This plan must show, among other things, that and how the continuation of the business can be financed for the first six months after the application and which measures are envisaged on the basis of which cause analysis. With the planning to be carried out, the debtor will have to prove the seriousness and soundness of her reorganisation project in the future. Unscheduled, spontaneous or even self-administration following the delay in filing for insolvency are to be prevented from the outset. Although self-administration should also be considered in the future in exceptional cases if the debtor does not meet all requirements to which a legally secure access to self-administration should be linked, this should depend on the court's conviction that despite the absence of the requirements it can be assumed that the debtor is willing and able to align the management of the company with the interests of its creditors. In the preventive framework to be created, comparable requirements will be set for the obtainability of a stay of execution under Art. 6 and 7 of the Directive, under whose protection the debtor can conduct negotiations with her creditors. This is intended to ensure that the procedural aids of the preventive framework are used solely for the pursuit of serious and justified reorganisation intentions. They should not be misused to persuade creditors to make promises that are not appropriate. In addition, it should be avoided that the suspension of enforcement is used to delay creditors who are willing to enforce their claims or even to delay the necessary crisis or insolvency management.

In the implementation of the guidelines for the creation of a preventive restructuring framework, the draft is guided by the objective of closing the gap left by current law between free and consensual restructuring on the one hand and the strictly procedural and therefore drastic restructuring options in insolvency proceedings on the other, and to open up new avenues where those involved in a renovation project can make use of the cost and efficiency advantages of private autonomous initiative, design and organization and also have the opportunity to implement renovation solutions against the will of opposing minorities. The basic values to be taken from the self-administration-based insolvency plan procedures are transferred to the preventive framework in the starting point and thus also shape the concrete design of the instruments of the preventive framework. This is based on the consideration that the framework to be created is largely functionally consistent with the restructuring options under insolvency law. Here and there, it is a matter of the collective management of economic imbalances that endanger the complete satisfaction of all creditors. In both cases, the financial imbalance should be managed on the basis of a plan to be decided by a majority of creditors and then confirmed by the court. In both cases, the debtor can claim a stay of execution until the plan has been approved and confirmed. Against this background, the draft is oriented in essential points to the existing and further developed regulations on the restructuring options under insolvency law in the design of the preventive framework to be created. In particular, the regulations on the division of creditor and shareholder groups, the right of opposing creditors to object that they are worse off by the plan than without it, and the conditions for the cross-group coordination of participants are adopted. The preventive framework should differ from the model under insolvency law in those points which ensure that it has its own scope of application: In the preventive framework the debtor is entitled to a selection test in the question from which creditors she demands reorganization contributions and which creditors she includes in the procedure for this purpose.

Against this background, there is no need for a publicity-effective request for the creditor to file a claim, nor is there any need to file a claim at all. The inclusion of certain claims is excluded from the outset. This applies in particular to the claims of female employees. Therefore, the provision of (pre)insolvency money is also dispensable. The reorganization assistance can be claimed in non-public proceedings, so that the operative business can ideally be continued unaffected by the financial difficulties and the procedural measures to overcome them. In addition, the process of plan preparation and plan coordination should be largely left to the private self-organization of the parties involved, who should be able to make use of the opportunities opened up by this on their own responsibility. The automatic appointment mechanism anchored in the self-administration procedure, according to which a trustee is always to be appointed regardless of the case, will be dispensed with. It is true that the draft also provides for the possibility of appointing a restructuring officer. However, the commissioner's primary task is to check the existence and continued existence of the access requirements and to assess the restructuring plan. An all-encompassing supervision of the management and the exercise of the debtor's power of disposal is not usually provided for. This task profile is also reflected in the regulations on the remuneration of the agents. In principle, this is not - as in the case of the remuneration of the cover pool administrator - calculated as a fraction of the value of the debtor's assets, but on the basis of hourly rates to be determined. However, in order to take account of the fact that, if all or essentially all creditors are included in the restructuring framework, the latter will approach in essence that of a creditor in self-administration proceedings, it should be possible for the court to grant the agent more extensive powers and to approximate her legal position to that of a custodian in insolvency proceedings. As a result, the substance of the project should always determine the procedural framework and the density of the control to which the debtor must submit if she pursues her restructuring project. The more creditor groups it involves and the more vulnerable the creditor groups that are involved, the more it must be possible for the court to assign more extensive powers to the mandated party in individual cases. This can then also be reflected at the level of remuneration in a remuneration structure similar to that of a trustee.

The draft takes the particularly pronounced scope for the private autonomous design and organization of the crisis management process in the preventive framework as an opportunity to supplement the reorganization law with regulations on the obligations of the debtor and the liability of its managers. It subjects the managing directors of legal entities with limited liability to a duty to protect the interests of creditors which commences with the occurrence of the imminent insolvency of the company. This duty follows from the threat to the interests of creditors, which already arises in the state of imminent insolvency and thus does not only begin with the occurrence of insolvency or over-indebtedness, for which the applicable law in the form of the insolvency application obligations of § 15a Insolvency Code (InsO) and § 42 Para. 2 Civil Code (BGB) as well as with the liability-based payment prohibitions of §§ 64 Sentence 1 Act on Limited Liability Companies (GmbHG), § 92 Para. 2 Sentence 1 Stock Corporation Act (AktG), § 130a Para. 1 Sentence 1, also in conjunction with § 177a Sentence 1 Commercial Code (HGB) and § 99 Sentence 1 Cooperative Society Act (GenG) provides for liability-based precautions. The threat to creditors' interests inherent in the imminent insolvency may be obscured in the applicable law by the fact that the imminent insolvency largely overlaps with the over-indebtedness and is thus overshadowed by it. Conversely, however, this overlap confirms that the imminent insolvency also represents a concrete threat to creditors' interests if the scope of application of over-indebtedness is restricted in the future by a limitation of the relevant forecast period compared to the imminent insolvency. The obligation to protect the interests of creditors then acts as a necessary corrective for the possibilities of influence of the

debtor to the creditors' prospects of satisfaction and to the economic finding that, in view of the already existing threat to creditors' interests, it is very likely that creditors will have to bear future losses. The necessity of a liability corrective becomes particularly obvious if the debtor, referring to her imminent insolvency, makes use of the procedural aids of the preventive framework or the insolvency proceedings in order to be able to intervene in the rights of the creditors. However, the duty to safeguard the interests of creditors should be incumbent on managers regardless of whether the debtor makes use of such procedural aids. It may well be the case here, particularly in view of the two-year forecast period on which the determination of imminent insolvency according to the draft is to be based, that the measures to be considered for coping with the imminent insolvency also include a large number of measures, the implementation of which does not lead to any adverse effects on the creditor side. From this alone it follows, however, that the duty to protect creditors' interests is irrelevant for the decision between such alternatives which do not affect creditors' interests. However, it remains relevant for all decisions that may lead to a deterioration of the situation of creditors. In an out-of-court context, the liability of managers linked to impending insolvency is conceived as internal liability, subject to special regulations specific to the legal form. In the case of proceedings of the preventive framework it condenses to external liability. And with the entry into the provisional self-administration procedure, the obligation goes into the liability law framework of §§ 60 et seq. of the German Civil Code (BGB) to be created in generalization of the ruling of the Federal Court of Justice of April 26, 2018 (IX ZR 238/17). InsO and also displaces the liability for breach of payment prohibitions.

The improvements in the remediation options will particularly benefit companies that have suffered revenue shortfalls as a result of the impact of measures taken to contain the COVID-19 pandemic. Under the conditions of the still unresolved economic crisis, the draft will temporarily relax the stricter access rules to self-managed planning procedures, limited to companies whose financial crisis was caused by the COVID-19 pandemic. In this respect, the forecast period for the going concern assumption in the case of over-indebtedness will be temporarily shortened to take into account the currently increased uncertainty about the further economic development.

To achieve this, the insolvency proceedings and the new restructuring framework to be created to avoid insolvency also require the use of electronic means of communication. In particular, it should be possible to conduct creditors' meetings and votes on insolvency or restructuring plans using remote communication media.

Since the Insolvency Remuneration Ordinance came into force on January 1, 1999, the remuneration rates for female insolvency administrators and administrators regulated therein have remained essentially unchanged, although the general level of prices and income has increased. To compensate for the increase in the general level of prices and income, the draft therefore provides for an increase of around 40% in each of the step limits in § 2 (1) and § 14 (2) of the Insolvency Remuneration Regulation and in all the minimum and fixed amounts regulated in the Insolvency Remuneration Regulation. In return, the compensation will be limited in cases of extremely high insolvent assets. In order to compensate for the increased demands on insolvency administrators, it is proposed that the percentages in the middle levels also be moderately increased. In addition, it is proposed that a new Section 12 should provide for an independent claim to remuneration for provisional female trustees.

## **2. introduction of the law on the stabilization and restructuring framework for companies (StaRUG)**

The Act on the Stabilization and Restructuring Framework for Enterprises (StaRUG) implements the provisions of the Directive on the Preventive Restructuring Framework (Art. 4 to 19 of the Directive). The directive requires the introduction of procedural assistance offers for corporate entities willing to restructure, which want to implement and enforce a restructuring concept supported by the majority of creditors against the resistance of opposing creditors: A restructuring plan accepted by a majority of creditors must be capable of being confirmed by a court of law and, with its judicial confirmation, must also have effects vis-à-vis creditors who have not approved the plan (Article 8 et seq. of the Directive). In addition, the debtor must be able to obtain court orders to stop enforcement measures that could jeopardize the negotiations on the plan (Article 6 et seq. of the Directive). In certain cases, the court must appoint a restructuring officer to assist the parties in negotiating the plan (Article 5(3) of the Directive). The national transposition legislator may provide that a representative may also be appointed to supervise the debtor's management or even to take partial control; however, an unconditional, automatic appointment may not be provided for (Article 5(1) of the Directive). Finally, it must be ensured that the execution of confirmed restructuring plans and the financing provided for in such plans are shielded from liability and avoidance risks (Articles 17(1) and (3), 18(2) of the Directive). Interim financing and transactions necessary for the negotiation of the plan must also be shielded from such risks (Articles 17(2), 18(1) of the Directive).

The instruments to be introduced with the preventive restructuring framework open up opportunities for a company willing to restructure that are partly similar to those of a self-managed insolvency plan procedure. However, they must be made available outside the insolvency proceedings and thus before the initiation of such proceedings. In any case, the orders to block individual enforcement measures that can be implemented within the preventive framework of Article 6 et seq. of the Directive must result in a block on insolvency proceedings that could lead to the liquidation of the indebted company (Article 7 (1) and (2) of the Directive). Since liquidation is not excluded as a procedural objective in any variant of the applicable insolvency law, the framework of insolvency proceedings could only be considered if the existing insolvency proceedings were supplemented by a variant of proceedings aimed exclusively at reorganisation. Such a supplement would, however, rule out the possibility that the insolvency proceedings could continue to serve as a discovery procedure for identifying the best exploitation alternative and thus provide a guarantee for results in line with market conditions (see BT printed paper 12/2443, p. 79, 82 f., 92). Another argument against implementing the preventive framework in insolvency proceedings law is that the preventive framework - unlike insolvency proceedings - is not an overall procedure in which all creditors must be involved. Claims from pension commitments must always be shielded from the consequences of the preventive framework (Article 1(6)). At the choice of the national transposing legislator, other types of claims may be excluded (Article 1(5) of the Directive). The recommended pre-insolvency location of the framework to be created corresponds to the required pre-insolvency link to a merely probable insolvency, which the national transposing legislator must distinguish from the insolvency that has occurred (Article 2(2) of the Directive).

The draft takes from the directive the task of closing the gap left by the existing law between the area of free reorganisation based on the consensus of all parties involved on the one hand and strictly procedural reorganisation in insolvency proceedings on the other. To close this gap, the draft is based on the one hand on



Valuations which can be taken from the current or further developed insolvency law. This applies in particular to the material requirements which must be fulfilled for procedural aids such as, in particular, the confirmation of the plan and the blockage of execution. On the other hand, in comparison to the insolvency proceedings, the draft gives the parties involved further scope for the privately autonomous organization of the process of drawing up, negotiating and coordinating plans. Therefore, the draft does not conceive the preventive framework as an integrated procedure, but as a modular procedural framework, the elements of which a debtor willing to reorganize should be able to claim individually, provided that such a claim is considered expedient by the debtor and the creditors supporting her project. A formal opening procedure, in the context of which opening requirements would have to be examined, is not provided for. Instead of such an application for opening proceedings, a notification of the need for restructuring should be submitted to the competent court, which should enable the court to take note of the restructuring project and to be prepared for any applications to use the individual instruments of the framework. In detail, the draft law on the Stabilization and Restructuring Framework follows the following key points:

**a) Based on the insolvency law**

In order to do justice to the functional similarities that the preventive framework to be created has with the self-administration-based insolvency plan procedure, the instruments of the preventive framework are also based on insolvency law. This applies on the one hand to the connection to the imminent insolvency in the sense of § 18 InsO, on the other hand, however, also to the design of the individual stabilization and restructuring instruments, namely the requirements for the restructuring plan, the classification of the groups to be made in this context, the prerequisites for the confirmation of the plan and the contouring of the enforcement and liquidation blocks.

For access to the instruments of the preventive framework, the draft essentially ties in with the threat of insolvency within the meaning of section 18 InsO. Companies that are already insolvent or over-indebted are denied access to the instruments of the stabilization and restructuring framework. This is because in the event of insolvency maturity, the interests of all creditors are affected and overall proceedings are required to deal with the insolvency that has occurred. Proceedings which - like the procedural aids of the stabilization and restructuring framework - involve only a subset of the creditors are not suitable for this task.

By linking the imminent insolvency, which according to section 18 InsO is also a reason for the opening of insolvency proceedings, the draft does not fail to recognize that it is desirable to make the procedural aids of the stabilization and restructuring framework available as early as possible in order to create the prerequisites for countermeasures to be taken at an early stage of the crisis, when as a rule there are better prospects of successful crisis management. However, the interventions in the rights of creditors that can be achieved within the preventive framework require objective justification. From the point of view of the Directive, this is also a threat to the full satisfaction of creditors' claims. Interventions in the rights of dissenting creditors are subject to the condition that the restructuring plan does not put creditors in a worse position than they would be without a plan (Articles 10(2)(d) and 11(1)(a) in conjunction with Article 2(1)(6) of the Directive). In the case of a plan which provides for interventions in the rights of creditors, the latter is only possible if the full satisfaction of creditors would be jeopardized even without a plan. The threat of insolvency, which also points the way to the insolvency proceedings (section 18 (1) InsO) if the debtor files a separate application, is conceptually a state in which the full satisfaction of creditors is at risk. Whether other facts are constructively

The draft does not allow for the creation of new companies that also fulfill this requirement and are thus upstream of the impending insolvency. The facts, which are suggested for an earlier procedural connection, do not show any advantages in relation to the threatening insolvency. In some cases, it is already doubtful whether they are suitable as a basis for legitimizing interventions in creditors' rights. In particular, it is doubtful that common business paraphrases of early stages of a crisis, such as a stakeholder or strategy crisis, are accompanied by sufficiently concrete dangers for creditors' interests, which justify the interventions in creditors' rights that can be achieved in a preventive framework. Such early stages of a crisis are characterized by the fact that they cannot typically be countered with purely economic measures, in which the existing legal relationships and their fulfillment are not in question. In contrast to this, the term "crisis" in the sense of the former § 32a para. 1 GmbHG, taken from the replaced equity substitution law, describes advanced stages of a crisis, but it has also remained so vague and contourless in the interpretation of a long-standing highest court jurisdiction that it is not suitable for a procedural connection. Against this background, the draft leaves it at a connection to the imminent insolvency. This is a well-established fact which was introduced precisely for the purpose of giving the debtor the opportunity and incentive to make early use of procedural aids for crisis management (BT-Drucksache 12/2443, p. 84). It is precisely this function that the Directive assigns to the concept of probable insolvency. The draft is also guided by the idea that the scope for implementing early reorganization in existing insolvency practice is far from being exhausted, so that a real need for an earlier connection cannot be discerned.

The link to impending insolvency is compatible with the provisions of the Directive. Article 2(2) leaves it to the national transposing legislators to define the concept of impending insolvency, which is relevant for the preventive framework, and to define the concept of insolvency (Article 2(2) of the Directive). The fact that imminent insolvency can also lead to insolvency proceedings if the debtor so requests is not detrimental. This is because the Directive does not deny the national insolvency legislators the possibility of opening up further possibilities for crisis management in addition to the preventive framework (Article 4(5) of the Directive). As long as the debtor remains free to choose between the instruments offered to her by the legal system and, in particular, can choose the path to the preventive framework, it is irrelevant from the point of view of the Directive whether the same facts also enable the debtor to opt for restructuring in the form of insolvency proceedings. The only problem would be the connection to a set of facts that obliges the debtor to file an application or entitles the creditor to do so. In this context it has been argued that linking the imminent insolvency as a result of its extensive overlap with over-indebtedness (§ 19 InsO), which creates an obligation to file an application and conveys a creditor's right to file an application, would be contrary to the Directive because it would leave the preventive framework de facto with no meaningful scope of application. However, since the core of over-indebtedness is based on a test of the ability to continue as a going concern (section 19 (2) sentence 1 InsO), which can be constructed as a viability test permitted by the directive under Article 4 (3), it is already doubtful that the overlap with over-indebtedness alone is problematic from the point of view of the directive. Moreover, over-indebtedness is ruled out if the chances of success of a planned reorganization are predominantly probable. This does not apply to imminent insolvency. For it would be absurd if the facts of the case, in the very situation in which it is to be applied (BT-Drucksache 12/2443, p. 84), were to deny the debtor wishing to reorganize access to the insolvency proceedings because the reorganization that she is contemplating has a chance of success (see Brinkmann, NZI 2019, 921, 923). Finally, elsewhere the draft delimits the scope of application of the two grounds for opening insolvency proceedings by

he limits the forecast period on which the determination of over-indebtedness is to be based to twelve months (section 19 (2) InsO-E), whereas the examination of the impending insolvency will in future be based on a period of 24 months (section 18 (2) InsO-E). However, this means that the two facts can be sufficiently distinguished from each other.

The design of the preventive framework is also based on the existing instruments of insolvency law. In particular, the regulations on the content of the restructuring plan, the classification of groups and the requirements for the confirmation of the plan are based on the models of insolvency plan law. Supplements and deviations are only necessary where the special features of the preventive framework have to be taken into account. For example, the restriction of the circle of creditors to be included in the proceedings, which is to be made possible under the debtor's guideline, requires a regulation to limit the scope of the selection. The provisions for obtaining enforcement and liquidation blocks are based on the corresponding blocks in the insolvency opening proceedings. This applies not only to the legal consequences that can be achieved, which are identical with the legal consequences of blocks under section 21 (2) sentence 1 numbers 3 and 5 InsO, but also to the prerequisites. In this respect, the draft assumes the comparability of the insolvency opening proceedings with the situation in which a company makes use of an enforcement or liquidation block as a preventive measure.

#### **b) Private self-organization and personal responsibility**

In order to supplement the existing law in a meaningful way and in particular to effectively close the gap between the strictly procedural restructuring options under insolvency law and free restructuring, the stabilization and restructuring framework to be created will not be designed as an integrated procedure and in particular will not be integrated into the Insolvency Code as a further variant of the self-administration procedure. From the point of view of the Directive, it would be permissible to conceive the framework as a uniform procedure, which - for example, following the model of the former Settlement Rules - would be managed by a court-appointed restructuring commissioner according to a procedurally prescribed scheme from the application to the opening to the dissolution before the judicial forum. However, the formalism associated with such a concept would from the outset deprive the stabilization and restructuring framework of the flexibility it needs to be able to provide practical benefits in addition to the already existing reorganization options under insolvency law on the one hand and the practice of free and consensus-based reorganization on the other. The diversity of the reality of reorganization corresponds to the different needs for procedural support of the reorganization process. For example, in some cases the question of a suspension of enforcement measures may not arise because the parties involved are solely arguing about the content of the restructuring plan. And where a suspension of enforcement measures has initially been claimed, the need for a later confirmation of the restructuring plan may be eliminated if the parties involved agree in the meantime on a plan solution. These different needs are best met if the instruments of the framework are given to the parties involved as options from which they can make use in the course of a preferably unbounded reign over the restructuring process. Although this would also be conceivable under the regime of a uniform procedure, the construction of an integrating procedural legal relationship is largely dispensable if the participants are to be able to decide whether and which modules of the overall framework they wish to make use of and which modules they may need at what point in time. Insofar as a procedural interlocking of the individual modules is expedient, for example with a view to ensuring a uniform jurisdictional regime, it can be easily ensured by appropriate jurisdictional regulations.

Compared to the role models of insolvency procedure law, the autonomy of the parties involved is thus further strengthened. The participants should not only, as in the insolvency plan procedure,

The debtor may not only decide on the content of the plan, but also have the possibility to vote on the plan out of court according to the modalities determined by the debtor. The only thing to be ensured is that all parties involved are aware of the contents of the plan and can make an informed decision on whether to approve or reject the plan. However, the determination of the modalities of the coordination process and, above all, its implementation can in principle be left to the debtor, who must make use of these possibilities on his own responsibility. Errors and shortcomings in the process of plan approval cannot be excluded, but if they do occur, they will be borne by the debtor and those who support the restructuring project. This may seem uneconomical in individual cases, but it is the consequence of the freedom granted to those involved at this stage to organize and carry out the process on their own responsibility. The fact that this largely dispenses with procedural formalisms takes into account the desideratum that, ideally, restructuring should be carried out early, quietly and quickly (K. Schmidt, *Verhandlungen des 54. Deutschen Juristentages*, Volume I (1982), p. D 97 ff.) In this way, the creativity, flexibility and efficiency of private autonomous action can be made fruitful, which is characteristic for the practice of free redevelopment and to which the preventive framework to be created builds a bridge. The flexibility thus made possible requires restrictions under three aspects alone.

Firstly, minimum requirements must be laid down, compliance with which should ensure that all creditors from whom restructuring contributions are to be obtained are appropriately involved in the plan coordination process. In particular, they must be provided in good time with the information necessary for assessing the plan project and must be given an opportunity to participate in the discussion and vote on the plan. These minimum requirements also form the interface to the judicial plan confirmation procedure, in the course of which the court must examine whether the minimum requirements of the procedure have been complied with.

Secondly, small or micro-enterprises in particular, as debtors, may be overburdened with the process of organizing such a sometimes complex process on their own responsibility. It must therefore be possible for such enterprises to vote for the implementation of a judicial voting procedure based on the rules for plan voting in the insolvency plan procedure. Furthermore, it should be possible to place the plan coordination in the hands of a court-appointed restructuring officer who has the necessary qualifications and experience to carry out such coordination.

Thirdly, it cannot always be assumed that all parties involved in a remediation project are able to fully assert their interests. In this case, the question of the modalities of the coordination process cannot be left to the negotiations of the parties involved. If small or micro-entrepreneurs or even consumers are involved in the proceedings as creditors, they may be overwhelmed by the demands placed on them by the subject matter of the negotiations and the proceedings. In addition, in this case the value of the claim to which the parties are entitled will be disproportionate to the cost of active participation in the process and, in particular, the use of external consultants. Since the directive does not allow such cases to be kept out of the scope of the preventive framework, a corrective approach is needed. The draft stipulates that in this case a restructuring officer must be appointed to ensure the integrity and transparency of the process in the interest of the parties in need of protection. The commissioner is responsible in particular for deciding on the modalities of the voting process.

### **c) The framework and the instruments it contains**

The stabilization and restructuring framework is designed as a modular framework of procedural aids, which the debtor can also make use of individually

shall. It is therefore not necessary to formally open the proceedings for the use of the individual procedural aids as in the case of insolvency proceedings or the previous composition proceedings. The only requirement for recourse to procedural assistance is that the debtor notifies the competent restructuring court of the need for restructuring. With this notification, the debtor must present the facts and the main objectives of the envisaged restructuring. This will enable the court to prepare for any subsequent applications for the use of procedural assistance and to classify such an application if it is too quickly modest - as in the case of an application for a stabilization order.

The concept of a modular framework is based on the basic idea that the stabilization and restructuring framework provides procedural assistance to which debtors and their supporting creditors can resort in order to carry out and implement a restructuring project. In the starting point, these procedural aids tie in with the private autonomous negotiations between the parties involved and provide mechanisms for coping with the collective problems of action that can burden these negotiations or even cause them to fail. It should be possible to make use of these procedural aids. However, it is not always necessary to make use of them. Whether and which assistance is used depends on the concrete situation and on the debtor's own assessment and decision.

The procedural aids provided include

- the confirmation of a restructuring plan accepted by the plan participants with the required majorities, with the consequence that the effects of the plan are also effective for and against the plan participants who did not approve the plan (§§ 64 ff. StaRUG);
- the preliminary examination of the restructuring plan and the envisaged coordination process with the aim of obtaining judicial advice on issues relevant to a later confirmation of the plan (§§ 47 f. StaRUG);
- the termination of mutual contracts which have not yet been completely fulfilled (§§ 49 ff. StaRUG);
- the ordering of enforcement and liquidation blocks for the purpose of averting measures of individual legal enforcement which are likely to impede or thwart the envisaged restructuring solution (stabilization orders pursuant to Sections 53 et seq. StaRUG).

In addition, the debtor or an appointed restructuring officer to whom the task of carrying out the coordination is assigned may have the coordination of the restructuring plan carried out in court proceedings (sections 45 et seq. StaRUG).

#### **d) Principle of self-administration and restructuring officers**

As in the self-management procedure, the debtor remains authorized to dispose of and manage its assets within the stabilization and restructuring framework. In contrast to the self-administration procedure, this already follows from the fact that there is no reason for restrictions of the power of management and disposal. The instruments of the stabilization and restructuring framework are to be understood as procedural aids for an essentially out-of-court reorganization process. For this reason, the draft does not provide the debtor with a court-appointed restructuring agent in any case. It thus complies with the requirements of the Directive, which in Art. 5 (2) and (3) only allows for appointments to be made on a case-by-case basis and in specific groups of cases that can also be determined by the Member States. The draft provides for two ar-

of the order. Necessary orders are placed in the interest of participants whose possibilities for effective protection of their interests are limited. Optional appointments are made at the request of the participants and with the aim of simplifying negotiations between them through the moderation services of the representatives.

**e) The restructuring moderation**

The stabilization and restructuring framework is rounded off by the possibility for debtors to be supported in confidential proceedings by a court-appointed restructuring moderator, who will sound out any restructuring prospects and moderate the negotiations between the debtor and her creditors. This is a voluntary procedure for the debtor in which - unlike in the stabilization and restructuring framework - coercive effects against the creditors involved cannot be achieved. However, the confirmation of a consensual settlement can be obtained and in this way the settlement can be shielded against later risks under insolvency avoidance law. If a moderation process shows that the project can only be implemented against the resistance of individual creditors, the debtor can switch to the stabilization and restructuring framework and use the instruments available there.

**2. amendment of the Insolvency Code**

Over-indebtedness and the threat of insolvency are better distinguished from each other. It is true that imminent insolvency will continue to have to be taken into account in the continuation forecast to be made for the over-indebtedness audit. However, the competition problem is to be mitigated by the fact that the over-indebtedness test is to be based on a forecast period of one year, whereas the examination of the imminent insolvency is to be carried out within the framework of a two-year forecast period. This ensures that in the second year of the forecast period, competition from imminent insolvency and over-indebtedness is excluded. In addition, the application period in case of over-indebtedness is to be increased to six weeks in order to give the debtor the opportunity to prepare reorganizations in a preventive restructuring framework or on the basis of a self-administration procedure in an orderly and conscientious manner.

The conditions for the use of self-administration should be more closely linked to the purposes of self-administration and the interests of the creditors. The waiver of the appointment of an insolvency administrator is justified if and as long as it can be expected that the debtor is willing and able to align her management with the interests of the creditors. The advance of trust inherent in the order of self-administration is particularly justified if the debtor prepares the self-administration proceedings in a timely and conscientious manner before she comes under pressure to act due to acute insolvency. In future, the debtor should therefore submit a self-management plan with the application for a self-management order, which contains, among other things, a rough concept for the management of the crisis triggering the insolvency and a financial plan, which shows that and how the going concern of the company is ensured for a period of at least six months. The plan must also contain a substantiated presentation of the cost advantages and disadvantages of self-administration compared to the standard procedure. If the self-administration planning is complete and conclusive, provisional self-administration may not be ordered only if circumstances are known from which it can be concluded that it is based on incorrect facts in essential points. The order of provisional self-administration can also be refused if the debtor has considerable arrears of payment to employees, social security institutions, tax creditors or suppliers or if she has not fulfilled her invoicing obligations. In these cases, and if the debtor is in a state of crisis, the financing of the company's continued existence is not possible.

management is no longer secured for a period of six months, self-management should not be categorically excluded. However, it should then require the court to come to the conclusion that the debtor is willing and able to align the management with the interests of the creditors, despite the existence of the circumstances that speak against the order.

The concerns expressed in the ESUG evaluation regarding the independence of female trustees proposed by the debtor on the basis of a unanimous vote of the provisional creditors' committee or within the scope of the protective shield procedure are to be taken into account by the court being able to appoint a special trustee whose task it is to enforce rescission and liability claims.

In addition, individual questions on the self-administration procedure which have not been regulated so far are to be regulated, such as the authorisation of the debtor to establish liabilities in the assets involved in the insolvency proceedings and the liability of the managers of companies with limited liability.

### **III. Alternatives**

There is no alternative to implementing the requirements of the restructuring and insolvency directive. The Directive grants the implementing legislator a right of choice in many detailed questions. In exercising these options, the implementation concept developed in the draft has been guided by the goal of harmoniously embedding the restructuring framework to be created in the existing German law, which is recognized in its efficiency.

In order to further develop the existing framework for the restructuring of companies, the evaluation study on the Act to Further Facilitate the Restructuring of Enterprises has identified a number of further development options. The regulatory concept developed in the draft was guided in its choice between these options by the goal of combining insolvency law and the restructuring framework to be created into a coherent and practicable legal framework for corporate restructuring.

An increase in the remuneration rates regulated in the Insolvency Remuneration Ordinance could also be achieved solely by increasing the threshold values for the individual stages or solely by increasing the percentages in the individual stages. By combining both elements, the two motives for increase, namely the increase of the general price and income level on the one hand and the increase of the requirements for the administrator's offices on the other hand, are not mixed up.

The remuneration of the temporary custodian could also remain without express regulation or could be reduced in accordance with the existing case law of the Federal Court of Justice (decision of 22 June 2017 - IX ZB 91/15, ZInsO 2017, 1813, marginals 10, 11 m. w. N.) as a mere surcharge on the remuneration of the cover pool administrator in the proceedings opened. However, this case law leads to practical difficulties, e.g. if the temporary cover pool administrator does not act as such throughout the opening proceedings.

### **IV. legislative competence**

For Articles 1 to 13, the legislative competence of the Federal Government is derived from Article 74, paragraph 1, point 1 of the Basic Law ("judicial procedure", "legal profession" and "civil law"). For Articles 14 to 24, the legislative power is derived from the legislative com-

The protection of the legal or economic unity of the Federation is based on Article 74 (1) No. 11 of the Basic Law ("law of the economy"); the preservation of the legal or economic unity requires a federal legal regulation in the interest of the whole country (Article 72 (2) of the Basic Law). Articles 25 and 26 are based on Article 74, paragraph 1, number 12 of the Basic Law.

## **V. Compatibility with European Union law and international treaties**

The draft law is compatible with the law of the European Union and international treaties concluded by the Federal Republic of Germany. It serves in particular to implement the second title of the Directive.

## **VI. Legal consequences**

The remuneration and expenses of the insolvency administrator, the temporary insolvency administrator, the administrator, the trustee and the members of the creditors' committee and the temporary creditors' committee are part of the costs of the insolvency proceedings pursuant to sections 54 no. 2, 270a (1) sentence 2, 274 (1) InsO and must be corrected in advance as liabilities from the assets involved in the insolvency proceedings pursuant to section 53 InsO. Thus, an increase in the remuneration burdens the insolvency creditors, to whom only the insolvency assets reduced by the liabilities from the assets involved in the insolvency proceedings can be distributed. Insofar as liabilities from the assets involved in the insolvency proceedings are not corrected from the assets involved in the insolvency proceedings, they will continue to burden the debtor even after discharge of residual debt has been granted, because such discharge does not include liabilities from the assets involved in the insolvency proceedings pursuant to section 301 (1) sentence 1 InsO. The procedural costs may also be charged to the state budgets if the costs are deferred in accordance with section 4a InsO, the assets are not sufficient to cover them, the insolvency administrator can assert a claim against the state treasury in accordance with section 63 (2) InsO and the debtor cannot correct the procedural costs until the expiry of a possibly extended deferment period in accordance with section 4b InsO. Increases in remuneration may also increase the number of cases in which a request to open insolvency proceedings is rejected in accordance with section 26 (1) InsO, which could impair the orderly function of the insolvency proceedings.

### **1. Legal and administrative simplification**

### **2. Sustainability Aspects**

The draft is in line with the Federal Government's guiding principles on sustainable development as defined in the German Sustainability Strategy, which serves to implement the UN Agenda 2030 for sustainable development. The draft aims to improve the possibilities for the rehabilitation of existing companies. This helps to promote sustainable economic growth in the sense of the sustainability goal 8. Furthermore, this is in line with the 4th principle of the German Sustainability Strategy, according to which sustainable economic activity is to be strengthened.

### **3. Household expenditure excluding compliance expenditure**

The changes to the Insolvency Remuneration Ordinance are not expected to result in any budgetary expenditure for the Federal Government without fulfilment expenses.

For the budgets of the federal states, budget expenditure arises insofar as the costs are deferred in accordance with section 4a InsO, the assets are insufficient to cover them, the insolvency administrator can assert a claim against the state treasury in accordance with section 63 (2) InsO and the debtor has to pay the procedural costs until the expiry of a possibly extended



deferment period pursuant to § 4b InsO. In this context, the claims against the state treasury are limited to the amount of the minimum remuneration, if the assets are insufficient for this purpose (Federal Supreme Court, decision of 7 February 2013 - IX ZB 245/11, NZI 2013, 351, marginal no. 13). The same applies to the remuneration of the trustee in the simplified procedure in the event of deferment of procedural costs.

Data on budgetary expenditure resulting from payments by the state treasury to insolvent administrators and trustees and the reimbursements that can be collected from the debtor in this respect are not collected nationwide. As demand from the state justice administrations has shown, corresponding surveys do not exist in all federal states either. Moreover, the data from the individual federal states, insofar as they collect corresponding data at all, are not collected according to uniform principles. For example, the annual expenses for insolvency administrator and trustee remuneration are available for Baden-Württemberg. On the revenue side, however, only the expenses claimed from the debtor can be quantified, but not the expenses actually received; furthermore, the figures collected do not show to what extent the claimed expenses include not only those for insolvency administrator and trustee remuneration but also those for experts and interpreters. North Rhine-Westphalia also knows the amount of the annual expenses for insolvency administrator and trustee remunerations, but can - to a greater extent than Baden-Württemberg - quantify the actual recoveries from procedural cost deferment (in insolvency and residual debt discharge proceedings); the latter, however, in turn contain all recoveries including those for experts and interpreters. Mecklenburg-Western Pomerania collects the total expenditure in insolvency cases without internal differentiation, without being able to provide information on the revenue side. No state in Germany has data on both expenditure and income, which shows the part of the total expenditure attributable to the remuneration of insolvency administrators and trustees.

Therefore, only an estimate with considerable uncertainties can be made on the basis of the available data. Budgetary figures on actual payment flows according to essentially similarly delimited values were reported by the states of North Rhine-Westphalia and Thuringia. From these states, the revenues for 2019 (only insolvency administrator and fiduciary fees) and the returns from deferments of procedural costs (all items) are available.

In 2019, these two countries together had combined revenues of EUR 28.4 million and expenditures of about EUR 16.8 million. Based on an estimate that the share of insolvency administrator and fiduciary fees in total income amounts to approx. 80% (which corresponds to the rounded share of insolvency administrator and fiduciary fees in total expenses including expert expenses according to the data provided by Schleswig-Holstein), it can be assumed that income in this respect amounts to approx. 13.4 million Euro, so that net expenses amount to approx. 15 million Euro. If this is extrapolated on the basis of the most recent population figures of North Rhine-Westphalia (17.93 million), Thuringia (2.13 million) and the entire Federal Republic of Germany (83.02 million) provided by Eurostat, the net expenditure for all states together will amount to approximately EUR 62.1 million in 2019. The increase in the minimum remuneration, which amounts to 40% for both the insolvency administrators (Section 2 (2) InsVV) and the trustees (Section 14 (3) InsVV), is decisive for the expected additional burdens, so that with annual additional burdens for the state budgets of around 24.8 million if the number of proceedings in which the assets involved are not sufficient to cover the remuneration of the insolvency administrator and trustee and in which the state budgets have to make advance payments due to a deferral of the costs of proceedings remains unchanged. However, assuming that the increase in the minimum remuneration increases this figure by 20% *ceteris paribus*, the additional burden on the state budgets is estimated to be around EUR 29.8 million. This figure does not take into account cyclical factors, in particular the effects of

COVID-19 pandemic, future changes in the number of low-mass insolvency proceedings, because these can at best be estimated with such a high degree of uncertainty that they cannot be a basis for a sustainable estimate of the effect of an increase in the remuneration of insolvency administrators and trustees on the state budgets.

[Any budgetary expenditure for the remaining parts of the draft is still being calculated].

#### **4. Fulfilment expenses**

The new regulations in the Insolvency Compensation Ordinance do not lead to any change in the fulfillment costs for citizens. For the economy, the annual compliance costs will increase by around 3,000 euros. For the administration, the annual compliance costs increase by around Euro 2 thousand. These are attributable to the federal states (including local authorities).

The additional fulfillment expense for the economy and for the administration is based on the introduction of an independent remuneration claim of the temporary administrator (new § 12a of the Insolvency Remuneration Regulation). Until now there was no explicit regulation for this. The remuneration was previously treated as a surcharge on the final administrator's work. In the future, the temporary custodians will have to account for their work separately. The time required to prepare the invoice is estimated at 20 minutes. In addition, the invoice recipients must process and pay the invoice. The time required for this is estimated at 10 minutes.

Provisional trustees are involved in provisional self-administration proceedings. On a long-term average, about 260 insolvency proceedings were opened annually under self-administration.

It is to be assumed that the invoicing of the trustees is the responsibility of female employees with an intermediate level of qualification and the invoicing of the courts is the responsibility of female employees with an average wage rate within the upper civil service. For this reason, a wage rate of 35.40 euros per hour and a wage rate of 40.80 euros per hour at the courts is set for invoicing.

There are no material costs.

If one assumes 260 transactions, in which the administrator's offices incur personnel costs of 11.80 Euro each ( $= 35.40 \text{ Euro/hour} \cdot 20/60 \text{ hours}$ ) and the courts incur personnel costs of 7.07 Euro each ( $= 40.80 \text{ Euro/hour} \cdot 10/60 \text{ hours}$ ), then the annual compliance costs for the economy amount to approx. 3,000 Euro and for the administration (at the state level) to approx. 2,000 Euro.

[Fulfillment costs for the remaining parts of the design are still to be calculated].

#### **5. Further costs**

The remuneration of insolvency administrators and trustees is a burden on the insolvency debtors and creditors of the insolvency proceedings, unless it is finally charged to the state budgets in cases of deferment of procedural costs.

However, neither at the federal level nor at the level of individual states is the total annual volume of all insolvency administrator and fiduciary fees in all insolvency proceedings collected. Data on the average amount of insolvency assets is also available

not before. There is also a lack of other data which would allow an indirect conclusion to be drawn on the annual sales volume of all insolvency administrators and trustees.

The most recent statistical data published by the Federal Statistical Office on the economic key figures of the insolvency proceedings relate to the insolvency proceedings opened in 2011 and concluded by 31.12.2018 (Fachserie 2 Reihe 4.1.1, published on 31.03.2020). The number of these proceedings subsequently totaled 138,747 and the sum of the amounts available for distribution in these proceedings amounted to 547,017,000 euros, so that arithmetically, an average of 3,943 euros was available for distribution per proceeding. However, since the amount available for distribution has already been reduced by all liabilities to the estate and no statistical data are available on the amount of the liabilities to the estate, it is not possible to extrapolate the amount available for distribution to the respective assets involved in the insolvency proceedings, which according to § 1 InsW is the basis for calculating the remuneration of the insolvency administrator. In addition, the amount available for distribution is also reduced by the amounts distributed to secured creditors on the basis of rights of segregation; there is no statistical data on this either.

There are also no statistical data on the payments received by trustees, which according to § 14 InsVV form the basis of his remuneration.

## **6. further legal consequences**

The provisions of the draft law are gender-neutral in content and affect women and men equally. Demographic effects are not expected.

## **VII. Time limit; evaluation**

Only the regulations for the adaptation of the further developed and supplemented legal framework to the temporary special situation, which were set up due to the COVID 19 pandemic and its economic effects, are limited in time.

There is no provision for a time limit on the provisions of the restructuring framework, as the draft serves to implement the guidelines, the provisions of which themselves are not limited in time.

The other regulations will not be limited in time either, because they are based on the evaluation of the German Act on the Further Facilitation of Corporate Restructuring (ESUG) of 7 December 2011 (Federal Law Gazette I p. 2582).

An evaluation should not prejudice the evaluation to be submitted by the European Commission by 17 July 2026 in accordance with Article 33, insofar as the draft serves the implementation of the Directive. The aim of this evaluation is to determine the effects of the Directive, including the application of the class formation and voting rules with regard to vulnerable creditors, and, if necessary, to initiate a proposal by the Commission for adjustments to the Directive. Furthermore, an evaluation is recommended at the earliest after the submission of the evaluation to be submitted at European level. An evaluation should therefore cover at least the period up to 17 July 2027.

A time limit is also out of the question with regard to the regulations in the Insolvency Remuneration Ordinance. The remuneration regulations are designed as permanent provisions that must apply until the legislator deems a change to be necessary.

## **B. Specific part**

### **Re Article 1 (Law on the Stabilization and Restructuring Framework for Enterprises)**

#### **Part 1 (Early crisis detection and management)**

Article 19 of the Directive contains a mandate to the Member States to ensure that the managers of companies likely to become insolvent consider, taking into account the interests of stakeholders, measures to prevent insolvency so as not to further jeopardise the viability of the company. The aim is to encourage managers to take economically justifiable decisions on restructuring (recital 70 of the Directive) and to protect those involved in the company from the consequences of management decisions which delay the resolution of the crisis or aggravate it (recital 71 of the Directive). The Directive does not specify how the interests of the parties involved in the company are to be weighted, in particular whether and in what way the interests of creditors or other stakeholders are to be given priority over the interests of shareholders. This decision is left to the national insolvency and company law systems. In addition, Article 3 of the Directive requires Member States to ensure access to early warning systems that support debtors in the early detection of crises.

Part 1 serves to implement these requirements. Sections 1 and 2 create regulations that transcend legal forms regarding the duties of managers and members of the supervisory bodies of legal entities with limited liability in connection with crisis developments. In view of the distinction between legal entities with limited liability and those without limited liability, which is based on the steering and incentive effect of personal liability, the corresponding requirements for the management of companies of legal entities with no limited liability are waived. This is compatible with the requirements of the Directive, not least because the second subparagraph of Article 1 (4) of the Directive opens up the possibility of restricting the Directive's requirements on preventive restructuring frameworks to legal entities and Article 19 is systematically located in Part II on preventive restructuring frameworks. § Article 1 sets out minimum requirements for monitoring and dealing with risks that could jeopardize the continued existence of corporate entities with limited liability. § Section 2 specifies the duties of the managers of legal entities with limited liability in a crisis and stipulates that these duties are aimed at safeguarding the interests of the creditors from the time of the occurrence of imminent insolvency within the meaning of section 18 (2) InsO. § Section 3 provides for the publication of information on the availability of publicly offered early warning systems on the homepage of the Federal Ministry of Justice and Consumer Protection for the purpose of providing support in early crisis detection.

#### **Re § 1 (early detection of crises and crisis management for limited liability companies)**

Section 1 creates a general and cross-legal-form regulation on the obligations of the managers of legal entities with limited liability to react and to anticipate crises at an early stage. These duties can already be taken from the applicable law, but they are only regulated in the law in certain areas. An obligation to monitor risk is standardized for the executive board of a stock corporation in Section 91 (2) of the German Stock Corporation Act (AktG). As a result of the "radiating effect" of this provision, however, it must also be assumed for the management bodies of corporate bodies of other legal forms (cf. the explanatory memorandum to the government draft of a law on control and transparency in the corporate sector, BT-Drucksache 13/9712, p. 15). In this respect, the provision is limited to providing a positive regulation of the applicable law in the interest of legal clarity for those applying the law. The regulation also fits into the

This is the framework established by the special legal provisions governing the duties of the management bodies and is thus a form of these duties. For this reason, the specific regulations and principles of the legal form remain in place with regard to individual questions, particularly with regard to the consequences of breaches of duty. Moreover, the provision only specifies minimum requirements. Insofar as special statutory regulations, such as those in Section 91 (2) of the German Stock Corporation Act (AktG) or Section 25a (1) sentence 3 of the German Banking Act (KWG), contain more extensive requirements, these shall remain unaffected (paragraph 3). In addition to the obligation to monitor risks, the regulation also contains provisions for dealing with identified risks. It is clarified that the managing directors must take appropriate countermeasures and, in accordance with the respective organizational constitution of the company owner, must also involve the supervisory and monitoring bodies and the shareholders in crisis management.

#### Regarding paragraph 1

Paragraph 1 lays down obligations of the members of the organ of a legal person appointed to manage the business. Where, as in the case of a limited liability company, in addition to the organ entitled to represent the company, other organs are also appointed to make management decisions (partners' meeting), paragraph 1, first sentence, refers to the members of the organ entitled to represent the company alone by the term "managing directors".

Paragraph 1 sentence 1 obliges the managing directors to monitor developments that could endanger the existence of the company. The concrete form and scope of this duty depends on the size, sector, structure and also the legal form of the respective company (see BT printed paper 13/9712, p. 15). In any case, however, the managing directors are required to constantly review the circumstances of the enterprise and the developments relevant to the activities of the enterprise to determine whether they have the potential to jeopardize the continued existence of the enterprise if they continue unhindered.

Paragraph 1 sentence 2 also imposes on the managers the duty to take appropriate countermeasures. With regard to the selection of the countermeasures to be taken and their implementation, the managers shall have the scope of assessment to which they are entitled in accordance with the special statutory provisions for management measures. The bodies appointed to supervise the management (supervisory bodies) shall be informed immediately. If the measures to be taken affect the responsibilities of other bodies, such as the shareholders' meeting, the managers shall act without delay to ensure that they are taken into account.

#### Regarding paragraph 2

Paragraph 2 extends the provision tailored to the managers of legal persons to the managers of legal persons who, by virtue of their direct or indirect partnership status, manage the business of a company without legal personality, provided that no natural person is personally liable as a direct or indirect partner for the obligations of this company. In accordance with section 15a (1) sentence 2 and (2) InsO, this ensures that the provisions of (1) also apply to companies without legal personality for whose liabilities no natural person is personally liable as a direct or indirect partner. The linguistic differences between paragraph 2 and the models in section 15a (1) sentence 2 and (2) InsO serve solely to streamline the wording. They are not associated with any change in substance.

### **Regarding paragraph 3**

Paragraph 3 makes it clear that the duties of care and responsibilities of managers under company law remain unaffected by other provisions. This applies - in addition to the already mentioned § 91 (2) AktG and § 25a (1) sentence 3 KWG - for example, to the obligation to convene a meeting of shareholders in the event of loss of half of the subscribed capital (§ 49 (3) GmbHG, § 92 (1) AktG), but also to the obligations at the stage of insolvency maturity (§§ 15a InsO, 64 sentence 1 GmbHG, 92 (2) sentence 1 AktG).

### **Re § 2 (Obligations in case of imminent insolvency)**

The provision follows on from § 1 and specifies the obligations of the managers of limited liability company owners in the stage of imminent insolvency within the meaning of § 18 (2) InsO. The managers are obliged to safeguard the interests of the creditors. In the stage of imminent insolvency the fulfilment of all obligations of the debtor is endangered. Therefore the imminent illiquidity justifies the opening of insolvency proceedings (section 18 (1) InsO) and the use of the instruments of the stabilization and restructuring framework (section 29 (1)). Consequently, the debtor can obtain measures which interfere with the rights of creditors. The obligation to safeguard the interests of creditors established by the provision thus serves as a corrective to the power which the managers have in the state of imminent insolvency to take decisions which affect the creditors as residual beneficiaries of the company assets. Since this power exists regardless of whether the reorganisation is pursued within the framework of insolvency proceedings, by making use of the instruments of the stabilisation and restructuring framework or outside of a judicial forum, a general regulation is required which is based solely on the state of threatened insolvency. This regulation is necessary not least because without it gaps in protection and liability could arise. For according to Article 5, point 11 of this draft, the forecast period relevant for the examination of over-indebtedness is to be shortened from currently 24 months to twelve months. This also shortens the scope of application of the liability linked to over-indebtedness due to delay in filing for insolvency (§ 15a InsO) and due to violation of the payment prohibitions of § 64 sentence 1 GmbHG, § 92 (2) sentence 1 AktG, § 130a (1) sentence 1, also in conjunction with § 177a sentence 1 HGB, and § 99 sentence 1 GenG, which are generally regarded as an expression of the general obligation of managers towards creditors. Consequently, the obligation to protect creditors threatened to lapse without substitution in the period no longer covered by over-indebtedness in the future, unless the provision makes it clear that there is an obligation to protect the interests of creditors. This is because under current law there is disagreement on the question of whether the threat of insolvency already triggers an obligatory commitment in favor of the creditors. The duty to safeguard the interests of creditors imposed by the provision is neither a strict obligation to file for insolvency nor a strict ban on payment. It characterizes the state of impending insolvency by covering different stages of the crisis. The spectrum ranges from a default in payment not expected for two years to an imminent insolvency. In order to cope with such different situations, different countermeasures for coping with the crisis manifesting itself in the imminent insolvency are naturally considered. While in the first case it may be sufficient to protect the interests of creditors by discontinuing loss-making business activities or selling loss-generating parts of the company, in the second case strict measures of mass protection may become necessary. As the crisis deepens in the stage of imminent insolvency, the duties of the managing directors will therefore also become more stringent. While at the beginning of the 24-month forecast period to which the impending insolvency relates, there will generally be such a broad discretion in accordance with the large number of alternatives available that the risk of insolvency will be reduced to a minimum.

hardly ever condensed into concrete obligations to act or to cease and desist in accordance with existing obligations to protect creditors' interests, the discretion will be narrowed in the transition to insolvency. In particular, the uncertainties existing at the beginning of the forecast period about the concrete form of financing that will become necessary will not trigger any special obligations as long as there is no reason to doubt the debtor's ability to refinance. The provision therefore replaces the binary distinction between a non-insolvency area, in which managers are not obliged to safeguard the interests of creditors, and the area of material insolvency, in which the protection of creditors' interests is paramount, with a continuous transition based on a regime of obligations and liability that adapts to the degree of crisis. The finding that the average insolvency rates in the single-digit percentage range indicate that the widespread assumption that the claims of creditors are fully adequate until the material insolvency maturity is reached does not apply. It is also necessary to link the interests of creditors to those of debtors because the legislator's previous expectation that enabling legally secure access to self-administration proceedings would help debtors to seek early entry into insolvency proceedings has not been fulfilled. A major reason for this can also be sought in the lack of an effective compulsory commitment of the management to the interests of the creditors.

#### Regarding paragraph 1

The first sentence of paragraph 1 specifies - in transposition of Article 19(a) of the Directive - the obligations of management to be derived from the special legal provisions. As from the occurrence of imminent insolvency, the interests of the creditor community must be safeguarded in the performance of management duties (first sentence of paragraph 1). This obligation applies to the members of the body of the legal entity appointed to manage the business. In cases in which, as in the limited liability company, to whose management the shareholders are also appointed (§ 45 Paragraph 1 GmbHG), further organs are equipped with management powers, the concept of the managing director is limited to the members of the organs entitled to represent the company. However, the necessary protection of the creditors' interests also affects the other organs in accordance with the provisions of sentences 2 and 3.

The duty is aimed at protecting the interests of the creditors. The managers are therefore obliged to take the interests of the creditors into account when making management decisions and to refrain from taking any measures that are likely to further endanger the creditors' interests in the state of imminent insolvency. In accordance with the special legal regulations concerning their scope of duties, the managers must be granted a scope of assessment and discretion at the outset. Also the question of whether and how to deal with an imminent insolvency and the underlying causes is essentially a business decision. This is also emphasized by the Directive in Recital 70, although the protective purpose of protecting creditors' interests means that risks may no longer be taken to the same extent as they were before the imminent insolvency occurred. In case of doubt, the creditors' legitimate expectations of liability must be given priority.

The organs entrusted with the supervision of the management shall be obliged by subs. 1 sentence 2 to ensure that the managers safeguard the interests of the creditors. Thus the scope of duties of the supervisory bodies is also geared to safeguarding the interests of creditors.

Insofar as the measures necessary to safeguard the interests of the creditors fall within the competence of other organs, resolutions and other acts of these organs shall remain irrelevant insofar as they prevent the implementation of the necessary measure (subs. 1 third sentence). If corresponding resolutions, such as instructions under § 37.1 GmbHG, remained binding, they would rule out a breach of duty by the managers. Since, however, the organs of the company owner should not be able to dispose of duties which serve to protect the creditors, the observance of corresponding resolutions or instructions must be excluded. Otherwise, the creditor-protecting obligation and the subsequent liability norm would run dry, especially in the cases of the one-person GmbH, which are important for insolvency practice. The irrelevance of corresponding instructions corresponds in all other respects to the applicable GmbH law, which excludes liability for breach of creditor-protecting obligations from the possibility of exculpation on the basis of an instruction (§ 43, Subsection 3, Sentence 3, GmbHG).

### **Regarding paragraph 2**

Paragraph 2 implements Article 19( a) of the Directive, which requires managers to take into account the interests of other parties involved in the business. However, the consideration required under paragraph 2 is subject to the protection of the interests of the creditors as required under paragraph 1. In case of conflict, the interests of the creditors shall be given priority. According to the sixth sentence of recital 71, this is compatible with the Directive.

### **Regarding paragraph 3**

Violations of the obligation according to paragraph 1 will result in an obligation to pay damages to the company owner in case of fault according to paragraph 3. The concept of liability as internal liability ensures that the liability model fits into the framework of the special legal liability regulations (for example § 43 paragraph 2 GmbHG). It also takes account of the fact that the transition from the general regime of obligations and liability that exists before the onset of imminent insolvency to the liability regime in the state of imminent insolvency is a fluid one. Several parties liable for damages are jointly and severally liable (§ 421 of the German Civil Code (BGB)).

### **Regarding paragraph 4**

Although it is an internal liability, it sanctions the violation of obligations owed to creditors. It is therefore necessary, following the example of § 43 (3) in conjunction with § 9b (1) GmbHG (cf. § 93 (5) sentence 3 AktG), to exclude the possibility that the company waives the claim for compensation without the cooperation of the addressees of the liability.

### **Re § 3 (early warning)**

Article 3(1) and (2) of the Directive requires Member States to ensure that companies have access to clear and transparent early warning systems. An early warning system must identify circumstances that may lead to probable insolvency and signal to the company the need for immediate action. The concept of "probable insolvency" is the same as that used in Article 1(1)( a) and Article 4 of the Directive, so the early warning systems must be aimed at the preliminary phase of the restructuring period and must enable measures to remedy financial difficulties to be taken as soon as possible.

The Directive does not contain any concrete specifications on the design and mode of operation of the early warning systems mentioned. The examples given in Article 3(2) of the Directive refer to a wide range of different subjects. Besides



Mechanisms for notifying the debtor include privately and publicly offered advisory services as well as legal incentives for third parties who, such as tax advisors, auditors or social security institutions, have information about the debtor to draw the debtor's attention to negative developments. The number of early warning systems outlined in this way ranges from concrete IT tools for early detection accessible by the debtor to abstract legal incentives and instruments that give third parties reason to draw the debtor's attention to negative developments.

Article 3(3) and (4) of the Directive requires Member States to ensure that information is available online through existing early warning systems and is up-to-date, user-friendly and easily accessible to everyone. Recital 22, sentence 5 of the Directive mentions a specially created website or webpage of the Member State as a standard example.

Article 3(5) of the Directive also includes the option of providing special assistance to employee representatives to help them assess the economic situation of the company.

In the Federal Republic of Germany, there are already various advisory services, information duties and state support programs that meet the requirements of the directive on early warning systems.

First and foremost are the duties of the auditors to provide information within the scope of the audit of medium-sized and large companies in accordance with § 267 HGB. According to § 321 (1) sentences 2 and 3 HGB, the auditors must comment on the assessment of the company's situation by the legal representatives and report on facts that could endanger the existence of the audited company or influence the development of the company. Pursuant to Section 322 (2) Sentence 3 HGB, the auditor's report must separately address risks that could jeopardize the continued existence of the company; pursuant to Section 322 (6) Sentence 2 HGB, it must be stated whether the opportunities and risks of future development have been accurately presented. All of these are early warning mechanisms within the meaning of Article 3 (2) (c) of the Directive, the "incentive" being to comply with the statutory requirements for the audit of financial statements and thus to comply with the professional obligations of the German Auditors' Code. The draft will also clarify these obligations from a professional point of view and at the same time extend them to consulting services before or outside the statutory audit (see Article 20 of the draft). The counterpart for the profession of tax consultants is the duty to indicate a possible reason for insolvency when preparing annual financial statements for the client, which results from the contractual obligation to perform work with the nature of an agency contract (see BGH, ruling of 26 January 2017, IX ZR 285/14, marginals 14, 38, 44 et seq.) The "incentive" within the meaning of Article 3(2)(c) of the Directive consists here in duly fulfilling the professional obligations arising from the Tax Consultancy Act (§ 57(1) StBerG). This obligation will also be clarified from a professional point of view in future (see Article 18 of the draft).

The consultancy services referred to in Article 3(2)(b) of the Directive are in particular the public consultancy services provided by the chambers of commerce and industry and the chambers of skilled crafts. The former are based on the Law on Provisional Regulation of the Law of the Chambers of Industry and Commerce in the adjusted version published in the Federal Law Gazette Part III, Section No. 701-1, whereby the counselling services are not expressly named there. A legal clarification in § 1 paragraph 1 of the Chamber of Industry and Commerce Act should therefore be made with this Act (see Article 19 of the draft). The Chambers of Skilled Crafts are based on §§ 90, 91 of the Crafts Code in the version published on September 24, 1998 (BGBl. I p. 3074; 2006 I p. 2095), whereby here too the advisory services are not explicitly named and are supplemented in the course of this law for clarification (see Article 22 of the draft).

A national on-line consulting offer is available with the business startup portal of the Federal Ministry for economics and energy ([www.existenzgruender.de](http://www.existenzgruender.de)). Under the heading "Leading Companies", the portal contains two checklists for detecting signs of crisis, the "Early Detection Stairway" and a "Crash Test for Early Detection of Weak Points". In addition, it contains various leaflets and brochures on the correct behavior when there are signs of a corporate crisis. The portal will be adapted in parallel with the legislative process.

However, advisory services within the meaning of Article 3(2)(b) of the Directive are also services provided by private bodies. The German government supports access to such advisory services through the Federal Ministry of Economics and Energy's "Promotion of entrepreneurial know-how" program. The program is based on the Framework Directive for the Promotion of Entrepreneurial Know-how in the currently valid version of December 28, 2015 (BAntz AT 31 31.12.2015 B4), whereby the continuation of the program for the follow-up period 2021 to 2025 has already been decided. The program proportionally promotes the use of consulting services on all economic, financial, personnel and organizational issues of companies with up to 249 employees (SMEs as defined by European Union law). The support program is thus a state instrument to ensure access to an early warning system within the meaning of Article 3 of the Directive. It is anchored in national law by the Framework Directive and thus meets the requirements for implementation.

§ 3 serves to ensure the permanent provision of the online information platform required by Article 3 (3) and (4) of the Directive with bundled information on the available early warning systems. This platform is to be established within the sphere of influence of the Federal Ministry of Justice and Consumer Protection and integrated into the website of the Federal Ministry of Justice and Consumer Protection. In order to avoid duplication, the platform will then be able to refer to the business start-up portal of the Federal Ministry of Economics and Energy and to the funding database maintained by this ministry. The provision can be limited to the publicly offered information as well as the information about governmental consulting services and funding opportunities, since a permanence can only be guaranteed for this information.

## **Part 2 (Stabilization and restructuring framework) Chapter 1 (Restructuring plan)**

Chapter 1 contains the provisions on the requirements for restructuring plans and the procedure for voting on such plans. Like an insolvency plan, the restructuring plan forms the basis for interventions in the claims and rights of creditors and shareholders on the basis of a majority decision of the parties involved. The restructuring plan is therefore no different from the insolvency plan as an instrument for the collective-private autonomous management of the debtor crisis. In view of these functional similarities and in view of the fact that the law on insolvency plans has proven itself in practice, the provisions on the restructuring plan are largely oriented closely to the existing regulations under insolvency plan law. Amendments and supplements are only made where this is prompted by the specifics of the stabilization and restructuring framework. This avoids that the choice between the insolvency plan procedure and the stabilization and restructuring framework is influenced by differences in the design which are not caused by compelling factual reasons.

Since the negotiations about the plan and also the voting on it should be able to take place out of court, the provisions are in line with the regulations on procedural aids,

which the debtor can claim against the resistance of creditors or shareholders in order to implement the restructuring project, and in this respect it was placed before the court.

### **Regarding Section 1 (Formation of legal relationships)**

The rules gathered in section 1 define which legal relationships can be formed on the basis of a restructuring plan. The guidelines relevant to this question can be found in the initially broad definition of restructuring in Article 2(1)(1) of the Directive, to which Article 8(1)(g) refers with regard to the possible content of a restructuring plan. This definition covers not only measures of restructuring on the liabilities side (such as the reduction, postponement or conversion of receivables) but also asset-related measures such as the sale of assets, parts of companies or even the entire company. Contract-related measures such as the termination of contracts are also included. However, the Directive assumes that corresponding asset-related and contract-related measures, which the Directive defines as operative measures, are subject to the general rules of contract and property law (second sentence of recital 2). The Directive therefore does not oblige the transposing legislator to link the design effects necessary for the realization of such measures to the majority decision made in the plan approval process.

Following the model of insolvency law, the draft distinguishes between measures that are directly implemented through the effects of the plan and measures that are to be implemented outside the plan, but which may be linked to it through conditional connections. With regard to the possible content of regulations that can be included in a restructuring plan, the draft again follows the model of insolvency plan law. This applies both with regard to claims and rights which are subject to compulsory structuring in insolvency plan proceedings and with regard to such consequences which are brought about by voluntary agreement and inclusion in the plan.

In the restructuring plan, the claims and rights which may be compulsorily structured in the insolvency plan proceedings correspond to claims which would have to be asserted as insolvency claims in the event of the opening of insolvency proceedings (restructuring claims under section 4 para. 1 no. 1), the rights which would entitle to segregation in such insolvency proceedings (segregation entitlements under section 4 para. 1 no. 2) and the share and membership rights of the persons involved in the debtor (section 4 para. 3). Under section 4(4) it should also be possible to design rights to which creditors are entitled under a security provided by a subsidiary of the debtor to secure the claim against the debtor. Although such interventions in group-internal third-party collateral are not yet possible under current insolvency plan law, the draft is intended to make them possible in future (sections 217 (2), 223a, 238a InsO-E).

Since in the stabilization and restructuring framework a total maturity of all claims directed against the debtors must be waived, which is the case in insolvency proceedings via the fictional maturity of section 41 (1) InsO, claims as components of the respective underlying organizations under the law of obligations become the subject of the structuring by the restructuring plan. The latter will consequently affect the respective contractual relationships, which will continue to exist in principle unaffected by the *lis pendens* of the restructuring case and will also determine the schedule of obligations of the parties involved in them for the future. Since, in accordance with the insolvency law system, only already justified claims of

However, if the parties are to be subject to the provisions of the restructuring plan, interventions in mutual contracts are only possible with regard to the claims already established, but not with regard to claims which are attributable to a consideration not yet provided by the other party (Section 5(2)). Insofar as in a restructuring plan the future ties to a mutual contract are to be severed, this is possible under the conditions of Sections 49 et seq. However, plans may also contain ancillary provisions which result from the underlying contractual relationship (Art. 4 para. 2 sentence 1). In the case of collective financing arrangements, provisions may also be included in contracts by means of which the creditors coordinate the exercise of their rights vis-à-vis the debtor or delimit them in the sense of a relative ranking (section 4(2), second sentence).

It should be possible to include further measures in a restructuring plan, such as a change in property law (§ 15). However, in this respect, as in the insolvency plan proceedings, the general civil law and other prerequisites for their effectiveness must be ensured in principle, i.e. apart from the formal simplifications also provided for in the insolvency plan law. If the entire debtor's assets or significant parts thereof are sold in the course of such measures, a corrective measure under liability and rescission law is also required. This is because the proceedings under the stabilization and restructuring framework are always only partially collective proceedings, i.e. proceedings in which not all creditors are involved, the transfer of the entire assets, which inevitably affects the interests of all creditors and thus also of the creditors who are not involved, can only participate in the liability and avoidance privileges to be created under Article 19 of the Directive if it is ensured that the creditors not affected by the plan can satisfy themselves with priority over those affected by the plan from the consideration appropriate to the value of the object of the transfer (§ 93 (2)).

Finally, the draft shields certain claims and rights from compulsory restructuring on the basis of a restructuring plan (§ 6). Above all, a restructuring plan should not be able to interfere with the claims and rights of female employees. Also punishments and fines as well as liability claims from deliberate offences are excluded. In the context of restructurings based on the restructuring plan, these claims thus have de facto priority. In the absence of a plan, they are always to be paid in full, unless an adjustment is made by consensus. These exceptions correspond to the exceptions allowed by Article 1(5) and (6) of the Directive.

#### **Re § 4 (Formable legal relationships)**

The provision specifies which legal relationships can be shaped by a restructuring plan. It is essentially based on the model of insolvency plan law and therefore covers all claims, rights and legal relationships that are subject to compulsory structuring by an insolvency plan in insolvency plan proceedings (paragraphs 1 and 3). The collateral clauses and other conditions to which these claims and rights are subject under the underlying agreements can also be designed. (paragraph 2 sentence 1). In the case of collective financing arrangements such as syndicated financing and loans linked by intercreditor agreements, it also enables the contractual relations between creditors to be structured (paragraph 2 sentence 2). Finally, to improve the possibilities of group restructuring, it also allows interventions in group-internal third-party collateral (paragraph 4).

## **Regarding paragraph 1**

According to the model of insolvency law, the claims against the debtor established at the relevant point in time and the rights to the debtor's assets which would entitle the debtor to separate satisfaction in insolvency proceedings can be structured by the restructuring plan. These are therefore those claims and rights which can be subject to compulsory structuring by an insolvency plan in insolvency proceedings. Decisive for the question of the justification of the claim is the time of the submission of the plan or the initiation of the court coordination proceedings; if the debtor obtains a stabilization order, the time of the first order is decisive (para. 5).

### **To number 1**

According to paragraph 1, point 1, claims may be created which are justified at the relevant time. For the question of the justification of the claim, recourse must be made to the principles according to which the justification within the meaning of section 38 InsO is determined. Therefore, all claims can be structured which could be asserted as insolvency claims in the event of the opening of insolvency proceedings. In order to mark the difference to the insolvency proceedings law context conceptually, the provision refers to the claims as restructuring claims.

An exceptional case specifically regulated in § 52 (2) sentence 2 is the claim for non-performance resulting from a termination of the contract pursuant to § 52 (2) sentence 1. Although not necessarily justified at the time of the submission of the plan, this can be shaped by the plan.

### **To number 2**

According to No. 2, rights to objects of the debtor's assets may be created which would entitle the debtor to separate satisfaction if insolvency proceedings were opened. Consequently, the scope of the formable security interests results from the insolvency law principles for delimiting the scope of the rights of separation. Conversely, this means that separation rights cannot be the subject of restructuring plans. Since the restructuring takes place outside of the insolvency proceedings and the term "separation" only makes sense in the context of insolvency law, the term "expectation of separation" is used to refer to the rights covered. Excluded from the structuring are, in implementation of the provisions of the Financial Collateral Directive 2002/47/EC and the Settlement Finality Directive 1998/26/EC and not otherwise than under insolvency planning law (section 223 (1) sentence 2 InsO), financial collateral within the meaning of section 1 (17) of the German Banking Act (Kreditwesengesetz) as well as collateral issued within the scope of payment and settlement systems pursuant to section 1 (16).

## **Regarding paragraph 2**

Paragraph 2 sentence 1 permits, in addition to measures directly related to a restructuring claim or a right to separate satisfaction, also changes to the ancillary provisions to which these claims or rights are subject under the underlying legal relationship. Thus the draft draws the consequence from the finding that the claims and the expectation of segregation, which are subject to the restructuring claim or the expectation of segregation according to paragraph 1, are affected as a component of a legal relationship which in itself continues to exist and is to be continued in accordance with its conditions and provisions. However, if the claim or the expectancy can be structured by the plan itself, there is no reason to make the conditions and ancillary provisions of a structure by the plan accessible. This applies all the more so because, in practice, solutions can be achieved by structuring only ancillary provisions, for example in connection with an extension of the due dates and the exclusion of existing termination rights, which are less

are more drastic than interventions in the substance of the receivables or separation rights.

The subject matter of a design by plan can thus in particular be the conditions and ancillary provisions common in financial practice according to which the debtor is obliged to comply with certain financial ratios or to refrain from certain management or financing measures which are likely to worsen the creditors' position. The amendment of such terms and conditions may become necessary in a restructuring situation if it is possible to prevent the entire financing from falling due and the debtor from becoming insolvent. For the same reasons, it may be appropriate for the implementation phase of the restructuring to relax or adjust excessively restrictive conditions and ancillary provisions to the restructuring situation.

Insofar as a comprehensive contractual legal relationship exists between the debtor and the creditors, which also contains provisions by which the creditors coordinate the exercise of their rights vis-à-vis the debtor and delimit the relative entitlements to the proceeds achievable as a result of the enforcement of these rights, not only the provisions concerning the relationship between the creditors and the debtor but also the provisions concerning the relationship between the creditors themselves can be formulated (sentence 2). In such cases, the individual claims against the debtor and the entitlements to the collateral provided on the debtor's assets cannot be considered in isolation from the agreements made between the creditors. Against this background, interventions in the contractual relationship existing between the creditors can be legitimized on the same grounds that legitimize the intervention in the rights existing against the debtor: If the planned solution puts all parties involved, including those creditors who oppose the planned solution, in a better position, in particular because it is capable of preventing insolvency with its consequential costs, the objection should be surmountable under the same conditions as those that legitimize intervention in the rights existing against the debtor. In particular, consortium agreements and inter-company agreements in the context of complex financing structures are covered.

### Regarding paragraph 3

If the debtor is structured as a legal entity or as a company without legal personality, subsection 3 also permits the structuring of the organizational-legal basis of the debtor and the share and membership rights of the persons involved in the debtor, following the model of section 225a InsO. The Directive leaves the question of the involvement of the shareholders to the transposing legislator (Articles 2(1) No. 2 and 12 (1) of the Directive). Whether and to what extent the German transposition legislator should make use of this is assessed differently. Many argue in favour of the comprehensive authorisation of company law measures as provided for in paragraph 3, following the insolvency law model. Some argue that such interventions in the positions of shareholders not only require special justification, but also cannot be legitimized in the area of pre-insolvency restructuring, because the value of share and membership rights is not yet impaired due to the lack of insolvency. According to this view, interventions in shareholders' rights should only be permitted on a voluntary basis, i.e. with the consent of the affected shareholders, which must be obtained under company law. In essence, the concerns expressed are based on the assumption that the restructuring framework would intervene in a pre-insolvency crisis phase in which a material insolvency does not yet exist. In this case, the shares could not be assumed to be worthless. These objections cannot be raised against the draft. It links the possibility of intervention to the existence of imminent insolvency, which in turn paves the way for insolvency proceedings (section 18 InsO), in which comparable

interference with the rights of the unit holders is possible (section 225a InsO). In addition, each shareholder concerned may prevent the plan confirmation with the objection that it is worse off by the plan (Section 68 (1)). If, in the specific case, the participation of the unit holders is to be attributed an economic value, this value can therefore be asserted against a plan which is designed to deprive the unit holders of this value.

#### **Regarding paragraph 4**

Paragraph 4 also permits the structuring of collateral provided by subsidiaries within the meaning of Section 290 (1) sentence 1 of the German Commercial Code (Handelsgesetzbuch, HGB) as security for restructuring claims against the debtor. This facilitates the restructuring of groups by avoiding the opening of insolvency proceedings or the use of the instruments of the stabilization and restructuring framework at the level of the group company providing the collateral. The collateral takers are protected by the fact that they can claim that they are worse off by the plan than they would be without the plan, also with a view to encroaching on the collateral to which they are entitled (Section 68 (1)). It follows from this that the collateral takers are to be compensated from the debtor's assets to the extent that their collateral right is valuable. The value of the collateral may in any case be impaired in individual cases because the capital maintenance obligations of the assets of the subsidiary providing the collateral exclude full access to the collateral.

#### **Regarding paragraph 5**

The relevant point in time within the meaning of subs. 1 shall, in accordance with subs. 5, in principle be the point in time at which the debtor of the plan renounces its consent for the purpose of a plan vote, whether in an out-of-court vote (sections 19 et seq.) or a vote in court proceedings (section 29 subs. 2 No. 1, section 45). In the case of a stabilization order, the date of the order shall take the place of the submission of the plan; if the debtor obtains several orders or subsequent orders (section 56), the date of the first order shall be decisive

#### **Re § 5 (Conditional and not due restructuring claims; claims from mutual contracts)**

##### **Regarding paragraph 1**

The provision first of all clarifies that the maturity of a claim is not a prerequisite for its formability. In principle, this already follows from the fact that according to § 4 (1) no. 1, (5) the claims established at the time of the submission of the plan can be structured. Justification does not presuppose a due date. Conditional claims are also included. This applies not only to claims subject to a condition subsequent, but also to claims subject to a condition precedent. This is because even claims subject to a condition precedent can put a strain on the debtor's assets and financial position and thus trigger a need for adjustment. Special features arise solely with regard to the voting weight to be assigned to such claims in the vote. This shall be determined taking into account the probability of the occurrence of the condition (section 26(2)(1)).

##### **Regarding paragraph 2**

Paragraph 2 makes it clear that claims from mutual contracts can only be structured if and to the extent that the other party has performed the service incumbent upon it. The restructuring plan is therefore not an instrument for intervention in the contractual synallagma. Under the conditions of § 4 paragraph 2, interventions in contractual relationships are only possible in

Additional provisions are possible or in the form of a termination of the contract according to §§49ff.

## **Re § 6 (Excluded legal relationships)**

The legal relationships mentioned in § 6 cannot be structured by a restructuring plan.

### **To number 1**

With the exception in point 1 for claims arising from the employment relationship, the draft makes use of the option contained in Article 1(5)(a) of the Directive. The draft is based on the one hand on the idea that the continuation of the company aimed at with the restructuring requires a functioning operational business, which is not conceivable without the participation of the female employees. If a company is already no longer in a position to settle the claims against the employees, the crisis is usually so deepened that it cannot be adequately managed with the partial collective procedural assistance of the Stabilization and Restructuring Framework. In addition, unlike in insolvency proceedings, it is not possible to resort to insolvency money to protect employees. Against this background, it cannot be ruled out that human resources restructuring measures will also be carried out in the course of the restructuring project. However, these must be carried out in compliance with general collective and individual labor law regulations. The Stabilization and Restructuring Framework does not provide any assistance for the implementation and enforcement of such measures.

The exclusion of the inclusion of claims in connection with the employment relationship is also intended to ensure that rights arising from commitments to company pension schemes are shielded from being shaped by the plan. According to Article 1(6), this is mandatory under the Directive and is therefore expressly clarified in the wording of point 1.

### **To number 2**

Article 1(5)(c) of the Directive explicitly allows claims arising from tortious liability of the debtor to be excluded from the preventive restructuring framework. The draft makes use of this for the area of intentionally committed torts. This corresponds to the idea expressed in section 302 no. 1 InsO and is necessary to preserve the steering effect of liability for intentional acts.

### **To number 3**

For the non-shapability of claims for sanction payments of all kinds (fines, penalties, administrative fines and periodic penalty payments as well as such secondary consequences of a criminal offence or administrative offence that oblige to a monetary payment), the same considerations as in the case of intentional criminal acts are initially in dispute. In addition, it should be avoided that the sanction character of these claims loses its effect by being borne by the other creditors with their contributions to the restructuring. This provision is reflected in the Insolvency Plan Law in § 225(3) InsO. The admissibility of such a regulation results from a first right conclusion from Article 1(5)(c) of the Directive, which applies to claims for damages in tort.

### **To set 2**



The limitation to claims and rights related to the entrepreneurial activity, as provided for in the case of debtors who are natural persons, is based on the fact that, according to Article 1(2)(h) of the Directive, the restructuring procedure must not be available to natural persons who are not entrepreneurs. It would not be logical and would mean unjustified unequal treatment if women entrepreneurs were to have the instruments of the restructuring framework available for their private liabilities, but non-entrepreneurs were not to have them available for similar liabilities.

## **Re Section 2 (Requirements for the Restructuring Plan) Re Section 7 (Structure of the Restructuring Plan)**

The fundamental distinction between a descriptive and a formative part of the plan and the obligation to include certain annexes is based on §§ 219 ff. InsO. In detail, however, restructuring plans and insolvency plans may differ in structure and content, because when determining the minimum content of the restructuring plan the extensive requirements of Article 8 (1) of the Directive must be observed. Details of the necessary contents of the plan are outsourced to the appendix to the Corporate Stabilization and Restructuring Act in order to relieve the burden and improve the readability of the legal text. Even if the contents of the plan are thus partly designed differently from insolvency plan law, the distinction between descriptive and formative plan elements also in restructuring law reflects two basic functions of the plan: the descriptive part serves to inform those affected by the plan and the restructuring court, the formative part serves to determine the legal effects of the restructuring plan. The formative part must clearly and completely describe the formative effects, because the court is bound by the agreed plan and can only confirm or refuse to confirm the plan as a whole and without its own amendments. Therefore, the determination of the legal effects cannot only be made by the court's confirmation order.

## **Re § 8 (Presenting Part)**

While the formative part defines the legal changes to be brought about by the plan, the descriptive part describes and explains the restructuring concept that is to be implemented on the basis of the plan and with the effect of the legal consequences provided for in the formative part. In this context, the measures that cannot or should not be brought about by the effects of the plan, but are to be implemented by other means, must also be described. This applies in particular to measures of personnel management restructuring which cannot be realized either by means of the effects of the plan (sentence 1 number 1) or by means of the instrument of termination of the contract (§ 49 (2)).

## **Regarding paragraph 1**

The regulation is based on section 220 (2) InsO. The descriptive part serves to inform those affected by the plan. They should be able to base their decision on comprehensive and comprehensible information about the measures to be taken, their effects and the consequences that are likely to arise if the plan is not adopted. This purpose is also served by the obligation to present the measures that are not to be implemented via the design effects of the plan, as those affected by the plan are only able to make a proper assessment of the restructuring plan on the basis of an overall view of the restructuring concept.

### **Regarding paragraph 3**

According to paragraph 2 sentence 1, the plan must contain a comparative calculation which shows and justifies the effects of the plan regulations on the prospects of satisfaction of the plan participants. Also in this respect, the regulation is based on the insolvency plan law. Admittedly, this law has hitherto lacked an explicit provision on the necessity of a settlement calculation (cf. BT-Drucksache 12/7302, p. 182); this is to be created only with this draft (Article 5 No. 23). However, the overall legal concept of sections 245 (1) no. 1, 247 (2) no. 1, 251 (1) no. 2 and 253 (3) no. 3 InsO expresses that a plan confirmation against the will of individual participants presupposes that the plan does not place these participants in a worse position than they would be without a plan. This can only be assessed on the basis of a comparative calculation, which is therefore part of the information which, under paragraph 1 sentence 1 and section 220 (2) InsO, is relevant for the consent of the plan participants and for the confirmation of the plan. Pursuant to sub-section 2 sentence 2, the settlement calculation must in principle be based on going-concern values if the continuation of the enterprise on the basis of the restructuring plan is intended. Liquidation values may only be used if it is not possible to continue or sell the company otherwise. The latter requires a well-founded justification. The debtor should not be allowed to assume liquidation without such well-founded justification and thus be able to create greater scope for intervention in the rights of those affected by the plan.

### **Regarding paragraph 3**

If the plan provides for interventions in third-party collateral within the group (Art. 4 (4)), the descriptive part must also reflect the circumstances of the collateral provider in order to enable an assessment of the value of the collateral and the effects of the plan on the position of the collateral taker.

### **Re § 9 (formative part)**

The regulations are essentially modelled on the regulations in the Insolvency Code in the formative part.

### **Regarding paragraph 1**

Paragraph 1 is based on the provision in section 221 sentence 1 InsO and contains a legal definition of the term "plan participants", under which the holders of restructuring claims, vested rights to separate satisfaction, group-internal third-party collateral and membership and share rights affected by the provisions of the restructuring plan are grouped.

### **Regarding paragraph 2**

Paragraph 2 is modelled on section 224 InsO with regard to the holders of included claims and section 223 paragraph 2 InsO with regard to the holders of segregation entitlements. The wording takes into account the fact that not all creditors are necessarily included in the restructuring plan.

A parallel provision to section 223 (1) sentence 1 InsO is not necessary because only the rights included which entitle to segregation can be structured in the restructuring plan anyway.

### **Regarding paragraph 3**

If the plan is intended to formulate the ancillary contractual provisions and agreements referred to in section 4 para. 2 between creditors and holders of segregation rights and between them and the debtor, it shall specify how these agreements are to be amended.

### **Regarding paragraph 4**

Subsection 4 sentences 1 to 3 are based on the provision of section 225a (2) InsO. The provision in sentence 3, half-sentence 1 expresses the legal concept expressly regulated in section 225a (2) sentence 2 InsO that a conversion of claims into share or membership rights in the debtor against the will of an affected creditor is not permissible. If a creditor does not agree to a conversion of her claim, a cash settlement must be provided for the creditor concerned. For the determination of the amount of the cash settlement, the payment and any interest, the provisions in section 225 (5) InsO regarding the withdrawal of a person involved in the debtor apply mutatis mutandis by virtue of an express reference. Paragraph 4 sentences 4 and 5 are based on the provision in section 225a (3) InsO. In this respect, section 225a (4) and (5) InsO are declared to be applicable mutatis mutandis.

### **Regarding § 10 (selection of those affected by the plan)**

In contrast to insolvency proceedings, the instruments of the Stabilization and Restructuring Framework are partially collective procedural aids. Not all creditors are affected by the restructuring plan. In all cases, the claims mentioned in § 6 remain unaffected. In addition, the debtor must be granted a selective discretion in determining those creditors to whom it demands contributions to achieve the residual restructuring target. Article 8(1)(e) of the Directive requires the debtor to have a corresponding discretionary power of selection. According to the third sentence of Recital 46 of the Directive, the transposing legislator may subject this discretion to judicial review. The definition of the criteria and evaluation aspects on the basis of which this review can be carried out is left to the discretion of the transposing legislator. § Section 10 defines these standards on the basis of the criterion of appropriateness.

The selection of those affected by the plan must be made in accordance with sentence 1 on the basis of appropriate criteria. It is not at the debtor's free discretion. Thus the draft prevents the danger of manipulation, which would have to be procured in case of an unbound discretion. Although it can be assumed at the outset that rationally acting plan participants would not agree to a plan solution that would require them to make sacrifices that appear unreasonable and unjustified in view of the fact that other creditors and participants, who are essentially equally well off, would be spared. Ensuring full transparency with regard to the circle of included and non-included creditors by the representing part thus makes a significant contribution to preventing abuse. For this reason, the first sentence provides that the criteria used to distinguish between included and non-included creditors must be explained and justified. This is to enable those affected by the plan to assess not only the appropriateness of the restructuring concept on which the plan is based, but also the appropriateness and adequacy of the burden-sharing. As all creditors except for the creditors mentioned in § 6 can be included in the plan, provision must be made for those cases in which persons affected by the plan are not easily able to fully assert their interests in the residual restructuring situation. In particular, in the case of small creditors with claims of a manageable size, there may be an imbalance between the effort that would be required for the proper representation of their interests and the income that such effort promises. If it concerns

besides with the concerning around small or Kleinstunternehmen or even Verbraucherinnen, then the possibility of these concerning to notice their interests in the thing is often from the beginning borders set. This is because assessing the economic appropriateness of a restructuring plan, the plausibility of the underlying concept and the consistency of the provisions of the structuring part will generally require expertise and experience in restructuring and financing matters.

Sentence 2 specifies the concept of appropriateness. According to this, there is always and without further ado an appropriate selection if the creditors not included may expect full satisfaction even in insolvency proceedings (no. 1) or if all creditors are included in the plan with the exception of the creditors mentioned in section 6 and who by law cannot be included (no. 3). Finally, according to No. 2, a proper selection shall be made if, in view of the economic difficulties to be overcome, it appears appropriate under the circumstances. This depends primarily on the measures which appear necessary under the specific circumstances in order to be able to implement the restructuring solution at all. As an example, the provision of point 2 highlights a restructuring limited to the design of financial liabilities. Such a restructuring may be appropriate in individual cases for several reasons: First, it typically involves only professional creditors who are easily able to effectively assert their interests in the restructuring process and to interpret the information in the descriptive part appropriately. In addition, a restructuring focused on financial liabilities finds its equivalent in the practice of free reorganisation and thereby does justice to the finding that it may be desirable to keep the operative business operations free of any frictions in the restructuring process. Naturally, all this does not exclude the possibility that the inclusion of receivables from supplier credits or other legal relationships may also appear appropriate if their inclusion appears necessary in consideration of the amount of receivables and the restructuring goal to be achieved. Therefore, this list is not to be understood as exhaustive.

#### **Re § 11 (Classification of plan participants into groups) Reparagraph 1**

The provision is based on its model under insolvency plan law in section 222 (1) InsO. In addition, the distinction between secured (number 1) and unsecured claims (numbers 2 and 3) is expressly stipulated by Article 9 (2) of the Directive. No use is made of the possibility of generally exempting small and medium-sized enterprises from the obligation to form groups in accordance with the third subparagraph of Article 9 (4) of the Directive because no particular difficulties arise from the formation of the mandatory groups specified in paragraph 1 and the distinction at least of the mandatory groups mentioned there is also necessary in the case of such debtors in the interest of a transparent presentation of the different economic situations of the creditors and shareholders concerned.

In assigning restructuring claims to the simple (No. 2) and subordinated (No. 3) classes, paragraph 1 deviates in part from the model of the insolvency order. In principle, § 4 (1) follows the concept of the delimitation of insolvency claims, which according to § 38 InsO is to be carried out on the basis of the merits at the time of the opening of proceedings, in order to delimit the claims which can be structured in the restructuring plan on the basis of the merits at the relevant point in time pursuant to § 4 (5). However, interest and late payment surcharges in the insolvency proceedings, insofar as they are attributable to the period after the opening of the proceedings, are subordinate insolvency claims pursuant to section 39 subsection 1 number 1 of the Insolvency Statute. The stabilization and restructuring framework does not provide for a corresponding differentiation.

occasion. Also the interest amount should be as a component of the underlying contract or other legal ground of the principal claim. The penalties and other sanctions ranking in the rank of section 39 (1) no. 3 InsO are not accessible to structuring by a restructuring plan (section 6 no. 2). The claims to free services (section 39 (1) no. 4 InsO), claims to the return of shareholder loans and from legal acts which correspond economically to such a loan (section 39(1) no. 5 InsO) and claims with agreed subordination (section 39 (2) InsO) therefore remain as subordinate restructuring claims.

The allocation of the group-internal third-party collateral to a separate planning group (sentence 2) reflects the different mode of operation of third-party and own collateral and the different economic position of the creditors benefiting from third-party and own collateral.

## **Regarding paragraph 2**

As in the insolvency plan (section 222 (2) InsO), the formation of subgroups is also permitted in the restructuring plan. Here as there, different economic interests are decisive in the delimitation and the formation of groups is subject to a control of appropriateness. As with section 222 (2) sentence 3 InsO, the delimitation criteria must be stated in the remaining restructuring plan in order to provide those affected by the plan with a complete basis of information when voting on it and to enable the restructuring court to review it when confirming the plan.

The provision of sentence 3, according to which the claims of small creditors within the groups to be formed in accordance with subs. 1 are to be allocated to separate sub-groups, is justified by the majority requirements which deviate from insolvency law. While under insolvency plan law a cumulative head and aggregate majority is required in each of the individual groups pursuant to section 244 (1) InsO, section 27 (1) requires an aggregate majority of 75% without an additional head majority in each group when voting on the restructuring plan. Although the qualified cumulative majority of 75% reduces the risk of a majority of small creditors by large creditors, it cannot exclude it. In order to do justice to the purpose of the double majority requirement, which is aimed at protecting small creditors from such majorities, the draft provides that small creditors are to be united in a separate group. The fourth subparagraph of Article 9(4) of the Directive, which addresses the protection of vulnerable creditors such as small suppliers, explicitly allows for group formation requirements that serve this purpose. The circle of small creditors is not determined according to criteria that are the same for all types of enterprises. Rather, it depends on the creditor structure of the company in detail. Relative criteria (share of liabilities to the creditor concerned in the total amount of all liabilities of the debtor) and absolute criteria (absolute amount of the claims of the creditor concerned) can be used.

## **Re § 12 (Equal treatment of persons affected by the plan) Paragraph 1**

The regulation is based on section 226 (1) InsO, whereby the requirement of equal treatment at this level applies exclusively within the plan participants of a group. Whether a non-included claim or a non-included right, which would have had to be allocated to the same group if it had been included, has rightfully not been included is subject to the upstream assessment under section 10.

### **Regarding paragraph 2**

The provision goes back to § 226 (2) InsO and is linguistically adapted to the scope of application which is limited to those affected by the plan. If a person affected by the plan - in particular in the interest of the success of the restructuring - agrees to be treated less favourably than the plan, and this is documented in a legally secure manner in a declaration of consent attached to the restructuring plan, there is no reason to take such unequal treatment as a reason to deny the plan confirmation.

### **Regarding paragraph 3**

The regulation of paragraph 3 is based on § 226 paragraph 3 InsO. Here, too, the content of the provision only refers to those affected by the plan, as only these persons are entitled to vote in the context of the plan acceptance. Plan-affected persons are to be protected against the fact that the debtor indirectly places them in a worse position than other plan-affected persons of the same group in the context of the restructuring by treating all plan-affected persons of this group equally in the plan itself, but by compensating plan interferences in the rights of individual plan-affected persons of the same group outside the plan.

### **Re section 13 (Liability of the debtor)**

The provision contains an interpretation rule based on section 227 (1) InsO, whereby the presumption only refers to the claims and rights included. The legal concept of § 227 (2) InsO is included in § 71 (2). The claims are not deemed to be waived in the sense of § 397 of the German Civil Code, but are merely unenforceable in the corresponding amount and are thus imperfect claims that are not legally enforceable.

### **Re § 14 (New financing)**

The regulation first of all contains a legal definition of the term new financing. In addition, it clarifies the admissibility of including provisions concerning new financing in the restructuring plan. The basis of the provision is Article 2(1)(7), 8(1)(g)(vi) of the Directive; in so far as the justification of the need for new financing is required there, a corresponding provision is contained in point 8 of the Annex to the StaRUG. Since the long-term continuation of the transfer of funds already granted in the past beyond the previously agreed due date of repayment and long-term deferrals of other claims correspond economically to a new financing, extensions and deferrals are also included in the concept of new financing. The same applies to the assumption of joint liability to secure a loan, which promotes the willingness of lenders to provide funds and can thus ultimately contribute to the implementation of a restructuring plan. As an integral part of the plan, new financing also falls within the scope of protection of the restrictions on avoidance under Section 94 (1).

### **Re § 15 (Change in property law relationships)**

According to the model of § 228 InsO, property law measures in the restructuring plan can also be subject to a plan regulation. Without a corresponding regulation, the restructuring plan would only have an effect under the law of obligations. The regulation enables time and cost savings, for example, by making notarizations of declarations made in the plan dispensable.

## **Re § 16 (declaration of viability; balance sheet; profit and loss and finance plan)**

### **Regarding paragraph 1**

In addition to the provision in Paragraph 8(2), the provision in Paragraph 1 serves to implement the first sentence of Article 8(1)(h) of the Directive. A provision relating to the second sentence of Article 8(1) (h) of the Directive is contained in § 80 (3).

### **Regarding paragraph 2**

The rule in paragraph 2 is based on Article 8(1)(b) and (g)(v) of the Directive. It is based on section 229 sentences 1 to 2 InsO. There is no need for a regulation in accordance with section 229 sentence 3 InsO because from the outset only those creditors whose claims and rights the debtor includes in the plan are counted among the plan participants.

## **Re § 17 (Further Annexes) Regarding paragraph 1**

The provision is based on section 230 (1) sentence 2 InsO. A parallel provision to section 230 (1) sentences 1 and 3 InsO is dispensable, as only the debtor may submit a restructuring plan.

### **Regarding paragraph 2**

Following the model of section 230 (2) InsO, in the event of a conversion of claims into shares, declarations of consent of all creditors affected by this must be attached to the plan.

### **Regarding paragraph 3**

The model for the regulation of paragraph 3 is section 230 (3) InsO.

### **Regarding paragraph 4**

The inclusion of an intra-group third party collateral in the debtor's restructuring plan is subject to the consent of the collateral provider in order not to restrict its entrepreneurial freedom without necessity. If it decides to fully satisfy the debtor's creditor based on the third-party collateral provided, there is no reason to prevent it from doing so.

## **Re § 18 (Checklist for restructuring plans)**

The provision implements the requirements of Article 8(2) of the Directive.

### **Regarding Section 3 (plan reconciliation)**

This section contains rules for plan reconciliation. The debtor is given the opportunity to carry out the plan reconciliation on his own responsibility (sections 19 et seq.). However, it may also have the vote carried out in court proceedings (Sections 25, 45 et seq.). The majorities required for the adoption of the plan are laid down in sections 26 et seq.

### **To subsection 1 (plan offer and plan acceptance)**

The vote on the restructuring plan may be carried out by the debtor in accordance with sections 19 et seq. In this case, the plan coordination does not take place in the ways and forms prescribed by procedural law, but takes place in private self-organization with the aim of shaping the legal relationships affected by the plan in a privately autonomous manner and thus exclusively in the forms of action under private law: With the offer to accept the plan directed at those affected by the plan, the debtor expresses in case of doubt that she wishes to be bound by the provisions contained in the formative part of the plan, provided that those affected by the plan are also bound by these provisions (cf. § 20) - be it as a result of an acceptance by all plan participants or as a result of a court confirmation of the accepted plan (section 71). With their declaration of acceptance, the plan participants express their will to be bound by such a settlement, provided that only all plan participants are bound by it. Whether the plan approval is to be construed constructively as an act of decision-making by a group of persons to be conceived as a community of the plan participants, as an attempt to conclude a settlement agreement or as a simple connecting factor for the judicial shaping of law brought about by the judicial confirmation of the plan (cf. on this discussion relating to the insolvency plan proceedings and to the compulsory settlement proceedings under the Insolvency Act and the Settlement Rules, most recently Fritzsche, *Die juristische Konstruktion des Insolvenzplans als Vertrag*, p. 113 ff. In any case, the judicial confirmation of the plan is intended to acknowledge the will of a majority of the parties involved that satisfies the requirements of §§ 27 f. and to make it valid also vis-à-vis the dissenting parties affected by the plan, provided that the requirements for plan confirmation are met. Irrespective of the interpretation of the commitment brought about by the plan confirmation, the provisions on the plan confirmation are linked to the result of an exercise of will by the participants, which is aimed at the realisation or non-realisation of the legal consequences provided for in the formative part of the plan. Therefore, the provisions on declarations of intent shall apply to the plan offer and the declarations of plan acceptance, unless otherwise provided for in Sections 19 et seq. This applies irrespective of how the plan acceptance is organized, i.e. whether it is carried out by way of a formal vote, in a meeting of those affected by the plan (Section 22) or otherwise in accordance with the modalities specified in the plan offer. The legal regulations and principles, especially with regard to the interpretation of the declarations, must always be applied. This also applies in principle to the handling of deficiencies of will, for which §§ 116 ff. of the German Civil Code are decisive. However, such defects of intent can only be asserted until the confirmation resolution becomes legally binding. After that they are considered to be cured (§ 71 paragraph 6). This restriction takes into account the collective character of the plan approval.

The debtor is also given the opportunity to put the plan to the vote in a court voting procedure. This procedure is based on the provisions of insolvency law regarding the date of discussion and voting. The fact that the provisions on the vote carried out by the debtor do not apply to these proceedings does not mean that the declarations and actions of the parties involved cannot also include declarations of intent. In view of the applicability of the regulations based on insolvency proceedings law, this question, on which nothing in insolvency law depends, can be left open.

### **Re § 19 (Plan Offer) Repara. 1**

The submission of the restructuring plan for the purpose of voting is referred to as a plan offer, which requires acceptance by those affected by the plan. This offer must contain an indication that the plan, if accepted by a majority, will



can also become effective against plan participants who have not accepted the offer. In order to enable those affected by the plan to make their decision on an informed basis, the complete restructuring plan and annexes must be attached to the offer.

### **Regarding paragraph 2**

As not all claims, separation rights, intra-group third-party collateral and share and membership rights of a plan participant are necessarily to be fully included in the restructuring plan and as several included claims and rights of a plan participant can be assigned to different groups, each plan participant must be able to see without doubt from the plan proposal which of the claims and rights to which it is entitled are included in the plan to what extent and in which groups it is entitled to vote and with which voting rights.

### **Regarding paragraph 3**

In principle, it is possible to structure a vote on the restructuring plan in such a way that at no time is there a meeting of those affected by the plan or a judicial discussion and voting meeting. However, it should be ensured that, at the request of a plan-affected party, a joint discussion of the plan by all plan-affected parties is held at least once before the plan is voted on (Section 23 (1)). To ensure that this right is known to all plan participants, it must be pointed out in the plan proposal.

### **Regarding paragraph 4**

As a rule, the plan offer is subject to the written form (§ 126 of the German Civil Code). If, in the course of negotiations on the plan, a different form is agreed between the debtor and individual plan participants, e.g. because a plan participant is satisfied with a transmission of the plan offer in text form, the agreed form applies. For the acceptance of the plan the principle applies that the debtor determines the form in which the declarations of the plan participants are to be made. If the debtor does not make a determination, the acceptance of the plan is also subject to the written form.

### **Re § 20 (Interpretation of the Plan Offer)**

The interpretation rule states that in case of doubt the plan offer is not directed at an isolated binding of the debtor in relation to individual plan participants who accept the offer. Rather it is to be assumed that the debtor wants to be bound to the plan only if either all plan participants agree or the plan is judicially confirmed after acceptance by a sufficient majority of plan participants. Therefore, the plan offer aims exclusively at binding all those affected by the plan.

### **Re § 21 (Acceptance Period)**

The acceptance period of at least 14 days is intended to ensure that those affected by the plan have a sufficient period of reflection before deciding whether to accept or reject the restructuring plan. Although it is regularly also in the interest of the debtor to determine a sufficient period of acceptance, because according to Section 27 the voting rights of the approving plan participants in each group must correspond to at least three-quarters of all voting rights in the respective group and not only to three-quarters of the votes cast. Votes not cast therefore have the same effect as rejections. However, the debtor should not be able to exert pressure on those affected by the plan by setting an unreasonably short deadline in order to force them into a hasty and unjustified decision.

not to move sufficiently thought-out consent. The requirement to grant those affected by the plan sufficient time to consider the plan and to avoid being taken by surprise is also satisfied if the essential contents of the plan have been brought to the attention of all those affected by the plan at least 14 days before the binding offer of the plan. A prerequisite is that the restructuring concept with all essential contents of the plan has been submitted in text form to all those affected by the plan in due time and that the provisions and their explanations show how the legal position of the affected parties is to be shaped by the plan.

## **Re § 22 (Voting within the framework of a meeting of those affected by the plan) Re paragraph 1**

Instead of the voting procedure without an assembly pursuant to sections 19 et seq. the debtor may immediately convene a meeting of the persons affected by the plan to vote on the plan. This can be useful, for example, if it otherwise expects a request by a plan participant for a discussion meeting to be called under section 23(1) or if it has not yet conclusively discussed the restructuring plan with all plan participants in the course of the preceding negotiations. The meeting shall be convened in writing (§ 126 of the German Civil Code). Here too, the minimum notice period of 14 days ensures that those affected by the plan have sufficient time to consider the plan, prevents them from being taken by surprise and ensures that those affected by the plan have sufficient time to organize their travel. Those affected by the plan can only make good use of the reflection period, also with regard to protection against surprise, if the complete restructuring plan is available to them throughout the entire period. The reduction of the period to seven days in the case of electronic participation refers only to the convening notice. Even if electronic participation is permitted, the complete restructuring plan or the residual restructuring concept pursuant to § 21 sentences 2 and 3 must be available to the persons affected by the plan at least 14 days before the date.

## **Regarding paragraph 2**

In order to strengthen the willingness of those affected by the plan to participate, the debtor has the possibility to enable them to participate in the voting meeting also by electronic means. It is the debtor's responsibility to create the technical prerequisites to ensure that all those affected by the plan who participate electronically are aware of all essential processes of the negotiation and can express themselves like those present and communicate with other participants. However, it cannot restrict the possibility of participation to electronic communication channels, so that every person affected by the plan has the right to participate personally at the place of assembly in any case. If those affected by the plan participate by electronic means, the debtor must prove in cases of doubt in accordance with section 67(3) that those affected by the plan who claim to have been prevented from attending in full by technical transmission difficulties were not prevented from attending for reasons within the debtor's sphere of responsibility.

## **Regarding paragraph 3**

The debtor as chairman of the meeting must ensure that all those affected by the plan who wish to comment on the restructuring plan or on other circumstances relevant to the vote are given the opportunity to do so and that a discussion of the points addressed is made possible among those affected by the plan. On request, it must provide information on the plan and the circumstances relevant for its assessment. Insofar as persons affected by the plan have submitted proposals for amendments to the plan in good time (at least one day before the beginning of the meeting), these proposals for amendments shall be discussed individually. Proposals for amendments received late

can also bring the debtor to the discussion, but she does not have to. The debtor can accept proposed amendments, but does not have to. Only the plan which the debtor ultimately puts to the vote is put to the vote; a vote on competing plans is excluded.

#### **Regarding paragraph 4**

If the debtor amends the restructuring plan sent with the notice convening the meeting, whether by accepting a proposal for amendment pursuant to subsection 3, sentences 3 and 4, whether on the basis of the discussions in the meeting or for other reasons, the amended plan may only be voted on in the same meeting if the amendments are limited to individual items. If the amendments go beyond this, a new plan proposal in accordance with §§ 19 et seq. or a calling of a new voting meeting in accordance with paragraph 1 is required. For delimitation, recourse may be had to the case law on section 240 InsO.

#### **Regarding paragraph 5**

Since the reconciliation is carried out separately for each group, individual plan participants who are entitled to several included claims and rights can be called up several times for reconciliation. Within the scope of its freedom to determine the voting modalities, the debtor can, for example, have the vote carried out by ballot paper or by a show of hands. The obligation to electronically confirm receipt of votes cast electronically is intended to ensure that all votes cast are correctly taken into account.

#### **Re Section 23 (Discussion of the Plan) Repara. 1**

If the debtor has not previously given all persons affected by the plan the opportunity to jointly discuss the plan or the restructuring concept implemented by the plan, each person affected by the plan has the right to request the debtor to convene a discussion meeting. The request does not require any justification. If the debtor does not comply with the request, the plan may not be confirmed under section 67(1)(2) even if it is accepted with the required majorities.

#### **Regarding paragraph 2**

The minimum notice period should enable those affected by the plan to prepare for the meeting, to organize their travel and, if necessary, to contact other people affected by the plan in advance and agree on a common line. If electronic participation is made possible, the minimum notice period is reduced to seven days, as the mandatory requirement to organize travel is no longer necessary.

#### **Regarding paragraph 3**

The order of the corresponding application of Art. 22 para. 3 has the consequence that the debtor also presides over the discussion meeting and that the rights of the persons concerned with the plan to information, statement and discussion apply. Proposals for amendments received in time shall also be discussed at the discussion meeting.

#### **Regarding paragraph 4**

The provision ensures that the discussion meeting can fulfil its purposes for the plan participants who request its convening. Therefore, after implementation

At the discussion meeting, all parties affected by the plan were again given the opportunity to decide on the acceptance or rejection of the restructuring plan without being bound by a previously made declaration. If they arrive at a different opinion as a result of the discussion meeting, they can also include this in their voting decision.

#### **Re § 24 (Documentation of the vote) Re paragraph 1**

The documentation of the voting result to be produced by the debtor serves to inform the parties affected by the plan and the restructuring court and enables the parties affected by the plan to check whether the perception of the debtor corresponds to their own perceptions, and the court to check that the voting procedure is conducted properly. The documentation represents a declaration of knowledge of the debtor and does not develop any particular evidential value.

#### **Regarding paragraph 2**

The function of informing those affected by the plan and enabling them to carry out checks can only be fulfilled if the documentation is made available to those affected by the plan without delay.

#### **Re § 25 (judicial plan approval procedure)**

The debtor has the right to have the vote carried out in judicial proceedings in accordance with sections 45 et seq. This may be useful, for example, to avoid doubts as to the proper conduct of the voting procedure, which may lead to a refusal to confirm the plan in accordance with section 67(1) no. 2, paragraph 4.

#### **Re subsection 2 (Voting rights and required majorities)**

The regulations on voting rights and the majorities required for the adoption of the plan are based on the model of the insolvency plan procedure. In doing so, it is dispensed with making the acceptance of the plan dependent on the achievement of a double majority, in accordance with the model of § 244 (1) InsO, in which a head majority must be achieved in addition to a sum majority, i.e. a majority based on the sum of the claim amounts. Rather, in the stabilization and restructuring framework, a 75% qualified majority of the total amount of claims should be sufficient. The requirement of an additional head majority is suitable for counteracting the dominance of large creditors, which can occur in the case of a pure majority of sums. However, the draft addresses this danger in a different way. According to sec. 11 para. 2 sentence 4, separate groups are to be formed for small creditors, which exclude a group-internal dominance of the large creditors over the small creditors. On the other hand, a qualified majority of 75% of the claim sums and not, as in the insolvency plan proceedings, only a simple majority shall be required for the adoption of the plan. In contrast, the statute of an additional head majority would have to provide for precautions against abusive arrangements through the short-term splitting of claims. In contrast to insolvency proceedings, for which the opening of proceedings is the relevant point in time (section 244 (2) InsO), a correspondingly suitable time would have to be determined for the stabilization and restructuring framework. In any case, mechanisms to prevent abusive debt splitting would be suitable to complicate the coordination and plan confirmation process.

## **Re § 26 (voting rights)**

The provisions on voting rights follow the principles of insolvency law. The voting right is determined by the amount of the claim (paragraph 1 number 1). In the case of conditional claims not yet due or claims for unspecified amounts of money, the relevant claim amount shall be determined in accordance with the provisions of Sections 41 et seq. InsO (paragraph 2). For the holders of segregation rights or intra-group third-party collateral, the value of the collateral is decisive (paragraph 1 number 2). For the holders of membership and share rights, the voting right is determined by the participation in the debtor's capital or assets, whereby, following the model of section 238(1) sentence 2 InsO, voting right restrictions, special or multiple voting rights are not taken into account (paragraph 1 number 3).

### **Regarding paragraph 1 Regarding point 1**

Subject to the special provisions in paragraph 2, the voting right of claims shall be determined by the amount of the claim.

### **To number 2**

In accordance with the model under insolvency law (section 76 (2), half-sentence 2 InsO), a separate satisfaction entitlement grants a voting right based on the value of the separate satisfaction entitlement. If the debtor is personally liable to the holder of the expectancy, the voting right may be split: if the holder waives satisfaction from the expectancy or is likely to default on such satisfaction, it may be included in the group of restructuring claims with its claim against the debtor and is entitled to a voting right in this group in the amount of the likely default claim (paragraph 3). In this respect, intra-group third-party collateral is comparable to segregation rights, which is why the same principles for determining voting rights apply here. This is because here too, the creditor is only affected by an encroachment on the security interest to the extent that satisfaction can be expected at all from the realization of the collateral.

### **To number 3**

The regulation on voting rights in the case of included share rights is modelled on Section 238a (1) InsO.

### **Regarding paragraph 2**

Paragraph 2 contains special provisions for determining the voting rights attributable to claims which are not due, conditional or whose amount cannot yet be determined.

### **To number 1**

According to Section 5(1), conditional claims may also be included in the restructuring plan. The economic burden of such claims on the debtor or the economic value of such claims for the creditor is determined not only by the nominal amount but also by the probability of the condition being met. In deviation from the provision of section 42 InsO, which is tailored to claims subject to a condition precedent, the nominal value must therefore be weighted with the probability with which the continued existence of the claim can be assumed in the case of the condition precedent and the occurrence of the claim in the case of the condition precedent.

## **To number 2**

The necessity of discounting non-interest bearing receivables not yet due corresponds to the legal concept of section 41 (2) InsO.

## **To number 3**

The provision allows recourse to section 45 InsO when assessing voting rights for undefined amounts of money and claims expressed in foreign currency or a unit of account.

## **To number 4**

The legal principles developed in accordance with § 46 InsO (German Insolvency Code) apply to claims for recurring services.

## **Regarding paragraph 3**

Paragraph 3 reproduces the regulatory content of section 237 (1) sentence 2 InsO. Anyone who is the owner of a receivable which is secured by a right entitling him to separate satisfaction may not vote with the nominal amount of the receivable in a group of receivables included in a group and additionally with the amount of satisfaction realizable in a group of rights entitling him to separate satisfaction upon realization of the right entitling him to separate satisfaction. In both groups together, the voting weight may not exceed the nominal amount of the exposure. In the group of receivables, voting rights shall only exist to the extent that the voting rights in the group of rights entitling to separate satisfaction fall short of the nominal amount of the receivables. Again, from an economic perspective, the same applies to intra-group third-party collateral. In order to avoid double voting weights, an exposure secured by an intra-group third-party collateral can only give voting rights in the group of restructuring receivables to the extent that the value of the collateral has not already granted voting rights in the group of intra-group third-party collateral. In the group of holders of residual restructuring receivables, the voting rights are therefore based on the receivable amount remaining after deduction of the value of the third-party collateral.

## **Regarding paragraph 4**

If a claim or a right is disputed on the merits or in the amount relevant for the calculation of the voting weight, this shall not delay the vote. The claim or right in dispute shall therefore be assigned a voting right, subject to subsequent clarification by the court. If the debtor carries out the vote out of court (sections 19 et seq.), it may base the vote on the voting weight which it had assigned to the holder of the claim or right in dispute. However, it is also free to base the vote on a different voting weight, provided that it discloses this to the persons affected by the plan in the course of the vote. The allocation of the voting weight is verifiable by the restructuring court in the course of the examination of the confirmation requirements (Section 67 (3) sentence 2). In order to document the voting weight dispute also for a review by the court, it must be noted in the documentation of the voting result that, to what extent and for what reasons the voting weight was disputed.

## **Re § 27 (Required majorities)**

In Art. 9 para. 6 subpara. 1 sentence 1, subpara. 2, the Directive leaves the transposition legislators the choice of whether the adoption of the plan in the individual group should require a simple majority or a higher majority of up to 75%. In addition, a majority of heads may also be required in addition to a majority of totals (Art. 9 paragraph

6, first subparagraph, second sentence, of the Directive). On this point, the draft deviates from the model of § 244 (1) InsO under insolvency plan law, according to which a double majority is required in each group, i.e. a simple majority of the total and of the head. Thus, the draft avoids the complications associated with the requirement of a head majority with regard to possible circumvention strategies. The requirement of a head majority can only fulfil its purpose if a point in time is determined which is decisive for the allocation of the demands and rights entitled to vote to the heads. Otherwise, the parties involved would be free to expand the base of voting heads by splitting the voting claims and rights. Although it would be possible to determine appropriate dates for a corresponding deadline, this would burden the voting and in particular the plan confirmation procedure with a question that is susceptible to dispute. In order to relieve the procedure of such contentious issues, the draft dispenses with the anchoring of a double majority. Instead, a qualified majority of 75% is required, which will take over the function of the head majority for a long time to counteract the dominance of large creditors over smaller creditors. Finally, in order to exclude such dominance, § 11 paragraph 2 sentence 4 requires that separate groups be formed for small creditors.

### **Regarding paragraph 1**

Following the insolvency plan law model (§ 243 InsO), each of the groups formed according to § 11 votes separately on the insolvency plan. In each of these groups, subject to the possibility of a cross-group vote of minorities under § 28, the majority of 75% of the total amount required under paragraph 1 must therefore be achieved. The voting weight granting a claim or right shall be determined in accordance with section 26. The sum of the voting rights attributable to the claims or rights combined in a group shall constitute the reference value for determining the required majority of votes in favour of the plan. A majority based solely on the sum of the voting rights of the group members present is, by contrast, insufficient.

### **Regarding paragraph 2**

In accordance with section 244 (2) InsO, paragraph 2 stipulates that votes from jointly held claims and rights are only considered once.

### **Regarding § 28 (cross-group majority decision)**

As in the insolvency plan procedure (section 245 InsO), it must be possible in the stabilization and restructuring framework pursuant to Article 11 of the Directive that a plan can be confirmed against the vote of a group. § 245 InsO largely meets the requirements which Article 11 requires of a corresponding provision on majority voting across groups. Admittedly, according to Article 11 (1) (b) (i) of the Directive, such a decision should require that a group of secured creditors belongs to the majority of the approving groups, whereas § 245 (1) (3) InsO is satisfied with the approval of a majority of the groups. However, if this requirement is not met, confirmation of the plan should also be possible under the conditions of Article 11 (1) (b) (ii) of the Directive. According to this, at least one group whose members are entitled to valuable claims or rights, taking into account the alternative scenario, must have given its consent, although Member States are free, pursuant to Article 11(1), third subparagraph, to increase the required number of consenting groups. The bottom line is that a regulation based on section 245 InsO only requires an addition to ensure that the groups in favour of the plan solution include at least one group of persons entitled to separate satisfaction or of non-subordinate restructuring creditors. It is true that it is not guaranteed for every conceivable case that

non-subordinated restructuring claims in the alternative scenario have a prospect of at least partial satisfaction. However, point (b) of the first subparagraph of Article 11(1)(b)(ii) of the Directive allows for the application of general rules excluding those groups which cannot reasonably be expected to receive at least partial satisfaction in the alternative scenario.

In contrast to section 245 (2) no. 2 InsO, Article 11 (1) first subparagraph letter c) of the Directive allows a plan confirmation against the vote of a group of creditors even if a group of creditors which is subordinate in relation to this group receives a value under the plan, provided that only the rejecting group is placed in a better position than its subordinate group (so-called relative priority rule). However, under Article 11 (2), Member States may also follow the path taken by section 245 (2) no. 2 InsO and exclude a plan confirmation against the vote of a rejecting group as soon as a value is assigned to a subordinate group (so-called absolute priority rule). Finally, it is also possible to follow the absolute priority rule and to break it selectively (second subparagraph of Article 11 (2) of the Directive). The draft follows the latter approach. Following the model of section 245 (2) no. 2 InsO, it is based on the absolute priority rule and breaks this rule in two cases in favour of the debtor or the persons involved in it. According to this provision, a majority decision to the detriment of a group of creditors shall not be opposed to a group-wide majority decision if the debtor or a managing shareholder participating in it has undertaken to cooperate in the decision. It should also be harmless if the intervention in the rights of the dissenting group of creditors is limited to a postponement of maturity.

### **Regarding paragraph 1**

Paragraph 1 essentially corresponds to its model under insolvency plan law in Section 245(1) InsO.

#### **To number 1**

Paragraph 1(1) corresponds to Paragraph 245(1)(1) and at the same time transposes point (a) of the first subparagraph of Article 11(1), in conjunction with point (d) of the first subparagraph of Article 10(2) and point (6) of Article 2(1) of the Directive, as regards the criterion of the creditor's interest, according to which a creditor may not be placed in a worse position by the plan than it would have been without it. As with section 245 (1) no. 1 InsO, the next best alternative scenario is decisive in (1) no. 1, i.e. the situation in which the creditor would find herself in the event of failure of the plan; liquidation may not be assumed without further ado, but only as the next best scenario if there is no prospect of selling the company or continuing it otherwise (cf. section 8 (2)).

#### **To number 2**

The provision based on section 245 (1) no. 2 InsO regarding the requirement of an appropriate participation in the plan value is filled out by the provisions of paragraphs 2 et seq.

#### **To number 3**

Pursuant to section 245 (1) no. 3 InsO, the consent of at least a majority of the voting groups is required. However, notwithstanding the wording of section 245 (1) no. 3 InsO, in cases where only two groups have been formed, the consent of one group is sufficient (see recital 54 of the Directive). In order to meet the requirements of point (b) of the first subparagraph of Article 11(1) of the Directive in



In order to do justice to both variants, it must be demanded that at least one group of holders of separation rights or one group of holders of restructuring claims must also be represented among the majority of the approving groups.

### **Regarding paragraph 2**

Paragraph 2, based on its model in section 245 (2) InsO, specifies the characteristic of an appropriate participation in the plan's added value and thereby implements the requirements of Article 11 (1) subparagraph 1 letters c and d and paragraph 2 of the Directive.

#### **To number 1**

Paragraph 2 number 1 serves to implement the requirements of Article 11 (1) subparagraph 1 letter d) of the Directive and corresponds to section 245 (2) number 1 InsO.

#### **To number 2**

The overruling of a group in which a sufficient majority of those affected by the plan has not been achieved shall - apart from the special case regulated in sentence 2 - only be permitted under consideration of the absolute priority rule. In this respect, the regulation corresponds to the model under insolvency plan law in Section 245 (2) no. 2 InsO. It is clarified - also in the regulation under insolvency plan law (cf. Article 5 No. 32) - that an allocation of value to the debtor or a shareholder is harmless if it is compensated by a payment into the debtor's assets. In such a case, there is no value allocation which would be to the detriment of the senior creditors.

#### **To number 3**

The prohibition of the betterment of creditors with equal ranking who are affected by the plan is based on the provision in section 245 (2) no. 3 InsO and implements the corresponding requirement of point (c) of the first subparagraph of Article 11 (1) of the Directive. In deviation from § 245 (2) no. 3 InsO, however, only creditors affected by the plan are to be included in the settlement. The reason for unequal treatment vis-à-vis the holders of claims not included is the partially collective character of the restructuring plan. Abuses are to be counteracted by means of the control of appropriateness according to § 10.

### **Regarding paragraph 3**

Paragraph 3 contains narrowly defined exceptions to the absolute priority rule

#### **To number 1**

Pursuant to No. 1, the absolute priority rule is broken in favour of the debtor or a managing shareholder participating in it, provided that the debtor or a managing shareholder has undertaken to cooperate in the implementation of the plan as required. In these cases, the realization of the plan's added value - which is also in the interest of the creditors - is not possible without the debtor or the unit holder. Insisting on the absolute priority of the creditors' claims over the claims and interests of the debtor and its shareholders would therefore not be in the interest of the creditors whose protection the absolute priority rule is intended to serve.

#### **To number 2**

The absolute priority rule is also broken under No. 2 if the interference with the rights of the dissenting group of creditors is so minor that it would lead to a complete displacement of the debtor or the persons involved in it as

would make it appear disproportionate. This can be assumed if no intervention is made in the substance of the creditor's claims, but a deferral of maturity of no more than one year is to be agreed.

#### **Regarding paragraph 4**

Creditors who are entitled to third-party collateral within the group should only be able to be included in this group despite the lack of a majority if the creditors concerned receive compensation commensurate with the value of their collateral.

#### **Regarding paragraph 5**

The regulation corresponds to § 245 (3) InsO

##### **To number 1**

The provision corresponds to point 1 of the third paragraph of Article 245(3) and to point (c) of the first subparagraph of Article 11(1) of the Directive.

##### **To number 2**

This provision corresponds to § 245 paragraph 3 number 3 and is without prejudice to paragraph 3 number 1, which may provide for unequal treatment of unit holders.

#### **Re Chapter 2 (Restructuring and Stabilization Instruments)**

Chapter 2 brings together the procedural rules governing the procedural assistance provided under the stabilization and restructuring framework. In addition, Sections 42 et seq. contain extra-procedural provisions on the obligations of the managers of debtors with limited liability during the *lis pendens* of the restructuring case and on the inadmissibility of solution clauses linked to the *lis pendens* of the restructuring case.

The stabilization and restructuring framework is not conceived as an integrated procedure - for example, following the model of the former settlement order - but as a framework of procedural assistance which the debtor can avail itself of in the course of a residual restructuring project pursued by it. The use of the procedural assistance of the framework therefore does not depend on a formal opening of the proceedings, which takes place on the basis of an application for opening of the proceedings if the prerequisites for opening the proceedings are met. The individual procedural assistance may also be claimed without such opening of proceedings and in principle independently of each other, provided that the requirements for the decision or measure sought within the framework of the procedural assistance are met. Whether and in which combination and order they are claimed, the debtor has to decide on his own responsibility which party is responsible for the structuring, organization and execution of the overall process. Against this **background**, a uniform procedural relationship that integrates all procedural aids would appear to be an unnecessary formalism that would arouse associations with the procedural restructuring options under insolvency law and thus also carry the stigma that is sometimes attached to the latter. Instead of an application and a formal opening of proceedings following such an application, a unilateral notification by the debtor is required under § 31, by which the debtor notifies the court of the restructuring plan. This notification enables the court to familiarize itself with the remaining restructuring matter and to prepare itself for later applications by the debtor, which - as in the case of an application for a stabilization order - may be urgent. On the other hand, however, there is also a need for a connecting factor under jurisdictional law for the later use of procedural assistance. The same court (§§ 34 f.) and the same judge at this court should have jurisdiction for all decisions in a restructuring case (§ 36). In order to refer in this respect to the general

In order to be able to fall back on procedural principles, the notification of the restructuring project is deemed to have the effect of making the notified restructuring case legally pending (Section 31(3)); in this respect, a procedural volume is constructed which combines the procedural assistance which is to be used for implementing the notified project into one restructuring case. As a consequence, the jurisdiction of the restructuring court in particular remains unaffected by the debtor's withdrawal (Section 261(3) (1) of the Code of Civil Procedure (Zivilprozessordnung- ZPO)).

The waiver of the creation of a uniform residual invoicing procedure is compatible with the requirements of the directive. According to Article 4(1) it must be ensured that debtors have access to a framework. According to paragraph 5 of the same provision, this framework may either take the form of a single procedure or present itself as a coherent combination of a variety of procedures, measures and provisions. It is true that paragraph 7 of the same provision refers to the fact that the framework is available upon the debtor's request. However, this does not call into question the validity of the basic decision taken in paragraph 5 for the fundamental openness of the procedural concept, but merely expresses that the procedural aids of the framework can be used solely on the debtor's initiative, unless the Directive makes or permits a different provision elsewhere.

The general provisions of Section 1, which always apply when a debtor notifies or wishes to notify a restructuring project, are followed in Sections 2 to 6 by the special provisions on the individual procedural aids. These are the coordination of the plan in the course of a court hearing and coordination meeting (sections 45 et seq.), the preliminary examination in the case of an out-of-court plan coordination (sections 47 et seq.), the termination of the contract (sections 49 et seq.), the stabilization (sections 53 et seq.) and the confirmation of the adopted plan (sections 64 et seq.).

### **Regarding Section 1 (General Provisions)**

The procedural provisions of the first sub-section are followed in the second sub-section by provisions on the notification of insolvency and over-indebtedness (§ 42), on the liability of the executive bodies (§ 43) and on the inadmissibility of certain solution clauses which are linked to the *lis pendens* of the restructuring case or the use of the procedural assistance of the framework (§ 44).

### **Re subsection 1 (Instruments of the stabilization and restructuring framework; procedures)**

#### **Re § 29 (Instruments)**

Paragraph 1 of the provision outlines the scope of application of the procedural aid under the stabilisation and restructuring framework. These are addressed to debtors who are at the stage of imminent insolvency within the meaning of section 18 (2) InsO. Paragraph 2 lists the procedural assistance specified in more detail in sections 2 to 6 (sections 45 et seq.) and refers to them by the term instrument. Paragraph 3 clarifies that the instruments may in principle be used independently of each other.

#### **Regarding paragraph 1**

Paragraph 1 identifies the sustainable management of the impending insolvency of debtors eligible for restructuring under section 30 as the objective of the stabilization and restructuring framework. In conjunction with section 33(2) no. 1, it can be concluded from this for the material scope of application that the impending insolvency of debtors capable of restructuring under section 30 is to be dealt with on a sustainable basis.

The fact that insolvency today is one of the prerequisites for access to the procedural aids of the framework, which the provision refers to as instruments, and that the sustainable management of this very threat of insolvency is one of the objectives of the procedural aids.

### **Regarding paragraph 2**

Paragraph 2 contains a list of the judicial instruments of the stabilization and restructuring framework available at the debtor's request.

#### **To number 1**

The vote of the persons affected by the plan on the restructuring plan may, if the path of free plan voting pursuant to Sections 19 et seq. cannot or should not be taken, be carried out in a court discussion and voting meeting which the restructuring court shall schedule in accordance with Section 45 (subject to the provision in Section 80 para. 1) upon application by the debtor. In principle, the debtor has the choice whether to organize the voting out of court or to apply for a court hearing and voting session.

#### **To number 2**

Upon application by the debtor, the restructuring court may confirm the restructuring plan, which the parties affected by the plan have previously accepted with the necessary majorities, in accordance with sections 64 et seq. and thus bring about the effects pursuant to sections 71 et seq.

#### **To number 3**

Before submitting the restructuring plan to those affected by the plan for approval, the debtor may submit the plan to the restructuring court for preliminary review pursuant to sections 47 et seq.

#### **To number 4**

In accordance with the provisions of sections 49 et seq. the debtor may request the termination of a mutual contract which at the time of filing the request has not been performed or not fully performed by the debtor and the other party. The claim for compensation of the other party resulting from the termination of the contract (section 52(2) first sentence) may then be structured in the structuring part of the restructuring plan (section 52(2) second sentence).

#### **To number 5**

The debtor may apply for a stabilization order in accordance with sections 53 et seq. to support the restructuring negotiations with its investors.

### **Regarding paragraph 3**

Paragraph 3 clarifies that the restructuring instruments can in principle be used independently of each other. No legal requirements are given to the debtor with regard to whether, the selection of the instruments used and their sequence. The instruments are assistance offered by the legal system for the implementation of a restructuring project, which can be used if the relevant conditions are met. If the negotiations with the parties involved result in a mutually agreed settlement, it is also possible that none of the instruments need to be used.

Paragraph 3 thus also expresses that the instruments of the Stabilization and Restructuring Framework can only be used upon request of the debtor and that the debtor is thus in principle in control of the proceedings. Only the debtor can apply for restructuring instruments (with the exception of the judicial plan approval procedure in case of a necessary appointment of a restructuring officer in the cases of section 80 para 1), and no restructuring plan can be put to the vote without a plan submission by the debtor. The debtor is also free to withdraw the notification under section 31 at any time and thus terminate the *lis pendens* of the restructuring case (section 31(4)(1)). Moreover, only the debtor may request that public notices be made (section 88(1), first sentence). No use is made of the option under Article 4(8) of the Directive to make the preventive restructuring framework available also at the request of creditors or employee representatives. A third-party application right would bring the stabilization and restructuring framework closer to an insolvency proceeding and bypass the finding that a reorganization can hardly ever succeed if it is to be enforced against the debtor's will.

### **Re § 30 (Restructuring ability) Repara. 1**

The instruments of the stabilization and restructuring framework may be used under paragraph 1 - subject to the restrictions in paragraph 2 - by any debtor whose assets are subject to insolvency proceedings. In principle, this includes all natural persons and legal entities (section 11 (1) sentence 1 InsO), associations without legal capacity (section 11 (1) sentence 2 InsO) and companies without legal personality (section 11 (2) no. 1 InsO). The restructuring framework is also open to a dissolved legal entity or company without legal personality, provided that its continuation is intended.

According to the second sentence of paragraph 1, the restructuring framework is only open to natural persons if they carry out a business activity, as required by Article 1(2)(h) of the Directive. In this case, the instruments of the stabilization and restructuring framework are also limited to the entrepreneurial activities of the natural person. This results from the word "insofar" in the second sentence of paragraph 1. For the termination of the contract this restriction is also expressed in § 49 (2) no. 3 and for the restructuring plan in § 6 sentence 2.

### **Regarding paragraph 2**

Paragraph 2 excludes from the restructuring framework those financial undertakings for which Article 1(2)(a) to (f) of the Directive makes this mandatory.

In accordance with the option provided for in Article 1(3) of the Directive, access to the restructuring framework is also closed to certain other financial companies. This concerns companies which are subject to special rules under which the national supervisory or settlement authorities have extensive powers of intervention comparable to those existing for the companies referred to in Article 1(2) of the Directive.

### **Re § 31 (Notification of the restructuring plan)**

According to Section 31, notification of the restructuring project is a basic requirement for the use of the instruments of the stabilization and restructuring framework. In the absence of a notification or if the notification has lost its effect, in particular because the court has reversed by order the restructuring matter that became pending by virtue of the notification pursuant to paragraph 3 (section 33), the instruments of the framework cannot be used.

can be taken. The immediate consequence of the notification, without the need for a court decision, is that the notified restructuring project is outlined in terms of content and becomes legally pending as a restructuring case, so that the instruments of the stabilization and restructuring framework can be used for its implementation. The instruments, the use of which is thus open to the debtor, are combined into a single case via the *lis pendens* of the restructuring case. Although the individual instruments are each separate proceedings, the restructuring case brought to court as a result of the notification of the project combines them into a single entity, particularly in terms of jurisdiction. The same court and the same judge is always competent for them (§ 36).

Beyond these procedural functions, the notification has the task of informing the court about the restructuring project and giving it the opportunity to prepare for the notified restructuring case, in which, as in particular in the case of stabilization, applications can also be expected which are urgent and must be decided quickly. For this reason, the notification shall be accompanied by a draft restructuring plan or a concept for the notified restructuring project as well as a description of the status of negotiations with the parties involved (para. 2), which shall be specified and updated in accordance with the status achieved in the matter and shall be explained by the debtor upon request by the court as part of its general duty to provide information pursuant to Section 39 para. 2. The transparency required in this respect is at the same time an expression of the idea dominating the draft that the legal system reserves the procedural assistance of the stabilization and restructuring framework for serious and well-prepared projects which are prepared and implemented with due care and diligence (section 42 para. 1), which includes a planned and comprehensible procedure which must be made transparent to the court which is to grant the procedural assistance.

#### Regarding paragraph 1

With the notification the debtor declares that it intends to make use of the instruments of the stabilization and restructuring framework for the realization of the restructuring project which is specified in the draft residual restructuring plan or the restructuring concept to be attached to the notification pursuant to para. 2 no. 1. This is a unilateral procedural act and not an application that would require a decision by the court. The effects which the notification is intended to produce, namely the establishment of the *lis pendens* of the restructuring case (paragraph 3) and the further consequences linked to it, therefore occur without further ado and continue until the notification loses its effect (paragraph 4). The latter may also be the consequence of a court decision which cancels the restructuring case that has become legally pending as a result of the notification (Section 33) and which, since it may also be linked to circumstances that already existed at the time of the notification, acts as an instrument of downstream access control.

The notification of the restructuring plan is also intended to ensure that the court has a sufficient information basis and is able to make a decision on the requested instruments of the stabilization and restructuring framework, taking into account the urgency of the matter. Therefore, the notification should be made as early as possible before the debtor's first application, so that the court has sufficient time to familiarize itself with the actual circumstances and the framework conditions as well as the legal issues and to make any organizational preparations that may become necessary.

## Regarding paragraph 2

Pursuant to para. 2, the notification of the restructuring project must be accompanied by a draft restructuring plan or a concept for the intended restructuring and a description of the status of negotiations which the debtor has already conducted with the parties involved. If it is intended to involve also medium-sized, small or micro enterprises or even consumers in the restructuring in such a way that their claims or rights are structured or the enforcement of such claims is to be temporarily blocked under a stabilization order, this must be notified - with a view to the mandatory appointment of a restructuring officer provided for in these cases (section 77 para. 1). It must also be indicated - also in view of the possible necessity of the appointment of a restructuring commissioner in this case (section 77(2)) - whether in enforcing the concept - possibly already concretized in a draft plan - it can be expected that it can only be enforced against the resistance of a group to be formed in accordance with section 11.

## To number 1

According to point 1, the debtor must attach to the notification of the restructuring plan a draft plan or at least a concept which, on the basis of a description of the nature, extent and causes of the crisis to be overcome, describes the objective of the restructuring and the measures envisaged to achieve that objective. This is based on the idea that the seriousness and prospects of a restructuring project can only be understood on the basis of a concrete plan or at least a sufficiently concrete concept and that the aid provided by the stabilization and restructuring framework should only be achievable if the debtor makes its project transparent on the basis of such a concept. It is not ignored that in practice, restructuring efforts initially start from a rough concept, which in the course of further efforts and negotiations grows into a detailed and operationalizable full concept that can be translated into a complete plan (see Philipp/Andersch/Henn, INDat Report 3/2019, p. 30 ff.). Paragraph 3 therefore links the *lis pendens* of the restructuring case solely to the notification made. Even the consequences linked to the legal *lis pendens* of the restructuring case, such as in particular the conversion of the obligation to file for insolvency into an obligation to notify the restructuring court of insolvency (§ 42 para. 1), do not depend on the fact that the draft plan or the concept stands up to an examination to be carried out according to substantive criteria. Deficiencies in the plan or concept may, however, have an effect on the progress of the restructuring case if they are not remedied. Where the debtor does not yet attach a fully developed plan or concept to the notification of the restructuring project, the requirements set out in No. 1 will develop their full force in the further course of the case, in particular if the debtor applies for the issuance of a stabilization order, which is not possible if no comprehensible concept is available (section 55(1)). In such a case, the debtor shall concretize and update the draft plan or concept in accordance with the status achieved in the course of the restructuring process (section 54 para. 2 no. 1). If the debtor does not succeed in remedying any incompleteness or other deficiencies which, according to the status of the project, should be remediable, even irrespective of the use of a specific instrument, this may justify the assumption that the debtor's intention to restructure lacks the necessary seriousness and that the debtor does not operate the restructuring matter with the diligence of a prudent and conscientious restructuring manager; in these cases, therefore, a cancellation of the restructuring matter may also be considered (section 33(1) no. 4). For if the debtor is not able to convey to the court on the basis of which facts and by which means she is aiming at which goal, it cannot be assumed that she is able to persuade the creditors and other parties involved to make concessions. If the court is unable to make a complete

and conclusive concept are presented, there is no reason from the point of view of the legal system to give support against assistance for the implementation of measures which are to be enforced against the will of those affected by them.

### **To number 2**

The information on the status of negotiations with creditors, persons involved in the debtor and third parties enables the restructuring court to assess whether and what support the restructuring project has and what resistance can be expected, which may have to be overcome by using the instruments of the stabilization and restructuring framework.

### **To number 3**

The procedural aid provided under the stabilization and restructuring framework is made available for the realization of serious and conscientious restructuring projects. The debtor is therefore not only obliged to prepare the project properly on the basis of a concept. Rather, the debtor must also comply with the extensive obligations under section 32, which are intended to ensure that the debtor makes responsible use of the instruments made available to it under the stabilization and restructuring framework in the interests of the creditors. In doing so, the debtor must be in a position to act accordingly with regard to its obligations towards the creditors. If the debtor is not in a position to do so on his own initiative, he has to make use of the expertise of consultants who, on the basis of their experience and expertise, can put the debtor in a position to meet the requirements of creditor-protecting conduct in particular.

### **Regarding paragraph 3**

Since the stabilization and restructuring framework is a loose combination of procedural assistance which is not integrated into the framework of a uniform procedure, a connecting factor is required in terms of jurisdictional law to ensure the uniform jurisdiction of a court and the same judge (section 36) for the applications with which the debtor wishes to avail itself of the procedural assistance for the implementation of the notified restructuring project which forms a uniform subject matter. Since this effect is to occur without a court decision, it is directly linked to the notification by the debtor. This has the particular consequence that the jurisdiction of the originally competent court does not change as a result of circumstances occurring at a later date, such as a withdrawal of the debtor from the district of the court, and that the use of instruments of the framework at another court is not permitted (Section 261 (3) ZPO).

The *lis pendens* shall be deemed to be established by the notification without the need for a decision by the court in this regard. In particular, it is irrelevant whether the draft restructuring plan to be attached pursuant to paragraph 2 or the concept or the presentation of the state of negotiations to be attached alternatively meet certain requirements with regard to content. This is because the *lis pendens* of the restructuring case are linked to further consequences which do not tolerate legal uncertainty as to whether the *lis pendens* have occurred. These include, above all, the conversion of the existing obligation to file for insolvency under § 15a InsO into an obligation to notify the restructuring court (§ 42 (1)). For even if the debtor's managers can fulfil their duty of disclosure by filing an insolvency petition that meets the requirements of § 15a InsO, there must be no doubt about the existence of both duties, if only because of the punishment of both duties. The debtor's need for the greatest possible transparency vis-à-vis the court is therefore satisfied by the obligation to update and concretise the annexes to the notification (section 32 (2)) and the requirements set out in the



Consequences in the event of non-compliance (Section 33(1)(3) and (4)( a)) must be taken into account.

#### **Regarding paragraph 4**

Paragraph 4 regulates the circumstances in which the notification loses its effectiveness.

##### **To number 1**

The cessation of *lis pendens* in the event of a withdrawal by the debtor is an expression of her dominance of the proceedings. Only the debtor has access to the stabilization and restructuring framework. Creditors have the possibility to bring about a corporate reorganization without or against the debtor's will only under the conditions and within the framework of the insolvency proceedings.

##### **To number 2**

Once a restructuring plan has been legally confirmed, all that is required is its execution and the restructuring case can be dismissed. This can be different only if the confirmation has been denied. In this case, it should not be ruled out a *limine* that the debtor will continue the restructuring project on the basis of a new plan or concept.

##### **To number 3**

The notification also loses its effect if the court, in accordance with § 33, overrides the restructuring case made legally enforceable by the notification.

##### **To number 4**

The instruments of the stabilization and restructuring framework are not designed to be used indefinitely. In particular, a suspension of enforcement and liquidation obtained by means of a stabilization order may be drawn upon for a maximum of four months, if not only the judicial confirmation of an adopted plan is still outstanding. As a rule, it should therefore be assumed that the restructuring plan can be implemented within six months. In exceptional cases, the debtor should be able to extend the period of validity of the notice once.

#### **Re section 32 (Duties of the debtor)**

The provision lays down basic obligations of the debtor, the breach of which may be linked to the cancellation of the restructuring matter and thus to the denial of access to the instruments of the stabilization and restructuring framework (§ 33). This is intended to ensure the appropriate use of the instruments of the framework and to prevent misuse and abuse.

#### **Regarding paragraph 1**

The instruments of the Stabilization and Restructuring Framework are made available for the realization of serious restructuring projects that safeguard the interests of creditors and must therefore be carried out with due care and diligence. In contrast to the formal framework of the insolvency proceedings, the debtor is granted more extensive freedom to shape and organize the overall process on his own responsibility. The inherent freedom of design and organization in achieving legal consequences that burden the parties involved in the process requires a return to the goal of protecting the interests of the creditors. In particular, the stabilization and restructuring framework should not be used to

delay and delay in the crisis management process required under § 2 in the interest of the creditors may be abused or even to carry out measures that endanger or disadvantage creditors under the guise of a stabilisation order. If the debtor manifestly and seriously violates its obligations to operate the project conscientiously while safeguarding the interests of the creditors, this may also result in the cancellation of the restructuring matter (section 33 para. 1 no. 4 letter a).

#### Regarding paragraph 2

According to paragraph 2, the debtor is obliged to inform the court of any material change concerning the subject matter of the notified restructuring plan and the description of the status of negotiations. This is to be understood against the background that it will not always be possible at the beginning of a project to present a fully developed and thoroughly negotiated concept or even a draft plan. It therefore also follows from this obligation that the draft plan or concept attached to the notification must be specified and updated in line with the progress of the restructuring case, in particular the status of the negotiations with the affected parties (sentence 1). The provision in sentence 2 ensures that the debtor's obligation under sentence 1 in the special case of an already obtained stabilization order pursuant to sec. 54 also extends to such changes which affect the restructuring plan. This provision ensures that the court, in the context of a stabilization order which interferes with the rights of the creditors concerned to a particular extent, can obtain information at an early stage and on an ongoing basis which is relevant for assessing the debtor's continued solvency and which is intended to enable the court to terminate the stabilization order under section 63 if the debtor becomes insolvent. If a restructuring commissioner has been appointed, the obligations under sentences 1 and 2 shall also apply to him.

#### Regarding paragraph 3

The instruments of the Stabilization and Restructuring Framework are generally not available to companies that are ready for insolvency (Section 33 (2) sentences 1 and 2). The occurrence of an inability to pay within the meaning of section 17 (2) InsO or, if this is also a reason for opening insolvency proceedings, over-indebtedness within the meaning of section 19 InsO generally requires the opening of insolvency proceedings. These reasons for opening insolvency proceedings mark in-depth stages of insolvency which, in the interest of all creditors, require management within the framework of overall proceedings involving all creditors. The stabilization and restructuring framework is generally not suitable as a summary of only partial and collective procedural assistance. Exceptions are only conceivable if the intended restructuring is about to be completed, in particular because the confirmation of an already adopted restructuring plan is imminent and it can be expected that it will also lead to the elimination of the insolvency situation that has occurred (§ 33 para. 2 no. 1). In order to give the court the opportunity to examine whether the use of the instruments should exceptionally continue to be possible despite the fact that the restructuring plan is mature for insolvency (§ 33 (2) sentence 3) or whether the restructuring matter should be cancelled, the debtor is required under (3) to notify the court immediately if the insolvency situation has occurred. In contrast to the obligation set out in section 42 para. 1, which is directed at the debtor's managers, the obligation set out in para. 3 is an obligation of the debtor whose non-compliance has the procedural consequence of terminating the restructuring matter and thus access to the instruments of the stabilization and restructuring framework. The duty of notification always applies, irrespective of the legal form of the debtor, to insolvency pursuant to section 17 (2) InsO (sentence 1), and in the case of corporate bodies with limited liability also to over-indebtedness pursuant to section 19 (2) InsO (sentence 2). It must be distinguished from the duty of disclosure under section 42 (1), which is directed at the managers of debtors with limited liability.

If the envisaged restructuring has sufficient prospects of being implemented, in particular if it is expected that a restructuring plan already submitted for approval will be accepted and confirmed, the envisaged design effects of the restructuring plan can be taken into account in the examination of over-indebtedness and insolvency by taking into account the claims subject to the regulations of the design part with the due dates and in the amount they are to receive under the plan.

#### **Regarding paragraph 4**

If the notified project has no prospect of success, in particular because it is evident that it lacks the support of those on whose approval the feasibility of the project depends, there is no reason to continue to provide the debtor with the instruments of the stabilization and restructuring framework. The lack of prospect of implementation is to be assumed if the rejection of the project is so widespread among those whose consent would be required as parties affected by the plan that it cannot be expected that a restructuring plan representing the project can be adopted with the required majorities (sections 27 et seq.). However, the rejection must have been expressed in a serious and final manner. A negative attitude which is open to concessions by negotiation is therefore harmless at least as long as these concessions do not call into question the feasibility of the restructuring plan.

#### **Re § 33 (cancellation of the restructuring matter)**

The restructuring case brought to court by notification is annulled by the court by order if the reasons stated in the provision are present. Since such a cancellation can also refer to circumstances that existed at the time of the notification, the possibility of cancellation also has the function of a downstream access control. The revocation is made ex officio. As the *lis pendens* of the restructuring case alone do not yet affect the rights or interests of third parties, we do not provide for a right of third parties to file an application. However, third parties do have the right to apply for the cancellation of a stabilization order (Section 62 (2)).

#### **Regarding paragraph 1 Regarding point 1**

Insolvency proceedings already opened in respect of the debtor's assets claim priority over the use of restructuring instruments pursuant to point 1. This already follows from the fact that the preventive, insolvency averting purpose can no longer be achieved if insolvency proceedings are opened. In addition, a reorganization of the company can also be implemented in insolvency proceedings, and insolvency law provides many legal and judicial support instruments for such a reorganization in the opened proceedings, even beyond the possibilities of the restructuring framework. A coexistence of insolvency proceedings and the use of instruments of the stabilization and restructuring framework does not promise any benefit. An exception is made in the unlikely event that insolvency proceedings have been opened contrary to the blocking effect of a stabilization order (Section 62 (2)) and must therefore be discontinued without further ado.

#### **To number 2**

The lack of local jurisdiction of the court also constitutes a ground for annulment. At the latest at the time when the debtor makes use of restructuring instruments, the court must examine its jurisdiction. If the restructuring court requested by the debtor is not competent, it must inform the debtor of this and set a deadline for the submission of a request for referral or, if competence is lacking in

Germany is not given to set for the withdrawal of the advertisement. After the unsuccessful expiry of the deadline, the court must set aside the restructuring case.

#### To number 3

The procedural aids of the stabilization and restructuring framework are offered for appropriate use. Debtors who carry out a restructuring project with the necessary seriousness and conscientiousness should be able to make use of them. This includes a planned and comprehensible procedure which must be made transparent to the court at all times. The instruments of the framework are not created for debtors who are unable to commit themselves to a concept, to specify such a concept according to the state of the negotiations, or who in the course of their management jeopardize the achievement of the restructuring goal or the interests of the creditors. Since the legal effects of the notification occur without an admissibility examination by the court, the court has the possibility to set a reasonable time limit for the debtor to submit a draft restructuring plan or a mature and coherent restructuring concept in cases where the attachments to be attached to the notification do not meet the requirements that can be imposed on a debtor who pursues a restructuring project with the necessary seriousness and conscientiousness. The appropriateness of the deadline has to be based on the objectives of this framework and the status of the project at the time of the deadline setting, which can be expected from a restructuring manager operating the project properly and conscientiously. If this period expires without success, this allows the conclusion that the debtor is not in a position to operate the restructuring project with the diligence of a prudent and conscientious restructuring manager and therefore justifies the cancellation of the restructuring matter in order to protect the interests of the creditors.

#### To number 4

Serious breaches of duty by the debtor demonstrate its unsuitability for making use of the instruments of the stabilization and restructuring framework. This is because these show that the debtor is not willing or able to protect the interests of all creditors, which is a prerequisite for the intervention in the rights of the creditors associated with the instruments.

The instruments of the Stabilization and Restructuring Framework are made available for the realization of serious restructuring projects that safeguard the interests of creditors and must therefore be carried out with due care and diligence. In particular, the stabilization and restructuring framework should not be misused to delay or delay the crisis management process required under section 2 in the interests of creditors or even to implement measures that endanger or disadvantage creditors under the guise of a stabilization order. If the debtor manifestly and seriously violates its obligations to operate the project conscientiously while safeguarding the interests of the creditors, this may also result in the cancellation of the restructuring matter (section 32 para. 1 no. 4). The limitation to serious breaches of duty is aimed at measuring the debtor's breach to be sanctioned not by the degree of her fault, but rather by focusing on the quality of a breach of duty and the danger to the interests of the creditors as a whole, which must be safeguarded within the restructuring framework, and the risk to their legal and asset positions associated with such a breach of duty. Even by a slightly negligent breach of an elementary duty, the debtor can express that she is not able to protect the interests of the creditors. For example, a slightly negligent breach of an elementary duty can result in a serious duty to protect the interests of the creditors.

This can constitute a breach of duty if it has a considerable impact on the work of the restructuring officers and is of considerable relevance to their performance of their duties, e.g. if the breach of duty makes it considerably more difficult or impossible to safeguard the interests of creditors in need of particular protection.

Even if the wording of the law *expressis verbis* does not contain any specifications as to when the court is to intervene, this provision is to be seen in the overall concept of the restructuring framework as a non-formal procedure and as involving the court only on a case-by-case basis with the consequence that the court does not have an unrestricted duty of official investigation without cause and thus indirectly also a duty of supervision of the court; thus, the court does not have to proactively monitor the debtor's compliance with its duties continuously and without cause by appointing a restructuring agent and to investigate violations. However, if there are sufficient suspicions for the existence of serious violations of duties by the debtor, the court must investigate these circumstances and determine the existence of violations of duties.

To letter a

Bookkeeping a) flanking the provision of § 32, in which serious violations of the duties incumbent on the debtor under this provision are sanctioned *ex officio* by a cancellation of the restructuring case. In particular, the obligations set out in section 32(1) and (2) are an expression of the principle that the procedural aids of the stabilization and restructuring framework are offered for appropriate use. They should be available to debtors who carry out a restructuring project with the necessary seriousness and conscientiousness. This includes a planned and comprehensible procedure that must be made transparent to the court at all times. The instruments of the framework are not created for debtors who are not in a position to orientate their management towards the interests of the creditors and who are unable to commit themselves to a restructuring concept, to specify such a concept according to the state of negotiations, or who in the course of their management jeopardize the achievement of the restructuring goal and thus the interests of the creditors.

Re point (b)

Letter b) refers to the other general obligations of the debtor towards the court or the restructuring agent to cooperate and provide information, in particular under section 39 subs. 2 and section 80 subs. 5.

Subparagraph (b) enables the court to sanction the debtor by setting aside the remainder of the invoicing case of its own motion in the event of serious breaches of its general obligations to cooperate and provide information. In particular, violations of the obligation to provide correct and complete information, in particular by concealing or withholding relevant information which is important for the assessment of the prospects of restructuring or the effects of the execution of the plan on the rights and claims of creditors who are particularly worthy of protection, as well as wastage of assets which impairs the interests of all creditors, shall be considered. Furthermore, the nonobservance of deadlines set by the court for the clarification of the facts in connection with the examination of the applications filed by the creditors can also be considered.

## Re paragraph 2 Topoint 1

The occurrence of an inability to pay within the meaning of section 17 (2) InsO or, insofar as this also constitutes a reason for opening insolvency proceedings, over-indebtedness within the meaning of section 19 of the Insolvency Code generally requires the opening of insolvency proceedings. These reasons for opening insolvency proceedings mark deepened stages of insolvency which, in the interest of all creditors, require management within the framework of comprehensive proceedings involving all creditors. The stabilization and restructuring framework is generally not suitable as a summary of only partial and collective procedural assistance. After insolvency or over-indebtedness has occurred, it can generally be assumed that the insolvency proceedings, but not the stabilization and restructuring framework, is the appropriate and correct place for coping with the debtor crisis.

Exceptions are only conceivable if the intended restructuring is about to be completed, in particular because the confirmation of an already adopted restructuring plan is imminent and it can be expected that it will also lead to the elimination of the insolvency situation that has occurred (Section 33 (2) No. 1 Sentence 2). In such a constellation, the transition to insolvency proceedings with the associated disadvantages and additional costs cannot be in the interest of all creditors. In this case, the court may refrain from setting aside the restructuring case. However, the court can only make this decision if it becomes aware that the debtor is ready for insolvency; the debtor is therefore obliged under Section 32(3) to notify the court that the debtor is ready for insolvency. A breach of this duty to notify shall be deemed to constitute grounds for setting aside under subsection 1 No. 4a.

If the debtor has given notice of insolvency maturity in accordance with its obligation under section 32(3) or if the court is aware of circumstances indicating that the debtor is insolvent, the restructuring matter shall in principle be cancelled. Since the circumstances known are to be taken into account, the restructuring court is not obliged to determine all circumstances relevant for the assessment of the question whether the debtor is insolvent without cause, irrespective of the applicable principle of official investigation. However, if the Restructuring Court is aware of circumstances which give reason to assume that the debtor may be ready for insolvency, the duty of official investigation applies. The court can obtain knowledge of an insolvency in particular through the debtor's exemplary notification. However, reports and notifications by restructuring officers and applications by creditors may also be taken into consideration if they have substantiated the facts (section 63(2)).

## To number 2

If the notified project has no prospect of success, in particular because it is evident that it lacks the support of those on whose approval the feasibility of the project depends, there is no reason to continue to provide the debtor with the instruments of the stabilization and restructuring framework. The lack of prospect of implementation is to be assumed if the rejection of the project is so widespread among those whose consent would be required as parties affected by the plan that it cannot be expected that a restructuring plan representing the project can be adopted with the required majorities (sections 27 et seq.). However, the rejection must have been expressed in a serious and final manner. A negative attitude which is open to concessions by negotiation is therefore harmless at least as long as these concessions do not call into question the feasibility of the restructuring plan.

### **To number 3**

According to No. 3, access to the stabilization and restructuring framework is blocked if the debtor has already obtained a stabilization order in a previous restructuring case (letter a) or if the previous restructuring case has been cancelled due to serious violations by the debtor of the obligations incumbent on it under section 32 (letter b). This is intended to prevent the instruments of the framework from being used arbitrarily, without any objective orientation and by circumventing the maximum duration for stabilization orders to the detriment of the creditors affected by them. On the other hand, the termination of the restructuring case due to a serious breach of the debtor's obligations should not be easily reversed by simply renewing the notification by the debtor. If the crisis that gave rise to the notification of the former case of residual restructuring has been overcome in the meantime, the former case of restructuring should not have any blocking effects. It is assumed that the previous crisis has not yet been overcome if less than three years have passed since the last use of the instruments.

According to Art. 4(4) of the Directive, Member States may limit the number of accesses to the preventive restructuring process for a certain period of time. This option is to be used to prevent abuse of the procedure by multiple interventions in the legal positions of creditors or shareholders. Instead of a rigid deadline regulation, a rule presumption is established. On the one hand, this gives the debtor, where a new need for restructuring arises, e.g. due to an unforeseeable event, the opportunity to restructure again with the help of the preventive restructuring procedure even within the period of the presumption. On the other hand, those debtors can be denied renewed access to the procedure if there is essentially no new, but a continued need for restructuring. In such a case, the refusal of access can also be pronounced after the three-year period of presumption.

### **Regarding paragraph 3**

Subs. 3 shall ensure that in the cases referred to in section 63 subs. 3 the *lis pendens* of the residual insolvency case shall remain pending as long as the court refrains from terminating the stabilization order in order to ensure an orderly transition to insolvency proceedings in the interest of all creditors.

### **Regarding paragraph 4**

Since the cancellation of the restructuring framework blocks the debtor's further access to the instruments of the stabilization and restructuring framework, the debtor must be granted legal protection by opening an immediate appeal.

### **Re § 34 (Local court as restructuring court)**

The assignment of jurisdiction to local courts, which as insolvency courts are responsible for opening regular insolvency proceedings (second sentence of paragraph 1), follows the functional and substantive similarities of restructuring and insolvency cases and thus the same idea that is also behind the establishment of uniform qualification requirements for the activities of insolvency and restructuring judges (cf. the extension of Section 22(6) of the Judicial Association Act (GVG), which currently refers to female insolvency judges, to restructuring judges by Article 2(1) of the draft). In order to ensure that restructuring cases are dealt with in an appropriate, professional and efficient manner in the long term and that the legal and economic complexity of restructuring cases is taken into account, jurisdiction is also to be concentrated at the level of the districts of the Higher Regional Court (paragraph 1). Such a concentration will ensure a sufficient and constant number of cases and thus

can build up the necessary expertise and experience in the restructuring courts. A more far-reaching concentration, i.e. one that transcends the boundaries of the Higher Regional Court districts, as well as the concrete allocation of jurisdiction within a Higher Regional Court district is made possible for the state governments under paragraph 2.

### **Regarding paragraph 1**

Subject to a deviating allocation of jurisdiction by the state legislator (paragraph 2), those local courts in whose district a higher regional court has its seat are competent for restructuring cases. However, if such a court is not competent to conduct regular insolvency proceedings, it shall be replaced by the local court which has jurisdiction for regular insolvency proceedings at the seat of the Higher Regional Court. This ensures in any case that the Restructuring Court can only be a local court which, as an insolvency court, is responsible for corporate insolvencies. For the reference to regular insolvency proceedings does not take into account the isolated competences for consumer insolvency proceedings, estate insolvency proceedings, insolvency proceedings relating to the joint property of a continued community of property and insolvency proceedings relating to the jointly administered joint property of a community of property, which will in future be made possible by section 2 (2) sentence 2 InsO-E (see Article 5 number 1 letter b). The concentration of jurisdiction at the level of the districts of the Higher Regional Courts and the uniform jurisdiction for restructuring cases and corporate insolvency proceedings promotes the sustained training and further development of the skills and expertise required to ensure that restructuring cases are handled appropriately, professionally, efficiently and in a manner that does justice to the legal and economic complexity of restructuring cases.

### **Regarding paragraph 2**

Paragraph 2 allows countries to have individual rules of jurisdiction tailored to their particular situation. However, only a differential allocation of jurisdiction in the districts of the Higher Regional Courts (number 1) or a more extensive concentration beyond the district boundaries of the Higher Regional Courts is possible.

#### **To number 1**

The regulation is an expression of the organizational sovereignty of the states. They may, by statutory order in a district of the Higher Regional Court, designate a different but not an additional local court as restructuring court.

#### **To number 2**

The regulation allows the states to voluntarily increase the concentration of jurisdiction for restructuring proceedings even more, if there are several higher regional courts in a state. According to sentence 2, the state governments may transfer the authority to the state justice administrations.

### **Re § 35 (local jurisdiction)**

The regulation follows the insolvency proceedings law model in § 3 InsO.

### **Re § 36 (Uniform jurisdiction)**

The provision makes it clear that during the *lis pendens* of a restructuring case, the same judge remains competent for all instruments throughout.



## **Re § 37 (Group Court of Jurisdiction)Reparagraph 1**

An appropriate restructuring of corporate groups requires the coordination of the restructuring concepts of the individual group companies. This coordination is made much easier if the same judge is in charge of the restructuring matters of all group companies. For this reason, the debtor-dispositive possibility of transferring all restructurings in a group of companies to the jurisdiction of one court is created, following the example of the insolvency proceedings law provisions on group jurisdiction (sections 3a ff. InsO). The group concept of § 3e InsO is decisive. As is also the case with the model definition under insolvency procedural law, the priority principle applies in principle: any restructuring court with jurisdiction for a group company may, upon application by a group company, also declare itself responsible for the restructuring matters of other group companies, provided the applying company is not merely of minor importance within the group. It is required that the applying company has already filed an application to use an instrument in its restructuring case. It is not sufficient for the *lis pendens* of the case to be established by a notification pursuant to Section 31. Although the restructuring court may also set aside the case on the grounds of lack of jurisdiction (§ 32 (1) no. 2), it is only the application in connection with the first claim that causes the local jurisdiction to be examined (see § 88). It is therefore expedient that the establishment of the group jurisdiction should only be possible on this occasion.

### **Regarding paragraph 2**

By way of reference to the insolvency law provisions on group jurisdiction, the regulation adopts the existing concept of the Insolvency Code. Applicable are the regulations on the concretization of the concept of subordinate importance in the group (section 3a (1) sentences 2 and 4 InsO) and on the dissolution of competition of simultaneously filed applications (section 3a (1) sentence 3 InsO). A group jurisdiction once established also remains in place even if the restructuring matter from which it was established is cancelled (section 3b InsO). It is also ensured that the judge responsible for the restructuring case from which the group jurisdiction was established is responsible for all group subsequent proceedings (section 3c (1) InsO). Finally, the referral rules of section 3d (1) sentence 1 and (2) sentence 1 InsO as well as the requirements set out in section 13a InsO for the application to establish the group jurisdiction also apply.

### **Regarding paragraph 3**

Paragraph 3 also makes it possible to concentrate insolvency proceedings as a follow-up to group insolvency proceedings in the restructuring court where a group jurisdiction is established under paragraph 1, in order also to deal with cases where insolvency proceedings are opened in respect of some group entities while other group entities make use of the instruments of the stabilisation and restructuring framework.

## **Re § 38 (Applicability of the Code of Civil Procedure)**

The subsidiary application of the ZPO ensures that the stabilization and restructuring framework is based on a comprehensive procedural law, which can be used in the absence of concrete regulations or in case of doubt. This makes regulations necessary only in cases where the provisions of the Code of Civil Procedure are to be deviated from.

Sentence 2 clarifies that in meetings and appointments, e.g. in the case of a discussion and voting meeting under Section 45, under Section 128a of the German Code of Civil Procedure (ZPO) the restructuring court shall, at its discretion, give individual or all participants the opportunity to participate either physically at the meeting or appointment location or virtually by means of video and audio transmission. Secret recordings are inadmissible and in the case of non-public dates constitute a punishable offence under § 201 of the German Criminal Code. Against this background, it must be expressly pointed out in the summons that no image and sound recordings may be made and that third parties may not be given the opportunity to secretly follow the image and sound transmission.

### **Re § 39 (Procedural Principles) Repara. 1**

Contrary to the ZPO, the principle of official investigation applies in restructuring proceedings, not the principle of contribution. In terms of content, the provision corresponds to § 5(1) InsO, although the wording of the law contains an express reservation of deviating provisions. This reservation is intended to take account of the limitations of the principle of official investigation, which the law provides for in various places to speed up the procedure in particular.

### **Regarding paragraph 2**

The general clause ensures that the debtor must support the restructuring court to the extent necessary for a decision on the applications filed by providing information and in any other reasonable manner.

### **Regarding paragraph 3**

The possibility of taking decisions without oral proceedings serves to accelerate and simplify the procedure. Acceleration is also served by the exclusion of the simplifications for requests to change the date of the hearing in accordance with § 227 (3) sentence 1 ZPO.

### **Re § 40 (appeal)**

The provision is based on the model of § 6 InsO.

### **Regarding paragraph 1**

Only those decisions of the restructuring court are subject to appeal for which this law expressly declares an immediate appeal admissible. The restriction of the right of appeal serves to promote the rapid progress of the remaining restructuring process. Contrary to § 569 (1) sentence 1 ZPO, the immediate appeal can only be lodged with the restructuring court.

### **Regarding paragraph 2**

The duration of the appeal period is based on § 569 (1) sentence 1 ZPO and is therefore two weeks. Notwithstanding § 569 (1) sentence 2 ZPO, the period begins with the pronouncement or - if no such pronouncement is made - with the notification of the decision.

### **Regarding paragraph 3**

The regulation, according to which the decision on the appeal only becomes effective when the appeal becomes final, is intended to prevent a decision of the restructuring court that has been overturned by the appeal court but confirmed by the appellate body on appeal from first becoming invalid and then being overturned by

new must be met. Whether the court of appeal orders the immediate effectiveness of the decision is at its discretion.

### **Re § 41 (Notifications)**

The regulation regulates domestic service. For cross-border service in member states of the European Union or third countries, the legal instruments agreed with these states are decisive. Otherwise, the provisions of Regulation (EC) No 1393/2007 of the European Parliament and of the Council of 13 November 2007 on the service in the Member States of judicial and extrajudicial documents in civil or commercial matters ("Service of documents") and repealing Regulation (EC) No 1348/2000 of the Council (OJ L 324 p. 79) and the Hague Convention on the Service Abroad of Judicial and Extrajudicial Documents in Civil or Commercial Matters and other international agreements of 15 November 1965 (BGBl. 1977 II p. 1452).

### **Regarding paragraph 1**

The provision modifies the general rules on service of process in §§ 166 ff. ZPO, which apply accordingly via § 38. It corresponds to § 8 (1) InsO. Here as there, the aim is to provide an unbureaucratic service procedure for proceedings with potentially many parties involved. The provision thus serves to simplify and accelerate the procedure.

### **Regarding paragraph 2**

The provision corresponds to § 8 (2) InsO.

### **Regarding paragraph 3**

The provision corresponds to § 8 (3) InsO, whereby the insolvency administrator is replaced by the restructuring officer. The possibility of transferring the notifications to the restructuring commissioner, if one has been appointed, is intended to relieve the restructuring courts.

### **Regarding paragraph 4**

In cases where no restructuring agent has been appointed, the court may relieve itself in the cases specified in this Act (e.g. Section 45 (3) sentence 3) by instructing the debtor to serve the restructuring notice. Such notifications are then governed by Sections 191 et seq. ZPO.

### **Subsection 2 (Restructuring Right)**

The sub-section contains liability and contractual provisions which, in connection with the *lis pendens* of a restructuring case, deviate from general provisions concerning the obligation to file for insolvency (§ 15a InsO, § 42 (2) BGB), the liability of managers of corporate bodies with limited liability (§ 2) and the admissibility of the agreement from contract dissolution or restructuring rights.

### **Re § 42 (Notification of insolvency and overindebtedness)**

The obligation to file for insolvency pursuant to § 15a InsO and § 42, Subsection 2, BGB, which is linked to the inability to pay or overindebtedness of legal entities with limited liability, is replaced during the *lis pendens* of the restructuring case by an obligation to notify the insolvency maturity (Subsection 1). According to paragraph 2, this obligation may also be satisfied by filing a petition for insolvency. Pursuant to para. 3, if there is a reasonable prospect of acceptance and confirmation of a plan that is ready for acceptance

In the event that the restructuring plan is submitted to the Board of Directors, the Board of Directors is obliged to take into account receivables, which are to be subject to a design by the plan, in the amount and with the maturity that they are to receive under the plan. If there is a corresponding prospect of implementation, this also applies to receivables which are to be subject to a structuring in a sufficiently concrete restructuring concept. According to paragraph 4, the obligation to file for insolvency pursuant to section 15a InsO and section 42 paragraph 2 BGB (German Civil Code) revives after the termination of the restructuring matter.

#### Regarding paragraph 1

The obligation under subs. 1 to notify the residual restructuring court of the insolvency maturity is, with regard to the content of the required notification, identical to the notification obligation under section 32 subs. 3, which also applies to the restructuring court. While the latter is directed at the debtor and, in the event of non-compliance, becomes the starting point for procedural consequences such as the cancellation of the remaining restructuring case (§ 33 para. 1 no. 4), the obligation set out in para. 1 replaces the obligation to file an application which ceases to apply with the *lis pendens* of the restructuring case and is therefore also directed solely at the managers of corporate bodies with limited liability.

A temporary suppression of the obligations to file for insolvency pursuant to § 15a InsO and § 42(2) BGB is required by the law. According to Article 7 (1) of the Directive, an existing obligation of the debtor under national law to file an application for insolvency must be suspended during the period of suspension of enforcement measures (Article 2 (1) No. 4) if the insolvency proceedings to which the obligation to file an application relates may result in the liquidation of the debtor. The latter applies to the German insolvency proceedings, which, as uniform proceedings, are open to all possible outcomes and may in particular end in liquidation. Since the suspension of the obligation to file an application under Article 7(1) of the Directive is mandatory only during a suspension of enforcement measures, it would also be possible to limit it to the period during which stabilization orders are issued under Sections 58 et seq. However, in order to ensure legal clarity and to counteract the adverse incentive that the debtor works toward the issuance of a stabilization order solely because he wants to dispense with the obligation to file an application that is subject to criminal prosecution and liability, paragraph 1 provides that the obligation to file an application is already automatically suspended with the *lis pendens* of the restructuring case. This does not create a liability gap. The obligation to file an application is replaced by the duty to notify under paragraph 1, which enables the restructuring court to examine whether the restructuring case can be continued regardless of the insolvency proceedings or whether it must be terminated in the interest of the creditors (section 33(2) no. 1). Although the Directive does not provide for such a duty of disclosure, it does not exclude it either. In contrast to an obligation to file an application, an obligation to notify does not force the debtor into insolvency proceedings. The obligation to notify is thus not likely to impair the purpose of the preventive framework, which is aimed at avoiding insolvency proceedings. It serves to create transparency. It enables the court to decide whether the continuation of the restructuring case is still in the interest of the joint creditors, whose interests and rights are directly endangered when the insolvency proceedings are initiated. This is permitted by the Directive. In the case of insolvency, this already follows from the fact that Article 7(3) allows for these exceptions to the requirement to suspend the obligation to file for insolvency; here, it would even be permissible to retain an obligation to file for insolvency. In the case of over-indebtedness, the admissibility of terminating the restructuring case follows from the fact that the Directive leaves it up to the Member States to make access to the instruments of the framework conditional on a viability review, Article 4(2) of the Directive. Since a lack of viability in the form of a negative forecast for continuation (section 19 (2) sentence 1 InsO) is a prerequisite for over-indebtedness and, conversely, over-indebtedness can be assumed to exist, the refusal of access to the instruments of the

framework, including the suspension of enforcement measures. This applies all the more so as the negative prognosis of continuation is usually communicated via the lack of acceptance of the project by the creditors concerned, which in turn justifies the termination of the suspension of enforcement measures (Art. 6(9)(a) of the Directive).

The scope of application of the provision follows the scope of application of the provisions on the duty to file an application which it supersedes, i.e. section 15a InsO on the one hand and section 42 (2) BGB on the other. Pursuant to para. 1 sentence 2, the shareholders of an unmanaged limited liability company are also subject to the obligation to notify, unless they are unaware that the company is insolvent. Insofar as the duty to notify replaces the duty to file an application pursuant to § 15a InsO, the violation of this duty is also subject to a penalty, whereby the same penalty limits apply as for the violation of the duty to file an application. The duty of notification for associations and foundations, on the other hand, is not subject to punishment, nor is the duty to file an application (section 15a (7) InsO).

## **Regarding paragraph 2**

A manager can also meet the obligation to file an application pursuant to paragraph 1 by filing an application that meets the requirements of § 15a InsO. This is because the suppression of the duty to file an application by the duty to notify has the sole purpose of protecting the debtor from being compelled to file an application to open insolvency proceedings. If the debtor makes such a request, which he is not obliged to do, this shall at the same time be deemed to be fulfilment of the duty of disclosure pursuant to sub-section 1 which replaces the duty to make the request.

## **Regarding paragraph 3**

The violation of the obligation to notify should be punishable as the violation of the obligation to apply, which is waived by the obligation to notify. The relevant provisions on the scope of penalties follow the regulatory model in § 15a InsO.

## **Regarding paragraph 4**

Since the obligation to file for insolvency pursuant to section 15a InsO and section 42 (2) BGB only turns into an obligation to notify for the duration of the *lis pendens* of the restructuring case, it is revived after the end of the *lis pendens* of the restructuring case. Paragraph 4 clarifies this.

## **Re § 43 (Liability of the organs)**

On the one hand, the provision ties in with the general provision in section 2, according to which the managers and members of the supervisory bodies of legal entities with limited liability are obliged to safeguard the interests of the creditors in the stage of imminent insolvency pursuant to section 17 (2) InsO. On the other hand, it ties in with the specific obligations of the debtor which these have during the legal validity of the restructuring case pursuant to section 32 (1). Accordingly, the debtor must conduct the restructuring case with the diligence of a prudent and conscientious restructuring manager and in doing so safeguard the interests of all creditors. In particular, the debtor must refrain from taking measures which are not compatible with the objective of the notified restructuring concept or which jeopardize the prospects of success of the envisaged restructuring. These duties imposed on the debtor in the interest of the creditors also concretize the schedule of duties of her managers. The concretization of the duties is to be understood against the background that the debtor expresses with the notification of the restructuring plan that she is threatened with insolvency and that she will be obliged to pay the costs of the restructuring.

In order to cope with the threat of insolvency, the company would like to make use of the instruments of the preventive restructuring framework. Since these are for their part aimed at interventions in the legal positions of creditors in particular, there is a declared concrete danger to creditors, to whom an increased obligation to safeguard the interests of creditors corresponds. In contrast to the general case of § 2, in which the violation of the obligations to safeguard the interests of the creditors results in an internal liability towards the debtor, claims due to the violation of these obligations can also be asserted by the creditors in the pending stabilization and restructuring framework. The external liability is justified by the external effects of the restructuring project as set out in the notification.

#### **Re section 44 (Prohibition of dissolution clauses)Reparagraph 1**

The provision implements Article 7(5) of the Directive. According to this provision, the member states must ensure that neither the application for or opening of proceedings of the preventive framework nor, in particular, the granting of a suspension of individual compulsory enforcement may provide the connecting factor for contractual clauses which allow the debtor's contractual opponents to easily dissolve the contract, to form it, to render performance due or to refuse performance. Such contractual clauses must be ineffective if the rights to declare the contract due, to dissolve the contract, to form it, or to refuse performance are based solely on the aforementioned circumstances. Consequently, clauses that are additionally linked to other reasons, such as in particular a default of the debtor or other default in performance, may remain unaffected.

Paragraph 1 first clarifies that the *lis pendens* of the restructuring case or the use of instruments of the stabilization and restructuring framework by the debtor do not automatically grant the counterparty a right to terminate the contractual relationship, to demand payment, to refuse performance, to adjust or otherwise form the contract (first sentence). All the more so, the validity of the contract remains unaffected (sentence 2). These clarifications form the point of reference for the invalidity of deviating agreements expressed in paragraph 2.

The term "recourse" includes not only the granting of the procedural assistance sought under the respective instrument, but also the debtor's application for such assistance. Overall, it should be ensured that the fact that the debtor has made the restructuring case pending and is making use of the instruments of the framework does not have any negative consequences for the existence and settlement of existing contractual relationships.

#### **Regarding paragraph 2**

According to paragraph 2, contractual clauses which link the legal consequences referred to in paragraph 1 to the *lis pendens* of the restructuring case or the debtor's recourse to individual instruments of the framework are invalid. Since paragraph 1 merely clarifies that these legal consequences may not be linked to the aforementioned facts without further ado, clauses which additionally or solely link to further circumstances, such as in particular to a default or other default of the debtor, remain permissible.

#### **Regarding paragraph 3**

Transactions which may form the subject matter of an agreement on liquidation netting in accordance with section 104 (3) and (4) InsO are excluded from the prohibition in paragraph 2. These are the commodity futures and financial services agreements mentioned in section 104 (1) sentences 1 and 2 InsO, including financial collateral within the meaning of section 1 (1) (2) InsO

16 of the German Banking Act (KWG) and transactions that are subject to the offsetting of claims and benefits within the framework of a system within the meaning of section 1 (17) of the KWG. This serves to implement the requirements of the Financial Collateral Directive 2002/47/EC and the Settlement Finality Directive 1998/26/EC, the provisions of which are not affected by the Directive (Art. 31 (1) of the Directive). In addition, the restructuring strength of the liquidation netting ensured by paragraph 3 takes into account the purposes that also support the insolvency strength of these arrangements. The transactions covered by them do not tolerate uncertainty as to whether or not they will be carried out. This purpose could also be achieved by a strict termination mechanism along the lines of section 104 (1) InsO. However, the restructuring framework lacks a starting point for such a far-reaching legal consequence comparable to the opening of insolvency proceedings. Therefore, the draft leaves it at the recognition of the agreement on liquidation netting and thus also meets the basic idea of Article 7(5) of the Directive, according to which the contractual relationships entered into by the debtor should in principle be preserved. The exception to this requirement is based on Article 7(6), according to which netting arrangements may be exempted from the consequences of suspension also to the extent that this is not enforced by the Financial Collateral Arrangements Directive or the Settlement Finality Directive.

## **Regarding Section 2 (Voting on the Plan by the Court) Regarding Section 45**

### **(Discussion and Voting Date) Regarding Paragraph 1**

The debtor may entrust the organization and implementation of the coordination of the parties affected by the plan on the restructuring plan to the restructuring court and thus avoid risks which may arise from an out-of-court plan coordination (e. g. the risks of proof resulting from Section 67 para. 3). Paragraph 1 is based on section 235 (1) sentences 1 and 2 InsO.

### **Regarding paragraph 2**

The requirement to attach the complete restructuring plan with all annexes to the application is intended to ensure that the restructuring court and the parties affected by the plan are fully informed about the subject of the discussion and vote to be held. In addition, when the application is sent together with the plan, the date of the submission of the plan (Section 4(1), Section 26(2)(2)) is also fixed.

### **Regarding paragraph 3**

All persons affected by the plan in the sense of § 9 paragraph 1 are to be invited to the meeting. In order to ensure that individual duly invited plan participants cannot thwart the discussion and coordination meeting by simply not attending, the meeting may also be held if not all plan participants attend. This must be pointed out in the invitation. However, the voting rights of the non-participating plan participants then have the same effect as rejections with regard to the provision in § 27 (1). The court may instruct the debtor to serve the summons, which shall then be in accordance with section 41(4). A summons period is not regulated by law, this period must be properly determined by the restructuring court when the debtor is instructed to serve the summons; the debtor must then ensure that all notifications are effected in good time so that the summons period determined by the court is complied with.

### **Regarding paragraph 4**

The decision on this voting right to be taken by the restructuring court in the event of a dispute over a voting right in the period prior to the vote is relevant to the question of whether

the plan has reached the required majorities (subject to a deviating decision in the proceedings on an immediate appeal against the plan confirmation decision pursuant to Sec. 70), but does not fix the extent to which the holder of the right in question may assert its right against the debtor. A later deviating determination (in particular by the competent court in the course of a legal dispute to be conducted outside the restructuring case), which does not influence the result of the vote, but does influence the amount in which the claim or right can be asserted against the debtor, remains possible (cf.). No voting right decision by the restructuring court is required on non-contentious voting rights or on such voting rights which are initially contentious, but in respect of which the parties involved can reach agreement in due time. In this case, the voting right which is undisputed by the debtor or the voting right on which the parties have agreed in the appointment is permanently valid for the voting result. In corresponding application of § 239 InsO, the registrar of the office records in a register which voting rights the parties to the plan are entitled to according to the result of the discussion at the meeting. Due to the reference to § 240 InsO, changes are possible to the same extent in a restructuring plan without thwarting a vote on the amended plan in the same meeting as in an insolvency plan. However, neither the restructuring court nor the persons affected by the plan or a restructuring officer can make changes to the restructuring plan. As a rule, the plan can only be accepted or rejected in its entirety as it is put to a vote by the debtor. Therefore only the debtor can make changes to the restructuring plan. As in the insolvency plan, a separate date may be set by the restructuring court for the vote on a restructuring plan in corresponding application of section 241 InsO. In these cases, a written vote may also be taken in accordance with section 241 InsO. The provisions of Sections 26 et seq. on voting rights, the required majorities and the majority decision across groups shall also apply mutatis mutandis, whereby Section 26 (4) with regard to the provision of Section 45 (4) sentence 2 shall only apply to the extent that it is to be recorded in the court appointment record to what extent and for what reason voting rights were disputed.

#### **Re § 46 (preliminary examination date) Repara. 1**

The possibility of a preliminary examination of the included claims and rights enables the debtor to relieve the actual voting date if there are indications for the controversial nature or uncertainty of individual included claims and rights and the resulting voting rights. Here, concerns about the existence or enforceability of receivables can be discussed because the inclusion of non-existing or unenforceable receivables can distort the voting rights. The Restructuring Court may also be consulted on concerns about the inclusion or non-inclusion of individual claims and rights and the appropriate classification of claims and rights. If a Restructuring Officer has been appointed, he or she may bring to bear here the knowledge he or she has gained on individual claims or rights in the course of his or her work, in particular in the course of his or her own investigations and from the debtor's books and business papers. The discussions may cause the debtor to change the content of the restructuring plan and, for example, to remove individual claims previously included from the plan or to include them in a modified amount. The subject of the preliminary examination may also be the existence of imminent insolvency as a prerequisite for confirmation under Section 67 (1) no. 1. The other issues that may be the subject of a preliminary examination application include, for example, whether a new financing arrangement under section 67(2) is not subject to confirmation.



## **Regarding paragraph 2**

The court summarizes the result of the preliminary examination in a notice order. This does not have any binding effect on the further proceedings. However, in order to preserve the right to be heard, the restructuring court, if it wishes to deviate from its decision to issue a notice in the further course of the proceedings, will have to point out the intended deviation in due time and give the parties involved the opportunity to comment.

## **Regarding paragraph 3**

If the Restructuring Court can see on its own initiative that certain points which could be the subject of a preliminary examination date pursuant to subsection 1 are contentious or doubtful and require more extensive discussion, the court may also schedule a separate preliminary examination date ex officio in order to relieve the later voting date and, if necessary, to give the debtor the opportunity to amend problematic provisions in the plan in good time.

## **Re Section 3 (Preliminary Examination) Re § 47 (Application)**

If the debtor has doubts about certain issues that are important for the subsequent confirmation of the restructuring plan, e.g. because these issues were discussed in dispute between the debtor and the prospective plan participants in the course of the negotiations on the plan, the debtor can also apply for a court order to provide information on these issues if it wants to organize the voting procedure out of court.

The subject of the preliminary examination can (as in the context of a preliminary examination date in the judicial plan approval procedure pursuant to § 45) be the selection of the plan participants and the grouping, in particular the appropriateness of the selection and the grouping.

According to Section 45, the assessment of voting rights may also be subject to a preliminary examination outside the judicial plan approval procedure.

The list of possible subjects of a preliminary examination mentioned in the regulation is not exhaustive. Here too, therefore, e.g. the confirmation of harmlessness of a new financing under § 67 (2) can be submitted to the court for examination. In the same application, the debtor may also submit several preliminary examination questions to the restructuring court.

Since this law only provides the debtor and, if applicable, the restructuring officer with a few concrete guidelines for the implementation of the out-of-court plan approval process in order not to hinder practical solutions, but on the other hand, limits to the freedom of design arise in particular from the requirement to safeguard the rights of those affected by the plan, the possibility is also expressly opened up of having questions on the design of the plan approval process examined beforehand by the restructuring court.

## **Re § 48 (Procedure) Repara. 1**

The requirement of prior consultation of the persons affected by the preliminary examination questions serves on the one hand to grant these persons a legal hearing. On the other hand, objections of the persons affected by the plan become known to the restructuring court. Thus it can be avoided that the court later on solely for this reason is not able to hear the objections of the

must move away from the opinion expressed in the decision to refer the matter to the supervisory authority pursuant to paragraph 2 because it only later becomes aware of the objections which those affected by the plan already had at the time of the preliminary examination decision.

### **Regarding paragraph 2**

Like the decision to issue a notice in the preliminary examination in the judicial plan approval procedure pursuant to Sec. 46 (2), the decision to issue a notice on the preliminary examination outside the judicial plan approval procedure does not have any binding effect. The restructuring court may base subsequent decisions, in particular the plan confirmation decision, on a different legal interpretation (after a corresponding notification and the renewed granting of a legal hearing).

The target period of two weeks for a decision on the preliminary examination request serves to accelerate the procedure. In the case of a high number of preliminary examination questions or a high degree of complexity, a longer decision period may also be justified in individual cases.

### **Regarding Section 4 (Termination of Contract)**

Under the provisions of sections 49 to 52 the debtor may, under strict conditions, also bring about the termination of a mutual contract which has not yet been fully performed by both parties. For this purpose it is necessary that the other party is not prepared to make the necessary adjustments or terminate the contract in order to implement the restructuring project and the debtor is threatened with insolvency. Under these circumstances, a termination of the contract is justified within the stabilization and restructuring framework because, due to the possibility of the debtor to open insolvency proceedings in view of its imminent illiquidity, it is justified under the provisions of Sections 103 et seq. InsO would be possible. Against this background, the termination of the agreement anticipates the intervention possible in the insolvency proceedings framework. The other party may liquidate its interest in performance by means of the claim for non-performance to which it is entitled (§ 52(2) sentence 1). This can be planned (§ 52 (2) sentence 2) so that it cannot normally be fully realized by the other party. However, this only reflects the economic finding that the interest in performance is already devalued in any case due to the debtor's financial difficulties. Even in insolvency proceedings, the other party could lose the interest in performance which it has acquired as a result of the termination of a contract under sections 103 et seq. InsO only as a claim for insolvency (sections 103 (2) sentence 1, 109 (1) sentence 3, (2) sentence 2 InsO), which in turn can be planned.

Such interventions in contractual relationships are not forced by the provisions of the Directive, but are compatible with it. According to Article 2(1)(1) of the Directive, the measures covered by the concept of restructuring also include operational measures such as the modification and termination of contractual relationships (third sentence of recital 2). Although the Directive assumes that such measures are generally subject to the general rules of contract law, the transposing legislator is free to provide for facilitations (second sentence of recital 2). The draft Dutch law on the confirmation of out-of-court settlements provides for corresponding facilitations. Contract-related measures are also possible within the framework of those reorganization procedures under English law such as the company voluntary arrangement and the scheme of arrangement, which were used by German companies in the past precisely in order to adapt the existing contracts to the reorganization situation within the framework of the intended reorganization. Corresponding reorganization migrations are usually complex and expensive. They have therefore remained a privilege of larger companies. In contrast, it must be a desideratum of insolvency and restructuring legislation not only to provide an efficient restructuring framework that avoids the imposition of avoidable costs and circumstances, but also to provide smaller companies with a realistic framework for restructuring.

and affordable refurbishment options. The literature, like the Gravenbrucher Kreis (ZInsO 2020, 260, 261), has spoken out predominantly against the introduction of contract-related measures, namely contract termination options (Bork, ZRI 2020, 457 ff.; Fritz/Scholtis, BB 2019, 2051, 2056; Hofmann, NZI supplement 1/2019, 22, 25; Thole, ZIP 2017, 101, 108; Vallender, Festschrift Wimmer, 2017, 537, 553). However, the objections raised stand and fall on the assumption that the instruments of the preventive restructuring framework to be created will be available at a point in time well before the reasons for opening insolvency proceedings arise. However, this assumption loses its viability with the decision of the draft to link it to the existence of imminent illiquidity, which also opens the way to the insolvency proceedings (section 18 (1) InsO). In addition, the introduction of the termination instrument as a preventive measure is opposed by the fear that the insolvency proceedings would not have an independent scope of application. However, legislation geared to increasing the effectiveness and efficiency of the insolvency and restructuring system cannot be aimed at securing a monopoly for a particular variant of the procedure to implement certain restructuring measures. Finally, the opening of the possibility to terminate a contract does not involve any uncontrollable risks of abuse. Termination is only permissible under strict conditions, under which insolvency proceedings, the opening of which must already have been initiated, are unavoidable. The verification of this requirement is in any case incumbent on an independent restructuring officer appointed by the court (§ 77 (1) No. 3).

### **Re § 49 (Termination of contract) Reparagraph 1**

Paragraph 1 lays down the conditions under which a contract may be terminated. It is required that the debtor is threatened with insolvency and that the burdens arising from the contract must be adjusted or eliminated in order to achieve the restructuring objective. In such a case, if the other party is not prepared to adjust or terminate the contract, the court may terminate the contract at the debtor's request. The court's decision has the consequence that no performance is owed for the future and the other party is referred to a claim for non-performance (Art. 52)

It must be a mutual contract that has not yet been completely fulfilled by both parties. The burden it places on the debtor must be such that the restructuring objective cannot be achieved without adaptation or termination of the contract. This usually precludes the debtor from using the instruments of the Stabilization and Restructuring Framework solely for the purpose of terminating a contract. The termination of the contract must be embedded in a restructuring concept on the basis of which the debtor's crisis can be overcome as a whole.

The other party must refuse to amend or terminate the contract. The debtor must therefore have made a serious attempt to persuade the other party to adapt or terminate the contract. Only when the other party has indicated that it refuses such a solution can the debtor bring about the termination of the contract.

The debtor must finally be threatened with insolvency. In a state of imminent insolvency, she could also choose to enter insolvency proceedings in which the contract would also be subject to termination in accordance with sections 103, 105, 109 InsO.

Since the decision on the termination of the contract pursuant to § 50 para. 1 sentence 1 must be issued at the same time as the decision on the plan confirmation, it is provided that the two applications shall also be filed jointly. This is an expression of the internal link between the termination of the contract and the plan confirmation of the compensation claim (§ 52 para. 1 sentence 2 and para. 2).

### **Regarding paragraph 2**

Contracts which would be subject to the administrator's right of election in accordance with § 103 InsO or which could be terminated in accordance with § 109 InsO in the event of the insolvency of the debtor are subject to termination. This does not include in particular service and employment relationships. Because § 112 InsO is not mentioned in the regulation.

### **Regarding paragraph 3**

Paragraph 3 makes it clear that certain contracts are inaccessible to a termination of contract under § 49. These are transactions which are covered by section 104 (1) InsO and can therefore form the subject matter of a liquidation netting agreement pursuant to section 104 (3) and (4) InsO as well as transactions which are subject to offsetting in a system pursuant to section 1 (17) KWG.

### **Re § 50 (decision of the court) Re paragraph 1**

The decision of the Restructuring Court is made by a separate decision issued at the same time as the decision confirming the restructuring plan.

### **Regarding paragraph 2**

Since the termination of the contract encroaches on the rights of the contractual partner, the latter must be granted a legal hearing before the decision is made. In the interest of accelerating the proceedings, it is at the dutiful discretion of the restructuring court whether a hearing is held or the hearing is conducted in another manner.

### **Regarding paragraph 3**

Because the termination of the contract causes a particularly intensive interference with the rights of the affected contractual partner, which is not prescribed by the Directive, doubts as to the existence of the preconditions, e.g. the imminent inability to pay and the inevitability of insolvency proceedings without the contract being amended, are at the expense of the debtor.

### **Regarding paragraph 4**

The service of the order is related to the contestability by immediate appeal according to § 51. Here, too, in order to accelerate the proceedings, it is waived to prescribe a date of pronouncement to the restructuring court.

### **Re § 51 (Immediate appeal) Re paragraph 1**

A rejection of the request for termination of the contract only affects the rights of the debtor making the request, so that only the latter is entitled to file a complaint. Conversely, the

rights of the debtor are not affected if the request is granted, so that in this case the other party may lodge an appeal. The Restructuring Court may only terminate or not terminate the agreement, so that no decisions are possible that would interfere with the rights of both the debtor and the other party. No decision on the amount of the claim for compensation under section 52(2), first sentence, shall be taken in the decision on termination of the contract.

## **Regarding paragraph 2**

Contract termination and plan confirmation form a unit in two respects. On the one hand, the termination of the contract is only permissible if it is necessary to achieve the restructuring objective (§ 49 (1)). On the other hand, the claim to which the other part is entitled according to § 52 (2) is usually included in the plan because of the non-performance and thus has to be arranged. A termination of the contract without confirmation of the plan is therefore just as unsuitable to achieve the restructuring target. In order to take account of this unity in procedural law as well, the decision on the plan confirmation must be taken at the same time as the decision on the termination of the contract (Section 50 (1) sentence 1). In order to be able to take this unit into account even if an early execution of the plan is to be made possible on the basis of a release decision pursuant to § 71 para. 4, para. 2 provides that the immediate appeal against the decision on the termination of the contract is to be rejected if the appeal against the decision on the plan confirmation is to be rejected pursuant to § 74 para. 4 and the interests of the other party are safeguarded by the fact that sufficient funds are made available by the plan for the fulfilment of the claims for non-performance.

## **Re § 52 (Legal consequences of the termination of the contract) Reparagraph 1**

The decision by which the court grants the debtor's request for termination of the contract has the consequence that from now on no performance under the contract can be demanded. If the contract is a continuing obligation, the decision to terminate the contract has the same effect as a notice of termination with three months' notice. If a shorter period of notice is applicable, this shall be taken into account.

These effects shall take effect upon service of the resolution, unless otherwise provided for in § 38 sentence 1 i. in conjunction with section 570(2) or (3) of the ZPO, the execution of the order is suspended. From that time on, the debtor shall have no further claims against the other party, and the other party shall only have a claim against the debtor for non-performance under subsection 2 first sentence.

The termination of the contract is only effective for the future. Therefore, services already rendered are not to be returned, but must be taken into account in the assessment of the claim for compensation according to paragraph 2 sentence 1.

## **Regarding paragraph 2**

The other part shall lose its claims for performance. However, it should be able to assert its interest in performance on the basis of a claim for non-performance. The claim is directed to the compensation of the damage caused by non-performance. However, this claim can be structured and thus in particular reduced by the restructuring plan. In this case, the parties affected by a termination of contract form an independent subgroup within the meaning of § 10 (2).

## **To Section 5 (Stabilization)**

In order to maintain the prospects of a successful conclusion of negotiations on a residual restructuring concept or a restructuring plan, the

§§ This can prevent in particular that the basis of the restructuring project is withdrawn by the affected creditors unilaterally enforcing their claims without regard to a restructuring solution that is in the interest of all parties involved. Measures of individual enforcement of rights are also suitable to have a negative effect on the willingness of other creditors to support the project by a contribution to the restructuring or even to make it possible in the first place. Sections 53 et seq. also implement the requirements of Articles 6 and 7 of the Directive.

### **Re § 53 (Principle) Paragraph 1**

To the extent that this is necessary to safeguard the prospects of the restructuring plan being realized, the court shall, upon application by the debtor under subsection 1, order freezes of enforcement and realization. According to Article 2(1)(4) of the Directive, the suspension of individual enforcement measures may be granted by a judicial or administrative authority or may be instituted by law. Paragraph 1 provides that suspension of individual enforcement measures (hereinafter also referred to as stabilization measures) shall be ordered by the restructuring court upon application by the debtor. Due to the interventions associated with stabilization orders, the court order is preferable. At the same time, it has the advantage over a validity by operation of law that any special features can be taken into account by examining the respective individual case.

If the order of suspension of enforcement also covers the debtor's immovable assets, the court of enforcement is responsible for the enforcement of the suspension. The details are regulated in the new § 30g ZVG-E.

A prior hearing of the creditors is not required. As a rule, the stabilization order is an urgent measure which is comparable in content and function to the order of protective measures in the temporary insolvency proceedings (section 21 (2) nos. 3 and 5 InsO), in which a hearing of the creditors concerned is also not necessary. The creditors concerned may apply for termination at any time, provided they can substantiate a reason for termination (section 63 (2)). This is compatible with the provisions of the Directive. The directive even allows a ban on enforcement to be imposed by law. Moreover, the second subparagraph of Article 6(9) of the Directive requires the possibility of an order without prior hearing of the parties concerned.

### **Regarding paragraph 2**

The stabilization orders should only be able to be issued in relation to claims that can be shaped by a restructuring plan. Paragraph 2 sentence 1, therefore, stipulates that claims which, according to § 6, cannot be structured by a restructuring plan cannot be subject to a stabilization order either. This ensures in particular that the claims of female employees cannot be subjected to the blocking effects of a stabilization order.

It follows from sentence 2 that stabilization orders are generally applicable and can cover all creditors or alternatively be restricted to one or more creditors or groups of creditors. In this respect, the draft takes up the possibility opened up by Article 6 (3) of the Directive to design the stabilization regime flexibly in order to allow for a use appropriate to the situation.

### **Regarding paragraph 3**

Paragraph 3 allows the stabilisation order to be extended to rights arising out of an intra-group liability assumed by a subsidiary or any other third-party guarantee provided by such an entity. According to Article 2(1)(4) and recital 32, third sentence, of the Directive, the suspension of individual enforcement measures may also be applied to third parties providing collateral, including guarantors and issuers of collateral, if national law so provides.

### **Re § 54 (Application) Paragraph 1**

Stabilization measures are ordered by the restructuring court in accordance with § 53 (1). Paragraph 1 regulates what information the debtor's application for an order must contain.

### **Regarding paragraph 2**

According to paragraph 2 sentence 1, the application shall be accompanied by a restructuring plan. This plan must first contain a draft of the restructuring plan updated to the date of application or a concept for the restructuring updated to that date. This will ensure that the court has the current concept, irrespective of the documents submitted in the context of the notification and any concretization and updating that may have taken place in the meantime. In addition, the remaining restructuring plan must contain a financial plan covering a period of six months and a well-founded presentation of the sources of financing which are to ensure solvency during this period. This is to ensure that the debtor is fully financed beyond the maximum order period pursuant to Section 57 (1) and (2). Pursuant to sentence 2, the debtor must also declare whether there is a delay in the fulfillment of certain liabilities, whether there have been any blockades of enforcement and realization in a previous restructuring framework or preliminary insolvency proceedings in the last three years and whether the obligations under commercial law arising from Sections 325 to 328 or Section 339 HGB have been violated in the last three completed fiscal years. This is based on the consideration that the order for a stabilization measure should not be easier to obtain than an order for provisional self-administration.

### **Re § 55 (Order) Paragraph 1**

Paragraph 1 specifies the conditions under which the restructuring court must order the stabilization measures applied for. From the wording "submitted restructuring plan is complete and conclusive and no circumstances are known" it follows that the court examines the restructuring plan for its formal completeness and otherwise only carries out a plausibility check of the restructuring plan. This is intended to ensure that the stabilization order, which may be time-critical under certain circumstances, cannot be issued only after a lengthy examination, for which the involvement of an expert may even be necessary. The exclusion of the order if certain circumstances are known is intended to prevent the court from having to order a stabilization measure against its better knowledge although it has knowledge of incorrect information provided by the debtor (No. 1), the restructuring is futile because there is no prospect that a plan implementing the restructuring concept will be accepted by those affected by the plan.

The restructuring plan must be approved by the Board of Directors or by the court (point 2), there is no threat of insolvency (point 3) or the requested order is not necessary to achieve the restructuring objective (point 4).

If the restructuring plan has remediable shortcomings, it should be possible to improve it. Paragraph 1 sentence 2 therefore stipulates that in the case of remediable deficiencies, the restructuring court shall issue the order for a maximum period of 20 days. If the deficiencies are remedied within the set time limit, the restructuring court will finally order the requested stabilization measures.

### **Regarding paragraph 2**

In the case of substantial arrears of payment to employees, from pension commitments or the tax debt relationship, to the social security institutions and suppliers or violations of the disclosure obligations under commercial law, the order of a stabilization order should not be generally excluded in parallel with the new provisions in the InsO on self-management, but should be tied to special conditions. Here the court must be convinced that the debtor is nevertheless willing and able to protect the interests of the creditor community. The same also applies if the debtor has already been subject to liquidation or enforcement blockades in previous restructuring or preliminary insolvency proceedings.

### **Regarding paragraph 3**

By serving the order on all creditors affected by it, it is intended to ensure that they do not attempt to enforce it in ignorance of the stabilization measures.

### **Regarding paragraph 4**

Paragraph 4 clarifies that the court decides on the application for a stabilization order by order. The debtor is entitled to an immediate appeal against the decision of the restructuring court if the restructuring court determines in its decision that the debtor is insolvent.

The legal remedy of immediate appeal, which is limited to the examination of the existence of insolvency, is intended to take account of the fact that the determination of the existence of insolvency by the restructuring court may trigger significant legal consequences for the debtor, in particular an indicative effect in subsequent insolvency proceedings or criminal proceedings for breach of the obligation to file for insolvency pursuant to section 15a InsO or may trigger the effects of certain contractual clauses.

### **Re § 56 (subsequent order, new order)**

If the prerequisites for the order of stabilization measures are met, the order should be able to be extended to further creditors, to be extended in content or to be extended in time as a subsequent order. In addition, if the requirements for the order of stabilization measures are still met but the original order period has already elapsed and therefore no extension is possible, a new order should be possible.

Subsequent orders in all forms and new orders may be issued cumulatively and repeatedly within the scope of the permissible order duration according to § 57.



The possibility of follow-up and new orders is intended to take account of the fact that the dynamics of the restructuring process may make it necessary to make other or renewed stabilization orders.

#### **Re § 57 (Duration of the Order) Repara. 1**

According to Article 6(4) of the Directive, the initial duration for stabilisation orders may be set at up to four months. The period of up to three months for the initial order is based on the maximum period of three months for the preparation and presentation of an insolvency plan in the protective umbrella procedure. This period should regularly be sufficient to develop a restructuring plan and make progress in negotiations with creditors.

#### **Regarding paragraph 2**

Pursuant to paragraph 2, follow-up and new orders may in principle only be issued within the maximum order duration of paragraph 1. If the debtor has submitted a plan offer and no circumstances are known which indicate that an acceptance of the plan is not to be expected within one month, the maximum order period shall be extended by one month. The purpose of this extension of the maximum order period is to enable the debtor to maintain the chances of plan acceptance by issuing corresponding orders. With the presentation of the plan offer, the debtor has specified which claims are to be included in the plan. Orders which fall within the period of the extension of the maximum order period are therefore only directed against those affected by the plan.

This provision also respects the requirements of Article 6(7) of the Directive for renewals and re-arrangements.

#### **Regarding paragraph 3**

If only the judicial confirmation of a restructuring plan accepted by the plan participants is still outstanding, follow-up and new orders may be issued until the plan confirmation becomes legally binding, but not more than eight months after the first order was issued. The acceptance of the restructuring plan by the plan participants justifies this extension of the maximum order duration. However, a further restriction of the creditors' possibilities of enforcement and realization is only justified if the confirmation of the restructuring plan is not already obviously invalid. Sentence 2 therefore stipulates that the extension does not apply if the restructuring plan is obviously not confirmable.

#### **Regarding paragraph 4**

Pursuant to the second subparagraph of Article 6(8) of the Directive, for proceedings in which no public announcements are made, the total duration of the suspension is limited to a maximum of four months if the center of the debtor's main interests has been transferred to another Member State within a period of three months prior to the submission of an application for the opening of preventive restructuring proceedings. The provision in paragraph 4 implements this requirement of the Directive. The design of the preventive restructuring procedure in this Act does not foresee an application for opening. Therefore, the first use of instruments of the Stabilization and Restructuring Framework is taken into account.

### **Re § 58 (ban on utilization)**

Based on the consideration that preventive restructuring proceedings are in principle not intended to enable any further intervention in creditors' rights than is possible in insolvency proceedings, § 58, following the provision of § 21 para. 2 sentence 1 no. 5 of the Insolvency Statute, stipulates that creditors affected by a ban on liquidation are in principle to be paid the interest due and that a loss in value resulting from the use of the assets is to be compensated by current payments. According to sentence 2, this does not apply insofar as satisfaction from the proceeds of realisation is not to be expected.

### **Re § 59 (Effects under contract law) Paragraphs 1 and 2**

The provisions of paragraphs 1 and 2 serve to implement Article 7(4) of the Directive. According to the first subparagraph of Article 7(4) of the Directive, creditors affected by stabilisation measures shall be prevented, in respect of debts incurred prior to the suspension and solely on the grounds that the debts have not been repaid, from refusing performance of material contracts yet to be performed, terminating such contracts, rendering them due prematurely or otherwise modifying them to the detriment of the debtor. According to the second sentence of the first subparagraph of Article 7(4) of the Directive, contracts yet to be performed which are necessary for the continuation of the day-to-day operation of the business, including contracts whose suspension would lead to the cessation of the debtor's business activities, are to be understood.

Paragraph 1 sentence 1 shall link up with the situation in which the debtor has owed a creditor a performance contractually owed at the time of the stabilisation order. The other party may then not assert any rights to disrupt performance, such as above all the refusal to perform its obligation, or rights to terminate or amend the contract, solely on the basis of the existing arrears. Conversely, the other party may invoke circumstances which, either in isolation or in connection with the existing arrears, give rise to a right to disrupt performance. In particular, a default of the debtor arising after the relevant date of the order shall entitle the debtor to all consequences which may be linked to such default in the individual case.

According to paragraph 1 sentence 2, the time of the first order of stabilization is always decisive.

Under paragraph 2 the other party may object that the debtor is not dependent on the contractual performance of the other party for the continuation of the business. As long as the latter has not been determined, it can be assumed in case of doubt that there is a corresponding need for the debtor to continue the business.

### **Regarding paragraph 3**

Paragraph 3 sentence 1 ensures that the order of a stabilization measure does not affect both the plea of uncertainty pursuant to § 321 BGB and the lender's right of termination pursuant to § 490 BGB. Even after the order of a stabilization measure the creditors should still have the possibility to protect themselves against a further increase of their economic risk. The stabilization order is intended to prevent creditors affected by individual enforcement measures from anticipating the effects of a plan by previously satisfying themselves unilaterally. It is not compatible with this objective, which is aimed at maintaining the status quo, to expect a creditor who is obliged to pay in advance to reduce her insolvency risk.

through further advance payments, without being able to take precautions against this.

## **Re Section 60 (financial collateral, payment and settlement systems, liquidation netting)**

### **Regarding paragraph 1**

The provision corresponds to the provision of section 21 (2) sentences 2 and 3 InsO. Like the insolvency law model regulation, it corresponds to European directive law, namely from the Financial Collateral Directive 2002/47/EC and the Settlement Finality Directive 1998/26/EC. Pursuant to Article 31 (1) of the Directive, the latter acts take precedence over the provisions of the Directive.

### **Regarding paragraph 2**

Paragraph 2 ensures that agreements on liquidation netting are not affected by the order for a stabilisation measure. In particular, the individual transactions to be included in the netting are not subject to the provisions of § 59. This is permitted under the first subparagraph of Article 7 (6) of the Directive. Sentence 2 provides that the net claim resulting from the implementation of liquidation netting may be subject to an enforcement block and, to the extent permitted under paragraph 1, also to a liquidation block.

## **Re section 61 (Liability of the debtor and his organs) Repara. 1**

According to paragraph 1, the debtor is liable for damages suffered by creditors as a result of an order culpably obtained on the basis of false information. The fault-based liability was included, since the order under section 55 is not preceded by a full judicial review.

### **Regarding paragraph 2**

If the debtor is not a natural person, the liability under subsection 1 shall be joined by the liability of the members of the management. The members of the management board shall only be liable if they are at fault. The recourse against the members of the management thus presupposes fault on the level of the debtor and the respective member of the management. If several persons are liable to pay compensation for the same damage under paragraph 1 and paragraph 2, they shall be jointly and severally liable.

## **Re § 62 (Insolvency application)**

§ Paragraph 62 serves to transpose Article 7(2) of the Directive, which provides that the suspension of individual enforcement measures for the duration of the suspension leads to the postponement of creditors' insolvency agreements.

## **Re § 63 (Termination)**

### **Regarding paragraph 1**

Paragraph 1 regulates when the restructuring court must overturn the order.

### **To number 1**

According to point 1, the order shall be revoked if the debtor so requests. This implements the requirement of Article 6(9), first subparagraph, point (b), alternative 1. The debtor should be able to bring about a termination at any time. This is appropriate, as the debtor is usually best placed to assess whether the stabilization order is still appropriate.

#### **To number 2**

According to No. 2 alternative 1, the order shall be revoked if the notification under § 31 (4) loses its effect. Effective notification under section 31 is a prerequisite for the use of instruments under this Act. If a notification loses its effect, the basis for an order already made shall be withdrawn with the consequence that it shall be revoked. Furthermore, a cancellation shall be effected in accordance with No. 2 alternative 2 if the prerequisites for cancellation of the legal effects of the notification ex officio in accordance with sections 31(4) No. 3, 33 are met. In order to protect the interests of the creditors, this provision ensures that it is not necessary to wait for the legal force of a resolution cancelling the legal effects of the notification before cancelling the stabilisation order, but that the stabilisation order must be cancelled if there is reason to fear that the interests of the creditors will be seriously jeopardised.

#### **To number 3**

Number 3 standardizes further reasons for termination. Number 3 is based on the idea that the order shall be revoked if circumstances are known from which it follows that the debtor is not willing and able to align its management with the interests of the creditors. This is always and irrefutably to be assumed in the cases mentioned in letters a) and b), but this can also result in other ways (letter c)). By basing the provision on the fact that the restructuring court is aware of circumstances, it is made clear that there is no obligation of the restructuring court to carry out an official investigation, so that the court does not have to investigate ex officio circumstances leading to cancellation or breaches of duty under the provisions mentioned. Such circumstances may become known to the court from the reports or notifications of the remaining restructuring commissioners or in any other way by persons involved in the restructuring matter.

#### **To letter a**

If the restructuring plan is based in material respects on incorrect facts, it cannot justify encroachments on the rights of creditors and collateral takers by a stabilization order. This applies initially if the debtor has based the restructuring plan on incorrect facts from the outset. However, the same applies if the circumstances have changed and the changed circumstances make the restructuring futile or the order is no longer necessary to achieve the restructuring goal. If the circumstances have changed significantly and the debtor does not comply with its obligation to make adjustments pursuant to Sec. 32 para. 2 second sentence, third sentence, the order shall already be revoked under No. 2 in conjunction with Sec. 31 para. 4 No. 3 and Sec. 33 para. 1 No. 4 lit. a).

#### **Re point (b)**

Incomplete or deficient accounting and bookkeeping, which do not allow an assessment of the restructuring plan, in particular the finance plan, would prevent the issuance of a stabilization order pursuant to Section 54 (1) and therefore, if such circumstances become known, constitutes a ground for setting aside. These circumstances lead to the irrefutable assumption that the debtor is not in a position to align the management of its business with the interests of the creditors.

## **Re letter c**

Subparagraph (c) shall serve as a catch-all clause if it is apparent in any other way outside the above circumstances that the debtor is not willing and able to align its management with the interests of the creditor community.

## **Regarding paragraph 2**

Paragraph 2 shall also give any creditor affected by the order the opportunity to apply for cancellation on the grounds referred to in paragraph 1, points 2 and 3. Entitlement to apply is restricted to the creditors affected by the order. A prerequisite for revocation on the basis of an application by a creditor is the substantiation of the reason for termination.

## **Regarding paragraph 3**

According to paragraph 3, the restructuring court may provisionally refrain from a cancellation in order to enable an orderly transition to insolvency proceedings in the interest of the creditor community. The requirement of setting a deadline within which the debtor must prove to the court that he has filed for insolvency proceedings is intended to ensure that the order is not maintained longer than necessary. The time limit specified in sentence 2 represents a maximum period and is based on the maximum period for filing an application for insolvency due to inability to pay pursuant to section 15a (1) InsO.

## **Regarding paragraph 4**

According to paragraph 4, the order also ends with the legally binding decision on the plan confirmation. With the confirmation of the restructuring plan, the order is no longer necessary to safeguard the prospects of achieving the restructuring objective. If the confirmation of the plan is denied, there is no longer any prospect of achieving the restructuring target. In both cases, the order is therefore no longer necessary.

## **To Section 6 (Plan Confirmation)**

### **Re subsection 1 (Confirmation procedure)**

#### **Re § 64 (motion)**

The provision firstly clarifies that a court confirmation of a restructuring plan accepted by the plan participants with the required majorities is only permissible upon application by the debtor. Neither on application by individual creditors or shareholders or the restructuring officers, nor on the basis of a resolution of the majority of those affected by the plan, nor even on the unanimous request of all those affected by the plan, may the restructuring court confirm a restructuring plan if no application by the debtor has been filed. The conditions under which the restructuring court must refuse to confirm the plan are set out in § 67.

The provision also stipulates that in the event that no court discussion and voting meeting has taken place, the debtor must provide the restructuring court with all information and documents required for the confirmation decision together with the confirmation request.

#### **Re § 65 (hearing)**

Before the decision on the confirmation of the plan, those affected by the plan and - if applicable - the restructuring officer must have had the opportunity to comment. Insofar as those affected by the plan had the opportunity to participate in a court discussion of the plan, the restructuring plan must be approved.

In order to ensure that the plan participants are able to participate in the discussion and vote at a time when the plan participants could have expressed their views, it is not necessary to give them a further opportunity to express their views in an efficient manner (Article 10(4) of the Directive). This also applies to those plan participants who did not attend the meeting despite having been duly summoned. If the plan approval has taken place in court proceedings, the whether and how of a hearing is therefore at the discretion of the restructuring court. If the vote has not taken place in court proceedings, a hearing of the plan participants must take place and this hearing must take place on a hearing date.

### **Re § 66 (Conditional Plan)**

The standard is modelled on § 249 InsO. The conditions to which the restructuring plan can be bound include in particular the implementation of such residual restructuring measures which are outside the scope of the restructuring plan, e.g. the sale of assets. This also includes the amendment of bond conditions by a resolution in accordance with § 5 of the German Bond Act. This is because, pursuant to Section 19 (6) of the German Bond Act, the terms and conditions of a bond can also be amended outside the formative part of the restructuring plan in accordance with the provisions of the German Bond Act. Since the stabilization and restructuring framework - unlike the insolvency proceedings - is designed to provide largely non-procedural support by the courts for a reorganization plan which is essentially to be organized independently by the debtor and the parties affected by the plan, and since the plan confirmation can only be considered upon separate application by the debtor, it does not appear necessary to provide for a provision corresponding to Section 249 sentence 2 of the Insolvency Statute for the refusal of the plan confirmation due to the non-occurrence of a condition after expiry of a time limit set by the court. The debtor is required to file the request for confirmation regularly only after the conditions for confirmation have been met.

### **Re § 67 (Refusal of confirmation) Repara. 1**

The provision standardizes requirements for the confirmation of the restructuring plan, which are designed as reasons for refusal and thus as negative confirmation requirements.

#### **To number 1**

The stabilization and restructuring framework should in principle only be available if an insolvency is imminent but has not yet occurred (Section 33 (2) no. 1 sentence 1). However, an insolvency which has already occurred at such an advanced stage of restructuring, in which the restructuring plan has already been accepted by those affected by the plan, should not lead to a refusal of the plan confirmation if the effects of the plan confirmation eliminate the insolvency (§ 33 para. 2 no. 1 sentence 2).

#### **To number 2**

The provision is based on § 250 No. 1 InsO. In implementation of the requirements of Article 10 (2), first subparagraph, letter a), as far as the procedure of plan acceptance is concerned, and letter c) of the Directive, the restructuring court must examine the proper conduct of the voting procedure and the existence of the required majorities. According to Article 10(3) of the Directive it must be ensured that the restructuring court can refuse to confirm the restructuring plan if there is no reasonable prospect that the plan will prevent the debtor's insolvency or

would guarantee the company's viability. In this respect, No. 2 refers to the provisions on the content of the plan, among other things also to § 16 and the reasoned declaration required there as a plan annex. Insignificant defects are irrelevant. Removable material deficiencies are only of significance if they are not remedied within a reasonable period of time set by the restructuring court. This also implements the requirements of Article 10(2), first subparagraph, point (a) with regard to the plan content and point (b) of the Directive.

### **To number 3**

According to point 3, the court has to examine the feasibility of the plan, however, limited to a test of obviousness, in so far as the feasibility of the claims created by the plan and the claims of the plan participants and those not included in the plan are concerned.

### **Regarding paragraph 2**

The provision implements the requirements of Article 10(2), first subparagraph, point (e) of the Directive and regulates the conditions for plan confirmation in cases where the restructuring plan provides for new financing. Also in this respect the court is limited to a conclusiveness test and the consideration of obvious deficiencies.

### **Regarding paragraph 3**

If the plan is not approved in a court of law, there is a lack of prior judicial control and monitoring of the approval process. Therefore, doubts about the proper execution of the plan approval process and about the outcome of the approval process are at the expense of the debtor.

In the court discussion and voting meeting, the voting right pursuant to § 45 (4) sentence 2 shall be bindingly determined by the restructuring court if no agreement can be reached between the parties present. If, on the other hand, the acceptance of the plan has not taken place in the court proceedings, the court shall determine the voting rights in the dispute within the framework of the plan confirmation in accordance with Section 26 paras 1 to 3 and shall not be bound by the debtor's provisional determination in the documentation of the voting result pursuant to Section 24 para 1 and in the basis of the voting right pursuant to Section 26 para 4.

### **Regarding paragraph 4**

Following the example of section 250 no. 2 InsO, the provision in paragraph 4 is intended to counteract abusive practices in the course of plan negotiations and plan coordination.

### **Re § 68 (Protection of minorities) Re paragraph 1**

The provision implements the requirements of point 6 of Article 2(1) in conjunction with point (d) of the first subparagraph of Article 10(2), second subparagraph, of the Directive. In doing so, the provision is based on section 251 (1) InsO.

However, the comparison to be made in the insolvency plan proceedings of the position of a dissenting creditor with the situation in which this creditor would probably find itself without a plan refers to the regular insolvency proceedings in which the course is set - in case of doubt and subject to a different vote by the creditors' meeting (section 156 InsO) - for the liquidation of the debtor's assets (section 159 InsO). In contrast, the planning procedure of the restructuring framework cannot be based on a

insolvency proceedings, but only to an out-of-court negotiation situation, in which the course is in any case not immediately directed towards liquidation, but in principle other alternatives can be considered (continuation on the basis of an alternative restructuring concept or even without concrete restructuring measures).

The provision in sentence 2 ensures that the comparison to be made in accordance with sentence 1 is made from the perspective of the point in time that is also decisive for the structuring of restructuring receivables and rights to separate satisfaction in the restructuring plan. For example, deteriorations in the value of collateral items that occurred after the initial order of a stabilization order but would probably not have occurred without the order because the creditor concerned would then have achieved a timely realization should not be taken into account. Conversely, legal measures taken by the creditor in response to the plan submission should not be included in the settlement consideration.

### **Regarding paragraph 2**

The model for the regulation of paragraph 2 is § 251 (2) InsO. The regulation serves to provide the debtor as the creator of the restructuring plan and the other parties affected by the plan with clarity as early as possible as to whether a review of the criterion of creditor interest and the related company valuation (Article 14 (1) (a), (2) of the Directive) becomes necessary so that, if necessary, an alternative restructuring plan can be drawn up to avoid further time losses. The applicant's assertion (in the case of an out-of-court vote) or credibility (if the vote is carried out in court proceedings) is only a prerequisite for the admissibility of the application. At the level of the examination of the merits, the restructuring court can only refuse to confirm the plan in accordance with paragraph 1 if it is fully convinced that a worse position exists (§ 39 paragraph 1 sentence 1). In this context, expert evidence can also be submitted ex officio (§ 39 (1) sentence 2, Article 14 (2) of the Directive).

### **Regarding paragraph 3**

Paragraph 3 is based on section 251 (3) InsO. The provision is without direct precedent in the directive, but is compatible with it, because the funds to be provided can compensate for a worse position of the plan participants, which is claimed by one of them.

### **Re section 69 (Announcement of the decision) Re paragraph 1**

Like the resolution in which the decision on the confirmation of an insolvency plan is to be decided (Section 252 (1) of the Insolvency Statute), the resolution with the decision on the confirmation of a restructuring plan must also be announced. The restructuring court may promulgate the order either in a separate promulgation meeting or, if such a meeting has taken place, in the discussion and voting meeting under section 45 or in the hearing meeting under section 65. Only if the debtor has filed a request under section 88 subs. 1 to make public announcements, the order shall be publicly announced under section 89 subs. 1 No. 3.

### **Regarding paragraph 2**

The provision is based on section 252 (2) InsO, whereby here a copy of the plan or a summary of its essential content need only be sent to those affected by the plan because only they are entitled to file a complaint under section 70 (1).



## **Re § 70 (Immediate appeal)Reparagraph 1**

Notwithstanding section 253 (1) InsO, the immediate appeal against the plan confirmation is only available to those affected by the plan and against the refusal of the plan confirmation only to the debtor. It would not make sense for the debtor to have the right to appeal against the plan confirmation because a restructuring plan can only be put to a vote by the debtor and only the debtor can apply for the plan confirmation. Conversely, as a consequence of the debtor's procedural dominance over the rest of the restructuring plan, only the debtor can challenge the rejection of the plan confirmation.

## **Regarding paragraph 2**

Paragraph 2 is modelled on § 253 (2) InsO, but with a deviation from § 253 (2) no. 1 InsO, which is due to the differences in the permissible organizational forms of voting. Because there is no mandatory date for the vote. If the vote is conducted without a meeting of those affected by the plan in accordance with § 22, a person affected by the plan must clearly object to the plan in another way so that he can later lodge a permissible immediate appeal against the plan confirmation resolution.

## **Regarding paragraph 3**

In order to avoid as far as possible delays in plan implementation which could jeopardize the success of the plan-based restructuring, the standards for an order of the suspensive effect of an immediate appeal against the plan confirmation as in insolvency plan proceedings are raised. Thus, an order of suspensive effect pursuant to section 570 (2) or (3) ZPO outside the scope of application of paragraph 3 presupposes that the appeal is admissible according to a summary assessment, does not appear to be without prospects of success in the matter and the complainant is threatened with irreparable or in any case greater disadvantages than the respondent (Lipp in Münchener Kommentar zur InsO, 5th ed. 2019, section 253 InsO, marginal no. 9 m. w. N.). Paragraph 3 goes beyond this in that the disadvantages threatening the complainant must be serious and disproportionate to the advantages of immediate execution of the plan.

## **Regarding paragraph 4**

Paragraph 4 follows the model of section 253 (4) InsO. However, deviations arise from the fact that there are no insolvency assets from which a claim for compensation for the damage caused by the execution of the plan could be satisfied, so that the claim is directed directly against the debtor and she is liable for it with all her assets.

## **Re subsection 2 (Effects of the confirmed plan; monitoring of plan fulfilment)**

## **Re section 71 (Effects of the Plan)Repara. 1**

In contrast to the insolvency plan proceedings, where the effects specified in the formative part of the plan do not take effect until the confirmation resolution becomes legally binding (§ 254 para. 1 of the Insolvency Statute), in the case of the restructuring plan they take effect as soon as the confirmation resolution is announced (§ 69 para. 1). The derogation is based on the first subparagraph of Article 16(3) of the Directive, which - subject to the possibility of a separate order of suspensive effect under the second subparagraph of Article 16(3) of the Directive - provides that the effects specified in the first subparagraph of Article 16(3) of the Directive are not to apply to the restructuring plan.

line - does not provide for a suspensive effect for an appeal against the plan confirmation resolution. The fact that the effects of the plan design are linked to the judicial plan confirmation also implements the requirements of Article 10 (1) (a) and (b) of the Directive. Restructuring plans that lead to the loss of more than 25% of jobs (Article 10 (1) (c) of the Directive) are not permitted.

### **Regarding paragraph 2**

If general partners of partnerships had to continue to be liable without limitation for that part of the claims against the Company which the creditors concerned waive in the restructuring plan, such a waiver of claims would be largely devalued. Although the direct liability access of these creditors to the partnership's corporate assets would be eliminated, they could still enforce their claims against the entire assets of the personally liable partners, which in turn include their shares in the partnership. The partners concerned would also have an incentive to withdraw the amounts to be paid to the creditors from the partnership. Insofar as the plan provides for direct structural interventions in the share rights according to § 4 (3), a double burden on these partners would result in connection with the default liability of the partners concerned for the shares in company liabilities, which are waived by structural interventions according to § 4 (1) number 1. This would also contradict the evaluations of § 28 (2) sentence 3, which, in the context of the group-wide majority decision, allows an assisting partner to retain a share under certain circumstances.

### **Regarding paragraph 3**

With the exception of the reservations of the special provisions for intra-group third-party collateral pursuant to Section 4 (4), the provision corresponds to the parallel provision for insolvency plans in Section 254 (2) of the Insolvency Statute. Accordingly, a creditor affected by a plan can continue to satisfy its claim in full from third-party collateral, irrespective of the effects of the restructuring plan on the relationship between it and the debtor, while the debtor can assert a right of recourse against the third-party guarantor against the third-party guarantor with the restrictions resulting from the restructuring plan.

### **Regarding paragraph 4**

In accordance with the provision of section 254 (3) InsO, a creditor who has been satisfied by the debtor beyond the amount to be claimed according to the plan does not have to surrender the additional amount paid up to the amount of her unreduced claim. This is because the claims not covered by the plan continue to exist as recoverable but unenforceable bonds in kind.

### **Regarding paragraph 5**

In terms of content, the provision corresponds to section 254 (4) InsO. In restructuring plan law, it is also justified by the fact that the debtor can draw up the plan itself and, within the framework of the requirements of section 10, determine the group of included claims and the extent of their inclusion and that, in contrast to insolvency proceedings, there is no filing and ascertainment of claims.

### **Regarding paragraph 6**

The regulation to remedy deficiencies in the plan approval procedure and deficiencies in the will of the plan offer and plan acceptance ensures that legal certainty is created for the debtor and those affected by the plan with the legally binding confirmation of the restructuring plan.

## **Re section 72 (Other effects of the restructuring plan)Reparagraph 1**

The provision contains a fiction corresponding to section 254a (1) InsO of the formal submission of declarations of intent which have become part of the plan.

### **Regarding paragraph 2**

Paragraph 2 deviates in sentence 1 from its model (section 254a (2) sentence 1 InsO) in part. On the one hand, the wording is narrower because typically only a subset of creditors is included in a restructuring plan and the shareholders do not necessarily have to be included in full. On the other hand, the standard is broader in scope than in the case of declarations of intent which are included in a plan without the inclusion of share rights, all formal requirements for declarations of intent should be able to be met by including them in the plan. Sentence 2 corresponds to section 254a (2) sentence 2 InsO. There is no person corresponding to the insolvency administrator with authority to dispose of the debtor's assets in the restructuring framework, so that no provision corresponding to section 254a (2) sentence 3 InsO is provided.

### **Regarding paragraph 3**

Paragraph 3 is modelled on § 254a (3) InsO.

## **Re § 73 (resurrection)**

### **Regarding paragraph 1**

Following the model of section 255 (1) InsO, also in the restructuring plan law, on the one hand, in order to protect the creditors affected by the plan and to discipline the debtor, a considerable arrears in performance of the debtor should be sanctioned by withdrawing the effects of the plan from the debtor in the form of a deferral of claims or a partial remission with regard to the claims affected by the arrears in performance. On the other hand, in this case, too, arrears of the debtor should not immediately lead to the severe legal consequences of the loss of the effects of the planning with regard to the affected claims, but the debtor does not have to make up for the fulfilment of the plan even after a written reminder with a grace period of at least two weeks.

### **Regarding paragraph 2**

In accordance with the provision in section 255 (2) InsO, the opening of insolvency proceedings on the debtor's assets before the plan has been completely fulfilled also in the case of the restructuring plan leads to the cessation of all deferments and waivers of claims regulated in this plan. This is intended to prevent creditors affected by the plan from being doubly burdened in the event of subsequent insolvency by first having to accept the structure of their claim in the restructuring plan and then being allowed to register their claim in the insolvency table only in the amount reduced by this.

### **Regarding paragraph 3**

As in insolvency plan law (section 255 (3) InsO), only such deviations from paragraphs 1 and 2 are permissible in restructuring plan law which do not have a detrimental effect on the debtor. This is intended to ensure that the restructuring plan provides a sufficiently reliable basis for the debtor and those affected by the plan to proceed.

## **Re section 74 (Disputed claims and default claims)Reparagraph 1**

Although the restructuring plan determines in a binding manner to which form a receivable is to be subjected, it does not specify the existence and amount of the receivable prior to its structuring. A mechanism comparable to the filing of a claim and table determination in insolvency proceedings does not exist in the restructuring framework. Outside of the restructuring framework, the existence and amount of disputed claims must be determined and their titling must be brought about, e.g. by filing a suit with the competent court, by a tax assessment notice and, if necessary, by challenging it, etc.

Since the debtor determines in the course of the preparation and submission of the plan which claims are to be included in the restructuring plan and in what amount, and since a creditor has no possibility to demand the inclusion of its own claim which has not yet been included in full or to demand the inclusion of a claim which has already been included and which has a higher value, the effects of the plan on the design of the restructuring plan must also be limited to the partial amount of a claim included by the debtor, even if the debtor has intentionally or erroneously included the claim only partially. Acceptance and confirmation of the plan does not prevent the creditor of a consolidated claim from asserting against the debtor a claim amount exceeding the value set in the plan in full and without restrictions by the plan. The limitation of the reference value of a percentage reduction of the claim to the amount stated in the plan submitted by the debtor shall on the one hand take into account the right of the debtor to deliberately include a claim only partially in the plan within the scope of the control of appropriateness pursuant to sec. 10. On the other hand manipulations of the debtor are to be prevented, e.g. by a consciously too low beginning of a tax demand with the goal that the tax office can be overruled first, then however on the taxes higher fixed after a later audit an accordingly increased demand reduction must accept.

However, if it later turns out that the claim was actually lower than the amount set in the plan, the design effects must be related to the lower amount. This is the case, for example, if a tax claim in the plan is set at an amount of 10,000 Euro in accordance with an existing assessment subject to review and is reduced by 20 % by way of plan structuring, and later, in the context of a change in the tax assessment pursuant to § 164 paragraph 2 of the German Tax Code, the tax claim (before reduction) is reduced to 6,000 Euro. In this case, the 20% reduction is to be applied to the lower assessment of 6,000 Euro and thus amounts to only 1,200 Euro, so that the debtor still has to pay 4,800 Euro. In this way it is ensured that the creditor concerned (here: the tax authorities) is ultimately not burdened more than the other creditors who were assigned to the same group within the meaning of § 11.

## **Regarding paragraph 2**

As with section 256 (1) InsO, for the purpose of planning security, a performance arrears for the purpose of revival (section 256 (1) InsO or section 73) in the case of included claims or default claims which have not yet been finally determined shall be assessed according to the value on which the court based the assessment of the voting rights.

Differences to § 256 (1) InsO result from the fact that in the restructuring framework there is no filing of claims by the creditors and no table determination. Rather, the debtor, as the creator of the plan, determines (within the framework of the substantive justice control pursuant to section 10) the group of claims included and the rights entitling to separation and, if applicable, also the amount with which a claim is included in the plan and thus subject to the design effects of the plan

will. If the debtor sets a claim too low, the excess part shall remain undiminished and otherwise enforceable without change (para. 1). If the debtor sets a claim too high, this may lead to the restructuring court setting a lower voting right on corresponding notice of defects. However, the voting right decision of the restructuring court has no influence on the substantive amount of the claim and its enforceability. The creditor in question cannot therefore rely on the restructuring plan as such to establish a permanent right to enforce a higher claim than it is actually entitled to. In the event of a dispute, the applicable amount of the claim must be finally clarified by the competent substantive court, and the final design effects of the plan will then - subject to the limitation to the approach in the submitted plan according to paragraph 1 - be related to this claim. However, until final clarification by the competent court, the debtor may base its payments on the amount of the claim that the restructuring court assessed in its assessment of the voting rights, and may base its payments on this amount of the claim, taking into account the related structuring effects.

### **Regarding paragraph 3**

In accordance with section 256 (2) InsO, paragraph 3 provides for an obligation to make subsequent payments after the amount of the claim or default claim has been finally determined. Here, too, the consequences of resurrection (section 73 (1)) only arise if the debtor fails to make the subsequent payment despite a reminder with a grace period of at least two weeks.

### **Regarding paragraph 4**

According to the model of section 256 (3) InsO, in deviation from section 71 (4), in the case of a claim which is still disputed at the time of plan confirmation or which is for other reasons uncertain in terms of its amount in a restructuring plan, the economic result which would have been achieved even if the amount of the claim in question had been fixed from the outset is to be achieved.

### **Re section 75 (Enforcement from the plan) Re paragraph 1**

The provision is based on section 257 (1) sentences 1 and 3 InsO. If the debtor itself includes a claim in the restructuring plan, it appears justified to allow the creditor of this claim to enforce the claim on the basis of the plan which has been legally confirmed by a court if the amount of the claim is not disputed between the debtor and the creditor concerned. In such a situation, it would not seem efficient if the creditor would have to go to court again to obtain a title. If the debtor wants to prevent the titling effect because the amount of the claim is disputed and she has only included the claim in the plan in the full amount claimed by the creditor in order to ensure a comprehensive structuring effect with regard to section 74(1), she must assert the status of the claim as disputed in the confirmation proceedings and thus work towards a corresponding statement in the plan confirmation resolution. A parallel provision to section 257 (1) sentence 2 InsO is not provided for, because no procedure exists for table application, objection to filed claim and removal of such objection.

### **Regarding paragraph 2**

The model for the regulation in paragraph 2 is § 257 paragraph 2 InsO.

### **Regarding paragraph 3**

The regulatory content of paragraph 3 corresponds to section 257 (3) InsO.

#### **Regarding paragraph 4**

Whereas in insolvency proceedings a general ban on individual compulsory execution applies from the opening of proceedings pursuant to Section 89 InsO, Paragraph 4 orders such a ban only for claims included in the plan to the extent of inclusion, only from the time of the legal validity of the plan confirmation resolution and only for titles issued prior to this time. Older titles remain enforceable to the extent that they contain a higher amount of title than the restructuring plan was based on. After the validity of the plan confirmation, a further title may be issued for a claim included in the plan, e.g. a judgement in a claim for payment or an amended tax assessment. However, the titled claim can then only be enforced in accordance with the effects of the plan, which are to be determined on the basis of § 74 (1) and which are not eliminated by the later title.

#### **Re section 76 (Plan monitoring) Repara. 1**

In accordance with section 260 (1) and (2) InsO, monitoring of plan fulfilment may be ordered in the formative part of the plan.

#### **Regarding paragraph 2**

If a Restructuring Officer has already been appointed, this person must be entrusted with monitoring the plan. Otherwise, a Restructuring Officer must be appointed for the first time for the purpose of plan monitoring.

#### **Regarding paragraph 3**

Since a creditors' committee does not exist in the restructuring procedure, the regulatory model in § 262 InsO is modified to the effect that the notification of the non-fulfilment of claims subject to monitoring must be made directly to the creditors affected by the plan and to the restructuring court.

#### **Re paragraph 4 Topoint 1**

As with the parallel provision of section 268 (1) no. 1 InsO, the monitoring of the fulfillment of a restructuring plan must also be lifted if all claims whose fulfillment is monitored are fulfilled or it is ensured that they will be fulfilled. This is because this eliminates the need for monitoring.

#### **To number 2**

After a period of three years (based on section 268 (1) no. 1 InsO), it can typically be assumed that a previously proper fulfillment of the plan will continue.

#### **To number 3**

According to Section 73 (2), the opening of insolvency proceedings eliminates the design effects of a restructuring plan that has not yet been fully implemented and thus also the need to monitor its implementation.

## **Re Chapter 3 (Restructuring Officer)**

The debtor can in principle make use of the procedural aids of the stabilization and restructuring framework independently and on her own responsibility. The aim of the Stabilization and Restructuring Framework is to make the advantages of private autonomous initiative, organization and design fruitful. However, where participants are involved in the restructuring process who are not easily able to effectively assert their interests, a corrective measure is needed to ensure that the interests of these participants - who are worthy of protection in this respect - can be safeguarded. At the same time, there may be a need to ensure the integrity and efficiency of the process by a third and neutral person as mediating and coordinating authority. And finally, such a neutral person can also mediate between the participants. Sections 77 f. provide for the appointment of a third and neutral person as restructuring officer for these purposes.

### **To Section 1 (Necessary order)**

#### **Re § 77 (Necessary order)**

##### **Regarding paragraph 1**

Paragraph 1 regulates the basic cases in which a restructuring commissioner must be appointed by the court if necessary.

##### **To number 1**

Pursuant to paragraph 1, point 1, a representative shall be appointed if the rights of female consumers or medium-sized, small or micro-enterprises are to be affected in the course of the restructuring, in particular because their claims or rights to separation are to be shaped by the restructuring plan or the enforcement of such claims or rights to separation is to be blocked by a stabilization order. Thus the draft takes into account the finding that in these cases the basic assumption of the draft cannot be taken as given that the persons affected by the restructuring matter are able to effectively assert their interests and rights, negotiate among themselves and thus come to a reasonable and appropriate result. The aforementioned affected parties usually lack experience in dealing with restructuring and the knowledge necessary for the economic classification of the plan proposal. In most cases, these creditors will also be affected with relatively small claims, which make it seem uneconomical to invest effort and costs for an appropriate participation in the process and the individual proceedings. They are not in a position to coordinate their interests without further ado. Therefore, a neutral authority is needed to represent the interests of these typically creditors worthy of protection in the process and in the individual proceedings.

A prerequisite for the appointment is that the rights of the aforementioned affected parties are to be affected in the context of the restructuring. This is particularly the case if these rights are to be shaped by the restructuring plan or if their enforcement is to be temporarily suspended on the basis of a stabilization order. If such interventions are envisaged, the debtor must notify the court of this in the context of the notification of the restructuring matter pursuant to Section 31 (2) sentence 2. If this notification has not been given and it becomes known by other means that interference with the rights of the creditors mentioned above is intended, in addition to the appointment of the representatives pursuant to No. 1, a cancellation of the restructuring matter pursuant to section 33 para. 1 No. 4 letters a and b may also be considered if the failure to give notification was without valid reason.

##### **To number 2**

Point 2 addresses the case of a general stabilisation order, i.e. covering all creditors with the exception of the creditors excluded by section 6. In such a case, the restructuring case takes on the character of an insolvent quasi-complete procedure. In such cases, it is indicated that the economic difficulties which are the cause of the restructuring case are of a serious nature which may make it necessary to entrust a neutral body with monitoring tasks.

### **To number 3**

Pursuant to No. 3, an appointment is required if the debtor makes use of the possibility of encroaching on intra-group third-party collateral (Art. 4 par. 4) or the possibility of terminating the contract (Art. 49 ff.). In the first case there is a need for an agent because the circumstances of the subsidiary providing the collateral also become the basis and subject of the plan regulation, which therefore must be made transparent. In the second case, it is an intrusive instrument that does not derive its internal legitimation additionally from a qualified majority decision of similarly affected parties and the presumption of correctness linked to such majority decision. In both cases it is appropriate to commission a neutral representative with the independent examination of the conditions for the taken up, special instruments.

### **Number 4**

Orders in accordance with No. 4 shall be placed in connection with the agreement of plan monitoring.

### **Regarding paragraph 2**

Pursuant to paragraph 2, a restructuring commissioner shall also be appointed if it is foreseeable that a submitted plan or a restructuring concept to be implemented can only be implemented against the resistance of affected persons who form a majority in a voting group to be formed pursuant to Section 11, so that a majority decision across groups is required pursuant to Section 28. The appointment must be made if the requirement of a group-spanning majority decision is foreseeable. This must be notified separately by the debtor in the notification of the restructuring plan (section 31 para. 2 sentence 3). However, the appointment is not made if the restructuring affects only financial sector enterprises and their legal successors or holders of money market or capital market instruments as holders of restructuring claims and rights to receive benefits under the restructuring plan. The draft assumes from these parties that they are able to effectively assert their interests.

The case group of the appointment of a moderating restructuring officer to assist in the negotiation and elaboration of the plan if the plan has to be approved by the court due to a cross-class cram-down (Article 5(3)(b) of the Directive) should not be implemented, as this case group is contradictory in itself. Whether or not judicial confirmation of the plan by a cross-class cram-down is required will usually only be determined after the negotiations on the plan have been concluded, so that the appointment of a moderating agent to draft and negotiate the plan will then be in vain. Article 11(1) of the Directive requires for a cross-class cram-down that the (prepared and negotiated) plan has not been adopted in all classes before, i.e. that it has already been voted on in its final version.



### **Regarding paragraph 3**

Paragraph 3 permits the appointment of a restructuring officer for the purpose of assisting and relieving the court. If the debtor applies for a stabilization order and does not submit a decision of a tax advisor, auditor, attorney or a person with comparable qualifications experienced in restructuring and insolvency matters, the court may use a commissioner as a quasi-expert to clarify doubts about the existence and continued existence of the conditions for a stabilization order. However, this should not lead to the court not issuing a requested stabilization order due to (non-penetrating) doubts until these doubts have been finally resolved. Rather, the order may be issued despite doubts, but it may have to be rescinded after clarification by the Commissioner if necessary, if the doubts are confirmed.

This expert and court-relieving role of the restructuring commissioners is laid down in the Directive (e.g. Recital 68) and is also expressed by the fact that the commissioner is required to comment on the debtor's declaration under Section 16(1) when a restructuring plan is submitted (cf. Article 8(1)(h) of the Directive).

### **Re section 78 (Appointment) Paragraph 1**

Articles 26 and 27 of the Directive contain general provisions on the requirements and legal position of administrators in restructuring, insolvency and compensation proceedings, which also include the restructuring officer in preventive restructuring. Accordingly, the representatives must above all have the necessary expertise for the individual case in question and be independent and impartial. In addition, the work of the commissioners must be subject to judicial supervision with the possibility of sanctions. According to Recital 88 of the Directive, the Member States have a certain degree of discretion, for example with regard to the procedure for selecting and appointing restructuring commissioners in individual cases. Article 2(1)(12) of the Directive requires that the restructuring commissioner must in any event be appointed by a court or administrative authority.

In order to meet these requirements, section 78 (1) first contains a provision similar to sections 56 (1), 274 (1) InsO for insolvency administrators and trustees, according to which the representative must be suitable for the respective individual case, in particular independent, and is selected and appointed by the restructuring court (in the starting point). This general provision ensures that access to the activity as restructuring agent is not limited to certain professional groups from the outset. Thus, contrary to what is suggested in parts, there is also no restriction to a tax advisor, auditor or lawyer experienced in insolvency matters or a person with comparable qualifications analogous to section 270b (1) sentence 3 InsO. The criterion of suitability in individual cases allows the special circumstances of the specific restructuring case (e.g. size of the company, number of creditors, cross-border remuneration, cf. Article 26 (1) (c)) and the specific skills of the agents (training, expertise and experience, cf. Article 26 (1) (a) and (c) and Article 27 (1)) to be reconciled in the specific appointment decision in conformity with the Directive.

Since the independence and impartiality of the agents is an essential criterion under the Directive (cf. Article 27 (1) of the Directive) and is also mandatory to ensure the function as "guarantor", proposals on the person of the agents should be made by the debtor, persons involved in the debtor or by

creditors must be taken into account in the starting point under subs. 1 sentence 2 only by the court. By having to take them into account, it becomes clear at the same time that the mere fact that a party has proposed the agent does not call their independence into question. Independence of the debtor, however, also includes independence from the persons involved in the debtor.

As with female trustees and insolvency administrators, only natural persons should be able to act as restructuring agents. In this respect, too, it is a highly personal office that requires a basic personal commitment. Article 2(1)(12) of the Directive cannot be interpreted as meaning that the mere omission of a reference to national law does not imply an obligation to admit legal persons as restructuring agents.

Furthermore, the restructuring officer is to be selected by the court in individual cases from among all persons willing to take over the company, which is likely to lead to the courts keeping general pre-selection lists - as is the case with female insolvency administrators and trustees. Although such a list system is not without disadvantages, it enables the court to make a quick appointment decision in individual cases under the regular time pressure. According to Recital 88 ("Pool"), such a system is compatible with the Directive.

## Regarding paragraph 2

Subsection 2 then regulates binding proposal rights of the debtor and of persons affected by the plan for the specific person or selection of the representatives by the court. This is primarily intended to enable the debtor to "bring along" a restructuring commissioner.

This is compatible with the Directive, which does not provide for selection powers to be vested in the courts alone. It is true that the Directive requires, as is clear from Article 27(1) of the Directive, that the restructuring agent performs his tasks impartially and independently. Recital 88, however, allows for a discretionary assessment of both the debtor and the creditors with regard to expertise, experience and the requirements of the specific case. In addition, Member States should be able to determine the procedural channels for refusing the selection or appointment of a representative or for applying for the replacement of the representative.

In order to increase the plannability and attractiveness of preventive restructuring for debtors and to give them an incentive to make use of the instruments of the stabilization and restructuring framework and to achieve efficiency gains, it should be possible for a debtor, upon presentation of a certificate from a professional experienced in restructuring and insolvency matters stating that she fulfils the requirements under section 54 subs. 1 and 2, to submit to the court a proposal for the person of the restructuring agent which is in principle binding on the court unless the person is obviously unsuitable. This corresponds to the applicable provision in section 270b (1) sentence 3 and (2) sentence 2 InsO for self-administered restructuring proceedings in insolvency.

The debtor's right of proposal is equivalent to a blocking minority of those affected by the plan, which, however, is only binding for the court if it is not bound by the debtor's right of proposal. By referring to such a blocking minority of the plan-affected persons it is to be prevented that individual chord disturbers use the instrument of the assigned ones abusively. Deviations from the proposals shall be justified by the court.

No use is to be made of the proposal to involve a creditors' committee when selecting a restructuring officer analogous to section 56a InsO (see also recitals 68, 69). As a rule, preventive restructuring will, differently

than in insolvency proceedings, should not be an overall procedure but only a partial collective process, so that the formation of a creditors' committee, for example if only one creditor group or at least only a few creditor groups are to participate in the vote, hardly seems practicable and justified. By dispensing with a creditors' committee, the problem of the non-representative or debtor-driven composition of creditors' committees, which is well known from insolvency proceedings, and the problem of "selected" declarations of readiness for the creditors' committee are also avoided, especially in smaller proceedings.

### **Regarding paragraph 3**

In cases in which a "brought along" restructuring commissioner is appointed, the court should nevertheless have the possibility to address any doubts about a sufficiently neutral and independent control of the debtor by appointing another restructuring commissioner as a "special representative" analogous to newly created special experts.

### **Re § 79 (legal status)**

In accordance with the regulations for insolvency administrators and trustees in sections 58 to 60, 274 (1) InsO, the restructuring agent should be under the supervision of the court appointing her, be able to be dismissed by the court for good cause and be obliged to pay damages to the affected parties in the event of breaches of duty. This also serves to implement Article 27 (1) of the Directive on the Supervision of Female Restructuring Officers in Preventive Restructuring. In addition, the implementation of Article 26(1)(d) is to provide in particular for the right of the debtor and individual creditors to refuse the agent or have it replaced due to a conflict of interest.

### **Regarding paragraph 1**

Subsection 1, following § 58 (1) InsO, initially stipulates that the restructuring officer is under the supervision of the restructuring court appointing him. The court shall at any time be entitled to demand individual information or a status report from the Representative.

### **Regarding paragraph 2**

In accordance with § 59 (1) InsO, the representative should be able to be dismissed by the court at any time for good cause. The dismissal shall be effected ex officio or, upon application of the agent, the debtor or a creditor. In deviation from section 59 (1) InsO and in implementation of Article 26 (1) (d) of the Directive, the right to file an application should also be available to the debtor and an individual creditor, but limited to the assertion of a lack of independence of the agent. The reasons for the application must be substantiated and the authorised representative must be heard before the dismissal.

### **Regarding paragraph 3**

In accordance with section 59 (2) InsO, the Commissioner is entitled to appeal against their dismissal and the unsuccessful applicants are entitled to appeal against the court decision adversely affecting them.

### **Regarding paragraph 4**

If the Restructuring Officer is to act as a "guarantor" in cases where an appointment is necessary, he or she must also have a civil-law

Take responsibility for any misconduct. Accordingly, paragraph 4 provides, in line with section 60 (1) InsO, that the authorised representative must perform his duties with due care and conscientiousness and, in the event of culpable breach of his duties, is obliged to pay damages to those affected. Just as in the case of insolvency administrators and trustees, the claim shall become statute-barred in the regular three-year limitation period. For persons affected by the plan and addressees of a stabilization order, the claim shall become statute-barred at the latest in three years from the point in time at which the notification of the restructuring plan loses its effect. This is because the restructuring project is formally terminated from this point in time and the parties involved can be expected to examine and enforce any claims for damages against the Commissioner.

#### **Re § 80 (Duties and powers) Paragraph 1**

From the monitoring function of the restructuring commissioners in cases of necessary appointment, the task and duty of the commissioners should firstly follow that they are obliged to notify the court immediately if the commissioner becomes aware of circumstances that justify the cancellation of the restructuring case, e.g. in case of insolvency of the debtor. The wording "circumstances become known" is intended to make it clear that the Restructuring Agent does not have to actively and continuously review the debtor's circumstances for the existence of these reasons, but that the duty to notify will intervene if the Agent becomes aware of such circumstances in the course of its activities and the performance of its duties. In this case, the debtor should in principle no longer be allowed to carry out a restructuring. This duty of disclosure corresponds to the task of the custodian in insolvency proceedings in self-administration to report circumstances which lead to the expectation that the continuation of self-administration will lead to disadvantages for the creditors.

#### **Regarding paragraph 2**

Subsection 2 regulates the cases in which the appointment of the agents is mandatory under Section 77 (1) Nos. 1 and 2 and (2). These cases are characterized by the fact that it cannot be assumed that all parties involved are equally capable of asserting their interests in the proceedings (section 77 (1) no. 1) and that the cases covered by their nature and the effects of the procedural assistance provided by the framework can hardly be distinguished from the effects of insolvency proceedings conducted under their own administration (section 77 (1) no. 2 and (2)). In these cases a neutral body is required which safeguards the interests of the parties involved and mediates between the interests of the parties involved, taking into account the interests of the whole. In these cases, on the one hand, the commissioner should be able to determine the pan voting process (number 1). In addition, with a view to the comparability of the circumstances with the situation in insolvency proceedings, the court should be able to assign additional powers to the Commissioner in order to bring the profile of the Commissioner closer to that of a custodian in self-administration proceedings (point 2).

#### **Regarding paragraph 3**

Par. 3 sets out the programme of tasks and examinations for the restructuring agent if a stabilization order is issued in favour of the debtor. In this respect, the Representative is to continuously review whether the conditions for the issuance of the stabilization order still exist.

#### **Regarding paragraph 4**

Paragraph 4 follows on from Article 8(1)(h) of the Directive, which allows Member States to provide that the debtor's justification for the prospects of success of the restructuring plan be confirmed by the restructuring officer

must. For this purpose, the restructuring officer pursuant to para. 4 shall comment on the corresponding declaration of the debtor pursuant to section 16 para. 1 and shall also comment on the dispute about the existence and amount of restructuring claims and segregation entitlements and thus indirectly also on voting right disputes. This has a court-relieving effect by facilitating the court's examination in the context of the plan confirmation. This statement should also be made available to those affected by the plan before the vote in order to provide them with a basis for a decision on the plan.

#### **Regarding paragraph 5**

If a termination of the agreement or an intervention in intra-group third-party collateral by the restructuring plan is applied for, the restructuring officer shall, pursuant to paragraph 4, examine the requirements of such interventions in creditors' rights and report to the court on this in the report pursuant to paragraph 3 sentence 1 on the restructuring plan and its suitability for success, so that the court can decide on the requested termination of the agreement and the justification of the intervention in intra-group third-party collateral in the decision on the plan confirmation.

#### **Regarding paragraph 6**

In order for the Restructuring Officer to be able to perform her duties, she is dependent on information about the debtor's circumstances. For this reason, the debtor is to be obliged to provide information and tolerate the inspection of business records and documents pursuant to para. 6 analogous to sections 22 para. 3, 97 InsO, but the agent is also to be authorized to enter the debtor's business premises and conduct investigations there.

#### **Regarding paragraph 7**

In accordance with section 8 (3) InsO, the restructuring court should be able to instruct the restructuring agent pursuant to (7) to carry out the service of documents incumbent on the court. This serves to relieve the court and an efficient process design, especially in the case of a large number of persons affected by the plan, because the commissioner will rather have the necessary infrastructure and office organization.

#### **Re Section 2 (Optional Appointment) Re Section 81 (Application)**

The optional appointment of a restructuring officer takes up the type of moderating or supporting restructuring officer provided for in the Directive, in accordance with Article 2(1)(12)(a) in conjunction with Article 5(3) of the Directive. This should only be appointed upon request. Appointments of an assisting or moderating agent ex officio should not be provided for. It is not apparent why the court should have or could have appointed a mediator if the parties do not wish to do so.

#### **Regarding paragraph 1**

In order to implement Article 5(3)(c) of the Directive, a restructuring commissioner (supporting the parties involved) is to be appointed by the court if the debtor or - if costs are borne - a blocking minority of creditors so request. A right of individual creditors to file an application would run the risk that they would use their right to file an application to slow down or disrupt the restructuring process.

In the interaction of paragraph 1 with Section 83, the Commissioner should then in principle have the task and function of promoting negotiations between the parties involved by assisting them in the negotiation of the restructuring concept and plan. Thus, unlike in the case of the necessary appointment of a restructuring commissioner pursuant to section 77, the starting point for the optional commissioner is not to monitor the debtor or to examine the conditions for intervention in creditors' rights in order to protect creditors' interests, but to advance the rest of the restructuring process in the interest of all parties involved, to balance information asymmetries and to act as a mediator of the various interests, who with her know-how in restructuring matters is able to help "reconcile them".

### **Regarding paragraph 2**

Paragraph 2, however, also allows, upon application, especially by a creditor, to involve a restructuring officer with supervisory and reviewing tasks and powers under section 80 optionally - and thus beyond the cases of the necessary appointment under section 77. However, it should not be possible to specifically and exclusively authorize the representative to enter the debtor's business premises and to conduct investigations there.

### **Re § 82 (Appointment and legal status) Re paragraph 1**

For the appointment of the optional representatives the provision in sec. 82 subs. 1 shall apply *mutatis mutandis*, i.e. a person suitable for the respective individual case shall be appointed by the court, whereby the court shall take into account proposals from the debtor and creditor side.

### **Regarding paragraph 2**

Paragraph 2 provides for a binding right of proposal of a representative group of creditors for the person of the optional representatives, provided that the person proposed is not obviously unsuitable and the debtor does not object in principle. This serves the purpose of creditor participation, but on the other hand is intended to prevent a restructuring commissioner from being imposed on the debtor for the purpose of promoting and supporting negotiations, even though the debtor is ultimately supposed to be the "master of the process". However, the debtor's right of objection can only be relevant as long as the representative only pursues supportive tasks. If the debtor is at least also entrusted with examining or monitoring tasks, it cannot be the debtor's responsibility to influence the person of the agent examining or monitoring her by veto. The court shall give reasons for any deviation.

### **Regarding paragraph 3**

Section 79 shall apply *mutatis mutandis* to the legal status of optional commissioners. This concerns the supervision, dismissal and liability of the optional agents.

### **Re § 83 (Tasks)**

The provision supplements and concretizes the general assignment of tasks of the optional restructuring commissioners from Section 80 (1), according to which the commissioners are to promote negotiations between the parties involved by providing support in the preparation and negotiation of the restructuring concept and plan. In this context, support does not mean that the commissioner draws up the concept and plan himself.

## **Regarding Section 3 (Remuneration)**

### **Re § 84 (Right to remuneration)**

The appointment of a restructuring officer would frustrate the objectives of the Stabilization and Restructuring Framework if this resulted in cost burdens for the debtor which would largely or even completely erode the improvements in the debtor's financial situation brought about by the restructuring contributions of those affected by the plan. Even if the costs were to be borne by those affected by the plan, they would indirectly burden the debtor because the willingness or ability of those affected by the plan to make restructuring contributions would be reduced. Therefore, binding guidelines for the remuneration of restructuring officers are needed. To ensure that these requirements cannot be circumvented, it is envisaged that the remuneration will be determined by the restructuring court and that direct payments to the restructuring commissioners will only be made from the state treasury. The transfer of costs to those parties involved (in most cases the debtor), which they are ultimately to pay (Section 25a of the Court Costs Act (GKG)), is carried out in a second step by allocating them to the expenses to be reimbursed under the court costs according to number 9017 of the Cost Schedule to the GKG.

### **Re § 85 (Regular Remuneration) Repara. 1**

As a rule, the restructuring officer is to receive a fee, which is to be calculated on the basis of hourly rates and is thus based on the time spent by the restructuring officers and the qualified employees they employ. In this respect, the standard remuneration for the restructuring commissioner differs significantly from the remuneration of the administrator, who is active in insolvency proceedings with self-administration. The deviation is justified by the fact that, with the exception of the cases referred to in § 87 (1) no. 3, the duties and activity profile of a restructuring agent deviates significantly from that of a female administrator.

### **Regarding paragraph 2**

Separate remuneration for the necessary deployment of qualified employees is necessary in the case of hourly rate based remuneration in order to be able to appropriately reflect restructuring projects in which more qualified activities are required than a restructuring officer can handle on his own in the limited time available. Qualified employees are those whose tasks go beyond purely administrative activities and relate to specific activities to be performed in the context of restructuring, which requires special legal or business management knowledge and who can prove that they have such knowledge by virtue of appropriate training.

### **Regarding paragraph 3**

The restructuring court shall set hourly rates for the restructuring commissioners and the individual employees appointed by it, taking into account the criteria set out in the Act, i.e. the size of the company, the nature and extent of the debtor's economic difficulties and the qualifications of the remaining restructuring commissioners or qualified employees. The regulatory framework of up to 350 Euro for the restructuring commissioners themselves and up to 200 Euro for qualified employees may also be exceeded in special individual cases in accordance with section 87 para. 1 sentence 1.

### **Regarding paragraph 3**

In order to ensure that the restructuring officers and the cost debtors within the meaning of Section 25a of the Court Costs Act are able to assess the financial basis for the activities of the restructuring officers from the outset, the hourly rates and an hourly budget must be fixed by the restructuring court when the restructuring officers are appointed and thus before they begin their work. The hourly rates are permanently binding, the hourly budgets limit the claims for remuneration and reimbursement of expenses of the restructuring commissioners upwards as long as no adjustment is made in accordance with paragraph 6. Therefore, the Restructuring Officer and all cost debtors shall be granted a hearing before the decision of the Restructuring Court.

### **Regarding paragraph 5**

By linking the appointment of an optional restructuring officer to the payment of an advance by the party liable for expenses, the public authorities are to be protected from having to pay the costs in advance and possibly not being able to realize the claim for compensation against the party liable for expenses later.

### **Regarding paragraph 6**

It is not always possible to foresee with sufficient clarity at the time of appointment of the restructuring officers what amount of time it will take them and their qualified employees to fulfil their tasks. Therefore, the restructuring officer can request a budget adjustment, but must sufficiently justify the need for an increase. A later determination of fees beyond the original budget or the budget expressly increased by the court is excluded. It is therefore in the restructuring commissioner's own interest that she notifies the restructuring court of any recognizable need for a budget adjustment in good time so that a decision can be made before the budget is used up. If the commissioner acts beyond the budget before a decision has been made on the request for budget adjustment, she runs the risk that the request will not be granted and that she will therefore not be remunerated for the hours exceeding the budget.

### **Regarding paragraph 7**

In addition to the fee, the restructuring officer also receives reimbursement of expenses. The reference to section 5 (2) sentence 1 number 2 as well as sections 6 and 7 and section 12 (1) sentence 2 number 4 of the Judicial Remuneration and Compensation Act (Justizvergütungs- und -entschädigungsgesetz) serves to exonerate the text of the law with regard to the details of the reimbursement of expenses.

### **Re section 86 (Determination of the remuneration) Re paragraph 1**

The claim of the Restructuring Commissioners for payment of their fees and reimbursement of expenses is directed against the State Treasury and shall be determined by the Restructuring Court after the termination of the office of the Restructuring Commissioners at their request.

### **Regarding paragraph 2**

In cases in which the representative has been appointed at the request of creditors, the restructuring court must also decide in accordance with subsection (2) on who, and to what extent, is to bear the expenses pursuant to § 25a subsection (2) GKG and number 9017 of the list of costs in the GKG.



### **Regarding paragraph 3**

With the immediate appeal, not only the determination of the remuneration and the expenses to be reimbursed pursuant to subsection 1 can be challenged, but also the determination of the hourly rate pursuant to section 85 subsection 4 and the determination of the maximum amount pursuant to section 85 subsection 4 or its adjustment pursuant to section 85 subsection 6, because these decisions have a binding effect on the determination of the remuneration to the extent that the hourly rates cannot be deviated from and the maximum amount cannot be exceeded. Apart from the debtor, only those persons who have to bear the expenses according to No. 9017 of the GKG cost schedule are affected by the decisions mentioned in para. 2.

### **Regarding paragraph 4**

The provision is based on Section 3 of the German Judicial Remuneration and Compensation Act and is intended to prevent the restructuring officer from having to make unreasonable advance payments.

### **Re § 87 (Remuneration in special cases) Paragraph 1**

Exceptionally, the maximum amounts of the regulatory framework for hourly rates for the activities of the restructuring officers may be exceeded, or remuneration may not be based on hourly rates. However, if the remuneration is to be assessed as a percentage of a certain assessment basis, following the model of section 63 (1) InsO, no unmodified recourse to the insolvency estate relevant for the remuneration of the insolvency administrator will be considered as a rule, because the activity of a restructuring agent will typically not relate to the entire assets, which would be part of the insolvency estate if insolvency proceedings were opened.

#### **To number 1**

A remuneration deviating from the principles of Section 85 appears to be appropriate on a regular basis if the restructuring commissioner who is to receive the remuneration and the parties involved, who ultimately have to bear the expenses according to No. 9017 of the List of Costs of the GKG, agree on the remuneration to be determined. In these cases, too, the restructuring court must, however, review whether the agreed remuneration is appropriate and, in particular, whether it does not lead to significant disincentives for the restructuring officers or to a significant threat to the prospects of satisfaction of creditors not involved in the agreement.

#### **To number 2**

Cases are conceivable in which no suitable person is willing to take over the office under the conditions of the standard remuneration pursuant to § 85. This could be the case, for example, in cases that require special knowledge on the part of the restructuring officers, which is only available to persons who cannot typically earn considerably higher income per hour with it elsewhere, or in cases in which an exceptionally high liability risk is offset by an average expenditure of time and therefore cannot be adequately reflected in a remuneration based on hourly rates.

#### **To number 3**

In special cases, in particular where the examples of rules referred to in point 3 exist, the tasks of the restructuring officers may be similar to those

a custodian in insolvency proceedings opened in self-administration. In such cases it seems appropriate to remunerate the restructuring agent in a similar way to a custodian.

## **Regarding paragraph 2**

If the persons liable for expenses not only agree to the application of different remuneration principles in accordance with paragraph 1 number 1, but the appointment of the agents has been made at their request or proposal and they have concluded a remuneration agreement with the agent, the restructuring court may only apply a remuneration arrangement which deviates from this agreement if this would otherwise result in an unreasonable remuneration. Unlike in the cases of paragraph 1, point 1, the restructuring court shall have no discretion to deviate from the agreement despite the existence of the positive and the absence of the negative conditions of paragraph 2.

## **Regarding Chapter 4 (Public Restructuring Cases)**

Sections 88 to 92 enable the debtor to pursue the case of restructuring publicly. For this purpose, it is necessary for the debtor to file an application directed to this effect before the first decision in the restructuring case is made (section 88(1)). If such an application is not filed by the time of the first decision or is withdrawn by then, no public announcements will be made in the restructuring case. As the Stabilization and Restructuring Framework, if made public, fulfils all the characteristics of insolvency proceedings within the meaning of Article 1(1) of Regulation (EU) 2015/848 of the European Parliament and of the Council of 20 May 2015 on insolvency proceedings (OJ L 141, 5.6.2015, p. 19; L 349, 21.12.2016, p. 6 - EulnsVO), it is intended to register publicly listed restructuring cases as Annex A of the EulnsVO. This opens up the possibility of recognition of the results of the proceedings via the recognition mechanisms of the EulnsVO. As public restructuring matters are therefore insolvency proceedings within the meaning of the EulnsVO, the relevant provisions of Article 102c of the Introductory Act to the Insolvency Act are declared to be applicable accordingly (§§ 88 (2), 92).

### **Re § 88 (Application and first decision) Repara. 1**

Even if restructuring measures to avoid negative publicity effects are primarily carried out in a confidential context, there may be a need to create publicity in individual cases. If the restructuring matters are included in Annex A of the EulnsVO, the publicity of the restructuring matter may, in particular, enable the results achieved in the stabilization and restructuring framework to be recognized. In addition, the public shall ensure that creditors who are not specifically involved by the debtor can also take note of the restructuring matter.

The debtor must decide at the beginning of its restructuring project whether it wishes to operate the restructuring matter publicly or not. In the first case, she must request with the first application in the restructuring case that it be conducted publicly. After the first decision of the restructuring court in the restructuring case, the application can no longer be filed and a previously filed application cannot be withdrawn. The application is therefore binding for the entire restructuring case from the first decision.

If the stabilization and restructuring framework is included in Annex A of the EulnsVO, public restructuring cases are insolvency cases.

drive in the sense of the EulnsVO. The first decision in the restructuring case then functions as an opening decision within the meaning of Article 2(7) of the EulnsVO. It must therefore, in accordance with the second sentence of Article 4 (1) EulnsVO, also relate to the reasons on which the court bases its international jurisdiction (paragraph 2). For this reason, the debtor is required under the third sentence of paragraph 1 in conjunction with Article 102c § 5 of the EC Insolvency Regulation to provide additional information in the application which will enable the court to examine the international jurisdiction.

### **Regarding paragraph 2**

Since the first decision in a restructuring case is considered to be an opening decision within the meaning of Article 2(7) EulnsVO, it must state the reasons on which the international jurisdiction of the court is based (first sentence). Paragraph 2 sentence 2 ensures the public disclosure of the mandatory information under Article 24 (2) EU InsO. Paragraph 2 sentence 3 regulates the legal remedies under Article 5 of the EU Insolvency Regulation by reference to Article 102c § 4 of the Introductory Act to the Insolvency Regulation.

### **Re § 89 (Special provisions) Re paragraph 1**

Paragraph 1 specifies information which must be made public in public restructuring cases. In addition to all decisions made in the restructuring case, these are also the time and place of court hearings.

### **Regarding paragraph 2**

Paragraph 2 is based on §§ 235 paragraph 3 sentence 3, 3rd HS, sentence 4, 241 paragraph 2 sentence 2 of the Insolvency Statute.

### **Re § 90 (public announcement) Re paragraph 1**

The provision corresponds to § 9 (1) InsO. The norm only applies to cases in which the restructuring framework is public and the law expressly provides for a public announcement. If a public announcement is made, the provision is intended to ensure that the publication takes place on a central and transnational platform which can be assumed to be known to the legal circles concerned and also used by them.

### **Regarding paragraph 2**

The purpose of the ordinance authorization is to relieve the legal text of the technical details of the public announcement. In view of the only partially collective character of the proceedings, there is no need for further publications under state law in accordance with section 9 (2) sentence 1 InsO in restructuring law, particularly as no filing state law has been issued to date in respect of section 9 (2) sentence 1 InsO (Madaus in BeckOK InsO, 16. ed. as at 15.10.2019, section 9, marginal no. 22).

### **To number 1**

The provision corresponds to section 9 (2) sentence 3 number 1 InsO.

### **To number 2**

The provision corresponds to section 9 (2) sentence 3 number 2 InsO.

### **Regarding paragraph 3**

The provision serves to simplify the procedure by making individual notification to a possibly large number of affected persons unnecessary in public restructuring frameworks.

### **Re § 91 (Restructuring Forum)Reparagraph 1**

The provision is intended to enable those affected by the plan, in particular those with small voting rights, to come into contact with each other in the run-up to the plan coordination, to organize themselves, to jointly represent their interests and to agree on joint coordination strategies or proposals for amendments to the restructuring plan.

### **Regarding paragraph 2**

Paragraph 2 specifies the information to be provided in the invitation and to be published in the restructuring forum, which should enable other parties affected by the plan to understand the views of the inviting parties and the content of their proposal and to contact them in good time before the vote.

### **Regarding paragraph 3**

In order to facilitate contact, the requesting party can have the data published for electronic contact.

### **Regarding paragraph 4**

If the debtor wishes to ensure that the other plan participant take note of his counter-statement to a request of a plan participant, he may publish his counter-statement on his website and have a reference to the statement and to the website where it can be accessed published in the Federal Gazette.

### **Regarding paragraph 5**

The authorization to issue ordinances is intended to relieve the legal text of technical details.

### **Re § 92 (Applicability of Article 102c of the Introductory Act to the Insolvency Code)**

This provision stipulates that and to what extent the provisions of Art. 102c of the Introductory Act to the Insolvency Statute (Einführungsgesetz zur Insolvenzordnung - EGIInsO), insofar as their corresponding application has not already been explicitly ordered elsewhere in this section, shall apply mutatis mutandis in public restructuring cases. The corresponding application of the provisions of Art. 102c of the Introductory Act to the Insolvency Regulation (EGIInsO) mentioned in Section 92 is necessary as it is planned to file the public restructuring cases to Appendix A of Regulation (EU) 2015/848 with the consequence that they are covered by the scope of application of the directly applicable Regulation (EU) 2015/848.

The provisions to be applied mutatis mutandis are provisions of the EC Insolvency Regulation which, within the scope of application of Regulation (EU) 2015/848, define the local jurisdiction of the court (Art. 102c, Sections 1 and 6), the avoidance of conflicts of jurisdiction (Art. 102c, Section 2), the discontinuation of proceedings in favour of another Member State (Art. 102c, Section 3, Subsections 1 and 3), the confirmation of the plan (Art. 102c, Section 15) and the remedies

against decisions under Article 69(2) (Article 102c(25)) and Article 77(4) of Regulation (EU) 2015/848 (Article 102c(26)).

These are those provisions of Art. 102c EGInsO which do not concern the application of the specific domestic insolvency proceedings of the InsO in relation to Regulation (EU) 2015/848. A corresponding application of Art. 102c § 3 (2) EGInsO is therefore not necessary, as in a restructuring case no legal acts with respect to a restructuring case will be performed before the restructuring plan becomes final and absolute or no effects can occur which are not limited to the duration of the *lis pendens* of the restructuring case.

### **Regarding Chapter 5 (Law of Contestation and Liability)**

According to the requirements of Articles 17 and 18 of the Directive, certain legal acts, namely new financing, interim financing and transactions which are appropriate and directly necessary for the negotiation or implementation of a residual restructuring plan must be adequately protected. The minimum requirements of the Directive are that no adverse legal consequences may be attached to the mere fact that all creditors are disadvantaged by the above measures. The measures may not be declared void, voidable or unenforceable for this reason alone, nor may donors of new and bridge financing be subject to civil, administrative or criminal liability for this reason alone. Optionally, the Directive allows Member States to provide for more extensive protection for the above measures.

These requirements are met by the applicable law. In itself, no new regulations are required. Although all elements of avoidance under the Insolvency Code and the Act on Avoidance presuppose that creditors are disadvantaged (section 129(1) InsO, section 1 (1) AnfG), they are also subject to further requirements, such as the debtor's insolvency, the knowledge of the other part of such insolvency (sections 130 (1), 132 (1) InsO), the incongruity of the cover provided by the legal act in question (section 131 (1) InsO), the debtor's intention to disadvantage the creditors, and the knowledge of the other part of such intention (section 133 (1) sentence 1 InsO). Nor are there any provisions in German law according to which discrimination against the creditor group alone would result in the invalidity of financing or other transactions or lead to them being declared unenforceable. Nor are there any provisions according to which lenders are subject to civil, administrative or criminal liability solely because the financing they provide or the collateral they provide puts the creditor community at a disadvantage.

Since the area of contesting insolvency and liability for acts detrimental to creditors is largely shaped and defined by case law, a clarifying provision is to be created which excludes the possibility that the parties involved may be disadvantaged under the law of contestation or liability simply because they are aware of the *lis pendens* of the restructuring case or the use of instruments of the stabilization and residual restructuring framework (§ 93 (1)). For the rare cases in which the debtor notifies the court that the restructuring matter is ready for insolvency and the court does not annul the restructuring matter, it must also be clarified that knowledge of the insolvency maturity alone does not imply the assumption of a creditor's disadvantage or knowledge of such a disadvantage (section 93(2)). Furthermore, it should be ensured that in this situation the managers are not liable for payments in the ordinary course of business due to violation of payment prohibitions under company law (Section 92 (3)). Furthermore, it is advisable to shield the planning consequences and the execution of plans from the risk of rescission (Section 94 (1)). Finally

An exception to this rule may be made for liquidation plans which from the outset affect the interests of all creditors (Art. 94 para. 2).

### **Re § 93 (legal acts performed during the *lis pendens* of the restructuring case)**

#### **Regarding paragraph 1**

Paragraph 1 prevents the risk that the debtor's business partners may be deterred from continuing their business relationships solely by the *lis pendens* of the restructuring case or the use of instruments of the stabilization and restructuring framework because of concerns about subsequent insolvency challenges. These circumstances alone must therefore not give rise to the assumption that the debtor acted with the intention of disadvantaging its creditors or that a contribution to the delay in filing for insolvency was made.

The same shall also apply with regard to a possible liability due to a violation of moral standards (§§ 138, 826 BGB) on the basis of the case law of the Federal Court of Justice on the immorality of the granting or collateralization of loans (ruling of April 12, 2016 - XI ZR 305/14, BGHZ 2010, 30, marginal no. 39 m. w. N.). Nor should such liability be based solely on the debtor's use of the instruments of the Stabilization and Restructuring Framework.

#### **Regarding paragraph 2**

Even in the event of insolvency which has already occurred or, in the case of a debtor falling within the scope of section 15a InsO, over-indebtedness of the debtor, the use of the instruments of the stabilization and restructuring framework is not generally excluded under section 33 (2) no. 1. However, this only applies under the condition that the opening of insolvency proceedings would obviously not be in the interest of all creditors in view of the status achieved in the restructuring case. The elements of liability and avoidance, which paragraph 1 restricts, are in turn intended to serve the interests of the creditors as a whole. Under these conditions, it would appear contradictory to expose business partners of the debtor to an increased risk of liability or avoidance solely because they were aware of insolvency or over-indebtedness, even though the restructuring court came to the conclusion after examination that termination of the restructuring case was not in the interest of the creditor community.

#### **Regarding paragraph 3**

After the occurrence of insolvency or over-indebtedness, the managers of companies with limited liability are obliged to provide a mass security. In accordance with § 64 GmbHG, § 92 Paragraph 2 AktG, § 130a Paragraph 1, also in connection with § 177a Sentence 1 HGB and § 99 GenG, after this point in time there is a ban on payments with liability, with the exception of those which are also compatible with the diligence of a prudent manager in this phase (emergency management). If, however, the restructuring court comes to the conclusion in its examination under § 33 (2) No. 1 that a continuation of the reorganisation within the framework of the stabilisation and restructuring process instead of opening insolvency proceedings is in the interest of the creditor group as a whole, it does not seem appropriate to force the managers to switch to emergency management because this could jeopardise the reorganisation and thus run counter to the purposes of § 33 (2) No. 1.

## **Re section 94 (Consequences of the plan and execution of the plan)Reparagraph 1**

The provision privileges the execution of the court-approved restructuring plan, in line with Article 18(5) of the Directive. The parties involved should in principle be able to assume the stability of the plan and the actions taken in its execution.

## **Regarding paragraph 2**

In the special case that all or almost all of the debtor's assets are transferred, this particularly affects the economic interests of creditors not affected by the plan in maintaining the liability mass. In this case, the protection against avoidance under subsection 1 can only be granted if the creditors not affected by the plan have a preferential possibility of satisfaction from the proceeds of the transfer and these proceeds are appropriate to the value of the transferred assets.

## **Part 3 (Moderation of restructuring)§ 95 (Proposal)**

Irrespective of the restructuring and stabilization framework and its instruments, section 95 is intended to enable the debtor to obtain assistance in the event of economic or financial difficulties by recourse to a court-appointed reorganization moderator as a person competent in reorganization and restructuring matters to work out a solution to overcome the economic or financial difficulties, in particular to conclude a reorganization settlement under section 96.

A reorganization moderator will come thereby particularly for such micro and small enterprises into consideration, which cannot afford an advice and support by professional reorganization advisors for bringing about a free reorganization, but are dependent on support from third party. However, it can also be an option for any type of debtor if there is a need for a neutral mediator in restructuring negotiations or as a preliminary stage to the possible use of instruments of the stabilization and restructuring framework. The use of such a restructuring facilitator as an intermediary should be possible as long as the debtor is not solvent or, if the debtor is a legal entity with limited liability, no obvious over-indebtedness has occurred (para. 1 sentences 2 and 3 and para. 2). This serves the protection of the creditor group and is intended to avoid the dilution of insolvency.

In analogy to the provision for the insolvency administrator and custodian in sections 56 (1), 274 (1) InsO, it must be a person suitable for the individual case, in particular an independent person, who, however, does not necessarily have to be listed in court as being fundamentally admissible for taking up office (section 1 sentence 1).

The application to be submitted to the restructuring court must be accompanied by the object of the company and the nature of its economic or financial difficulties as well as a list of creditors and assets as minimum information for the court (paragraphs 2 and 3).

## **Re § 96 (Appointment)Repara. 1**

In order to prevent inefficiencies, abuse or even the protraction of insolvency, the period for the appointment of a restructuring moderator pursuant to § 94 (1) shall be limited in principle to three months, whereby this period may be extended by up to a further three months with the consent of the moderator and all parties involved. If a reorganization settlement is applied for pursuant to § 96, the period until the decision on the settlement may be extended in order to prevent the reorganization from failing at short notice due to the resignation of the moderator as an important reference person.

### **Regarding paragraph 2**

Finally, in order to preserve the confidentiality of the restructuring moderation and thus increase its chances of success, the appointment of a restructuring moderator should not be made public (paragraph 2). This also serves to protect the debtor's reputation, as a moderator may be called upon well in advance of a possible insolvency.

## **Re § 97 (reorganization moderation)Reparagraph 1**

The restructuring moderator should have the task of mediating between the debtor and her creditors in order to overcome the debtor's crisis as far as possible.

### **Regarding paragraph 2**

In order to be able to fulfil this task, the moderator - like a (provisional) insolvency administrator or a custodian pursuant to sections 22 (3), 97, 274 (2) sentence 2 InsO - must be able to inspect the debtor's business papers in order to gain an impression of the debtor's economic or financial situation from his own point of view and to verify the information provided.

### **Regarding paragraphs 3 and 4**

In order to prevent inefficiency, abuse or even delaying insolvency by the debtor, the restructuring moderator reports monthly to the restructuring court that appointed her on the progress and progress of the restructuring moderation. This also serves the moderator's accountability to the court appointing her about her work. If the debtor is insolvent or, in the case of the debtor's limited liability constitution, over-indebted, the moderator will inform the court as soon as she becomes aware of this.

### **Regarding paragraph 5**

In accordance with the provision on the restructuring officer in Section 79(1), the restructuring moderator should also be under the supervision of the court. The supervision by the court is limited to the compliance of the restructuring moderator with the duty to report pursuant to para 3. The supervision does not only extend to the compliance with the monthly deadlines, but also includes an examination of the reports to the extent that they essentially contain statements on the points on which the restructuring moderator shall at least report. This does not involve an examination of the reports for accuracy of content, unless the reports are obviously incorrect or are based on obviously incorrect assumptions.



If the reorganization moderator does not or obviously insufficiently fulfill her reporting duty, she can be dismissed by the court for good cause.

### **Re § 98 (confirmation of a reorganization settlement)**

§ Section 98 opens up the possibility for the debtor to have a settlement concluded with its creditors confirmed by a court (subs. 1). The court may refuse the confirmation only under limited circumstances, on the existence of which the moderator shall give the court an objective opinion (para. 2). In this context, a restructuring moderation is only feasible if the debtor has declared in the application pursuant to § 95 that she is not insolvent or overindebted. The advantage of a court confirmation is that the settlement is thus insolvency-proof, although this should only be possible under the same conditions as a confirmed restructuring plan according to § 94, which is declared to be applicable accordingly. This means that insolvency-proof is not possible in particular if the confirmation of the restructuring settlement was based on incorrect or incomplete information provided by the debtor and the other party was aware of this (paragraph 3).

### **Re § 99 (Remuneration)**

The remuneration of the restructuring moderator should follow the same principles as the remuneration of the restructuring officers. In principle, remuneration should therefore be based on hourly rates. With the agreement of the debtor, who is the sole debtor of the expenses according to number 9017 of the GKG cost schedule, and the restructuring moderator, other remuneration models should also be permissible.

### **Re § 100 (dismissal of the restructuring moderator)**

The restructuring moderator shall be recalled in accordance with subs. 1 No. 1 at his own request or at the request of the debtor. Since the moderator is only appointed at the debtor's request, she should in principle only be removed at her own request or at the debtor's request, e.g. if the relationship of trust between the debtor and the moderator is destroyed. The request does not need to be substantiated. Subsection 2 enables the debtor to make a request for the appointment of another moderator after the dismissal, taking into account section 94.

In addition, the moderator pursuant to para. 1 no. 2 shall be dismissed ex officio by the court if the debtor is ready for insolvency after notification by the moderator pursuant to section 95 para. 4, because then a restructuring moderation is no longer feasible to protect the interests of the creditor community.

### **Re Section 101 (Transition to the stabilization and restructuring framework)**

§ Section 99 regulates the interaction between restructuring management and the stabilization and residual frameworks. If a restructuring moderator has been appointed and the debtor makes use of instruments of the stabilization and restructuring framework, the moderator remains in office until she is dismissed by the court of its own motion or at the debtor's request in accordance with section 98 or, if the debtor is insolvent, until the court of its own motion is dismissed ex officio by the court or until the restructuring court appoints a restructuring commissioner in accordance with sections 77 et seq. whereby the court may also appoint the restructuring moderator as restructuring commissioner. The latter will come into consideration in particular if, at the request of the debtor or a creditor, an optional commissioner with supporting tasks pursuant to sections 80 et seq. is to be appointed.

## **Notes (Necessary information in the restructuring plan)**

Point 1 implements the requirements of Article 8(1)(a) of the Directive and specifies them in such a way that the debtor is clearly identified. The information required in point 2 is based on Article 8(1)(b) of the Directive and that required in point 3 on Article 8(1)(c) of the Directive. Paragraph 4 reflects Article 8(1)(d) of the Directive and paragraph 5 corresponds to Article 8(1)(e) of the Directive. Paragraph 6 is based on Article 8(1)(f) of the Directive, paragraph 7 on Article 8(1)(g) (iii) and (iv) of the Directive and paragraph 8 on Article 8(1)(g) (vi) of the Directive, whereby only the reasons for inclusion are given here, whereas the inclusion of the new financing as such in the plan must already be presented in accordance with paragraph 14. The information required by Article 8(1)(g) (i) and (ii) of the Directive is regulated in the provisions on the formative part in § 9, the optional possibility of requiring information on the debtor's expected financial flows under Article 8(1)(g) (V) of the Directive is included in § 16 (2), second sentence. Article 8(1)(h) of the Directive is implemented by Art. 16 (1).

## **Re Article 2 (Amendment to the Judicial System Act) RePoint 1**

According to Article 1(1)(a) of the Directive, the restructuring framework serves to avert probable insolvency and also has many other references to insolvency law. In order to perform their duties properly, restructuring judges must be able to see what the result would be if insolvency proceedings were opened instead of recourse to the restructuring framework. They must also understand what the consequences would be of a later insolvency proceeding in the event of failure of the residual restructuring plan. Therefore, judges involved in restructuring cases need to have a legal knowledge comparable to that of judges involved in insolvency cases. For this reason, the special qualification requirements prescribed by law for insolvency judges are also extended to restructuring judges. Furthermore, the canon of legal fields in which insolvency judges are required to demonstrate demonstrable knowledge is extended to restructuring law. In particular in insolvency proceedings that were preceded by a reorganisation project using restructuring instruments of the restructuring framework, the insolvency judge must take into account the legal effects of the restructuring instruments.

## **To number 2**

The provision of § 71 paragraph 2 of the German Court Constitution Act (GVG) regulates the substantive jurisdiction of the Regional Courts without regard to the value of the subject matter in dispute. The new provision of Section 71 (2) no. 6 provides that the Regional Court shall have jurisdiction for claims brought against the debtor, the members of the debtor's management, the debtor's executive bodies or the restructuring agent in a restructuring case on the basis of the Corporate Stabilization and Restructuring Act. Since the amounts in dispute in the case of the liability claims in question will regularly lead to the regional courts having jurisdiction and the local courts are therefore likely to have jurisdiction in only a small number of cases, and since the canon of duties of the persons acting or entrusted with supervision, which is to be defined by case law on liability claims, will at the same time contribute to the success or failure of the newly introduced pre-litigation restructuring proceedings, it must be ensured that by concentrating on certain courts sufficient attention can be paid to the case and the development of specialized knowledge can be made possible. A well-founded case law contributes to ensuring the

Success and acceptance of the procedure by the persons concerned necessary confidence in the functioning of the various mechanisms of the Corporate Stabilization and Restructuring Act to guarantee their rights and interests.

The jurisdiction of the regional courts, which is independent of the value of the dispute, is intended to enable specialization of the courts and thus a more time-saving organization of work and to make the advantages of decision-making in a collegial body in complex questions of commercial law available. At the same time, this will ensure that appeals can be lodged with the Federal Supreme Court.

### **To number 3**

The addition of § 72a, Subsection 1, No. 7, GVG, in the version applicable as of January 1, 2021, serves the purpose of promoting efficient and resource-saving processing and decision making in proceedings by ensuring that within the court, the decisive panels are more frequently concerned with the above-mentioned matters (recommendation for a resolution and report of the Committee for Law and Consumer Protection on the Federal Government's draft for the reform of building contract law, Bundestag document 18/11437, p. 45). Subsequent to the amendment of the law on the value limit for the non-admission complaint in civil matters, on the expansion of specialization at the courts and on the amendment of other civil procedural regulations of December 12, 2019 (BGBl. I S. 2633) in § 72a para. 1 no. 7 GVG, this special chamber is to be supplemented by the competence for disputes and appeals under the Corporate Stabilization and Restructuring Act because of the systematic references to insolvency law.

Disputes under the Corporate Reorganization and Restructuring Act include all liability and damage claims that may be asserted against the debtor, the members of the debtor's management, the debtor's executive bodies or the restructuring officer in a restructuring case on the basis of the Corporate Stabilization and Restructuring Act

### **To number 4**

This is a consequential amendment to Section 62 (2) of the German Corporate Stabilization and Restructuring Act.

### **To number 5**

The amendment to Section 119a (1) No. 7 of the German Constitution Act (GVG) in the version applicable as of January 1, 2021, provides, in accordance with the amendment to Section 72a (1) No. 7 of the German Constitution Act (GVG) (see explanatory memorandum to No. 3), for the extension of the competence of the special panel to be established at the level of the Higher Regional Courts as well, because of the systematic references to insolvency law, to include competence for disputes and complaints under the German Corporate Stabilization and Restructuring Act.

## **Regarding Article 3 (Amendment to the Code of Civil Procedure)**

### **To number 1**

The table of contents is updated as a consequential amendment to number 2.

## **To number 2**

Section 19b establishes exclusive local jurisdiction for actions in restructuring cases at the place where the restructuring court at which a residual restructuring case was pending is located. The proposed provision counteracts the fragmentation of local jurisdiction based on different jurisdictions that might result from the otherwise relevant jurisdictions of the defendant's domicile or the tort.

The effect of concentration at the regional courts in whose districts the restructuring courts have their seat in connection with the insertion of a new No. 6 in Section 71 (1) of the Courts Constitution Act will enable the factual connection with the restructuring cases to be preserved and the court's familiarity with the subject matter to be ensured. The canon of duties of the persons acting in restructuring cases or entrusted with supervision is determined by the courts in the application of law. The emerging case law contributes to the success of the restructuring process and creates the necessary confidence of the persons concerned in the functioning of the various mechanisms of the Corporate Stabilization and Restructuring Act to guarantee their rights and interests. The specialization of the courts, which goes hand in hand with the concentration on a few regional courts, can also enable them to organize their work in a more time-saving manner and therefore make sense for reasons of procedural economy.

### **Regarding Article 4 (Amendment of the Act on Foreclosure Auction and Administration)**

§ Section 30g (1) ZVG-E regulates the competence of the enforcement court for the execution of a temporary suspension or prohibition of the compulsory auction. The restructuring court must examine whether the conditions for a suspension of execution under § 53 (1) sentence 1 number 1 of the Corporate Stabilization and Restructuring Act are met and whether the extension of the order to the real estate is necessary to preserve the restructuring prospects.

The condition in the new paragraph 2 stipulates that for the duration of the discontinuation of the forced sale procedure, the interest owed on an ongoing basis in accordance with Section 58 of the Corporate Stabilization and Restructuring Act for movables must be paid and any loss of value resulting from the use of the movable property must be compensated by ongoing payments. This does not apply according to sentence 2, if according to the amount of the claim as well as the value and other encumbrance of the real estate, the creditor cannot be expected to be satisfied from the auction proceeds.

Paragraph 3 is based on the provisions of § 30f paragraphs 1 and 3.

### **Re Article 5 (Amendment of the Insolvency Code)**

#### **To number 1**

The authorization of the Land governments to designate additional local courts for the purpose of expedient promotion or faster settlement of insolvency proceedings shall be limited to consumer insolvency proceedings and the special types of insolvency proceedings of Part Eleven of the Insolvency Statute. This takes up a recommendation of the ESUG evaluation. In order to build up specific expertise for ESUG proceedings, the research report recommends concentrating jurisdiction on a maximum of one local court per district and prefers a more far-reaching approach, according to which only one local court should be responsible for each district of the Higher Regional Court (ESUG evaluation, research report, p. 239). As a result of the changes, one insolvency court per

District Court district for corporate insolvencies. A further concentration is not mandatory, but can be carried out by the federal states.

#### **Re point 2(a)**

This provision is intended to ensure efficient and simplified processing of proceedings as well as continuity in the insolvency courts. The insolvency court, which was already responsible as a restructuring court, is particularly familiar with the special features of the debtor company and the persons acting as well as part of the creditors and can apply this knowledge in a process-friendly manner and ensure smooth and competent handling of the proceedings.

Since the use of the instruments of the stabilization and restructuring framework requires an in-depth examination and case assessment by the restructuring court, but not all insolvency courts are restructuring courts at the same time, it seems appropriate to grant the debtor an option in the envisaged constellations and to establish an additional place of jurisdiction for insolvency proceedings at the insolvency court which is also the restructuring court. The expertise of the restructuring court from a previous restructuring project can thus also be used and made available for subsequent insolvency proceedings.

Otherwise it would be conceivable that the insolvency court which is also the seat of the restructuring court is not responsible for subsequent insolvency proceedings. This would lead to synergy losses and inefficiencies. For this reason, paragraph 2 provides for an additional place of jurisdiction for those debtors who have made use of instruments of the stabilization and restructuring framework pursuant to section 29 of the Corporate Stabilization and Restructuring Act in the six months prior to filing the application. As the aforementioned considerations of practicability and efficiency can only come into effect if insolvency proceedings are filed in the immediate vicinity of a previous restructuring attempt under the Stabilization and Restructuring Framework, the additional place of jurisdiction is limited to applications filed within the envisaged six-month period.

#### **Re point (b)**

This is a consequential amendment to insert the new paragraph 2.

#### **To number 3**

This provision supplements Section 37 (3) of the German Corporate Stabilization and Restructuring Act. As there will be fewer restructuring courts than insolvency courts due to the concentration of jurisdiction to a maximum of one restructuring court per district of the Higher Regional Court (Oberlandesgerichtsbezirk) as provided for in Section 34 of the Corporate Stabilization and Restructuring Act, the aim is to ensure that insolvency and restructuring cases within a group of companies are combined as far as possible by allowing all group follow-up proceedings to be brought before one restructuring court.

#### **To number 4**

The amendment to section 4 InsO opens up the possibility for the insolvency courts to allow the debtor, creditors and other persons entitled to participate to attend creditors' meetings and discussion and voting meetings without being physically present at the meeting place by means of video and audio transmission. This is intended to

the hitherto controversial question of the admissibility of participation in creditors' meetings by means of remote communication be clarified (For this: Ehricke/Ahrens, Münchener Kommentar zur Insolvenzordnung, 4th ed. 2019, § 76, marginal note. 13; Busch/Rennert/Rüntz/Vallender, NZI 2010, 417, 422; Hofmann in Kübler, HRI - Handbuch Restrukturierung in der Insolvenz, § 16, marginal 41; Pleister/Palenker, ZRI 2020, 245; critically with reference to the currently still missing legal basis Knof in Uhlenbruck, 15th ed. 2019, § 76, marginal 18; Preuß, ZIP 2020, 1533, 1534).

The new regulation does not result in any new obligations for either the insolvency courts or those entitled to participate, but only in additional voluntary options. For it is at the discretion of the court in each individual case whether it allows the possibility of virtual participation at all. When exercising this discretion, it will have to be taken into account in particular whether the insolvency court has technical equipment at its disposal which works sufficiently reliably, takes data protection and data security concerns into account, allows for the effective management of the meeting, ensures the reliable verification of identity and eligibility to participate and voting rights prior to each individual vote and enables all participants to effectively exercise their rights, including the inspection of documents and communication with the court and all other participants.

If the insolvency court opens up the possibility of virtual participation on the merits of the individual case, it is also at its discretion whether it opens up this possibility to all those entitled to participate or restricts it to a properly delimited part of them (e.g. in the case of proven restrictions on the ability to travel or if the distance to the place of assembly is particularly great). Limiting the number of virtual participants to a small number can also alleviate many of the above-mentioned problems that already play a role in the exercise of the power of resolution.

All those entitled to participate continue to have the right to attend in person in the meeting room, even if the insolvency court has allowed them to participate virtually. The prescribed references to the inadmissibility of image and sound recordings as well as the granting of access to those not entitled to participate serve to protect confidentiality in meetings that are not public. The possibilities for the insolvency court to effectively monitor these prohibitions are limited. However, this is not a viable reason to legally exclude virtual participation in non-public meetings and other appointments, especially since the application of § 128a of the German Code of Civil Procedure is also permissible in other cases of non-public appointments in other thoroughly sensitive areas (e.g. § 32 paragraph 3 of the Act on Proceedings in Family Matters and in Matters of Voluntary Jurisdiction). In this respect, the punishment of secret image and sound recordings in non-public appointments (§ 201 of the German Criminal Code) appears sufficient.

## To number 5

Electronic creditor information systems are already maintained by many insolvency administrators. The new regulation of § 5 para. 5 is intended to make the electronic retention of information by the administrator mandatory above a certain size of the debtor company. In addition to making it easier for creditors, who will then be able to retrieve information electronically without any problems, the regulation is also intended to relieve the burden on the courts, which are likely to receive fewer inquiries from creditors about the status of proceedings and the status of debt examinations.

In principle, all creditors who have expressed their wish to participate in the insolvency proceedings by filing a claim are entitled to inspect the documents. Whether the creditor position exists is to be determined by the insolvency administrator before the assignor.

of the access data. In a large number of cases, the creditor position can be determined simply by comparing it with the debtor's accounting. In these cases, the access can also be made available before the examination date. Access must be granted at the latest immediately after the judicial determination of the registered claim.

## **To number 6**

In practice, preliminary coordination with the insolvency court is cited as a key success factor for successful self-administration (ESUG evaluation, research report, p. 22). The provision of § 10a for the first time legally regulates the debtor's right to a preliminary talk. The debtor is entitled to a preliminary talk if, on the basis of the size criteria of section 22a para. 1, a preliminary creditors' committee is to be set up in principle. In order for the court to be able to examine whether the debtor is entitled to a preliminary talk, it must be explained to the court which company is involved, that the court has local jurisdiction and that the company fulfils two of the three criteria of section 22a para. 1. The preliminary talk serves to prepare for possible insolvency proceedings. All matters relevant to the proceedings can be discussed in it; the list of possible matters in paragraph 1 is not exhaustive. With the debtor's consent the court may, after the preliminary talk, hear creditors and discuss with them in particular their willingness to become members of the temporary creditors' committee (subs. 2). The purpose of this provision is to enable the rapid establishment of a temporary creditors' committee after the application has been filed. The preliminary talk shall establish the competence of the judge conducting the talk for subsequent insolvency proceedings concerning the debtor's assets (para. 3). Apart from that, the preliminary talk does not have any legal consequences; neither does it establish or fix a local jurisdiction nor does the preliminary talk establish a substantive obligation of the court or even a claim of the debtor to certain decisions.

The court may also hold preliminary discussions if the requirements for the establishment of a temporary creditors' committee under section 22a subs. 1 are not met, but is not obliged to do so. In such cases, too, it will be appropriate for the preliminary talk to establish the competence of the judge conducting the talk for subsequent insolvency proceedings. However, the courts may also regulate this otherwise.

## **On point 7**

If a creditor's petition to open insolvency proceedings is dismissed because the petitioning creditor is unaware of the fact that a stabilization order was issued in a residual restructuring framework which was not made public and of which the creditor could not have been aware, it is equitable not to charge the petitioning creditor with the costs. In such a case, the costs should be borne by the debtor who applied for the stabilization order and thus brought about the reason for rejection.

## **To number 8**

With regard to the restructuring efforts to eliminate insolvency and over-indebtedness that have occurred, the new regulation differentiates. In the case of insolvency, the uncertainty about a restoration of the company's solvency is maintained for a maximum of three weeks. However, up to six weeks will be available in the future to eliminate over-indebtedness. The extension is intended to enable the debtor to bring ongoing restructuring efforts to a successful conclusion out of court, or, if necessary, to carry out a restructuring within a preventive restructuring framework or on the basis of an equity capital increase.

to prepare the administrative proceedings properly and conscientiously. In all other respects, however, it remains the case that after the occurrence of insolvency or over-indebtedness, a request to open proceedings must be made without culpable hesitation. This means that the maximum time limits may not be exhausted if it is clear at an earlier point in time that a lasting elimination of the insolvency or over-indebtedness cannot be expected (see Uhlenbruck/Hirte, 15th ed. 2019, InsO § 15a marginal no. 16). If it is evident that restructuring efforts have no (further) chance of success, the insolvency application must be filed immediately.

#### Regarding number 9

The period for the elimination of over-indebtedness will in future be up to six weeks (section 15a InsO-E). The extension of the maximum application period is intended to preserve chances of reorganization and to be able to prepare a reorganization properly and conscientiously. Only a few companies would succeed in maintaining their business operations for more than three weeks within the framework of emergency management in such a way that chances of reorganization are preserved. Without an accompanying regulation, the extension of the period for the elimination of over-indebtedness would therefore in practice often run dry. § Section 15b InsO-E therefore provides that in the event of over-indebtedness payments made in the ordinary course of business, in particular those payments which serve to maintain business operations, are deemed to have been made with the due care of a prudent and conscientious manager within the meaning of section 64 sentence 2 GmbHG, The provisions of § 92 Paragraph 2 Sentence 2 AktG, § 130a Paragraph 1 Sentence 2, also in conjunction with § 177a Sentence 1, HGB and § 99 Sentence 2 GenG are compatible, as long as the parties obliged to make the application carry out the preparation of the application or measures for the sustainable elimination of over-indebtedness with the care of a prudent and conscientious manager. In this respect the persons obliged to apply should not be restricted by the narrow limits of the regulations mentioned.

#### To number 10

The new Section 18 (2) sentence 2 stipulates that a forecast period of 24 months is generally to be taken as a basis for the impending insolvency. This provision removes uncertainties regarding the duration of the forecast period of the impending insolvency. For the forecast period, periods between a few months and three years or the due date of the latest claim are currently proposed (see Graf-Schlicker/Bremen, InsO, 5th ed. 2020, section 18 marginal no. 12 mwN). The ability to make forecasts decreases with the extension of the forecast periods and the prevailing opinion is currently based on the current and the following financial year for the forecast period (see MüKoInsO/Drukarczyk, 4th ed. 2019, InsO § 18 marginal no. 63). The decreasing certainty of the forecast the more future events are, argues in favor of not choosing too long a forecast period, which is usually the basis for the forecast. A link to fiscal years may be appropriate from a planning perspective, but this results in different forecast periods. Depending on the point in time in the current fiscal year, the forecast periods for the current and the following fiscal year range from just over 12 months to just under 24 months. This different length of the forecast period is not convincing, which is why the forecast period is usually fixed at 24 months. The forecast period applies "as a rule". In individual cases, a shorter or longer forecast period may also be used. In this way, special features of the debtor or its business operations can be taken into account.

#### On point 11

Over-indebtedness is maintained as a mandatory reason for filing for insolvency for legal entities and other legal entities with limited liability. The draft thus shows



convinced that over-indebtedness should continue to play an important role in the insolvency law of legal entities with limited liability. The obligation to file an application linked to over-indebtedness forces managers to plan ahead, which in turn is a basic prerequisite for the early detection of signs of crisis. In addition, over-indebtedness represents a sufficiently serious threat to the interests of creditors, to which an obligation to file an application should be linked. If the debtor is no longer in a position to continue his business within a foreseeable period of time and if in such a situation the debtor's assets are not sufficient to cover all liabilities, there is reason to remedy this threat to creditors' interests within the framework of insolvency proceedings. Therefore, the draft does not see any reason to abandon over-indebtedness as a mandatory application for legal entities with limited liability.

However, the period on which the forecast for the continuation of § 19 para. 2 sentence 1 is to be based shall be limited to twelve months following a proposal submitted by Brinkmann, in: Ebke/Seagon/Piekenbrock, *Überschuldung: Quo vadis?*, 2020, 67, 75 f. This would eliminate the legal uncertainties regarding the length of the relevant forecast period (Brinkmann, *ibid.*, pp. 67, 75 f.). In addition, the specification of a twelve-month forecast period also eliminates the difficulties and uncertainties associated with longer forecast periods. A forecast period limited to twelve months can be better handled by the parties involved without affecting the over-indebtedness in its function of encouraging the managing director to file an application at a relatively early stage. There is no regulatory or liability gap for cases in which the going concern of the company is no longer assured after the expiry of the future twelve months. For according to § 2 StaRUG a general duty to protect the interests of creditors sets in, which can condense into concrete duties to act, if only the danger of a failure becomes sufficiently large. Even if this does not result in an obligation to file an application, the managers are urged to safeguard the interests of the creditors.

The limitation of the forecast period for over-indebtedness to twelve months also leads to a reduction of the factual overlap with impending insolvency (section 18 InsO). In the area of overlap, the bankruptcy relationship already existing today will remain. However, this is still to be dissolved in such a way that a prognosis for the continuation of the company which excludes over-indebtedness can also result from the predominant probability of a reorganisation or restructuring project.

To number 12

The reference in section 21 (2) sentence 1 number 1a is extended to section 67 (3) InsO in accordance with the proposal of the ESUG evaluation (ESUG Evaluation, Research Report, p. 231). The main purpose of the amendment is to enable representatives of trade unions to be appointed as members of a provisional creditors' committee. The previous reference had been limited to section 67 (2), since the Legal Committee assumed that for the important and far-reaching decisions in the preliminary insolvency proceedings, which often have to be taken under considerable time pressure, a direct connection to the debtor and practical knowledge of her business operations would be useful, which a non-creditor would first have to acquire (BT-Drs. 17/7511, p. 33). However, the participation of trade union representatives, even in the preliminary proceedings, can be particularly beneficial for the proceedings, since trade unions often play a decisive role in a restructuring and they may know the circumstances of the company better than suppliers, customers or other creditors (see Haarmeyer/Schildt, *MüKO InsO*, 4th ed. 2019, § 22a marginal no. 51).

### **On point 13**

The amendment of § 55 para. 4 of the Insolvency Code aims at equal treatment of provisional self-administration with cases in which a provisional insolvency administrator has been appointed.

The provision contains a privileged treatment of tax claims that have been established by a temporary insolvency administrator or by the debtor with the consent of a temporary insolvency administrator. These claims are considered as a mass liability after the opening of the insolvency proceedings. So far, this applies to all types of taxes, but not to provisional self-administration (BGH, ruling of 22.11.2018 - IX ZR 167/16, BGHZ 220, 243). From this point of view, provisional self-administration is therefore advantageous for the masses compared to provisional regular administration, because in the phase up to the opening of insolvency proceedings, justified tax debts can only be entered in the table as insolvency liabilities. This results in a false incentive for actually unsuitable debtors to strive for provisional self-administration only for this reason.

At the same time, the scope of application is limited to VAT, for which it has always been of practical relevance. Thus, the regulation continues to take into account the fact that, according to the established case law of the ECJ (judgment of B. 5. 2019 - C-127/18, A-PAK CZ s. r. o. / Odvolací finanční "reditelství", DStRE 2020, 34, marginal no. 22 m. w. N.) acts as "tax collector for the account of the state".

### **To number 14**

The new section 56 subs. 1 second sentence stipulates that the person who has acted as restructuring commissioner or restructuring moderator in a restructuring matter of the debtor may be appointed as insolvency administrator only with the consent of the temporary creditors' committee. The draft is aware that the activity of the moderator or representative could also be used as an opportunity to deny them access to the office of administrator with regard to possible conflicts of interest, as well as to persons who have advised the debtor beyond a general level. However, the draft also departs from the provision in section 271 sentence 2 InsO, according to which the previous insolvency administrator can become the administrator if a regular procedure is converted into a self-administration procedure. Conversely, the appointment of the previous administrator as insolvency administrator is also possible if the self-administration is converted into a regular procedure (section 272 (3) InsO). The need to avoid frictional losses, which could not be avoided if the office holders were changed, speaks in favour of personnel continuity when the procedural framework is changed. In addition, the change from a self-administration to a regular procedure, just as the transition from a restructuring case to insolvency proceedings, can depend on factors that lie exclusively within the sphere of the debtor and give no reason to assume that there are conflicts of interest. Therefore, the draft places the decision that is appropriate for the individual case in the hands of the creditors' committee and the court.

### **Re point 15(a)**

The regulation strengthens the participation of creditors in the appointment of administrators. The consultation of the preliminary creditors' committee can only be omitted if the delay caused by the consultation obviously leads to an adverse change in the debtor's financial situation within two working days. A waiting period of up to two working days gives sufficient time for the constitution and decision of the temporary creditors' committee and will be possible in many cases despite the urgency of the appointment decision.

### **Re point (b)**

Sentence 1 introduces an obligation to give reasons for a failure to hear the provisional creditors' committee. This increases the transparency of the procedure. The new sentence 2 reflects the regulatory content of the previous paragraph 3.

### **To number 16**

The amendments are intended to implement Article 26(1)(d) of the Directive, which requires that, in order to avoid conflicts of interest, debtors and creditors have the possibility to refuse to select or appoint an administrator or to request his replacement.

### **Re point 17(a)**

By the new version of paragraph 2 it is sufficient in future to make it publicly known in the case of remuneration resolutions that such a resolution has been issued and can be inspected at the office. In view of the decision of the Federal Court of Justice (BGH) of 14 December 2017 (Ref. IX ZB 65/15) and the inconsistent publication practice as shown in BR-Drs. 67/20, the new provision is intended to ensure legal certainty and at the same time to protect any interests of the parties worthy of protection which could be affected by a publication. The decision shall continue to be served to the administrator, the debtor and the members of any creditors' committee, so that they do not need to inspect it in order to take note of the decision. In addition, it will be easier to take note of the entire resolution in proceedings in which a password-protected electronic creditor information system is to be maintained, since the resolution is to be made available for retrieval by the administrator via such a system.

### **Re point (b)**

As a result of the new version of paragraph 2, less information on the determination of compensation will be made public in the future. This may, especially if no electronic creditor information system is available, result in a creditor needing more time to prepare and lodge an appeal against the remuneration determination. For this reason, the period for lodging an immediate appeal against remuneration decisions is extended from two to four weeks. If the administrator is obliged to maintain an electronic creditor information system, the period for lodging the appeal for creditors does not start before the remuneration decision is made available in the system. This is to ensure that the entire resolution is made available to the creditors in a timely manner via the creditor information system if such a system is to be maintained for the proceedings.

### **To number 18**

The shift from section 66 subs. 1 second sentence to the new subs. 4 stipulates that the final account is entirely at the creditors' disposal. The rendering of accounts is in the interest of the creditors and if they waive the rendering of accounts in the plan, no judicial preliminary examination of the final accounts shall be necessary for the termination of the proceedings.

### **To number 19**

The addition of sentence 2 ensures that a prohibition of liquidation preceding the (provisional) insolvency proceedings in accordance with section 53 of the German Corporate Stabilization and Restructuring Act (Unternehmensstabilisierungs- und -restrukturierungsgesetz) does not generally result in the

creditor must waive the interest owed for more than three months. This can only occur if the obligation to pay compensation under § 169 sentence 3 ceases to apply.

#### **To number 20**

The target regulation, according to which documents in paper form should generally be submitted subsequently even in the case of an electronic filing of claims approved by the insolvency administrator, is no longer applicable. Now, in the case of an electronic filing of claims, the documentary evidence can also be submitted in electronic form. The submission of originals, paper copies or printouts is now only necessary after a separate request by the insolvency administrator or by the insolvency court. In addition, it is clarified that an electronic invoice according to the e-invoice regulation is one of the documents from which the claim arises within the meaning of § 174 (1) sentence 2.

#### **To point 21**

The new version of § 210a No. 2 clarifies that the non-lower-ranking creditors of the insolvency proceeding take the place of the subordinated creditors in full.

#### **To number 22**

§ 217 (2) InsO-E extends the objective regulatory competence of insolvency plans and for the first time creates the possibility of structuring the rights of holders of insolvency claims to which they are entitled from third-party collateral in an insolvency plan. The regulation of the new paragraph 2 is intended to facilitate group reorganizations. The possibility of including rights under third-party collateral is therefore limited to third-party collateral provided by direct or indirect subsidiaries of the debtor.

Up to now, an insolvency plan has not been able to shape the rights of holders of insolvency claims to which they are entitled under third-party collateral. This is expressly excluded by the special provision of § 254 para. 2 sentence 1, which is based on the Bankruptcy Code and the case law of the Reich Court (see e.g. Piepenbrock in: Jaeger, Insolvenzordnung, 1st ed. 2019, § 254, General Effects of the Plan). Third-party collateral is not part of the insolvency estate, and the secured creditor can currently, pursuant to § 254 para. 2 sentence 1, claim the third-party collateral provider in full from the third-party collateral, irrespective of the structure of the secured claim in the insolvency plan. The third-party collateral provider, for its part, may enforce its recourse claim on the basis of the recourse block regulated in § 254 para. 2 sentence 2 only in the amount which the creditor has received under the confirmed insolvency plan.

Since third-party collateral is not part of the insolvency estate, an intervention in the legal positions granted by them is not necessarily necessary to achieve the purposes of the insolvency plan proceedings. However, particularly in the case of group reorganizations, there is often a need to include collateral provided within the group in the restructuring process in order to preserve the value of the group and prevent subsequent insolvencies of group companies. Currently, the inclusion of third-party collateral is only possible with the consent of the secured creditors. If it is not possible to reach a consensus with these creditors, an attempt may be made to implement a group restructuring by means of parallel insolvency plan proceedings. Insolvency proceedings involving the assets of one or even several collateral providers will at best only result in greater effort and additional costs, but may also lead to the failure of the entire reorganization project. This is highly inefficient if the debtor's creditors, who are secured by third-party collateral, in the event of a claim against the collateral provider, are in the end no longer able to obtain a total of

when they received third-party collateral directly in the debtor's insolvency plan in the case of the design of the group-internal third-party collateral. Therefore, the new regulation provides that an insolvency plan can also structure the rights of the holders of insolvency claims to which they are entitled from group-internal third-party collateral.

In order not to undermine the purpose of the creation of third-party collateral, i.e. to protect the collateral taker especially in the event of the debtor's inability to perform, it must be ensured that the collateral taker cannot be forced to waive the value of third-party collateral to which it is entitled. The new 223a InsO-E expressly stipulates that the encroachment on rights under third-party collateral within the Group must be adequately compensated. In addition, the prohibition of unfavourable treatment under sections 245 (1) no. 1, 251 (1) no. 2 InsO applies.

#### **To number 23**

##### **To letter a**

##### **To double letter aa**

According to the case law of the BGH, the representing part of an insolvency plan must contain all information on the basis and effects of the plan which are relevant for the creditors' decision on the approval of the plan and for its judicial confirmation (BGH, order of 15 July 2010 - IX ZB 65/10 -, marginal no. 42, juris; BGH, order of 26 April 2018 - IX ZB 49/17 -, marginal no. 33, juris). The change in sentence 1 means that this is now also reflected in the wording of the provision.

##### **To double letter bb**

With the supplement the settlement account as a central element of the insolvency plan is for the first time expressly mentioned as an element of the descriptive part of the insolvency plan in section 220. With the further addition that for a continuation plan it must also be assumed in principle for the determination of the probable satisfaction without a plan that the enterprise will be continued and the following exceptions, a recommendation of the ESUG evaluation (Research Report, p. 191) is taken up. The regulation is intended to prevent the satisfaction rate without a plan from being artificially low.

##### **Re point (b)**

The provision contains a clarification of the necessary explanations in the insolvency plan in the event that it provides for interventions in the rights of insolvency creditors from third-party collateral provided within the group (cf. explanatory memorandum to No. 22).

#### **To number 24**

The supplement implements the recommendation of the ESUG evaluation for an extension of section 221 InsO to the effect that the insolvency administrator can be entrusted with implementation measures, in particular payments to creditors, even after the proceedings have been terminated.

#### **To number 25**

The allocation of third-party collateral to a separate plan group reflects the different way in which third-party and own collateral works and the different economic position of the creditors benefiting from third-party and own collateral.

### **To number 26**

This provision is intended to eliminate any uncertainties for dealing with authorized persons from third-party collateral provided within the group. At the same time, it regulates the compensation for intervention claims secured by third-party collateral provided within the group.

### **To number 27**

The inclusion of an intra-group third party collateral in the debtor's insolvency plan is subject to the consent of the collateral provider in order not to restrict its entrepreneurial freedom without necessity. If it decides to fully satisfy the debtor's creditor on the basis of the third-party collateral provided, there is no reason to prevent it from doing so.

### **For points 28 and 29**

The amendment of § 231 as well as the amendment of § 232 adapt the preliminary examination procedure in such a way that the opportunity to submit comments is already granted during the preliminary examination procedure and the decision on a possible rejection of the plan can only be taken after the expiry of the period set for comments. These amendments take up a proposal of the ESUG evaluation (Research Report, p. 194).

Contrary to what was suggested in the ESUG evaluation, the court must also give the parties involved in simple cases the opportunity to submit comments in accordance with § 232. In the interest of speeding up the procedure, a short period of time may be set for comments, especially in simple cases.

Comments submitted within the time limit set shall be taken into account by the court in the decision on a possible rejection of the plan. They must be evaluated with caution, as the opinion of the parties involved on the plan may still change (see BGH, decision of 16 December 2010, IX ZB 21/09, marginal no. 3 on the consideration of comments of creditors). For this reason alone, it is not possible for the court to be bound by the comments of the parties involved.

In view of the urgent nature of the insolvency proceedings, no general obligation to forward comments received was established. The court has to forward received comments to the other parties entitled to comment and to the submitter of the plan for further comment within a maximum period of one week only if they contain new submissions on which the court intends to base its decision.

### **To number 30**

By ordering the corresponding application of § 8 para. 3 of the Insolvency Statute it is clarified that the insolvency court may entrust the insolvency administrator with the summons to a discussion and voting meeting and with the transmission of the insolvency plan or a summary of the plan. The transfer is at the court's dutiful discretion.

### **Re point 31**

The provision regulates the determination of voting rights for creditors whose rights from third-party collateral provided within the Group are to be encroached upon.

**To number 32**

**To letter a**

**To double letter aa**

The insertion clarifies that an allocation of value which is fully compensated economically does not block the application of the obstruction prohibition. The full economic value compensation ensures that an appropriate economic participation of the (senior) creditors is not affected by the value allocation.

**To double letter bb**

If a plan can only be implemented with the personal commitment of the debtor and only the added value of the plan can ultimately be realized, it may be appropriate in individual cases to provide the debtor with a value for this commitment for the continuation of the business which is not or not completely economically compensated. In such a situation, it should also be possible in the interest of the creditor community to legally replace the lacking consent of obstructing creditors. The new regulation breaks the absolute priority principle of § 245 para. 2 number 2 of the Insolvency Code for this special constellation. The court must assess whether, despite the assignment of value to the debtor, there is an appropriate participation of the obstructing group. The situation that a going concern is only possible with the personal commitment on the debtor's side can not only occur with natural persons as debtor. Sentence 3, the new regulation therefore extends to holders of share or membership rights involved in the management of the company.

**Re point (b)**

Creditors who are entitled to third-party collateral within the Group should only be able to be included in this group despite the lack of a majority if they receive appropriate compensation for the value of the collateral to which they are entitled.

**To number 33**

The regulation of the new § 245a facilitates the examination of a probable worse position in insolvency plans of natural persons. On the one hand, in case of doubt it can be assumed that the debtor's income and financial circumstances will remain unchanged. This provision is modelled on Section 309 (1) sentence 2 number 2. On the other hand, it is presumed that the discharge of residual debt will occur at the end of the maximum period. Both presumptions can be refuted.

**To number 34**

By ordering the corresponding application of § 245a, the presumption rules for facilitating the examination of an anticipated worse position in the case of insolvency plans of natural persons also apply in the context of minority protection applications.

**To number 35**

By ordering the corresponding application of section 8 subs. 3 it is regulated that the insolvency court may entrust the insolvency administrator or the custodian with the transmission of the insolvency plan or a summary of the plan. This provision is intended to help relieve the burden on the courts. Whether and to what extent use is made of the possibility of transfer is at the court's dutiful discretion.

### **To number 36**

By ordering the corresponding application of § 245a, the presumption rules for facilitating the examination of an anticipated worse position in the case of insolvent plans of natural persons also apply within the scope of the complaint procedure against a plan confirmation.

### **Re point 37**

This is a follow-up adjustment due to the new provisions of section 217(2) and section 223a InsO-E, which allow the inclusion of rights from third party collateral within the Group in the insolvency plan.

### **To number 38**

The amendment to Section 258 (3) takes up the suggestion of the ESUG evaluation to determine the date of cancellation in the cancellation resolution - following the provision on the opening resolution in Section 27 (2) no. 3 for the opening date. On the one hand, this is intended to achieve a simplification, since the date of publication by the court can no longer be predicted. On the other hand, a new fiscal year begins with the cancellation of the insolvency proceedings and the determination of the cancellation date (e.g. end of the month) can simplify accounting. If the resolution to terminate does not contain a date for termination, the termination will become effective as soon as two additional days have elapsed after the date of publication.

### **To number 39**

The regulations on the self-management procedure will be revised for the most part, prompted by the study on the evaluation of the ESUG. The focus is on regulating access to the self-administration procedure. In the current version, this is essentially controlled by the absence of disadvantages for creditors (section 270 (2) no. 1 InsO), which due to its abstract nature favours inconsistent handling and burdens practice with legal uncertainty. With the sections 270 et seq. InsO-E are intended on the one hand to offer debtors a legally secure and plannable option for access to the proceedings. On the other hand, this access is to be provided by means of requirements which prima facie justify the assumption that the self-administration applied for will be aligned with the interests of the creditors. An essential component of this access is a self-administration plan, with which the debtor has to present a concept for managing the insolvency that is traceable to the causes and symptoms of the crisis and to show how the going concern can be guaranteed and financed in the next six months. The plan must also include a description of the cost implications of self-administration in comparison to the standard procedure. If a complete and conclusive plan is submitted, the debtor should only be able to be denied access to provisional self-administration if circumstances are known which show that the plan is based on incorrect facts in essential points. It is also contrary to the order if there are significant payment arrears to employees or other material creditors, if the debtor has not complied with its disclosure obligations under commercial law in the last three fiscal years or if insolvency proceedings under its own administration were already pending in the last three years prior to the application or if the debtor has made use of instruments of the stabilization and restructuring framework. In all these cases, the order of provisional administration is not excluded per se. However, it can only be considered if the court is convinced that the debtor is willing and able to align its management with the interests of the creditors despite these circumstances.



The concerns of the ESUG evaluation study regarding the independence of female cover pool administrators appointed on the basis of a proposal of the provisional creditors' committee binding on the court (§§ 270a para. 1 sentence 2, 274 para. 1, 56a para. 2 sentence 1) (Research Report, p. 90 ff.) are countered by the draft by the possibility of appointing a special female cover pool administrator to pursue contestation or liability claims in order to relieve the cover pool administrator appointed by the creditor side of tasks where conflicts of interest may exist. This should also apply to the trustee brought along by the debtor in the protective shield procedure.

The draft takes the new adjustments in self-administration law as an opportunity to regulate the hitherto unresolved question of the liability of the debtor and her organs for breaches of duty in the context of self-administration. It takes up the decision of the Federal Court of Justice of 26 April 2018 (IX ZR 238/17) and places it on a broader basis. The scope of application of the provisions of §§ 60 et seq. InsO are extended to the self-administering debtor and - if the debtor is a legal entity with limited liability - to the debtor's managers. This already applies to the provisional self-administration. Insofar as this liability applies, it is intended to displace the liability due to the infringement of payment prohibitions under company law (§§ 64 sentence 1 GmbHG, 92 Paragraph 2 Sentence 1 AktG, 130a Paragraph 1 Sentence 1, 177a Sentence 1, 99 Sentence 1 GenG).

Re section 270:

The new section 270 InsO-E corresponds to the current section 270 (1) InsO. The previous paragraphs 2 to 4 are merged into §§ 270a et seq. InsO-E. Therefore, the provision is now preceded by the heading "Principle".

Re section 270a:

§ Section 270a InsO-E sets requirements for the debtor's application for the order of self-management. In addition to a self-management plan, the application must be accompanied by statements on payment behaviour towards certain creditors, on compliance with disclosure obligations under commercial law and on previous recourse to procedural assistance under reorganization law, including that of insolvency proceedings conducted under self-management. The prerequisites for the order of provisional self-management (section 270b InsO-E) and thus indirectly also for self-management (section 270f InsO-E) are linked to the subject matter of these applications: Pursuant to section 270b (1) InsO-E, provisional self-management is ordered in the case of complete and conclusive self-management planning, unless circumstances are known which show that the planning is based in material respects on incorrect factual statements, that there are material payment arrears to certain creditors, that the debtor has not complied with its disclosure obligations under commercial law for the last three financial years or has already made use of procedural assistance under the German Company Stabilization and Restructuring Act or the German Insolvency Code in the last three years or cost considerations argue against the order (section 270b (1) and (2) InsO-E).

The requirement to submit a self-management plan in accordance with paragraph 1 achieves three things. Firstly, a debtor seeking self-management is required to prepare it carefully, to document this preparation properly and to assure himself of the sense and feasibility of the self-management project. Secondly, a debtor who carefully prepares the self-management and submits a complete and conclusive plan based on the actual circumstances will be shown a legally sound way to self-management. And thirdly, the debtor has to make use of the information provided during the self-management process to make sure that the company is in compliance with the law.

The financial plan, the crisis management concept and the cost effects of self-administration can be measured. Actions and measures that are incompatible with the submitted concept or even jeopardize its implementation, the disclosure of undisclosed circumstances or a breach of the cost estimate framework, as well as incomprehensible changes in the concept pursued, can be the starting points for terminating self-administration.

Pursuant to subs. 2, the debtor must also declare himself on the facts to which a more comprehensive examination of the conditions of access is linked under section 270b subs. 2. These are: considerable arrears of payment to certain creditors such as employees and suppliers, the violation of disclosure obligations under commercial law and the use of procedural assistance under reorganization law in the recent past. Behind this is the idea that in these cases it cannot be assumed without further ado that the debtor is willing or able to align her management with the interests of the creditors. In the case of a deepened insolvency, the prospects of continuation are generally not given or only under favourable circumstances. And in violations of commercial law disclosure obligations, an entrepreneurial understanding manifests itself that is not very much characterized by consideration of creditors' interests. Finally, the repeated use of procedural assistance under reorganization law is an indication that the company has not succeeded in overcoming the crisis in the past. In all these cases, self-administration should only be considered if an overall assessment of all circumstances shows that the debtor, despite the existence of these circumstances, is willing and able to align its management with the interests of the creditors.

The term "self-management planning" serves as a collective term for the documents to be submitted in accordance with paragraph 1. These documents shall be prepared and submitted by the debtor. This does not exclude the possibility that the debtor assists in the preparation of the self-management plan or has it prepared entirely by third parties. However, this is not necessary.

According to paragraph 1, the self-administration planning must contain the following elements: a financial plan, a concept for managing the insolvency, a presentation of the status of negotiations, a presentation of the arrangements for fulfilling the obligations under insolvency law and a presentation of the expected costs of self-administration.

The financial plan (number 1) must show that the going concern is fully financed for the next six months. The liquid assets available or to be made available during this period must enable the company to continue its normal business operations and at the same time cover the costs necessary to overcome the crisis. The general business management principles apply to the preparation of the planning. The planning must be drawn up taking into account the costs of the (provisional) self-administration procedure, which include in particular consultancy costs. In the planning, the available funds for the next six months may also include such funds whose access is not yet certain, but which can be expected with a high degree of probability, for example so-called non-genuine mass loans, the conclusion of which is still subject to the opening of provisional insolvency proceedings and the authorization to establish mass liabilities. In order to enable an examination of the plausibility of the planning, the sources of liquid funds and in particular the financing sources must be presented.

Part of the self-management planning is a concept for managing insolvency (number 2). Based on a description of the nature, extent and causes of the crisis, this concept must describe the goal of self-management and the measures that are envisaged to achieve this goal. It must be based on the actual circumstances. The depth and level of detail of the presentation depends on the size and the concrete circumstances of the company. The concept must

Enable plausibility check of the required presentation of the goal and the measures planned to achieve the goal. It can - like all other elements of self-management planning - be created by the debtor herself.

Furthermore, the self-management plan must include a description of the status of negotiations with the parties involved (point 3). As a rule, the filing of the application is preceded by negotiations with creditors, the persons involved in the debtor and, if necessary, also third parties on the desired restructuring. This state of negotiations shall be described. If negotiations have not yet taken place, this must also be noted in the self-administration plan.

The fulfillment of the obligations under insolvency law must be ensured both in the preliminary and in the opened self-administration proceedings. In the self-administration plan, the debtor must state what precautions it has taken to ensure that the obligations under insolvency law are fulfilled (No. 4). In case of an appropriate expertise the fulfillment of the obligations under insolvency law may be performed by the debtor itself or by its executive body members. However, the fulfillment of obligations under insolvency law may also be ensured by general representatives or advisors with appropriate expertise (BGH, Order of 22 September 2016 - IX ZB 71/14 Rz. 81.).

In the presentation of any additional or reduced costs that are likely to be incurred in the context of self-management compared with a standard procedure (point 5), the costs likely to be incurred in self-management must be set out. This includes in particular all consultancy costs, including those which are not shown in the six-month financial plan due to a later due date. In addition, any expected indirect value-preserving effects of a self-management procedure can, but do not have to, be presented.

Re section 270b:

Under subs. 1 the court shall appoint a temporary custodian instead of a temporary insolvency administrator if the self-administration planning is complete and conclusive (No. 1) and the self-administration planning is not based on incorrect facts in not insignificant points to the knowledge of the court (No. 2).

If a complete and conclusive self-administration plan is available, the court is required to order provisional self-administration. This only does not apply if the court is aware of circumstances which show that the planning is based in essential points on incorrect statements of fact or that a case of paragraph 2 exists. Without knowledge of such circumstances, the court may therefore not refuse to order provisional self-administration because it first wants to clarify the facts of the case with a view to possible circumstances that could justify a refusal of the order. Paragraph 1 is based on the idea that a debtor who submits a complete and coherent plan should be able to expect the order of provisional self-management as long as it is not obvious that the plan is not based on the actual circumstances in essential points or that a case of paragraph 2 exists. The plausibility check of the information and its closer examination is rather the task of the cover pool administrator (section 270c (1)).

If the self-administration plan shows remediable deficiencies, the court may nevertheless order provisional self-administration and set a deadline for remedying the deficiencies. The period for remedying the deficiencies may not exceed three weeks. This provision is intended to give the debtor the opportunity to rectify the self-administration plan.

Paragraph 2 ties in with circumstances which prima facie suggest that it would not be in the creditor's interest to carry out self-management. In these cases

The provisional self-management should only be ordered if an overall assessment of the facts shows that the self-management is in the interest of the creditors despite the existence of these facts. The limitation of the basis of the judicial decision to known circumstances, which is applicable within the framework of paragraph 1, does not apply here. The court is obliged to investigate all relevant circumstances and to base its decision on them. In the course of the required overall assessment, a contraindication may lose weight, in particular if measures are taken which deprive the contraindication of its viability. If, for example, the debtor has not properly complied with its disclosure obligations under commercial law, but has in the meantime not only failed to comply with its obligations but has also taken personnel and organizational measures to ensure that the causes of the breaches of duty are permanently eliminated, the mere fact that the breaches of duty occurred in the past no longer allows the conclusion to be drawn that the debtor lacks the ability or the will to protect the interests of the creditors. In addition, considerable arrears of payment to the creditors mentioned in section 270a sentence 2 number 1 are relativized if the debtor proves that due to the negotiations conducted with these creditors and in view of the measures taken to finance the business operations, a continuation of the company is predominantly probable. Additional costs of self-administration can also be compensated by the expected advantages of self-administration making use of the knowledge and experience of the previous management.

Paragraph 3 is based on the provision of the current section 270(3). The possibility for the provisional creditors' committee to participate is strengthened by the new provision. The consultation of the provisional creditors' committee can in future only be omitted if the delay caused by this obviously leads to an adverse change in the debtor's financial situation within two working days, which can only be averted by appointing a provisional insolvency administrator. The court is bound by a unanimous decision of the provisional creditors' committee supporting the provisional self-administration - as is also the case under the current legal situation. For the first time it is regulated that in case of a unanimous vote of the preliminary creditors' committee against the provisional self-administration, the order is omitted.

Paragraph 4 is based on the current Section 270(4). If the court appoints a temporary insolvency administrator contrary to the debtor's request, the decision shall state the reasons for the decision. This enables the creditors' meeting to decide, on the basis of the reasons given, whether a subsequent order of self-management should be applied for in accordance with § 271 (see BT-Drs. 17/5712, p. 39).

Re section 270c:

Pursuant to paragraph 1 the court may instruct the temporary custodian to report on the completeness, conclusiveness and plausibility of the self-administration planning, in particular whether it is based on the recognized and recognizable actual circumstances and appears feasible (number 1), the completeness and suitability of the accounting and bookkeeping as a basis for the self-administration planning, in particular for the financial planning (number 2) and the existence of liability claims of the debtor against acting or former members of the organs (number 3). Whether a report is commissioned is at the discretion of the court. A commissioning may be appropriate in particular if there are doubts as to whether the provisional self-administration pursuant to section 270e (1) no. 1 InsO-E is to be revoked.

Paragraph 2 stipulates a notification obligation for significant changes that affect self-management planning. This is intended to enable the court and the temporary custodian to decide on a suspension of self-administration or to work towards a suspension.

Paragraph 3, first sentence, corresponds to the current Section 270b(2), third sentence, first half-sentence. The court may order provisional protective measures under Section 21, in particular it may set up a provisional creditors' committee, prohibit enforcement measures, order a provisional suspension of mail and order that objects in respect of which a right of separation or segregation exists may not be disposed of or confiscated but may be used for the continuation of the business. However, the appointment of a provisional insolvency administrator and the order of a general prohibition of disposition are not possible as provisional security measures, as they are not compatible with maintaining the debtor's administrative and disposal authority. If provisional self-administration is ordered pursuant to section 270b (1) sentence 2 InsO-E, the court may also order as provisional security measures that orders of the debtor require the consent of the provisional administrator. Such an order temporarily restricts the debtor's power of disposal which is to be maintained under (provisional) self-administration. This is justified because it has not yet been determined whether the deficiencies in the self-administration planning will be remedied within the set period and the provisional self-administration will therefore remain in place or whether it must be revoked pursuant to section 270e (1) no. 2 InsO-E. As soon as it is established that the deficiencies have been remedied within the time limit, an order issued pursuant to section 3 sentence 2 must be revoked.

Subsection 4 sentences 1 and 3 correspond to the current section 270b (3). The postponement of the regulation of the previous section 270b (3) to the new section 270c (4) sentence 1 InsO-E and the new section 270c (4) sentence 2 InsO-E is accompanied by a change in content. At the request of the debtor, the court must also order in the future that the debtor establishes liabilities in the insolvency assets. This, however, only if the corresponding liability is included in the financial plan submitted as part of the self-administration planning. In order not to undermine the commitment to the finance plan, only individual authorizations will be considered in the future, both in the preliminary self-administration procedure and in the protective shield procedure. The establishment of mass liabilities for liabilities not included in the finance plan is not excluded. It is at the discretion of the court and must be specifically justified in accordance with sentence 2. In order to enable the court to issue an appropriate order if necessary, the debtor must justify in the application why the order should also cover liabilities which are not included in the budget.

The provision of paragraph 5 corresponds to the current provision of Section 270a

paragraph 2. Re Section 270d:

The provision of paragraph 1 corresponds in essence to the current provision of Section 270b paragraph 1.

The regulation of paragraph 2 corresponds in essence to the current regulation of § 270b paragraph 2 sentence 1 and 2.

The regulation of paragraph 3 corresponds to the current § 270b paragraph 2 sentence 3 last half sentence. The possibility of ordering measures in accordance with section 21 (1) and (2) no. 1a, 3 to 5, which is currently regulated in section 270b (2) sentence 3 first half-sentence, will in future result from section 270c (3) InsO-E.

Paragraph 4 corresponds to the current provision of section 270b (4) sentences 2

and 3 InsO. Re section 270e:

Pursuant to subs. 1 No. 1, provisional self-administration shall be terminated by the appointment of a provisional insolvency administrator if the debtor seriously violates obligations under insolvency law or if it becomes apparent in any other way that

it is not willing or able to align the management with the interests of the creditor community. According to the examples given in paragraph 1, this may in particular be the case if the self-administration planning was based on incorrect facts in essential points (letter a), if the accounting and bookkeeping are so incomplete or deficient that they do not allow an assessment of the self-administration planning, in particular of the financial plan (letter b), or if liability claims exist against acting or former members of the debtor's organs whose enforcement in self-administration could be made more difficult (letter c). The court may commission a report on these issues from the cover pool administrator pursuant to section 270c (1) InsO-E. Pursuant to sub-section 1 no. 2, provisional self-administration must be terminated if deficiencies in self-administration planning have not been remedied within the period set in accordance with section 270b (1) sentence 2 InsO-E. No. 3 stipulates a termination in the event that the achievement of the self-management objective, in particular a targeted reorganisation, proves to be futile. An indication of this may be provided by the notification of material changes affecting the self-administration planning required pursuant to section 270c (2) InsO-E. The wording "proves to be hopeless" covers both an initial hopelessness and a hopelessness that has occurred in the meantime. Under No. 4, provisional self-management must also be terminated if so requested by the provisional administrator with the consent of the provisional creditors' committee or by the provisional creditors' committee. The provisional cover pool administrator shall be given his own right of initiative for the petition for termination with the settlement but must obtain the consent of the provisional creditors' committee. The consent requirement was included in order not to weaken the creditors' autonomy. The provisional creditors' committee can in turn bring about the termination of provisional self-administration without the agreement of the provisional administrator. If the debtor side is no longer willing to carry out the provisional insolvency proceedings under its own administration, a forced continuation as provisional self-administration proceedings does not make sense. Paragraph 5 therefore provides for the termination of the provisional self-administration upon request of the debtor.

According to para. 2, provisional self-administration must also be terminated if a creditor entitled to separate satisfaction applies for its termination and substantiates that the requirements for an order of provisional self-administration are not met and that it is threatened with considerable disadvantages due to self-administration. The requirement of prima facie evidence as well as the hearing of the debtor (sentence 2) are intended to ensure that individual creditors are not able to obtain the revocation of provisional self-administration for motives unrelated to the matter in hand. Pursuant to sentence 3, the creditor filing the petition and the debtor are entitled to an immediate appeal against the court's decision. The right to appeal presupposes a need for legal protection, which is only given on the creditor side if the court does not terminate the provisional self-administration.

Paragraph 3 provides that the previous provisional administrator may be appointed as provisional insolvency administrator.

Paragraph 4, first sentence, provides for consultation of the provisional creditors' committee in the event that the court intends to revoke provisional self-management under paragraph 1, point 1 or 3. Pursuant to sentence 2, which declares section 270b (3) sentence 2 InsO-E to be applicable *mutatis mutandis*, the consultation can only be omitted if the delay caused thereby obviously leads to an adverse change in the debtor's financial situation within two working days, which cannot be averted by an order pursuant to section 21 (1) and (2) sentence 1 nos. 3 to 5. In the other cases of subs. 1 and in the cases of subs. 2, however, consultation of the temporary creditors' committee shall never be necessary. The court's duty to state reasons in the case of the appointment of a temporary insolvency administrator enables the creditors' assembly to decide on the basis of the reasons whether a subsequent

order of self-management according to § 271 should be applied for (see BT-Drs. 17/5712, p. 39).

**Re § 270f:**

The provision of paragraph 1 first clarifies that the order of self-administration can only be considered if the debtor makes a corresponding request. Self-management is to be ordered if the prerequisites for the order for provisional self-management pursuant to section 270b InsO-E continue to exist and there is no reason to set aside the provisional self-management pursuant to section 270e InsO-E.

Paragraph 2 corresponds in content to the previous provision of section 270c InsO.

Pursuant to (3), section 270b (1) sentence 1, (2) and (3) InsO-E are to be applied *mutatis mutandis*. A temporary creditors' committee must be consulted as a matter of principle insofar as the delay caused thereby does not exclude the duty of consultation. The court is also bound by a unanimous resolution supporting self-management and a unanimous resolution of the temporary creditors' committee rejecting self-management. The court's duty to give reasons in the event of a negative decision enables the creditors' meeting to decide on the basis of the reasons whether a subsequent order of self-management pursuant to section 271 InsO should be applied for (see BT-Drs. 17/5712, p. 39).

**To number 40**

The new numbering of the previous § 270d InsO is a consequence of the reorganisation of the previous regulations.

**Re point 41(a)**

The regulation on the abolition of self-management will be adapted. The grounds for termination of paragraph 1, nos. 1 and 2 are new and correspond to the grounds for termination for provisional self-management under section 270e (1) no. 1 InsO-E. The grounds for setting aside in section 1 nos. 3 and 5 correspond to the provisions of the current section 270 (1) nos. 1 and 3 InsO. The provisions of (1) No. 4 essentially correspond to the current provisions of section 270 (1) No. 2; the reference to the conditions for provisional self-management has been adapted to the changes in the preceding provisions.

**Re point (b)**

The change in paragraph 2 is due to the change in numbering in paragraph 1.

**To number 42**

The basic division of tasks between the debtor, who conducts the day-to-day business, and the administrator, who controls, supports and advises the management, as well as the tasks such as the insolvency challenge, which are primarily assigned to the insolvency administrator in the interest of the creditors, should be maintained. There are, however, areas in which support by the administrator, even with insolvency law expertise on the debtor's side, can be profitable for the proceedings and in which there is no threat of impairment of independence and monitoring, including support in the pre-financing of insolvency money, accounting under insolvency law and discussions with customers and suppliers (Kampshoff/Schäfer, NZI 2016, 941, 942 f). § Section 274 InsO is therefore supplemented to the effect that the insolvency court may order that the custodian

in the pre-financing of insolvency money, the insolvency-legal bookkeeping and discussions with customers and suppliers can support.

### **To number 43**

If the temporary administrator was selected by the temporary creditors' committee or the debtor, a special administrator may be appointed at the same time as the order of self-administration pursuant to section 274a(1) InsO-E. This is intended to prevent the appearance of possible conflicts of interest.

The tasks of the special administrator pursuant to subs. 1 nos. 1 and 2 are to examine whether liability claims of the insolvency estate exist or contestable legal acts exist and, if applicable, to assert liability and contest the legal acts.

Pursuant to subs. 2 section 56 subs. 1 first sentence and subs. 2, section 58, section 59 shall apply *mutatis mutandis* to the appointment of the special administrator, to the supervision of the insolvency court and to the liability of the special administrator, provided that in the event of an application for dismissal by the creditors' committee or the creditors' assembly the existence of good cause must be substantiated by the applicant, and sections 60 and 62 first and second sentences shall apply *mutatis mutandis*. The non-applicability of section 56 subs. 1 third sentence takes account of the fact that the appointment of a special administrator is intended to prevent the appearance of any conflict of interests and therefore requires absolute independence. A right to propose the appointment of a particular person as special representative could call into question the independence and impartiality, so that any appearance of influence on the appointment decision by the debtor or creditors must be avoided.

Paragraph 3 stipulates a far-reaching right to information. This is intended to ensure that the special administrator receives all information necessary for the performance of her task.

The remuneration pursuant to para. 4, which is dependent on the amount of the claims realized by the special administrator in favor of the assets involved in the insolvency proceedings, shall provide an incentive to conscientiously determine and assert existing claims within the scope of the competence pursuant to para. 1. However, since there may be cases in which no corresponding claim exists or existing claims are not realizable, a basic remuneration which is independent of success is required. In order not to increase the overall burden on the masses unduly, the remuneration of the special administrator is reduced by the performance-related part of the special administrator's remuneration. This is also not inequitable from the point of view of the special administrator, because she does not have to act with regard to the claims to be determined and pursued by the special administrator.

### **To number 44**

#### **To letter a**

The previous wording of § 276a InsO becomes § 276a (1) InsO-E.

#### **Re point (b)**

The new paragraph 2 closes the gap in liability law which the current version left in the case of self-administration of legal entities with limited liability. The new paragraph 2 does not take into account the legal loophole that was left by the current version in the case of self-administration of legal entities with limited liability according to § 270 paragraph 1 sentence 2 in conjunction with §§ 60 ff. InsO, no substantial contributions to the satisfaction of the liability creditors are to be expected from the liability of the debtor who administers the assets himself in view of the confiscation of the assets of the liability estate (BGH, judgment of 26 April 2018 -



IX ZR 238/17 Rz. 28). While the threat of liability in the case of a natural person with regard to the

If the continued liability is at least suitable to set behavioral incentives, this control effect is not applicable to legal entities with limited liability. Here, in accordance with the existing insolvency-related obligations of the female managers (§ 15a InsO, § 42 Paragraph 2 BGB and §§ 64 Sentence 1 GmbHG, 92 Paragraph 2 Sentence 1 AktG, 130a Paragraph 1 Sentence 1 HGB, also in connection with 177a Sentence 1 HGB and § 99 Sentence 1 GenG), it is necessary to address the female managers as liability addressees (BGH, loc. cit., Rz. 27 ff., 52 ff.).

By way of the new paragraph 3, paragraphs 1 and 2 shall also apply prior to the opening of proceedings if provisional self-management or another protective measure has been ordered.

#### **To number 45**

The new sentence 2 creates the possibility for the temporary creditors' committee to instruct the temporary custodian to draw up an insolvency plan already in the opening proceedings. In this way, reorganizations can be accelerated and the provisional administrator can be entrusted with the insolvency plan at an early stage or involved in its preparation as a neutral person of trust. The adjustment in the new sentence 3 also ensures that the provisional administrator is involved in a plan drawn up by the debtor in the opening proceedings and contributes her expertise at an early stage.

#### **To number 46**

The amendment is intended to implement Article 26(1)(d) of the Directive.

#### **To number 47**

These are consequential amendments to point 2.

### **Re Article 6 (Amendment of the Insolvency Remuneration Ordinance)**

#### **To number 1**

The increase of the standard rates in § 2 is the central measure to ensure that the remuneration of the insolvency administrators remains appropriate and constitutional in the future.

The impetus for the increase in the standard and minimum remuneration rates was provided by a joint initiative of the professional associations Neue Insolvenzverwaltervereinigung Deutschlands e. V. and Verband Insolvenzverwalter Deutschlands e. V. In accordance with the joint proposals which these professional associations submitted to the Federal Ministry of Justice and Consumer Protection in autumn 2019 and published on the internet on 19 November 2019 (<https://www.vid.de/initiativen/gemeinsame-reformvorschlaege-von-nivd-und-vid-zur-reform-der-insolvenzrechtlichen-verguetungsverord>), both the Federal Working Group of Insolvency Courts and the state justice administration expressed the opinion by a large majority that an increase in the standard rates of remuneration for insolvency administrators would be appropriate, even though there is no agreement on the specific level of appropriate remuneration and the structure of its payment.

The demand of the professional associations consists in an increase of the step limits of § 2 para. 1 by 40% to compensate for the general price and income development and of the percentages in the individual steps by an average of 20% to compensate for increased demands on female insolvency administrators. In addition, an increase in the minimum compensation rates by 65% is demanded.

The basic justification for an increase in the standard remuneration for female insolvency administrators is largely acknowledged, but there is disagreement about the extent to which an increase is appropriate. The increase of 40% in each of the tiered thresholds proposed by the associations is supported by the state justice administrations of most of the countries that have commented on the proposal. Only Bremen denies a need for a remuneration increase in its entirety, Schleswig-Holstein wants the graduated limits to remain unchanged and advocates only a moderate adjustment of the percentages, and North Rhine-Westphalia demands that at least the lower graduated levels be left unchanged. The Bundesarbeitskreis Insolvenzgerichte e. V. also considers the proposed increase in the graduated limit values to be appropriate. The additional increase of the percentages in the individual scale levels, however, is rejected by the majority either in principle (Hamburg, Baden-Württemberg, Bavaria) or at least in the amount demanded (Thuringia, Lower Saxony, Saxony, Rhineland-Palatinate, Bundesarbeitskreis Insolvenzgerichte e. V., Fachverband der Kommunkassenverwalter e. V.). Also the increase of the minimum remuneration is rejected by the majority after the reason (Berlin, North Rhine-Westphalia, Bremen) or at least in the demanded height (Thuringia, Lower Saxony, Saxonia, Rhineland-Palatinate, Hessen, Federal working group insolvency courts registered association, professional association of the local cash managers registered association).

The fact that the remuneration of the insolvency administrator is a burden on the other parties involved in the insolvency proceedings is a significant argument in favour of not raising the remuneration too much. Since they are part of the procedural costs which, according to §§ 53, 54 number 2 of the Insolvency Statute, must be rectified from the insolvency estate in advance, they reduce the quota to be paid out to the insolvency creditors. Insofar as the assets involved in the proceedings do not suffice for their correction, they shall continue to burden the debtor even after discharge of residual debt has been granted (reverse conclusion to § 301 para. 1 sentence 1 of the Insolvency Statute). In addition, they shall be charged to the state budget if the procedural costs are deferred in accordance with section 4a of the Insolvency Statute, the assets are insufficient to cover them, the insolvency administrator can assert a claim against the state treasury in accordance with section 63 subs. 2 of the Insolvency Statute and the debtor is unable to correct the procedural costs until expiry of a possibly extended deferment period in accordance with section 4b of the Insolvency Statute. In the case of small masses, an increase in the remuneration for the insolvency administrators also leads to an increase in the number of cases in which insolvency applications are to be rejected for lack of assets (§ 26 of the Insolvency Statute), which impairs the regulatory function of the insolvency proceedings.

The step limits in Section 2 (1) and the minimum remuneration rates in Section 2 (2) shall be increased by 40% in each case. Although this percentage is higher than the development of the consumer price index published by the Federal Statistical Office, which rose by 31.7% from 1999 to 2018, it remains below the increase in the average gross wages of female employees, which, according to the Deutsche Bundesbank, amounted to 45.6% from 1999 to 2018.

It is true that the provision of Section 2 (1), according to which the standard remuneration depends on the value of the insolvent assets, leads to a certain extent to a continuous increase in the remuneration if the average nominal values of the insolvency assets also increase in the course of the general price development. However, due to the degressive structure of the standard compensation, this effect cannot fully compensate for the loss of real income, which would result from inflation if the compensation regulations remained unchanged. Where the Regulation specifies fixed amounts, as is the case with the minimum remuneration in § 2 (2), inflation will have its full impact on the real level of remuneration.

In order to avoid a widespread rejection of insolvency petitions for lack of assets, especially in the area of small-scale proceedings, the percentages in the individual stages of section 2 subsection (1) will only be moderately increased from the second stage onwards. In this

way, the orderly function of the insolvency proceedings is also ensured in this area. The fact that the demands on female insolvency administrators have been reduced in the past two decades in

in some areas is widely recognized. More extensive accounting and tax obligations have to be fulfilled and the need for training and further education of insolvency administrators and their employees has increased. However, the federal states object that female insolvency administrators are also increasingly using external services, where the fees for the service providers have to be paid from the masses, and that rationalization effects are also occurring as a result of increasing digitization. However, it is not possible to provide a concrete figure for an inflation-adjusted increase in the costs of processing insolvency proceedings to be borne from remuneration since the introduction of the Insolvency Remuneration Ordinance. There is a lack of valid data on the costs of comparable proceedings from the time when the current remuneration law came into force and from the present. For this reason, the increase of the percentages in the individual scale levels remains clearly behind the demands of the professional associations. At the highest level, an increase in the percentage is also dispensed with, since empirically, especially in cases with very high masses, it cannot be determined under current law that the fees do not cover the costs of the insolvent administrator's offices or appear unreasonable for other reasons.

The increase of the step limits by 40% does not lead to a sudden increase of the average remuneration in the same amount when the new regulation comes into force. Also in combination with the increase of the percentages, the increase of the remuneration will be consistently well below 40%. For example, a value of the insolvent assets of EUR 25,000 in the range above the minimum compensation rates will not result in any increase in the standard compensation. At a value of 35,000 Euro, instead of a standard compensation of 12,500 Euro under the previous law, there will be a standard compensation of 14,000 Euro under the new law, which means an increase of 12%. At a value of 10,000,000 Euro, the standard remuneration under the previous law is 227,750 Euro and under the new law 260,600 Euro, which is an increase of 12.6%. The increase of the step limits will only compensate for the part of the loss of real income that has not already been cushioned by the inflation-related increase in the average nominal values of the insolvency assets. The further increase due to the increased demands on the insolvency administrators results solely from the increase in the percentages in the individual stages. Without this increase in percentages, i.e. solely from the increase in the threshold values of the stages, the example with a mass of 10,000,000 Euro would result in a remuneration of 238,850 Euro, which would correspond to an increase of only 4.6%.

The limitation of the rate of remuneration in the new final stages to 0.4% for the amount of the assessment basis exceeding EUR 350,000,000 and to 0.2% for the amount exceeding EUR 700,000,000 takes into account the idea that the additional expenditure incurred by the insolvency administrator as a result of an increased insolvency estate is degressive. In view of some examples of insolvency masses in the billions in recent years, it is clear that the previous limit of the highest tariff level is not appropriate to economic reality, even if it is increased by 40% in line with the other level limits.

## To number 2

An explicit regulation for the amount of the reimbursement of expenses in the case of the transfer of the notifications according to § 8 para. 3 of the Insolvency Code does not exist so far. The fact that these are reimbursable expenses is admittedly recognized. However, the courts set very different amounts per service. The range is from 1 Euro to 4.50 Euro (Budnik in BeckOK InsO, 15. Ed. status 25 July 2019, § 4 InsW, marginal no. 15). The new regulation establishes a uniform rate of currently 3.50 euros. A further consequence of the corresponding application of number 9002 of Appendix 1 to § 3, paragraph 2 of the Court Costs Act is that a claim for reimbursement of expenses only exists from the 11th service in the proceedings. The regulation corresponds to the joint proposals of the

professional associations and is also supported by the Bundesarbeitskreis Insolvenzgerichte e. V. (Federal Working Group of Insolvency Courts) and almost unanimously by the federal states.

### **To number 3**

The new regulation concretizes the previous regulation by replacing the undefined legal terms of the special liability risk and the appropriate additional insurance by concrete amount specifications. It thus serves to ensure legal certainty and the predictability of reimbursement of expenses. It largely corresponds to the joint proposal of the professional associations, to which the Bundesarbeitskreis Insolvenzgerichte e. V. and almost unanimously also the Länder have agreed. However, there is a deviation from the proposal to the effect that the reimbursement of expenses for the additional insurance premiums does not take place in addition to the lump sum pursuant to § 8 (3), but can only be claimed in the case of individual settlement. Systematic considerations argue in favour of this. The lump sum is intended to eliminate the need for individual proof of expenses in cases where expenses are only incurred to the usual extent, but do not result in a hidden increase in the standard remuneration.

### **To number 4**

For the amendment of § 8 para. 3 sentence 1, the comments on number 1 shall apply accordingly. The monthly maximum amount shall be increased by 40% to EUR 350. There is no need for an additional increase in the percentages specified in Section 8 (3) because these relate to the standard compensation rates in Section 2 and therefore an appropriate adjustment is ensured by raising them alone. In addition, there is still the possibility to make a concrete statement of expenses instead of the lump sum. This ensures that the insolvency administrators can actually have all their reimbursable expenses reimbursed. This takes account of the concerns that have been raised by the federal states, the Bundesarbeitskreis Insolvenzgerichte e. V. and the Fachverband der Kommunkassenverwalter e. V. against the increase in percentages proposed by the professional associations, while at the same time reflecting the general price and income trend.

### **To number 5**

The addition to § 10 is an editorial adjustment to the new provisions on the remuneration of the temporary custodian in the new § 12a.

### **To number 6**

For the amendment of § 12 (3), the statements made under number 1 shall apply accordingly. The increase by 40% to 175 Euro serves to compensate for the general price and income development. The complete deletion of § 12 paragraph 3 demanded by the professional associations will not be implemented. In accordance with the negative comments of the Bundesarbeitskreis Insolvenzgerichte e. V., the Fachverband der Kommunkassenverwalter e. V. and most of the federal states, it can be assumed that female administrators typically have a more limited scope of duties than male administrators. In addition, the possibility of individual settlement of expenses does sufficient justice to the interests of the cover pool administrator.

### **Re number 7 To § 12a:**

The Insolvency Remuneration Ordinance does not yet contain any regulation on the remuneration of the provisional administrator appointed in the opening proceedings with the order of provisional self-administration.

The Federal Court of Justice (decision of 22 June 2017 - IX ZB 91/15, ZlInsO 2017, 1813, marginal no. 10, 11 m. w. N.) assumes that under the Insolvency Code there is no independent claim for remuneration by the provisional administrator. Accordingly, the activity as provisional administrator is a circumstance which leads to a surcharge for the administrator's remuneration. If the cover pool administrator has acted as provisional cover pool administrator, she shall receive a surcharge of 25 per cent on her remuneration, i.e. a total standard remuneration of 85 per cent of the remuneration pursuant to § 2 (1). The remuneration shall be determined on a uniform basis. Prior to this the cover pool administrator may receive an advance on application. The basis for calculating the remuneration of the temporary custodian's work shall be identical to that of the final custodian. If the temporary custodian is replaced or is not also appointed as custodian, his or her remuneration shall be fixed pro rata at the end of the proceedings (Federal Supreme Court, Order of 21 July 2016 - IX ZB 70/14, NZI 2016, 796, marginal no. 28 m. w. N.).

This means that under the previous law, provisional insolvency administrators who have an independent claim to remuneration and provisional custodians who do not have such a claim are treated unequally without there being a viable reason for this unequal treatment. In addition, the existing remuneration regulation for the provisional administrator is linked to an estate to which her activity does not relate.

The new regulation grants the provisional administrator an independent claim to remuneration which is linked to the assets to which her activity relates and which is structured in parallel with the remuneration regulation of the provisional insolvency administrator.

The opinion of the associations and countries is divided in this respect. Some Länder reject in principle the regulation of an independent claim to remuneration for provisional female trustees or are in favour of the establishment of the jurisdiction of the Federal Court of Justice (Schleswig-Holstein, Bremen). The provision largely corresponds to the proposals of the professional associations, but deviates from them in terms of content to the extent that it is based even more closely on the structure of the provision for the temporary insolvency administrator in § 11 and in particular also contains a provision corresponding to § 11 (2) for the case of a deviation between the actual proceeds of realisation and the estimated values of the assets on which the remuneration is based. In addition, the proposal of the professional associations is deviated from to the extent that, in accordance with the comments of the Bundesarbeitskreis Insolvenzgerichte e. V. (Federal Working Group of Insolvency Courts), the Fachverband der Kommunalkassenverwalter (Association of Local Cash Managers) and some Länder (Bavaria, Saxony), the 25% is not related to the remuneration of the insolvency administrator (100% of the standard rates pursuant to § 2) but to the remuneration of the custodian (60%), i.e. it amounts to 15% of the standard rates pursuant to § 2. This is because the proposal of the professional associations, which North Rhine-Westphalia has also supported, corresponds in this respect to the case law of the Federal Court of Justice, but fails to recognise that a provisional administrator can typically be assumed to have a more limited scope of duties than a provisional insolvency administrator.

Re § 12b:

Subsection 1 specifies in more detail the basic remuneration of the special administrator provided for in § 274a subsection 4 sentence 2 of the Insolvency Statute on the basis of hourly rates, following the model of § 17 subsection 1 of the Insolvency Remuneration Regulation. In doing so, an increased framework is provided compared to § 17 para. 1 of the Insolvency Remuneration Regulation, since a more extensive qualification is required for the activity as a special administrator than for the activity as a member of the creditors' committee.

Paragraph 2 shall specify the specific break for the distribution of the cover pool administrator's remuneration under section 274(4) third sentence. In this context, the numerator shall correspond to all payments actually made to the masses in respect of

claims which the special custodian has realised within the scope of her competence. The denominator contains the entire calculation basis pursuant to § 1 of the Insolvency Act.



legal remuneration regulation including the amount to be included in the numerator. The result must be multiplied by the cover pool administrator's remuneration to be calculated in accordance with § 12 in order to determine the additional remuneration of the special cover pool administrator's remuneration.

Paragraphs 3 and 4 are based on § 18 of the Insolvency Remuneration Regulation. This also means that the special administrator cannot claim either a separate lump-sum payment for her expenses under section 8(3) or a share in the lump-sum payment of the cover pool administrator under section 12(3), but can only have her expenses reimbursed on the basis of individual evidence.

#### **To number 8**

For the amendment of § 13, the provisions of No. 1 shall apply accordingly. The complete abolition of § 13 as demanded by the professional associations does not appear necessary. The Bundesarbeitskreis Insolvenzgerichte e. V. (Federal Working Group of Insolvency Courts) and the federal states have convincingly demonstrated in their negative comments that in the cases of § 13 there is typically a significant reduction in workload.

#### **Regarding number 9**

For the amendment of § 14, the statements made under number 1 shall apply accordingly. However, an increase in the percentages in the individual tiers does not appear necessary here beyond the increase in the tier limits, because a significant increase in the requirements placed on the trustees since the previous remuneration regulations came into force is not discernible and has not been specifically explained by the professional associations. The massive further increase in the minimum remuneration of the trustee demanded by the professional associations is not comprehensibly justified and is rejected by the Bundesarbeitskreis Insolvenzgerichte e. V. (Federal Working Group of Insolvency Courts), the Fachverband der Kommunalkassenvertreter e. V. (Professional Association of Local Cash Representatives) and the federal states.

#### **To number 10**

For the amendment of § 15, the provisions of No. 1 shall apply accordingly. Deviating from the proposal of the professional associations and in accordance with the opinion of the State of Schleswig-Holstein, the increase will also be limited here to approximately 40%.

#### **On point 11**

The increase in the framework for the remuneration of the members of the Creditors' Committee goes well beyond the other increases in remuneration. Insolvency administrators, insolvency judges, representatives of the banking industry, the tax authorities and trade unions are almost unanimous in reporting that it is becoming increasingly difficult to find suitable creditors' committee members and that one of the main reasons for these difficulties is the insufficient amount of the maximum remuneration. The current remuneration rates neither do justice to the professional qualifications of creditors' committee members required in more demanding procedures nor to the liability risks to which they are exposed. For this reason, the professional qualification of the respective creditors' committee member is also expressly standardized as a circumstance to be taken into account. In the countries, the mood with regard to the amount of the increase of the framework rates is not quite uniform. However, an increase in the basic level is almost universally supported by the state justice administrations.

In addition, an editorial follow-up adjustment to the new regulations on self-administration in the Insolvency Code will be made.

## **To number 12**

The transitional regulation ensures that at the time of filing for insolvency the remuneration of the insolvency administrator, the temporary insolvency administrator, the administrator, the trustee and the members of the creditors' committee and the temporary creditors' committee can be sufficiently planned by all parties involved. A retroactive effect of the new regulations, which are potentially burdensome for the insolvency creditors and debtors, is avoided.

## **Regarding Article 7 (Amendment to the Regulation on public notices in insolvency proceedings on the Internet)**

### **To number 1**

As a result of the extension of the Regulation by points 2 and 3, the title will be updated and on this occasion an official abbreviation will be added to make it easier to quote the Regulation in future.

### **To number 2**

By ordering the corresponding validity of the InsBekV for public announcements in residual invoicing matters, duplication in the text of the ordinance shall be avoided.

### **To number 3**

The requirement for a separate deletion period for the publication of data from a restructuring case arises from the specific features of the stabilization and restructuring framework, in particular its flexible and modular character. For this reason, a link is made to the individual instrument.

## **Re Article 8 (Amendment of the Introductory Act to the Insolvency)**

### **Statute) Re point 1**

The new versions clarify in each case that Section 6(3) of the Insolvency Statute applies in the context of appeal proceedings pursuant to Article 102c §§ 4, 9, 20 and 26 of the Introductory Act to the Insolvency Statute.

### **To number 2**

As with other planned amendments to the Insolvency Code, the old law will continue to apply to proceedings whose opening was applied for before this law came into force.

## **Regarding Article 9 (Amendment of the Insolvency Statistics Act)**

The amendments to the Insolvency Statistics Act serve to implement Article 29 of the Directive on Restructuring and Insolvency, which requires Member States to collect, aggregate and transmit to the European Commission certain data on restructuring, insolvency and debt relief proceedings.

For statistical purposes, data on restructuring cases in accordance with the newly created Corporate Stabilization and Restructuring Act will be collected.

### **To the numbers 1, 2 and 4**

These are editorial changes resulting from the fact that data in restructuring cases will now also be collected.

### **To number 3**

#### **To letter a**

This is an editorial change.

#### **Re point (b)**

As a result of the amendment, certain information on insolvency and residual debt discharge proceedings is now to be collected at the time of filing for insolvency in order to obtain reliable data not only on the insolvency and residual debt discharge proceedings that have been opened, but also on those that have already been applied for. The information about the applicant is already collected when the proceedings are opened and in the future will be collected when the application is filed.

In order to be able to make a statement in accordance with Article 29(2) of the Directive on Restructuring and Insolvency as to how many debtors are already the subject of insolvency proceedings three years after they have obtained a confirmed restructuring plan in a restructuring case, this information is now to be recorded statistically at the time of application.

### **Points (c) and (d)**

#### **To the double letters aa and bb**

These are editorial changes.

#### **To double letter cc**

In order to be able to make a statement on the average duration of the insolvency and residual debt discharge proceedings from the opening of insolvency proceedings pursuant to Article 29 (1) (b), (4) of the Directive, the date of the opening of insolvency proceedings should now be expressly recorded as a survey characteristic at the opening of proceedings and no longer only as an auxiliary characteristic pursuant to Section 3 (1) No. 1 InsStatG. According to § 10 paragraph 1 sentence 2 and 3 of the Federal Statistics Act (BStatG), auxiliary features are not used for statistical purposes, but only for technical purposes.

### **Concerning the letters e and g**

The addition of the recording of procedural costs and the satisfaction rates of satisfied rights to separate satisfaction and proportionate insolvency claims should make it possible, in accordance with Article 29(3)(a) and (b), (4) of the Directive, to collect and transmit to the European Commission the average procedural costs and the average satisfaction rates for secured and unsecured creditors in insolvency and residual debt discharge proceedings.

Although such a survey is only optional under the Directive, it should be carried out in order to better assess the efficiency of insolvency and residual debt discharge proceedings and, where the right to choose among the Member States is used, to compare them throughout Europe.

#### **To letter f**

By supplementing the data of the final decisions in residual debt discharge proceedings, Article 29(1)(b) of the Directive aims to make it possible to calculate the average duration of residual debt discharge proceedings from the opening of insolvency proceedings.

As the application for discharge of residual debt under section 287(1) sentences 1 and 2 in conjunction with section 20(2) of the Insolvency Statute must be filed jointly or in direct temporal connection with the application to open insolvency proceedings, separate or additional recording specifically of the application for discharge of residual debt in addition to the application to open insolvency proceedings for the purpose of calculating the duration of the proceedings is unnecessary.

#### **To number 5**

These are editorial changes, in particular as a result of the changes in § 2 InsStatG.

#### **To number 6**

The newly created Sections 4a to 4c now - in implementation of Article 29 (1), (2), (3) (a) and (b) and (4) of the Directive - also provide for the collection of statistical data for restructuring cases under the Corporate Stabilization and Restructuring Act, which must or may be submitted to the European Commission. Here too, the number and average duration of restructuring cases, for example, should and must be collected. There is no collection of "other procedures" under Article 29 (1) (c) of the Directive due to the lack of applicability under German law.

The new regulations are based on the data collection for the insolvency and residual debt discharge proceedings according to § 2 to § 4 InsStatG-E, but are coordinated with the architecture of the restructuring cases according to the Corporate Stabilization and Restructuring Act, which, for example, does not provide for an application for the opening of proceedings, but for a notification of the restructuring project.

The information to be collected is to be provided by the competent local court as restructuring court and - since restructuring cases are generally conducted in self-administration and the appointment of a restructuring officer is not always made in every case - by the debtor. According to § 4c (3) no. 4 InsStatG-E, the information should only be submitted by the companies once a year by March 31 of the following year for the year of the survey in order to avoid bureaucracy during the restructuring process. Section 11a (2) and (3) of the Federal Statistics Act applies directly to the transmission by the corporate debtor to the statistical offices, according to which the transmission is carried out electronically, provided that appropriate transmission channels have been opened.

#### **On point 7**

The addition of a new paragraph 3 and a new paragraph 4 to § 5 InsStatG creates the legal basis for the data transmission by the Federal Statistical Office to the European Commission, as provided for in Article 29 paragraphs 6 and 7 of the Directive.

With regard to the breakdown characteristic of the "size of the enterprise" (see Article 29 paragraph 4 letter a of the Directive), the number of employees is to be taken into account according to § 5 paragraph 4 number 1 InsStatG-E, as is also provided as an option in recital 93.

According to Article 29(6) and (7) of the Directive, the transmission of data to the European Commission requires the establishment of a standard data transmission form by means of an EU implementing act, to which the start of data collection and, indirectly, the transmission of data is also linked. It is then stipulated that the data transmission (but not the data collection, which is to begin on 1 January 2022, irrespective of the Directive and the transmission form, when the amendments come into force) is to be carried out for the first time for the full calendar year as the year of collection following the date of first application of the EU implementing act.

#### **To number 8**

The amendment creates the legal basis in § 5a InsStatG for the operator of the electronic information and communication system for public announcements in restructuring matters on the Internet to be able to transmit data on public announcements in restructuring matters to the statistical offices. This is intended to serve - just like the existing regulation for insolvency and residual debt discharge proceedings - to check the plausibility of the statistics.

#### **Regarding number 9**

The transitional provision in Section 6 (3) InsStatG-E ensures that local courts and debtors are only required to provide information for restructuring cases or projects which - according to the planned entry into force - will be notified after December 31, 2021 or January 1, 2022, respectively.

#### **Regarding Article 10 (Amendment of the COVID-19-I Insolvency**

##### **Suspension Act) Regarding § 4:**

As a result of the economic impact of the COVID 19 pandemic and the measures taken to contain this pandemic, a large number of companies have seen their revenues plummet. For many of these companies there are also considerable uncertainties in forecasting. In order to avoid as far as possible that insolvency applications have to be filed solely due to the forecast uncertainties, Section 4 COVInsAG-E provides for a shortening of the forecast period for the examination of the continuation forecast of Section 19 (2) sentence 1 InsO. If the debtor was not insolvent as of December 31, 2019 (No. 1), generated a positive result from ordinary activities in the last financial year ended prior to January 1, 2020 (No. 2) and the sales from ordinary activities in the calendar year 2020 declined by more than 40 percent compared to the previous year (No. 3), the forecast period is shortened to four months. However, this is only to apply on a temporary basis until the economic situation returns to normal, which is expected; for this reason, the regulation is limited until December 31, 2021.

##### **Re § 5:**

Due to the COVID 19 pandemic, especially in the particularly hard hit industries, companies can become insolvent, which, if the pandemic and its economic implications are not considered, would not have gone bankrupt. In these cases the occurred insolvency is not an indication for an improper crisis management, which is suitable to question the trust in the willingness and ability of the debtor to align the management with the interests of the creditors. Therefore, in these cases, access to the protective shield procedure and the self-administration procedure should not already fail due to the fact that insolvency has occurred.

However, to facilitate access to the protective shielding procedure (sentence 1) and the provisional self-management procedure (sentence 2), the debtor must

certificate in accordance with section 270d (1) sentence 1 InsO, confirming that it was not insolvent as of December 31, 2019 (sentence 1 number 1), generated a positive result from ordinary activities in the last financial year completed before January 1, 2020 (sentence 1 number 2), and recorded a significant slump in sales in 2020, amounting to at least 40% of the previous year's sales.

The instruments of the Stabilization and Restructuring Framework are in principle only available to debtors who are neither overindebted nor insolvent. Notwithstanding the above, insolvency maturity under the conditions set out in paragraph 1 does not prevent the use of instruments under the stabilization and restructuring framework if insolvency maturity is notified to the restructuring court.

## **Regarding Article 11 (Amendment of the Law on Court Costs)**

### **To number 1**

#### **To letter a**

This is a consequential amendment to § 13a (new).

#### **Re point (b)**

This is a consequential amendment to § 25a (new).

#### **Re letter c**

This is a consequential amendment to § 58a (new).

### **To number 2**

The new regulation includes restructuring cases within the scope of the German Law on Corporate Costs.

### **To number 3**

The procedural fees owed under No. 2510 et seq. of the Schedule of Costs under the Law on Court Costs shall become due upon receipt of the notification or upon submission of the application directed to the first instrument of the Stabilization and Restructuring Framework.

### **To number 4**

In order to ensure the payment of the procedural fees of the instruments of the Stabilization and Restructuring Framework requested by the debtor and the reimbursement of the remuneration and expenses paid by the treasury to the restructuring agent or restructuring facilitator, the Restructuring Court shall consistently not act before corresponding payments by the debtor on the respective fees and expenses have been made. As the stabilization and residual restructuring framework is designed to be used exclusively by companies capable of being restructured in an early stage of a crisis, this seems justified. This is because an entrepreneur who is not even able to cover the costs associated with her restructuring seems unsuitable for the stabilization and restructuring framework. Also for those affected by the plan who want to have an optional appointment of a restructuring officer, it seems appropriate to tie the appointment to an advance payment. Because the facts of the necessary appointment of a

Ex officio restructuring officers cover cases where an appointment is required to protect plan participants. Therefore, in restructuring cases there is generally no provision for legal aid.

#### **To number 5**

Apart from the cases regulated in sentence 2, only the debtor shall be charged with the fees and expenses incurred in residual invoicing matters.

The only exception to the debtor's general obligation to bear the costs intervenes according to sentence 2 if a restructuring commissioner is appointed by a qualified creditor group (section 81 para. 1 sentence 2 of the German Corporate Stabilization and Restructuring Act) upon application by a qualified creditor group (section 81 para. 1 sentence 2 of the German Corporate Stabilization and Restructuring Act) if the requirements for a necessary appointment are not met (section 77 of the German Corporate Stabilization and Restructuring Act). In this case, the remuneration of the restructuring commissioners and the expenses to be reimbursed to the commissioners shall only be borne jointly and severally by those creditors who have applied for the appointment. However, as a restructuring agent appointed on an optional basis upon creditors' request may be assigned further tasks upon application by the debtor (Section 83 para. 2 of the Corporate Stabilization and Restructuring Act) or ex officio (in case of subsequent intervention of reasons for a necessary appointment within the meaning of Section 77 of the Corporate Stabilization and Restructuring Act), the creditors filing the application owe the remuneration and reimbursement of expenses to the agent only to the extent that they are attributable to their application.

#### **To number 6**

According to Paragraph 1, the value of the claims and rights created by the restructuring plan is normally the basis for calculating the fees for the restructuring cases mentioned in numbers 2410 ff. of the List of Costs of the Court Costs Act. This seems appropriate because this amount corresponds to the economic importance of the proceedings from the point of view of the debtor who owes the fees.

Since in many cases a restructuring plan is not yet available when a restructuring agent is appointed and typically no restructuring plan is available when a restructuring moderator is appointed, paragraph 2 provides that in these cases the amount of the claims and rights which are to be shaped by the restructuring plan or included in the reorganization settlement according to the debtor's restructuring concept must be assumed.

In particular, if there is no restructuring plan yet, the amount of the receivables and rights to be included in the later plan may still be uncertain, so that an estimate can be made in accordance with paragraph 3.

#### **Re point 7(a)**

The adaptation of the structure is an editorial adaptation to the insertion of a new main section 5 for the fee facts in restructuring cases.

#### **Re point (b)**

Since the notification of the restructuring project already triggers the *lis pendens* of the restructuring case, but typically does not trigger any significant judicial activity, only a fixed fee is provided for this purpose (No. 2510). Only the first application for an instrument of the stabilization and restructuring framework resolves



then a value fee (paragraph 2511), which is reduced if the restructuring case is terminated before it has reached the stage of a more intensive judicial involvement of the restructuring court in the adoption and confirmation of the restructuring plan (paragraph 2512). The restructuring moderation will be charged a lower fee compared to the stabilization and restructuring framework (number 2513), which in turn may be reduced if the restructuring case is terminated early (number 2514). In the event of a transition to the Stabilization and Restructuring Framework, the fee for the reorganization moderation is creditable against the fee for the Framework. Fees are also incurred for the procedure for immediate appeal (numbers 2520, 2521) and appeal on points of law (numbers 2522, 2533).

#### **Re letter c**

This is an editorial follow-up adjustment to the insertion of the new 4th main section and the introduction of the Corporate Stabilization and Restructuring Act.

#### **Re letter d**

The addition of the disbursement facts according to No. 9017 of the List of Costs to the Court Costs Act ensures that the amounts initially payable from the state treasury to the restructuring commissioner or the restructuring moderator are charged on to those persons who owe them according to § 25a of the Court Costs Act.

#### **Regarding Article 12 (Amendment of the Lawyers' Fees Act)**

##### **Regarding No. 1**

This is an editorial adjustment to the introduction of the new § 28a of the German Lawyers' Fees Act.

##### **To number 2**

The provision clarifies that the remuneration for the activity as restructuring moderator or restructuring agent is not based on the German Lawyers' Fees Act, but on §§ 84 et seq. and § 99 of the German Corporate Stabilization and Restructuring Act.

##### **To number 3**

The value of the subject matter in the event of assignment by the debtor in the context of a restructuring case is based on the general provision in § 23 of the Lawyers' Fees Act. For the assignment by a creditor or a person involved in the debtor, the remuneration of the lawyer shall, in deviation from this, only be calculated according to the value of the claims and rights of the client which are affected by the debtor's residual restructuring concept, because the client is not directly affected by the interventions in the claims and rights of other persons and these are at best indirectly the subject matter of the lawyer's activity.

#### **Re point 4(a)**

This is a consequential editorial amendment to the changes in Part 3 Section 3 Subsection 5.

**Re point (b)**

This is also an editorial consequential amendment to the changes in Part 3 Section 3 Subsection 5.

**Re letter c**

The changes are related to the amendment in number 3317 of the Schedule of Fees to the Attorney Remuneration Act. Several ordering plan participants with different claims and rights trigger separate fees.

**Re letter d**

A 1.0 fee is also incurred for legal services in a restructuring case pursuant to Section 31 (3) of the Corporate Stabilization and Restructuring Act.

**Re letter e**

The amendment to No. 3318 stipulates that the 1.0 fee mentioned there also arises if the legal work relates to representation in a restructuring plan case.

**Regarding Article 13 (Amendment of the Civil Code)**

The provision makes it clear that the conveyance can also be declared ineffective in a legally binding restructuring plan.

**Re Article 14 (Amendment to the Commercial Code) Re point 1**

Reference may be made to the explanatory memorandum to Article 16 (Amendment to Section 64 of the Law on Limited Liability Companies).

**To number 2**

This is a consequential amendment to number 1.

**Re Article 15 (Amendment of the German Stock Corporation Act)**

**To number 1**

Reference may be made to the explanatory memorandum to Article 16 (Amendment to Section 64 of the Law on Limited Liability Companies).

**To number 2**

The amendment makes the legally confirmed restructuring plan equivalent to a legally confirmed insolvency plan. The dependent company should also be able to contribute to averting insolvency at the controlling company within the framework of a restructuring plan.

## **Regarding Article 16 (Amendment to the Law on Limited Liability Companies)**

The new regulation resolves the conflict between the obligation to provide mass security in the event of insolvency maturity, the violation of which is followed by the obligation to compensate the members of the management body in accordance with § 64 sentence 2 of the Law on Limited Liability Companies, § 92 para. 2 sentence 2 of the Stock Corporation Act, § 130a para. 1 sentence 2, also in conjunction with § 177 sentence 1 of the Commercial Code and § 99 sentence 2 of the Cooperatives Act, and the obligation to pay taxes, which also involves liability, in accordance with § 69 sentence 1 and sentence 2 of the Tax Code, in favour of the obligation to provide mass security.

The insolvency administrator, who is usually appointed in the preliminary regular insolvency proceedings with the reservation of consent, may not give her consent to the payment of taxes due to the insolvency law obligation to provide mass security. Thus, the managing director violates her obligation to pay taxes pursuant to § 34 para. 1 sentence 1 of the German Tax Code (Abgabenordnung) to the extent that the tax is due in the provisional regular insolvency proceedings. This is because the Federal Court of Finance (ruling of 22.10.2019 - VII R 30/18, ZIP 2020, 911) is of the opinion that the obligation to secure the assets does not take precedence over the managing director's obligation to pay tax in the provisional regular insolvency proceedings. A tax liability according to § 69 of the Insolvency Statute would only cease to exist in the absence of fault if the provisional insolvency administrator with reservation of consent refused to pay the tax and the managing director had taken the reasonable steps against the provisional insolvency administrator with reservation of consent in the individual case.

In the provisional self-administration, there is a lack of supreme court rulings on the relationship between the obligation to provide mass security and the obligation to pay tax. Insolvency and finance courts have given inconsistent rulings (Against a precedence of the mass security obligation over the tax payment obligation Finance Court Münster, ruling of 16.5.2018 - 7 K 783/17, EFG 2018, 1156. The Federal Fiscal Court dismissed the appeal of non-admission lodged against it as unfounded, decision of June 4, 2019 - VII B 101/18 (n.v.); a.A. District Court Hamburg, decision of July 14, 2014 - 67b IN 196/14, ZIP 2014, 2101) However, both duties may, if violated, result in personal liability of the managing director. The managing director finds herself in a dilemma because she is faced with two opposing and liability-based obligations. Therefore it is clarified that in the future after entrance of the insolvency maturity the tax payment obligation steps back behind the mass security obligation.

In the area of turnover tax, the interests of the tax authorities are safeguarded by the simultaneous extension of the scope of application of § 55 (4) of the Insolvency Code to provisional self-administration, which is justified by the special feature of turnover tax that the entrepreneur here only acts as a tax collector on behalf of the state (Court of Justice of the European Union, judgment of B. 5. 2019 - C-127/18, A-PACK CZ s. r. o. / Odvolací finanční "reditelství", DStRE 2020, 34, marginal note 22 m. w. N.). Moreover, the equal treatment of the tax creditor with other creditors in the phase after the occurrence of insolvency appears appropriate. In addition, this also makes alternative arrangements superfluous, e.g. the widespread practice of first making the tax authorities act in bad faith, then first paying off the tax liability and then, after the opening of insolvency proceedings, withdrawing the payment back to the estate by way of avoidance.

The change in sentence 2 represents a linguistic correction.

## **Regarding Article 17 (Amendment of the Cooperatives**

**Act)**

Reference may be made to the explanatory memorandum to Article 16 (Amendment to Section 64 of the Law on Limited Liability Companies). The linguistic correction made there in sentence 2 is not necessary here.

## **Re Article 18 (Amendment of the Bonds Act)RePoint 1**

This is an editorial adjustment to the introduction of a new paragraph 6 in Section 19 of the German Bond Act.

### **To number 2**

The debtor seeking to restructure its crisis company using the Stabilization and Restructuring Framework can decide at its own discretion whether it wishes to structure the claims of bondholders in the restructuring plan, whether, if provided for in the bond terms and conditions, it wishes to bring about their amendment in accordance with the provisions of Sections 5 et seq. of the German Bond Act, with or without a link to the restructuring plan via a condition in accordance with Section 66 of the German Corporate Stabilization and Restructuring Act, or whether it waives the inclusion of the bonds in its restructuring concept altogether. If it chooses the first option, the provisions of the German Corporate Stabilization and Restructuring Act shall apply to the creditors' resolutions, unless otherwise provided for in paragraphs 2 to 5 of this Article, which shall only apply *mutatis mutandis*.

## **Regarding Article 19 (Amendment of the Tax Consultancy Act)**

According to the current case law of the BGH, tax consultants are obliged to audit and, if necessary, to provide information and warnings regarding the ability of the company concerned to continue as a going concern when preparing annual financial statements for their clients (see BGH, Urt. v. 26.01.2017 - IX ZR 285/14 -, BGHZ 213, 374-394, marginals 19 and 44).

The BGH has clarified that the tax advisor commissioned with the preparation of the annual financial statements basically owes an annual financial statement that complies with the regulations under commercial law, does not exceed the limits of permissible structuring options and is correct in this sense. In accordance with § 252 (1) No. 2 HGB, the valuation in a commercial balance sheet must be based on the continuation of the company's activities, unless this is contradicted by factual or legal circumstances. According to § 252 (2) HGB, deviations from these principles are only permitted in justified exceptional cases. § Section 264 (2) sentence 1 HGB also stipulates that the annual financial statements must give a true and fair view of the net assets, financial position and results of operations of the corporation in accordance with the principles of proper accounting. In view of the tax consultant's professional competence, the client may expect the tax consultant to prepare the annual financial statements in full accordance with the content of the documents made available to the tax consultant and the circumstances otherwise known to the tax consultant, to clarify valuation questions, if necessary in cooperation with the client, and, in the case of open questions, to clarify the associated problems and to bring about a decision by the client. The tax consultant therefore has a corresponding obligation to examine and inform the client, which also extends beyond the specific subject matter of the mandate, insofar as the risks are known to the tax consultant or are obvious to him or are imposed on him in the course of proper handling of the mandate and if he also has reason to assume that his client is not aware of the risks. This applies in particular if the risks affect the client's interests which are closely related to the subject of the mandate.

Corresponding information and warning obligations are also already anchored in the pronouncements of the Federal Chamber of Tax Consultants on the principles for the preparation of annual financial statements. In the notes to this pronouncement with regard to circumstances that stand in the way of the assumption of a going concern, it is stated in paragraph 98 that the tax consultant has a duty to inform and warn the client "if the

tax advisor recognizes a reason for insolvency within the scope of his assignment (inability to pay according to § 17 InsO, imminent inability to pay according to § 18 InsO as well as over-indebtedness according to § 19 InsO) or serious indications for a possible reason for insolvency are obvious and he must assume that the client is not aware of the possible insolvency maturity".

The information and warning obligations are an instrument for the early recognition of a company's existence as a going concern within the meaning of Article 3(1) and (2)(c) of the Directive and should therefore also be clarified by law. As a prerequisite for the implementation of the information and warning obligations, the duty to examine is also to be clarified by law. The clarification merely concretizes the duty to conscientiously exercise a mandate, which in any case arises from § 57 paragraph 1 of the Tax Consultancy Act (StBerG), so that no new duties and consequently no new liability facts arise for the tax consultant in connection with the exercise of the mandate.

Following the system of the StBerG, tax representatives are also included in the clarification.

### **Regarding Article 20 (Amendment to the Law on Provisional Regulation of the Law of Chambers of Commerce and Industry)**

Article 3(1) of the Directive obliges Member States to give debtors engaged in business activities access to one or more early warning systems "capable of detecting circumstances which may lead to imminent insolvency and signalling to debtors the need to act promptly". Examples of possible early warning systems are listed in Article 3(2) of the Directive, including advisory services provided by public or private organizations. Such advisory services are already available with the advisory services offered by the Chambers of Industry and Commerce, although the advisory services are not yet explicitly mentioned in the law. The addition in § 1 (2) of the Act serves to clarify and ensure that the Chambers of Industry and Commerce will continue to provide such consulting services to individual companies in the future.

### **Regarding Article 21 (Amendment to the Auditors' Code)**

Within the framework of the audit of the financial statements of a company, a certified public accountant has the reporting obligation codified in § 321 (1) sentence 3 HGB (German Commercial Code) if facts exist which endanger the company's existence or impair its development. In connection with the audit of public interest entities, such duty is also defined in Article 11 (2) subparagraph 1 letter i of Regulation (EU) 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements for the statutory audit of public interest entities and repealing Commission Decision 2005/909/EC (OJ L 158, 27.5.2014, p. 77; L 170, 11.6.2014, p. 66).

In addition, pursuant to Section 321 (1) Sentence 1 of the German Commercial Code (HGB), the auditor must comment in his audit report in advance on the assessment of the company's situation by the legal representatives, with particular reference to the assessment of the company's continued existence and future development taking into account the management report, insofar as the audited documents and the management report permit such an assessment. Pursuant to Section 322 (2) Sentence 3 of the German Commercial Code (HGB), the auditor must separately comment in his audit opinion on risks that could jeopardize the continued existence of the company.

If an auditor is commissioned to prepare annual financial statements, the IDW Standard S 7 of the Institute of Auditors (IDW) provides for corresponding duties of disclosure to the respective company. When preparing annual financial statements

the depth of insight into the company's assets, financial and earnings position is determined by the different types of orders (with and without plausibility assessments). In any case, however, the auditor must inform the company of any risks that could endanger its existence, insofar as he has identified such risks during the execution of the preparation order. This duty to provide information shall be complied with in the preparation report or in any other suitable manner (marginal no. 78).

It follows from these obligations that an auditor must in principle examine the company to be audited for risks that could endanger the existence of the company, at least to the extent that the documents to be audited and, if applicable, the management report permit such an assessment. This applies within the scope of his duty to conscientiously exercise his mandate (§ 43 (1) sentence 1 WPO) even if he is already commissioned to prepare annual financial statements.

The duties of examination and information constitute an instrument for the early detection of company crises within the meaning of Article 3(1) and (2)(c) of the Directive, which, in the light of the current case law of the Federal Court of Justice (BGH) on the examination and, where applicable, information and warning duties of a tax adviser with regard to the ability of his client's company to continue as a going concern (see BGH, Urt. v. 26.01.2017 - IX ZR 285/14 -, BGHZ 213, 374-394, marginal 19, 44) and the decision of the OLG Düsseldorf of 20.12.2019 -10 U 70/18 - on the audit and information duties of an auditor should also be clarified by law. The clarification merely concretizes the obligation to conscientiously perform the mandate, which in any case arises from Section 43(1) sentence 1 of the German Auditors' Ordinance and Section 323 (1) of the German Commercial Code, so that no new obligations and consequently no new liability elements arise for the auditor in connection with the performance of the mandate.

#### **Regarding Article 22 (Amendment of the Trade Code)**

##### **To number 1**

This is a consequential amendment to number 2.

##### **To number 2**

##### **To letter a**

This is a consequential amendment to point (b).

##### **Re point (b)**

In its current version, the provision suspends the application of trade law prohibition, withdrawal and revocation provisions for certain periods of time, thus ensuring that no decisions contrary to insolvency law can be taken on the continuation of the business. A comparable situation of interest also exists if a restructuring with the help of restructuring instruments according to the Corporate Restructuring Act is being seriously pursued and is already in an advanced phase. This is typically assumed if a restructuring officer has been appointed, a moratorium has been ordered or a restructuring plan has been submitted to the restructuring court for preliminary review, for the purpose of obtaining a court hearing and vote or for confirmation.

**Regarding Article 23 (Amendment of the Craft Code)** Reference is made to the explanatory memorandum to Article 20.

Consultancy services within the meaning of Article 3(2)(b) of the Directive also include consultancy services provided by chambers of skilled crafts. The addition to § 91 serves to clarify and safeguard these advisory services in the Crafts Code.

#### **Re Article 24 (Amendment of the Pfandbrief Act)**

##### **To number 1**

This is a consequential amendment to Article 5(39).

##### **To number 2**

This is a consequential amendment to Article 5(41).

##### **To number 3**

This is a consequential amendment to Article 5(39).

#### **Re Article 25 (Amendment of the Occupational Pensions Act)**

The provision serves to protect the insolvency insurance institution from the fact that the insolvent debtor, in cooperation with other creditors, specifically directs the plan design towards overruling the insolvency insurance institution. According to the new version of Section 9 (4) sentence 1, in future insolvency plans which provide for the continuation of a company or business must in principle form a separate group for the insolvency protection provider. The formation of a separate group can only be dispensed with if the insolvency protection provider does not wish to be classified in a separate group. This strengthens the position of the insolvency protection institutions in insolvency plan proceedings. This strengthening takes place, since the carriers of the insolvency protection with the safety device of the operational age precaution for the case of the insolvency of an employer or an employer an important task carry out.

#### **Regarding Article 26 (Amendment of the Third Book of the Social Code)**

The provision makes it clear that the obligation to issue the certificate under Section 314(1) of Book 3 of the Social Security Code also applies in cases of insolvency proceedings in self-administration not to the administrator but to the employer.

#### **Re Article 27 (Entry into force) Reparagraph 1**

In order to make the reorganization options created by the draft available to practice as quickly as possible in view of the ongoing crisis phenomena and their effects on the financial situation of a large number of companies, the law is to come into force on January 1, 2021. This short-term nature will pose considerable challenges for the practice, especially the court organization, but must be accepted in order to make the instruments available as quickly as possible. Exceptions may be made for those elements of the draft whose immediate availability is not immediately necessary to cope with the mass of proceedings expected as a result of the crisis. These are the provisions on insolvency and residual invoicing statistics (paragraph 2) and the provisions on public proceedings (paragraph 3).

#### **Regarding paragraph 2**

In order to avoid distortions caused by surveys during the year or changes in data collection during the year, the amendments to the Insolvency Statistics Act should first



come into force on January 1, 2022. In any case, a data transfer to the European Commission pursuant to Article 29 of the Directive does not have to take place until the model form for data transfer has been introduced by EU implementing legislation.

**Regarding paragraph 3**

In order to allow sufficient time for technical implementation, the adjustments to the Insolvency Notification Ordinance and the provisions in Sections 88 to 92 of the Corporate Stabilization and Restructuring Act on public residual invoicing matters, making use of the maximum implementation period under Article 34(2) of the Directive, are not to enter into force until 17 July 2022.